COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

| <u>L.R. NO.</u> | 3820-02 |
|-----------------|---|
| BILL NO. | SJR 51 |
| SUBJECT: | Constitutional Amendments: Tobacco Products |
| <u>TYPE</u> : | Original |
| DATE: | March 27, 2000 |

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON STATE FUNDS | | | |
|--|-----------------|-----------------|-----------------|
| FUND AFFECTED | FY 2001 | FY 2002 | FY 2003 |
| General Revenue* | (\$135,464,421) | (\$162,447,798) | (\$164,044,888) |
| Tobacco Settlement Trust Fund | \$135,420,621 | \$162,447,798 | \$164,044,888 |
| Missouri Alternatives to Abortion Support | \$0 | \$0 | \$0 |
| Total Estimated Net Effect on <u>All</u> State Funds | (\$43,800) | \$0 | \$0 |

*Foregone anticipated revenues (deposited in Tobacco Settlement Trust Fund instead of the General Revenue Fund)

| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | |
|--|-----|-----|-----|
| FUND AFFECTED FY 2001 FY 2002 FY 2002 | | | |
| None | | | |
| Total Estimated Net Effect on <u>All</u> Federal Funds | \$0 | \$0 | \$0 |

Numbers within parentheses: () indicate costs or losses This fiscal note contains 5 pages. LR NO. 3820-02 BILL NO. SJR 51 PAGE 2 OF 5 March 27, 2000

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | |
|-------------------------------------|---------|---------|---------|
| FUND AFFECTED | FY 2001 | FY 2002 | FY 2003 |
| Local Government | \$0 | \$0 | \$0 |

FISCAL ANALYSIS

ASSUMPTION

Officials of the **Department of Social Services**, **Department of Health**, **Department of Mental Health**, **Department of Revenue (DOR)**, and **Office of the State Treasurer** assumed that the proposed legislation would have no fiscal impact on their agencies or that they could accomplish duties under this proposal with existing resources. **Oversight** notes that there would be fiscal impact due to creation of the Missouri Respect for Life Commission; however, those costs would be addressed in the enabling legislation for this proposal.

Estimates of amounts Missouri will receive from the Master Settlement Agreement are ranged from estimates made by the Office of Administration - Division of Budget and Planning to estimates published by the National Governors Association (NGA).

Budget and Planning's estimates assume upward inflation adjustments of three percent (3%) to each years annual payment and downward volume adjustments of 10% in 2000, 12.7% in 2001, 14.9% in 2002, and 16.6% in 2003. These volume adjustment assumptions are those recommended by Federal Funds Information for States and are based on estimates developed by Standard and Poors.

The NGA figures do not include any offsets, reductions or adjustments; therefore, Oversight has included a 3% per year inflation adjustment.

For purposes of simplifying the fiscal note, **Oversight** has used the estimates of the Office of Budget and Planning. Please see the attachment for complete schedules of ranges of estimates.

Advertisement costs for the proposal would be \$4,380 per newspaper column inch for three publications of the text of the proposal, the introduction, title, fiscal note summary, and affidavit. The proposal would be on the ballot for the November 2000 general election.

LR NO. 3820-02 BILL NO SJR 51 PAGE 3 OF 5 March 27, 2000

| FISCAL IMPACT - State Government | FY 2001 | FY 2002 | FY 2003 |
|---|-----------------------|------------------------|----------------------|
| GENERAL REVENUE FUND | | | |
| <u>Cost-Secretary of State</u> Newspaper Advertisements | (\$43,800) | \$0 | \$0 |
| Foregone Revenue - Tobacco Settlement | (\$135,420,621) | \$162,447,798)(\$ | 5164,044,888) |
| FISCAL IMPACT - State Government | FY 2001 | FY 2002 | FY 2003 |
| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | <u>(\$135,464,421</u> | <u>(\$162,447,798(</u> | <u>\$164,044,888</u> |
| TOBACCO SETTLEMENT TRUST FU | ND | | |
| Income - Tobacco Settlement | \$135,420,621 | \$162,447,798 | \$2,131,581 |
| ESTIMATED NET EFFECT ON FUND FOR MISSOURI'S FUTURE | <u>\$135,420,621</u> | <u>\$162,447,798</u> | <u>\$2,131,581</u> |
| MISSOURI ALTERNATIVES TO ABORTION SUPPORT FUND | | | |
| <u>Income</u> - 2% of earnings on Tobacco Settlement Trust Fund moneys | \$0 | Unknown | Unknown |
| <u>Cost</u> - Missouri Respect Life Commission administrative and program costs | \$0 | (Unknown) | (Unknown) |
| ESTIMATED NET EFFECT ON MISSOURI ALTERNATIVES TO ABORTION SUPPORT FUND | <u>\$0</u> | \$0 | <u>\$0</u> |
| FISCAL IMPACT - Local Government | FY 2001 | FY 2002 | FY 2003 |
| | \$0 | \$0 | \$0 |

LR NO. 3820-02 BILL NO SJR 51 PAGE 4 OF 5 March 27, 2000

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

DESCRIPTION

This proposal would establish a Tobacco Settlement Trust Fund to receive monies from an award or settlement between the state of Missouri and tobacco companies.

The principal of the Tobacco Settlement Trust Fund could only be used if the definition of an emergency as set out in section 19 of article X of the state constitution were met. Earnings on the principal of the Fund would be available for appropriation by the legislature.

Two percent (2%) of the monies available for appropriation would be appropriated to the Missouri Alternatives to Abortion Support Fund, which would be used for alternative to abortion services, entities that provide those services and other purposes as provided by law.

The legislature would enact laws to fulfill the purposes of the proposal.

This legislation is not federally mandated, would not duplicate any other program, would not require additional capital improvements or rental space. The proposal would not affect Total State Revenues.

SOURCES OF INFORMATION

Department of Health Department of Mental Health Department of Revenue Department of Social Services Secretary of State State Treasurer National Governors Association Federal Funds Information for States Issue Brief 99-16: Estimating Tobacco Payments

Jeanne Jarrett, CPA Director March 27, 2000

LR NO. 3820-02 BILL NO SJR 51 PAGE 5 OF 5 March 27, 2000

| Year | OA - B&P | Governors | 3% CPI Increase |
|----------|-----------------|-----------------|-----------------|
| | | Association | |
| 1998 | \$54,590,426 | \$54,590,426 | \$54,590,426 |
| 1999 | \$0 | \$0 | \$0 |
| 2000 | \$129,451,392 | \$145,841,736 | \$150,216,988 |
| 2001 | \$135,420,621 | \$157,485,647 | \$167,076,523 |
| 2002 | \$162,447,798 | \$189,094,295 | \$206,623,336 |
| 2003 | \$164,044,888 | \$190,883,868 | \$214,820,705 |
| 2004 | \$143,399,390 | \$159,313,061 | \$184,659,769 |
| 2005 | \$144,834,156 | \$159,313,061 | \$190,203,864 |
| 2006 | \$146,278,082 | \$159,313,061 | \$195,907,271 |
| 2007 | \$147,740,792 | \$159,313,061 | \$201,785,923 |
| 2008 | \$164,693,218 | \$175,833,051 | \$181,916,875 |
| 2009 | \$166,353,707 | \$175,833,051 | \$236,266,871 |
| 2010 | \$168,003,541 | \$175,833,051 | \$243,352,943 |
| 2011 | \$169,675,393 | \$175,833,051 | \$250,667,598 |
| 2012 | \$171,378,869 | \$175,833,051 | \$261,340,664 |
| 2013 | \$173,100,158 | \$175,833,051 | \$265,929,906 |
| 2014 | \$174,833,563 | \$175,833,051 | \$273,895,144 |
| 2015 | \$176,602,091 | \$175,833,051 | \$282,124,130 |
| 2016 | \$178,364,609 | \$175,833,051 | \$290,581,700 |
| 2017 | \$180,168,255 | \$175,833,051 | \$299,303,019 |
| 2018 | \$188,424,839 | \$182,059,072 | \$319,204,171 |
| 2019 | \$190,339,585 | \$182,059,072 | \$328,780,478 |
| 2020 | \$192,257,965 | \$182,059,072 | \$338,629,874 |
| 2021 | \$194,207,025 | \$182,059,072 | \$348,788,770 |
| 2022 | \$196,152,138 | \$182,059,072 | \$359,257,167 |
| 2023 | \$198,156,125 | \$182,059,072 | \$370,035,064 |
| 2024 | \$200,180,829 | \$182,059,072 | \$381,140,667 |
| 2025 | \$202,222,663 | \$182,059,072 | \$392,573,977 |
| Total \$ | \$4,513,322,118 | \$4,589,951,302 | \$6,989,673,821 |