

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 7082S.03C
 Bill No.: SCS for SB 1652
 Subject: Department of Public Safety
 Type: Original
 Date: March 23, 2026

Bill Summary: This proposal creates the Ebony Alert System to help identify and locate abducted or missing African women and girls.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	\$0 or Could exceed (\$730,229)	\$0 or Could exceed (\$761,682)	\$0 or Could exceed (\$774,955)
Total Estimated Net Effect on General Revenue	\$0 or Could exceed (\$730,229)	\$0 or Could exceed (\$761,682)	\$0 or Could exceed (\$774,955)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Missing and Murdered African American Women and Girls Fund*	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

*Revenue and costs net to zero.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Missing and Murdered African American Women and Girls Fund	6 FTE	6 FTE	6 FTE
Total Estimated Net Effect on FTE	6 FTE	6 FTE	6 FTE

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Missouri Office of Prosecution Services** did not respond to **Oversight's** request for fiscal impact for this proposal.

§§210.1017 & 595.326 – Missing and Murdered African American Women and Girls (Ebony Alert System)

Officials from the **Department of Public Safety – Office of the Director (DPS-DO)** assume they will require 6 FTE to implement this proposal: 3 Program Specialists, 1 Program Manager, 1 Grants Specialist, and 1 Executive Director.

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by DPS-DO. Oversight will reflect the costs under the newly created fund, the Missing and Murdered African American Women and Girls Fund. Oversight will also reflect a transfer of \$0 (does not receive appropriations) to the amounts indicated by DPS-DO from General Revenue to cover the costs of implementation.

Officials from the **Department of Corrections (DOC)** assume this proposal requires the Department of Public Safety to establish an office dedicated to preventing the targeting of African American women and girls.

§595.326 establishes an office dedicated to preventing and ending the targeting of African American women and girls, run by the Department of Public Safety. It stipulates that the office director shall have access to corrections data and medical data maintained by an agency and classified as private data on individuals or confidential data on individuals to the extent the data is necessary for the office to perform its duties.

It is unknown how many additional FTE the department will need to fulfill these data requests; therefore, it is estimated to be an Unknown cost. In addition, the department could be required to release data that includes any closed/confidential information that affects the safety and security of their institutions. This could increase the number of litigations filed against the department; therefore, the department is unable to project a fiscal impact at this time. DOC states any costs could exceed \$250,000.

Oversight does not have information to the contrary and therefore, Oversight will reflect a \$0 (no FTE are required by DOC) to an “Unknown” cost to General Revenue.

In response to a previous version, officials from the **Office of Attorney General (AGO)** assumed any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

Oversight does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **Office of the State Courts Administrator (OSCA)** state this proposal may have some impact but there is no way to quantify that amount currently. Any significant changes will be reflected in future budget requests.

Oversight notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 or (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **Department of Public Safety - Missouri Highway Patrol, Missouri Department of Transportation, Missouri Lottery Commission, Department of Health and Senior Services, Office of the State Public Defender, Office of the State Treasurer, Phelps County Sheriff, Kansas City Police Department, St. Louis County Police Department and Branson Police Department** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, officials from the **Department of Elementary and Secondary Education** assumed the proposal would not have a fiscal impact on their organization.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local law enforcement agencies were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – DOC (§595.326) Potential FTE to fulfill data requests p.3</u>	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)

<u>Cost</u> – OSCA (§595.326) Potential increase in court costs p.4	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Transfer Out</u> – (§595.326) – To the Missing and Murdered African American Women and Girls Fund	\$0 to (<u>\$730,229</u>)	\$0 to (<u>\$761,682</u>)	\$0 to (<u>\$774,955</u>)
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or Could exceed (<u>\$730,229</u>)	\$0 or Could exceed (<u>\$761,682</u>)	\$0 or Could exceed (<u>\$774,955</u>)
MISSING AND MURDERED AFRICAN AMERICAN WOMEN AND GIRLS FUND			
<u>Revenue Gain</u> – (§595.326) – Gifts and grants	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Transfer In</u> – (§595.326) – From GR for costs of implementation	\$0 to \$730,229	\$0 to \$761,682	\$0 to \$774,955
<u>Cost</u> – DPS-DO (§595.326) p.3			
Personal Service	(\$380,743)	(\$466,029)	(\$475,349)
Fringe Benefits	(\$234,815)	(\$285,453)	(\$289,202)
Expense and Equipment	(<u>\$114,671</u>)	(<u>\$10,200</u>)	(<u>\$10,404</u>)
<u>Total Costs</u> – DPS-DO	(<u>\$730,229</u>)	(<u>\$761,682</u>)	(<u>\$774,955</u>)
FTE Change – DPS-DO	6 FTE	6 FTE	6 FTE
<u>Transfer Out</u> – (§595.326) Grants	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
ESTIMATED NET EFFECT ON THE MISSING AND MURDERED AFRICAN AMERICAN WOMEN AND GIRLS FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Estimated Net FTE Change to the Missing and Murdered African American Women and Girls Fund	6 FTE	6 FTE	6 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act creates the Ebony Alert System. This system is designed to help identify and locate abducted or missing African American women and girls who are reasonably believed to be a victim of a criminal offense. This act tasks the Department of Public Safety with developing regions for the system and requires the Office of Missing and Murdered African American Women and Girls to coordinate with local law enforcement to notify local media in the region. Any local law enforcement agency that opts out of establishing a system shall still be responsible for notifying the Office of reports within that agency's jurisdiction.

This act requires the system to include at least the Department of Public Safety, the Office of Missing and Murdered African American Women and Girls, the Department of Transportation, the Department of Health and Senior Services, and the Missouri Lottery.

Under this act, any person who knowingly makes a false report that triggers an Ebony Alert shall be guilty of a class A misdemeanor.

This act creates the Office of Missing and Murdered African American Women and Girls within the Department of Public Safety. The Director of the Department shall appoint a director for the Office that is closely connected to the African American community and is knowledgeable about criminal investigations.

The director has the authority to select, appoint, and compensate assistants and employees as needed for the operation of the Office. Under these provisions, the Office shall have access to corrections data and medical data maintained by a state agency that is classified as private or confidential data on individuals to the extent the data is necessary for the Office to perform its duties.

Under this act, the Office shall advocate for legislation and state agency actions that will aid the accomplishment of the mandates identified in the report of the Missing and Murdered African American Women and Girls Task Force.

The Office shall also develop:

- Recommendations for legislative and state agency action to address injustice in the response to cases of missing and murdered African American women and girls;
- Recommendations for legislative, agency, and community actions to address the intersection between cases involving missing and murdered African American women and girls and labor trafficking and sex trafficking;
- Recommendations for legislative, agency, and community actions to address the intersection between cases involving missing and murdered African American women and girls and domestic violence; and
- Tools and processes to evaluate the implementation and impact of the efforts of the Office. This act provides that the Office will collect data on:
 - Missing person and homicide cases that involve African American women and girls;
 - The total number of Amber alerts issued, the total number that involve African American girls, and the outcome of cases involving Amber alerts disaggregated by demographic groups; and
 - Reports of missing African American girls including the number classified as voluntary runaways.

The Office shall also be responsible for analyzing and assessing the data that is collected.

Under this act, the Office is authorized to coordinate with stakeholder groups represented on the Missing and Murdered African American Women and Girls Task Force and with state agencies that play a role in cases involving violence against African American women and girls.

Prior to January fifteenth of each year, the Office must report on its measurable outcomes achieved, specific objectives for the following year, and data and statistics on missing and murdered African American women and girls in Missouri, to the extent that the data is publicly available.

This act creates the Missing and Murdered African American Women and Girls Fund. This fund is used to provide grants to community-based organizations that provide services that prevent or end the targeting of African American women and girls. On or before February first of each year, the Office shall submit a report detailing the work of the grant recipients.


This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety
Office of the Director
Missouri Highway Patrol
Office of the State Courts Administrator
Attorney General's Office
Department of Elementary and Secondary Education

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Missouri Lottery Commission
Department of Health and Senior Services
Department of Corrections
Office of the State Public Defender
Phelps County Sheriff
Kansas City Police Department
St. Louis County Police Department
Branson Police Department
Office of the State Treasurer



Julie Morff
Director
March 23, 2026



Jessica Harris
Assistant Director
March 23, 2026