

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5396S.07P
 Bill No.: Perfected SS No. 3 for SB 1062
 Subject: Governor and Lieutenant Governor; Public Assistance; Department of Social Services
 Type: Original
 Date: March 10, 2026

Bill Summary: This proposal establishes the "Charity Act".

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	\$0 or (Could Exceed \$398,966)	\$0 or (Could Exceed \$399,446)	\$0 or (Could Exceed \$402,782)
Total Estimated Net Effect on General Revenue	\$0 or (Could Exceed \$398,966)	\$0 or (Could Exceed \$399,446)	\$0 or (Could Exceed \$402,782)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Various State Funds*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
Communication Access Service Fund**	\$0	\$0	\$0
Total Estimated Net Effect on Other State Funds	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

*Participating departments/agencies' job duties and responsibilities may require additional funding to implement the requirements of this proposal.

**Distributions and transfers net to zero.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Communication Access Services Fund	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	1 FTE	1 FTE	1 FTE

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§§34,025, 209.247, 660.365 – Charity Act

§660.365

Officials from the **Department of Social Services (DSS)** assume the only cost to their department is OA-ITSD cost of \$32,886 in FY 2027, \$6,742 in FY 2028 and \$6,911 in FY 2029.

Oversight assumes the estimate is for website and application on-going support. Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated cost as provided by DSS.

Officials from the **Department of Corrections (DOC)** assume section 660.365 creates the “Charity Program” office, who will establish a plan and network to provide help to individuals needing to obtain stable employment, meet basic needs, and find stable housing, among other goals. The legislation stipulates that this office will use participating state agencies to serve the individuals in need, and that these agencies shall use existing resources and personnel.

It is unknown whether the Department of Corrections would be identified as a participating agency, and if so, what duties the department would be responsible for. Therefore, the operational and fiscal impact of this legislation is unknown.

In response to a previous version, officials from the **Department of Health and Senior Services (DHSS)** assumed section 660.365.4 of the proposed legislation requires state agencies to participate in the true charity program as directed by the governor. State agencies will help families become self-sufficient through referral to community and state resources. The legislation requires state agencies to use existing resources and personnel to participate in the program.

It is assumed that the Department of Health and Senior Services can absorb the costs of this portion of the bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

Officials from the **Missouri Lottery Commission** assume an unknown cost as a result of this proposal.

Oversight notes subsection 4(b) encourages all participating state departments and agencies to use existing resources, to the extent possible, to operate the Charity Program. Oversight assumes all state departments and agencies are required to participate in the program. Since it is unknown how many individuals will seek assistance and resources and in addition, job duties and

responsibilities of state departments and agencies are unknown, Oversight will range the fiscal impact as \$0 or (Unknown) to General Revenue and Various State Funds.

Officials from **Department of Economic Development, Department of Commerce and Insurance, Department of Natural Resources, Department of Public Safety (, Fire Safety, Missouri Gaming Commission, Missouri Highway Patrol, Office of the Director, State Emergency Management Agency), Department of Revenue, Joint Committee on Administrative Rules, Joint Committee on Legislative Research (Oversight Division), Missouri Consolidated Health Care Plan, Missouri Department of Agriculture, Missouri Department of Transportation, Missouri Senate, Missouri State Employee's Retirement System, Office of Administration-Administrative Hearing Commission, Office of the Office of the Secretary of State, Office of the State Auditor, Missouri National Guard, Office of the State Treasurer**, each assume the proposal will have no fiscal impact on their respective organizations for this proposal.

In response to a previous version, officials from the **Department of Health and Senior Services, the Department of Higher Education and Workforce Development, the Department of Labor and Industrial Relations, the Department of Public Safety (Division of Alcohol and Tobacco Control, Capitol Police), Legislative Research, Missouri Department of Conservation, MoDOT & Patrol Employees' Retirement System, Missouri Ethics Commission, Missouri House of Representatives, Office of the Governor, Office of the Lieutenant Governor, Office of the Secretary of State, Office of the State Public Defender, University of Missouri and State Tax Commission** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note.

Officials from the **Department of Mental Health** defer to the Department of Social Services for the potential fiscal impact of this proposal.

In response to a previous version, officials from **Department of Public Safety - Missouri Veterans Commission** deferred to the Office of Administration for the potential fiscal impact of this proposal.

Senate Amendment 1

§209.247 – Missouri Commission for the Deaf and Hard of Hearing Statewide Registry

Officials from the **Department of Elementary and Secondary Education (DESE)** assume §209.247 calls for the Missouri Commission for the Deaf and Hard of Hearing to develop and maintain a statewide registry of communication access service providers, provide information regarding available resources to assist with costs and support to communication access service providers, hire a program manager to fulfill the requirements of this legislation, and subject to appropriation, administer scholarships for professional development and administer finance requests for communication access services between individuals who are deaf, blind, or hard of hearing. DESE assumes the requirements of this legislation will require a program manager FTE position with an annual salary of \$100,901 and an ongoing cost of \$13,339 and onetime cost of \$5,082 for expenses and equipment.

In addition to this FTE, DESE assumes it will cost between \$208,000 - \$400,000 to administer the program called for in this legislation. This estimate is based on programs in other states ranging from \$200,000-\$700,000. The Missouri Commission for the Deaf and Hard of Hearing identified four major regions in Missouri that would participate in the services listed: Kansas City, St. Louis, Columbia, and Springfield. In each region there are currently one 1–2-hour appointments per day that cost approximately \$200 to cover or \$800 to cover all four appointments. Thus, DESE estimates the cost of the administration of services by multiplying \$800 * 261 business days equaling \$208,000. However, DESE also recognizes that with more access the number of appointments could increase thus reflecting the range in costs.

Lastly, the Commission believes the scholarships called for in this legislation would cost \$10,000 based on current scholarships to attend specialized programming and training opportunities ranging from \$50-\$2,000, depending on the training, with most opportunities being around \$500. Thus, \$10,000 could cover the costs of 50 recipients for professional development in the field of communication services.

Upon further inquiry, DESE noted the appointments would fulfil all the requirements of the proposal. Also, MCDHH noted that they have several existing programs already in the commission that do aspects of the requirements in the legislation which will make administering the new services easier and less costly. Therefore, Oversight will reflect cost as estimated by DESE for their organization.

Oversight notes this proposal creates the Communication Access Services Fund, which is responsible for upon appropriation, money in the fund shall be used by the commission for the salary of the program manager, distribution of financial assistance for communication access services, and distribution of scholarships under this section. Therefore, Oversight will reflect a cost as estimated by DESE for their organization transferring out to the Communication access

fund and the cost transferring out of the fund to fulfil the requirements of the proposal. Oversight notes this proposal is subject to appropriation.

Oversight notes the Communication Access Services Fund can receive gifts, donations, grants, and bequests. Therefore, Oversight will reflect a zero to unknown income for the fund.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

Senate Amendment 2

§34.025 – OA Contract Provisions

Oversight assumes Senate Amendment 2 will have no additional impact.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – DSS-ITSD (\$660.365) Website & Application Cost p. 3</u>	(\$32,886)	(\$6,742)	(\$6,911)
<u>Cost – Charity Act (\$660.365) p.3*</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Transfer Out – DESE (\$209.247) Communication Access Fund p.5-6</u>	\$0 or (Could Exceed <u>\$366,080</u>)	\$0 or (Could Exceed <u>\$392,704</u>)	\$0 or (Could Exceed <u>\$395,871</u>)
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or (Could Exceed <u>\$398,966</u>)	\$0 or (Could Exceed <u>\$399,446</u>)	\$0 or (Could Exceed <u>\$402,782</u>)

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
VARIOUS STATE FUNDS			
<u>Cost – Charity Act (§660.365) p.3*</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON VARIOUS STATE FUNDS	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
COMMUNICATION ACCESS SERVICES FUND			
<u>Transfer In - (§209.247) Appropriation from General Revenue p.5-6</u>	\$0 or Could Exceed \$366,080	\$0 or Could Exceed \$392,704	\$0 or Could Exceed \$395,871
<u>Revenue - (§209.247) Gifts, bequests or donations p.4</u>	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Cost – DESE (§209.247) p.5-6</u>	\$0 or	\$0 or	\$0 or
Personal Service	(\$84,084)	(\$102,919)	(\$104,977)
Fringe Benefits	(\$47,432)	(\$57,730)	(\$58,558)
Expense & Equipment	(\$16,564)	(\$14,055)	(\$14,336)
<u>Total Costs – DESE</u>	<u>(\$148,080)</u>	<u>(\$174,704)</u>	<u>(\$177,871)</u>
FTE Change – DESE	1 FTE	1 FTE	1 FTE
<u>Cost – DESE (§209.247) Scholarships p.5-6</u>	\$0 or (\$10,000)	\$0 or (\$10,000)	\$0 or (\$10,000)
<u>Cost – DESE (§209.247) Program Administration p.5-6</u>	\$0 or (Could Exceed \$208,000)	\$0 or (Could Exceed \$208,000)	\$0 or (Could Exceed \$208,000)
ESTIMATED NET EFFECT ON COMMUNICATION ACCESS SERVICES FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Estimated Net FTE Change on Communication Access Services Fund	1 FTE	1 FTE	1 FTE

*Participating departments/agencies' job duties and responsibilities may require additional funding to implement the requirements of this proposal.

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act requires the Commissioner of Administration, prior to awarding any contract in an amount of \$20 million or more, to obtain the consent of both the chair of the house budget committee and the chair of the senate appropriations committee.

Under this act, the Missouri Commission for the Deaf and Hard of Hearing shall establish a statewide communication access services program to improve compliance with the federal Americans with Disabilities Act for agencies and businesses by coordinating resources, filling service gaps, and assisting with costs related to accommodations. The Commission shall develop a statewide registry of service providers, establish training and equipment standards, maintain an informational website, provide training, conduct outreach, and submit an annual report to the Governor and General Assembly, as described in the act. The Commission shall also, subject to appropriation, finance requests for assistance in providing communication access services and administer scholarships for professional development, internships, and certification testing.

This act creates the "Charity Act" and the "Charity" program. The act requires the Department of Social Services to coordinate with various state agencies and a partner network to assist participants in achieving personal goals, self-sufficiency, community integration, and a prosperous future. Participation in the Charity program is limited to legal residents who are 18 years of age or older, except as otherwise provided in the act. State departments and agencies are required to participate in the Charity program at the direction of the Governor. In order to use government resources more effectively and efficiently, participating state departments and agencies shall use existing resources and personnel, to the extent possible, to operate the Charity program


This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance
Department of Corrections
Department of Economic Development
Department of Elementary and Secondary Education
Department of Health and Senior Services
Department of Higher Education and Workforce Development
Department of Labor and Industrial Relations
Department of Mental Health
Department of Natural Resources
Department of Public Safety
 Alcohol and Tobacco Control
 Capitol Police
 Fire Safety
 Missouri Gaming Commission
 Missouri Highway Patrol
 Missouri Veterans Commission
 Office of the Director
 State Emergency Management Agency
Department of Revenue
Department of Social Services
Joint Committee on Administrative Rules
Joint Committee on Legislative Research
 Legislative Research
 Oversight Division
Missouri Consolidated Health Care Plan
Missouri Department of Agriculture
Missouri Department of Conservation
Missouri Department of Transportation
Missouri Ethics Commission
Missouri House of Representatives
Missouri Lottery Commission
Missouri Senate
Missouri State Employee's Retirement System
MoDOT & Patrol Employees' Retirement System
Office of Administration
 Administrative Hearing Commission
 Commissioner's Office
Office of the Governor
Office of the Lieutenant Governor
Office of the Secretary of State
Office of the State Auditor
Office of the State Public Defender

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Office of the State Treasurer
State Tax Commission



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March 10, 2026



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