

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 3807S.01I  
 Bill No.: SB 966  
 Subject: Department of Elementary and Secondary Education; Emergencies; Firearms; Law Enforcement Officers and Agencies; Department of Public Safety; Saint Louis City; Saint Louis County  
 Type: Original  
 Date: March 18, 2026

Bill Summary: This proposal requires the Department of Elementary and Secondary Education to ensure that safety assessments are conducted on all public schools located in St. Louis City or St. Louis County.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	(Could exceed \$372,646)	(Could exceed \$284,002)	(Could exceed \$289,194)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(Could exceed \$372,646)</b>	<b>(Could exceed \$284,002)</b>	<b>(Could exceed \$289,194)</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	Could exceed 2 FTE	Could exceed 2 FTE	Could exceed 2 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>Could exceed 2 FTE</b>	<b>Could exceed 2 FTE</b>	<b>Could exceed 2 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government*</b>	<b>(\$1,263,500)</b>	<b>(\$1,263,500)</b>	<b>(\$1,263,500)</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §160.661- Annual Safety Assessments on all Public Schools and Charter Schools Located in St. Louis City or St. Louis County.

Officials from **Department of Elementary and Secondary Education (DESE)** assume this section outlines requirements for St. Louis City and St. Louis County public schools and public charter schools to complete safety assessments. DESE assumes public schools and public charter schools in St. Louis City and St. Louis County will be responsible for having annual safety assessments completed as outlined in the legislation. DESE assumes the school districts and charter schools will drive, organize and complete the assessment process for all school buildings they are responsible for. The assessment results will be submitted to DESE on an annual basis and will require one - three FTE Directors with the associated expense and equipment to provide specific recommendations to address the vulnerabilities identified. The FTE required will depend on the results of the surveys, the vulnerabilities identified, and the scope of work in supporting public schools and public charter schools through the process. These FTE will also provide the reporting as required to the General Assembly.

**DESE** also assumes this section would require a new application to be created by ITSD to facilitate the reporting and storage of the school safety assessments. ITSD estimates the initial cost for this application at \$162,162 with on-going support costs.

Officials from **Office of Administration – Information Technology (OA-ITSD)** state DESE is a consolidated agency under OA-ITSD. It is assumed that all new IT project/systems will be bid out because all ITSD resources are at full capacity.

OA-ITSD assumes DESE Office of Data Systems Management (ODSM) and DESE Data Governance will define all data elements needed to be captured, provide those to ITSD, which will be used to establish the database table(s) and fields. DESE ODSM will also collect any historical information in a standard data layout, that aligns with the database/fields they define, compile all data from all districts and charters.

The Web application functionality was assumed by ITSD since the legislation does not provide details in what functionality would be required in the web application. No additional functionality or reporting is assumed in this estimate. Should additions/enhancements to functionality be made by DESE, those efforts will require new estimates.

OA-ITSD states the project would take 1,544.40 hours at a contract rate of \$105 for a total cost of **\$162,162** with on-going support costs.

**Oversight** assumes DESE will need at least one additional FTE to fulfil the requirements of the provision, however, based on the result of the surveys, DESE may require additional FTE. Therefore, Oversight will reflect a cost to DESE which could exceed the cost of 1 FTE as estimated by DESE.

Officials from **Department of Public Safety – Directors Office** assume §160.611 requires DPS to provide assistance to the schools in St. Louis City with safety assessments. At least one subject matter expert (FTE) will be needed to provide this service and compile information for an annual report.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact by Department of Public Safety-Office of the Director in the fiscal note.

Oversight notes §160.661 requires DESE to ensure that every public school and public charter school located in St. Louis City or St. Louis County conducts an annual safety assessment of such public school or public charter school. Oversight notes according to DESE, for St. Louis County, there are 23 public LEAs with 258 buildings. There is also 1 charter LEA with 1 building. For St. Louis City, there is 1 public LEA with 63 buildings. There are 17 charter LEAs with 37 buildings, and the Missouri School for the Blind is a state operated LEA that is in St. Louis City that has 2 buildings.

Oversight assumes 361 building safety assessments will be performed annually at a cost of \$3,500 (Based on the estimate used by Center for Education Safety (CES)). Therefore, Oversight will reflect a total cost to schools of \$1,263,500 (361 building assessments x \$3,500 per building) in the fiscal note.

Officials from the **Department of Public Safety – Highway Patrol, Phelps County Sheriff, Kansas City Police Department, and St. Louis County Police Department** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DESE (§160.661) p.3</u>	Could exceed	Could exceed	Could exceed
Personal Service	(\$69,278)	(\$84,796)	(\$86,492)
Fringe Benefits	(\$41,477)	(\$50,441)	(\$51,123)
Expense & Equipment	(\$16,564)	(\$14,055)	(\$14,336)
<u>Total Costs – DESE</u>	<u>(\$127,319)</u>	<u>(\$149,292)</u>	<u>(\$151,951)</u>
FTE Change – DESE	1 FTE	1 FTE	1 FTE
<u>Cost – DESE/ITSD (§160.661) Programming p.3</u>	(\$162,162)	(\$33,243)	(\$34,074)
<u>Cost – DPS-DO (§160.661) p.4</u>			
Personal Service	(\$40,390)	(\$49,437)	(\$50,426)
Fringe Benefits	(\$29,858)	(\$36,220)	(\$36,617)
Expense & Equipment	(\$12,917)	(\$15,810)	(\$16,126)
<u>Total Cost – DPS-DO (§160.661) p.4</u>	<u>(\$83,165)</u>	<u>(\$101,467)</u>	<u>(\$103,169)</u>
FTE Change	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(Could exceed \$372,646)</b>	<b>(Could exceed \$284,002)</b>	<b>(Could exceed \$289,194)</b>
Estimated Net FTE Change on General Revenue	Could exceed 2 FTE	Could exceed 2 FTE	Could exceed 2 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Cost – School Districts (§160.661) Annual building safety assessment p.4</u>	(\$1,263,500)	(\$1,263,500)	(\$1,263,500)
<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<b>(\$1,263,500)</b>	<b>(\$1,263,500)</b>	<b>(\$1,263,500)</b>

#### FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

This act requires the Department of Elementary and Secondary Education (DESE) to ensure that every public school and public charter school located in St. Louis City or St. Louis County conducts an annual safety assessment of such public school or public charter school. The Department of Public Safety (DPS), local law enforcement, and local emergency services shall provide reasonable assistance to public schools and public charter schools in order to implement the provisions of the act. The safety assessments shall include a consideration of each school's vulnerabilities to school shootings and intruders, with specific reference to the implementation of various safety procedures, policies, and tools specified in the act.

Each public school and public charter school that conducts an annual safety assessment pursuant to the provisions of the act shall provide a report of the findings of the safety assessment to DESE. Based upon the findings of the safety assessments, DESE, in conjunction with DPS, shall provide to each public school and public charter school an annual report that summarizes such school's safety vulnerabilities, along with recommendations for mitigating such vulnerabilities. Such report shall also be provided to the General Assembly. A report created pursuant to the provisions of this act shall not be considered a public record under the Sunshine Law and shall not be available for public inspection.

This act shall become effective July 1, 2028.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

## SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Department of Public Safety- Director's office  
Phelps County Sheriff  
Kansas City Police Department  
St. Louis County Police Department



Julie Morff  
Director  
March 18, 2026



Jessica Harris  
Assistant Director  
March 18, 2026