

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 2650S.01I
 Bill No.: SB 551
 Subject: Law Enforcement Officers and Agencies; Mental Health; Public Safety,
 Department of
 Type: Original
 Date: March 8, 2021

Bill Summary: This proposal creates provisions relating to mental health programs for law enforcement officers.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2025)
General Revenue*	(\$1,961,980)	(\$1,987,401)	(\$1,988,953)	(\$1,990,523)
Total Estimated Net Effect on General Revenue	(\$1,961,980)	(\$1,987,401)	(\$1,988,953)	(\$1,990,523)

*Costs include 24,145 POST-certified peace officers in Missouri meeting with a program service provider (\$300 per) every 4 years, plus the cost of 2 new Department of Public Safety employees.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2025)
988 Public Safety Fund*	\$0	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other State</u> Funds	\$0	\$0	\$0	\$0

*Revenue and expenses net to zero. Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2025)
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2025)
988 Public Safety Fund	2 FTE	2 FTE	2 FTE	2 FTE
Total Estimated Net Effect on FTE	2 FTE	2 FTE	2 FTE	2 FTE

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2025)
Local Government	\$0	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§590.192 – Mental health programs for law enforcement officers

Officials from the **Department of Public Safety - Office of the Director (DPS)** state this proposal establishes a new program, the "Critical Incident Stress Management Program" within the Department of Public Safety. In order to accomplish the many duties and responsibilities required under this bill, the DPS will need one (1) Program Manager. Additionally, this proposal establishes a new fund, 988 Public Safety Fund, to support the services provided for peace officers under subsection 1. In order to manage the new fund, the DPS is requesting one (1) FTE Program Specialist.

Oversight notes §590.192 creates the "Critical Incident Stress Management Program". The program will provide services to peace officers to assist in coping with stress and potential psychological trauma resulting from a response to a critical incident or emotionally difficult event. All peace officers will be required to meet with a program service provider once every three to five years for a mental health check-in. The program service provider will send a notification to the peace officer's commanding officer when the check-in is complete. It also creates the 988 Public Safety Fund to be used solely by DPS for the purpose of providing services for peace officers affected by a critical incident.

Oversight contacted the POST commission to determine the number of licensed peace officers in Missouri. POST stated the total number of licensed and commissioned peace officers in the state is 24,145. This number includes working and not-currently working officers. Of this number, 14,836 are working full-time and 1,799 are reserve (part-time) officers. Because this legislation states all peace officers, Oversight will use the 24,145 number to determine a fiscal impact. At a cost of \$300 per visit (estimated by the MHP), Oversight will reflect costs of \$7,243,500 over a four-year period $[(24,145 * 300)/4]$, plus FTE costs as presented by DPS.

Additionally, Oversight will reflect the possibility that the General Assembly could appropriate moneys to this new fund from the General Revenue Fund. Oversight assumes all appropriated moneys, if any, will be expended in the same year on services such as consultation, risk assessment, education, intervention, and other crisis intervention services. For fiscal note purposes, Oversight assumes expenses and services provided under this proposal will equal income and net to zero.

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** state the Patrol currently provides counseling services to their peace officers who are involved in a critical incident like those described in 590.192.1 of this bill. Section 590.192.2 of this bill mandates all peace officers meet with a program service provider once every three to five years. Currently, the

Patrol has 1,339 total peace officers, this includes members, Gaming officers, DDCC, and CVOs. This bill would require 447 (1,339 officers divided by 3) officers per year to meet with the program service provider. At an estimated cost of \$300 per visit, there will be a total expense per year of \$134,100.

Officials from the **Attorney General's Office**, the **Department of Mental Health**, the **Department of Natural Resources**, the **Department of Public Safety – (Capitol Police)**, the **Department of Social Services**, the **Missouri Department of Conservation**, the **Office of the State Treasurer**, the **Kansas City Police Department**, the **St. Joseph Police Department**, and the **St. Louis County Police Department** each assume the proposal will have no fiscal impact on their respective organizations.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other police and sheriff's departments were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL</u> <u>IMPACT – State</u> <u>Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024	Fully Implemented (FY 2025)
GENERAL REVENUE FUND				
<u>Transfer Out – to the 988 Public Safety Fund</u>	<u>(\$1,961,980)</u>	<u>(\$1,987,401)</u>	<u>(\$1,988,953)</u>	<u>(\$1,990,523)</u>
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>(\$1,961,980)</u>	<u>(\$1,987,401)</u>	<u>(\$1,988,953)</u>	<u>(\$1,990,523)</u>

<u>FISCAL</u> <u>IMPACT – State</u> <u>Government</u> (continued)	FY 2022 (10 Mo.)	FY 2023	FY 2024	Fully Implemented (FY 2025)
988 PUBLIC SAFETY FUND				
<u>Transfer In –</u> from General Revenue	\$1,961,980	\$1,987,401	\$1,988,953	\$1,990,523
<u>Costs – DPS</u> (\$590.192) Administer 988 Public Safety Fund				
Personal services	(\$93,090)	(\$112,825)	(\$113,953)	(\$115,093)
Fringe benefits	(\$51,318)	(\$61,958)	(\$62,339)	(\$62,724)
Equipment and expense	(\$6,697)	(\$1,743)	(\$1,786)	(\$1,831)
<u>Total Costs –</u> DPS	(\$151,105)	(\$176,526)	(\$178,078)	(\$179,648)
FTE Change - DPS	2 FTE	2 FTE	2 FTE	2 FTE
<u>Costs – Officer</u> evaluation/check- in	(\$1,810,875)	(\$1,810,875)	(\$1,810,875)	(\$1,810,875)
ESTIMATED NET EFFECT ON THE 988 PUBLIC SAFETY FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Estimated Net FTE Change to the 988 Public Safety Fund	2 FTE	2 FTE	2 FTE	2 FTE

<u>FISCAL</u> <u>IMPACT –</u> <u>Local</u> <u>Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024	Fully Implemented (FY 2025)
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act establishes the "Critical Incident Stress Management Program" within the Department of Public Safety. The program shall provide services for peace officers to assist in coping with stress and potential psychological trauma resulting from a response to a critical incident or emotionally difficult event.

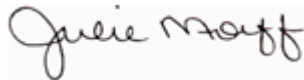
This act provides that all peace officers shall be required to meet with a program service provider once every three to five years for a mental health check-in. The program service provider shall send a notification to the peace officer's commanding officer that he or she completed such check-in. Any information disclosed by a peace officer shall be privileged and shall not be used as evidence in criminal, administrative, or civil proceedings against the peace officer, except as in certain instances as provided in the act.

This act creates the "988 Public Safety Fund" within the state treasury and shall be used by the Department of Public Safety for the purposes of providing services for peace officers to assist in coping with stress and potential psychological trauma resulting from a response to a critical incident or emotionally difficult event. Such services may include consultation, risk assessment, education, intervention, and other crisis intervention services.

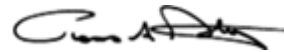
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office
Department of Mental Health
Department of Natural Resources
Department of Public Safety
Department of Social Services
Missouri Department of Conservation
Office of the State Treasurer
Kansas City Police Department
St. Joseph Police Department
St. Louis County Police Department



Julie Morff
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March 8, 2021



Ross Strobe
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March 8, 2021