COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. NO.</u>: 1391-01 <u>BILL NO.</u>: SB 504

SUBJECT: TAXATION AND REVENUE - INCOME; CITIES, TOWNS AND

VILLAGES; TAX CREDITS; ECONOMIC DEVELOPMENT;

ECONOMIC DEVELOPMENT DEPARTMENT.

TYPE: ORIGINAL

DATE: FEBRUARY 25, 2003

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2004	FY 2005	FY 2006	
GENERAL Revenue *	\$0	(\$60,000)	(\$60,000)	
TOTAL ESTIMATED NET EFFECT ON GENERAL REVENUE	4.0	(h (0	(h (0	
FUND *	\$0	(\$60,000)	(\$60,000)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS					
FUND AFFECTED	TED FY 2004 FY 2005 FY 2006				

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TOTAL ESTIMATED NET EFFECT			
ON OTHER			
STATE FUNDS *	\$0	\$ 0	\$0

^{*} THE FISCAL IMPACT COULD BE DIVIDED BETWEEN THE GENERAL REVENUE FUND AND THE COUNTY FOREIGN INSURANCE FUND (WHICH ULTIMATELY GOES TO LOCAL SCHOOL DISTRICTS) IF SOME OF THE TAX CREDITS ARE UTILIZED AGAINST INSURANCE PREMIUM TAXES.

NUMBERS WITHIN PARENTHESES: () INDICATE COSTS OR LOSSES. THIS FISCAL NOTE CONTAINS 6 PAGES.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2004	FY 2005	FY 2006	
NONE				
TOTAL ESTIMATED NET EFFECT ON <u>ALL</u> FEDERAL				
FUNDS	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND		FW 2004	EV 2005	EV 2007	
AFFECTED FY 2004 FY 2005 FY 2006					

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LOCAL GOVERNMENT			
*	\$0	\$0	\$0

* THE FISCAL IMPACT COULD BE DIVIDED BETWEEN THE GENERAL REVENUE FUND AND THE COUNTY FOREIGN INSURANCE FUND (WHICH ULTIMATELY GOES TO LOCAL SCHOOL DISTRICTS) IF SOME OF THE TAX CREDITS ARE UTILIZED AGAINST INSURANCE PREMIUM TAXES.

FISCAL ANALYSIS

ASSUMPTION

OFFICIALS FROM THE DEPARTMENT OF REVENUE (DOR) STATE THEY DO NOT ANTICIPATE A SIGNIFICANT NUMBER OF TAXPAYERS THAT WOULD/COULD USE THIS CREDIT. THEREFORE, DOR WILL NOT REQUEST ADDITIONAL FTE AT THIS TIME.

HOWEVER, IF THE NUMBER OF ADDITIONAL CREDITS IS LARGER THAN EXPECTED, DOR STATES THEY WILL NEED ONE TAX PROCESSING TECH I FOR EVERY 5,000 ADDITIONAL PERSONAL TAXPAYERS CLAIMING THE CREDIT AND ONE FOR EVERY 3,680 BUSINESS TAXPAYERS CLAIMING THE CREDIT. THESE EMPLOYEES WOULD MAINTAIN THE CERTIFICATION OF THE CREDITS AND VERIFY THE AMOUNTS ON THE RETURNS AS CLAIMED BY THE TAXPAYERS.

IN RESPONSE TO A SIMILAR PROPOSAL FROM THIS YEAR, OFFICIALS FROM THE DEPARTMENT OF INSURANCE (INS) STATED THE DESIGNATION OF AN ADDITIONAL SATELLITE ENTERPRISE ZONE WOULD INCREASE THE AREAS THAT RECEIVE ENTERPRISE ZONE TAX CREDITS. IF INSURANCE COMPANIES INVEST OR EXPAND INTO THE NEW ENTERPRISE ZONE, THEY WOULD BE ELIGIBLE FOR ADDITIONAL TAX CREDITS, REDUCING PREMIUM TAX REVENUE. PREMIUM TAX REVENUE IS SPLIT

EVENLY BETWEEN GENERAL REVENUE AND THE COUNTY FOREIGN INSURANCE FUND WHICH IS LATER DISTRIBUTED TO

ASSUMPTION (CONTINUED)

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SCHOOL DISTRICTS. INS WAS UNABLE TO PROJECT HOW MUCH IN ADDITIONAL TAX CREDITS MAY BE GENERATED AND WHAT EFFECT IT WOULD HAVE ON PREMIUM TAX COLLECTIONS. FISCAL IMPACT WOULD BE AN UNKNOWN LOSS OF REVENUE TO GR AND THE COUNTY FOREIGN INSURANCE FUND.

OFFICIALS FROM THE DEPARTMENT OF ECONOMIC DEVELOPMENT (DED) STATE THE BILL AUTHORIZES ONE NEW SATELLITE ENTERPRISE ZONE IN SPRINGFIELD. DED DOES NOT FEEL THE BILL HAS ENOUGH IMMEDIATE IMPACT ON DED TO WARRANT ADDITIONAL PERSONNEL OR EXPENDITURES. AT SOME POINT IN THE FUTURE, ENOUGH ADDITIONAL ENTERPRISE ZONE CREDITS COULD BE ISSUED THAT WOULD REQUIRE AN ADDITIONAL PERSON. AT THAT TIME, DED WOULD REQUEST ADDITIONAL FUNDING.

DED STATES THE AVERAGE COST FOR EACH SATELLITE ENTERPRISE ZONE IS \$60,000 TO UNKNOWN. THE COSTS CAN VARY GREATLY BASED ON THE NUMBER OF QUALIFYING BUSINESSES WITHIN THE SATELLITE ZONE.

OFFICIALS FROM THE CITY OF SPRINGFIELD ASSUME THE PROPOSAL HAS NO FISCAL IMPACT THEM IF IT IS OPTIONAL.

OVERSIGHT ASSUMES THE LOCAL TAXING AND GOVERNING AUTHORITIES MAY GRANT AN EXEMPTION (IN WHOLE OR IN PART) OF PROPERTY TAXES TO NEW OR EXPANDING BUSINESSES AFTER HOLDING THE REQUIRED PUBLIC HEARINGS ON THE MATTER, THEREFORE, HAS ESTIMATED THE LOCAL IMPACT AS ZERO. THE FISCAL NOTE DOES NOT REFLECT ANY INDIRECT POSITIVE RESULT THAT MAY OCCUR BECAUSE OF THE TAX CREDITS ISSUED. OVERSIGHT HAS UTILIZED DED'S ESTIMATED AVERAGE OF \$60,000, HOWEVER, ACTUAL CREDITS EARNED AND UTILIZED COULD VARY GREATLY.

THIS PROPOSAL MAY RESULT IN A LOSS OF TOTAL STATE REVENUE.

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FISCAL IMPACT - STATE GOVERNMENT GENERAL REVENUE	FY 2004 (10 MO.)	FY 2005	FY 2006
<u>LOSS</u> - SATELLITE ZONE IN SPRINGFIELD	<u>\$0</u>	(\$60,000)	(\$60,000)
ESTIMATED NET EFFECT TO The general revenue Fund *	<u>\$0</u>	(\$60,000)	(\$60,000)

^{*} NOTE: THE FISCAL IMPACT COULD BE DIVIDED BETWEEN THE GENERAL REVENUE FUND AND THE COUNTY FOREIGN INSURANCE FUND (WHICH ULTIMATELY GOES TO LOCAL SCHOOL DISTRICTS) IF SOME OF THE TAX CREDITS ARE UTILIZED AGAINST INSURANCE PREMIUM TAXES.

<u>FISCAL IMPACT - LOCAL</u>	FY 2004	FY 2005	FY 2006
<u>GOVERNMENT</u>	(10 MO.)		
	4.0	4.0	4.0
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - SMALL BUSINESS

THIS PROPOSAL COULD FISCALLY IMPACT NEW OR EXPANDING BUSINESSES WITHIN THE NEW ENTERPRISE ZONES.

DESCRIPTION

THIS PROPOSAL AUTHORIZES THE CITY OF SPRINGFIELD, WITH APPROVAL OF THE GOVERNING AUTHORITY OF THE CITY AND THE DEPARTMENT OF ECONOMIC DEVELOPMENT, TO DESIGNATE AN ADDITIONAL SATELLITE ENTERPRISE ZONE. THE ZONE MUST BE ON LAND OWNED BY THE CITY WHICH INCLUDES A CERTAIN WASTEWATER TREATMENT PLANT AND A CERTAIN ELECTRIC POWER PLANT.

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THIS LEGISLATION IS NOT FEDERALLY MANDATED, WOULD NOT DUPLICATE ANY OTHER PROGRAM AND WOULD NOT REQUIRE ADDITIONAL CAPITAL IMPROVEMENTS OR RENTAL SPACE.

SOURCES OF INFORMATION

DEPARTMENT OF ECONOMIC DEVELOPMENT DEPARTMENT OF REVENUE DEPARTMENT OF INSURANCE CITY OF SPRINGFIELD

> MICKEY WILSON, CPA DIRECTOR

FEBRUARY 25, 2003

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