

SENATE SUBSTITUTE  
FOR  
SENATE COMMITTEE SUBSTITUTE  
FOR  
SENATE BILL NO. 1652  
AN ACT

To amend chapters 210 and 595, RSMo, by adding thereto two new sections relating to a newly created office within the department of public safety, with penalty provisions.

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*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Chapters 210 and 595, RSMo, are amended by  
2 adding thereto two new sections, to be known as sections  
3 210.1017 and 595.326, to read as follows:

210.1017. 1. There is hereby created a statewide  
2 program called the "Phoenix Alert System" referred to in  
3 this section as the "system" to aid in the identification  
4 and location of abducted or missing African American women  
5 and girls.

6 2. For the purposes of this section, "abducted or  
7 missing African American women and girls" means an African  
8 American woman or girl whose whereabouts are unknown and who  
9 is:

10 (1) Reasonably believed to be the victim of the  
11 offense of kidnapping as defined by section 565.110,  
12 565.120, or 565.130 as determined by local law enforcement;

13 (2) Reasonably believed to be the victim of the  
14 offense of child kidnapping as defined by section 565.115 as  
15 determined by local law enforcement;

16 (3) Reasonably believed to be a victim of parental  
17 kidnapping as defined by section 565.153 as determined by  
18 local law enforcement; or

19           (4) Reasonably believed to be a victim of an offense  
20 of trafficking pursuant to sections 566.206, 566.209,  
21 566.210, or 566.211.

22           3. The department of public safety shall develop  
23 regions to provide the system. The office of missing and  
24 murdered African American women and girls and department of  
25 public safety shall coordinate local law enforcement  
26 agencies and public commercial television and radio  
27 broadcasters to provide an effective system. In the event  
28 that a local law enforcement agency opts not to set up a  
29 system and an abduction occurs within the jurisdiction, it  
30 shall notify the office of missing and murdered African  
31 American women and girls who shall notify local media in the  
32 region.

33           4. All regions shall be notified within one hour of  
34 receipt of a report of a missing or murdered African  
35 American woman or girl. Each region shall immediately  
36 disseminate notifications to law enforcement and media  
37 outlets within the regions.

38           5. The Phoenix alert system shall include all state  
39 agencies capable of providing urgent and timely information  
40 to the public together with broadcasters and other private  
41 entities that volunteer to participate in the dissemination  
42 of urgent public information. At a minimum, the Phoenix  
43 alert system shall include the office of missing and  
44 murdered African American women and girls, department of  
45 public safety, highway patrol, department of transportation,  
46 department of health and senior services, and Missouri  
47 lottery commission.

48           6. Participation in an Phoenix alert system is at the  
49 option of local law enforcement agencies and federally  
50 licensed radio and television broadcasters.

51 7. The department of public safety shall update  
52 notifications sent under this section whenever new  
53 information becomes available, and every month for the first  
54 year after the initial notification. One year after the  
55 first notification, the department shall make updates every  
56 three months.

57 8. Any person who knowingly makes a false report that  
58 triggers an alert pursuant to this section is guilty of a  
59 class A misdemeanor.

595.326. 1. The director of the department of public  
2 safety shall establish and maintain an office dedicated to  
3 preventing and ending the targeting of African American  
4 women and girls within the Missouri department of public  
5 safety.

6 2. (1) The director shall appoint an executive  
7 director for the office who is a person closely connected to  
8 the African American community and who is highly  
9 knowledgeable about criminal investigations. The director  
10 is encouraged to consider candidates for appointment who are  
11 recommended by members of the African American community.  
12 The director shall hire a qualified executive director no  
13 later than December 31, 2026.

14 (2) The executive director may select, appoint, and  
15 compensate out of available funds assistants and employees  
16 as necessary to discharge the office's responsibilities.

17 3. (1) The office has the following duties:

18 (a) Advocate for legislation that will facilitate the  
19 accomplishment of mandates identified in the report of the  
20 task force on missing and murdered African American women;

21 (b) Advocate for state agencies to take actions to  
22 facilitate the accomplishment of mandates identified in the  
23 report of the task force on missing and murdered African  
24 American women;

25 (c) Develop recommendations for legislative and agency  
26 actions to address injustice in the criminal justice  
27 system's response to cases of missing and murdered African  
28 American women and girls;

29 (d) Facilitate research to refine the mandates in the  
30 report of the task force on missing and murdered African  
31 American women and to assess the potential efficacy,  
32 feasibility, and impact of the recommendations;

33 (e) Collect data on missing person and homicide cases  
34 involving African American women and girls, including the  
35 total number of cases, the rate at which the cases are  
36 solved, the length of time the cases remain open, and a  
37 comparison to similar cases involving different demographic  
38 groups;

39 (f) Collect data on Amber alerts, including the total  
40 number of Amber alerts issued, the total number of Amber  
41 alerts that involve African American girls, and the outcome  
42 of cases involving Amber alerts disaggregated by the child's  
43 race and sex;

44 (g) Collect data on reports of missing African  
45 American girls, including the number classified as voluntary  
46 runaways, and a comparison to similar cases involving  
47 different demographic groups;

48 (h) Analyze and assess the intersection between cases  
49 involving missing and murdered African American women and  
50 girls and labor trafficking and sex trafficking;

51 (i) Develop recommendations for legislative, agency,  
52 and community actions to address the intersection between  
53 cases involving missing and murdered African American women  
54 and girls and labor trafficking and sex trafficking;

55 (j) Analyze and assess the intersection between cases  
56 involving murdered African American women and girls and  
57 domestic violence, including prior instances of domestic

58 violence within the family or relationship, whether an  
59 offender had prior convictions for domestic assault or  
60 related offenses, and whether the offender used a firearm in  
61 the murder or any prior instances of domestic assault;

62 (k) Develop recommendations for legislative, agency,  
63 and community actions to address the intersection between  
64 cases involving murdered African American women and girls  
65 and domestic violence;

66 (l) Develop tools and processes to evaluate the  
67 implementation and impact of the efforts of the office;

68 (m) Track and collect Missouri data on missing and  
69 murdered African American women and girls, and provide  
70 statistics upon public or legislative inquiry;

71 (n) Facilitate technical assistance for local and  
72 state law enforcement agencies during active cases involving  
73 missing and murdered African American women and girls;

74 (o) Conduct case reviews and report on the results of  
75 case reviews for the following types of cases involving  
76 missing and murdered African American women and girls: cold  
77 cases for missing African American women and girls and death  
78 investigation review for cases of African American women and  
79 girls ruled as suicide or overdose under suspicious  
80 circumstances;

81 (p) Conduct case reviews of the prosecution and  
82 sentencing for cases where a perpetrator committed a violent  
83 or exploitative crime against an African American woman or  
84 girl. These case reviews shall identify those cases where  
85 the perpetrator is a repeat offender;

86 (q) Prepare draft legislation as necessary to allow  
87 the office access to the data necessary for the office to  
88 conduct the reviews required in this section and advocate  
89 for passage of that legislation;

90 (r) Review sentencing guidelines for crimes related to  
91 missing and murdered African American women and girls,  
92 recommend changes if needed, and advocate for consistent  
93 implementation of the guidelines across Missouri courts;

94 (s) Develop and maintain communication with relevant  
95 divisions in the department of public safety regarding any  
96 cases involving missing and murdered African American women  
97 and girls and on procedures for investigating cases  
98 involving missing and murdered African American women and  
99 girls;

100 (t) Coordinate, as relevant, with federal efforts, and  
101 efforts in neighboring states;

102 (u) Coordinate with the department of public safety,  
103 law enforcement agencies, public commercial television, and  
104 radio broadcasters to facilitate the implementation and  
105 operation of the Phoenix alert system.

106 (2) As used in this subdivision, the following terms  
107 mean:

108 (a) "Labor trafficking":

109 a. The recruitment, transportation, transfer,  
110 harboring, enticement, provision, obtaining, or receipt of a  
111 person by any means, in furtherance of:

112 (i) Debt bondage;

113 (ii) Forced or coerced labor or services;

114 (iii) Slavery or practices similar to slavery; or

115 (iv) The removal of organs through the use of coercion  
116 or intimidation; or

117 b. Receiving profit or anything of value, knowing or  
118 having reason to know it is derived from an act described in  
119 subparagraph a. of this paragraph;

120 (b) "Sex trafficking":

121 a. Receiving, recruiting, enticing, harboring,  
122 providing, or obtaining by any means an individual to aid in  
123 the prostitution of the individual; or

124 b. Receiving profit or anything of value, knowing or  
125 having reason to know it is derived from an act described in  
126 subparagraph a. of this paragraph.

127 4. In fulfilling its duties, the office may  
128 coordinate, as useful, with stakeholder groups that were  
129 represented on the task force on missing and murdered  
130 African American women and girls and state agencies that are  
131 responsible for the systems that play a role in  
132 investigating, prosecuting, and adjudicating cases involving  
133 violence committed against African American women and girls;  
134 those who have a role in supporting or advocating for  
135 missing or murdered African American women and girls and the  
136 people who seek justice for them; and those who represent  
137 the interests of African American people. This includes the  
138 following entities: Missouri Police Chiefs Association;  
139 Missouri Sheriffs' Association; Missouri Peace Officers  
140 Association; Missouri Association of Prosecuting Attorneys;  
141 United States Attorney's Office; juvenile courts; Missouri  
142 Coroners' and Medical Examiners' Association; United States  
143 Coast Guard; state agencies, including the departments of  
144 health and senior services, elementary and secondary  
145 education, corrections, and public safety; service providers  
146 who offer legal services, advocacy, and other services to  
147 African American women and girls; African American women and  
148 girls who are survivors; and organizations and leadership  
149 from urban and statewide African American communities.

150 5. The office shall report on measurable outcomes  
151 achieved to meet its statutory duties, along with specific  
152 objectives and outcome measures proposed for the following  
153 year. The report shall include data and statistics on

154 missing and murdered African American women and girls in  
155 Missouri, including names, dates of disappearance, and dates  
156 of death, to the extent the data is publicly available. The  
157 office shall submit the report by January fifteenth each  
158 year to the chairs and ranking minority members of the  
159 legislative committees with primary jurisdiction over public  
160 safety.

161 6. There is hereby created in the state treasury the  
162 "Missing and Murdered African American Women and Girls  
163 Fund", which shall consist of moneys appropriated by the  
164 general assembly, gifts, and grants. The state treasurer  
165 shall be custodian of the fund. In accordance with sections  
166 30.170 and 30.180, the state treasurer may approve  
167 disbursements. The fund shall be a dedicated fund and money  
168 in the fund shall be used solely by the director of public  
169 safety for the purposes authorized by this section.  
170 Notwithstanding the provisions of section 33.080 to the  
171 contrary, any moneys remaining in the fund at the end of the  
172 biennium shall not revert to the credit of the general  
173 revenue fund. The state treasurer shall invest moneys in  
174 the fund in the same manner as other funds are invested.  
175 Any interest and moneys earned on such investments shall be  
176 credited to the fund.

177 7. (1) The office shall issue grants to community-  
178 based organizations that provide services designed to  
179 prevent or end the targeting of African American women or  
180 girls, or to provide assistance to victims of offenses that  
181 targeted African American women or girls.

182 (2) Grant recipients shall use money to:

183 (a) Provide services designed to reduce or prevent  
184 crimes or other negative behaviors that target African  
185 American women or girls;

186 (b) Provide training to the community about how to  
187 handle situations and crimes involving the targeting of  
188 African American women and girls, including, but not limited  
189 to, training for law enforcement officers, county attorneys,  
190 city attorneys, judges, and other criminal justice partners;  
191 or

192 (c) Provide services to African American women and  
193 girls who are victims of crimes or other offenses, or to the  
194 family members of missing and murdered African American  
195 women and girls.

196 (3) Applicants shall apply in a form and manner  
197 established by the office.

198 (4) Grant recipients shall provide an annual report to  
199 the office that includes:

200 (a) The services provided by the grant recipient;

201 (b) The number of individuals served in the previous  
202 year; and

203 (c) Any other information required by the office.

204 (5) On or before February first of each year, the  
205 office shall report to the legislative committees of the  
206 general assembly with jurisdiction over public safety on the  
207 work of grant recipients, including a description of the  
208 number of entities awarded grants, the amount of those  
209 grants, and the number of individuals served by the grantees.

210 8. The office shall have access to corrections data  
211 and medical data maintained by an agency and classified as  
212 private data on individuals or confidential data on  
213 individuals to the extent the data is necessary for the  
214 office to perform its duties under this section.