

SENATE SUBSTITUTE
FOR
SENATE COMMITTEE SUBSTITUTE
FOR
SENATE BILL NO. 1029
AN ACT

To repeal sections 67.547 and 162.821, RSMo, and to enact in lieu thereof four new sections relating to education.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 67.547 and 162.821, RSMo, are repealed
2 and four new sections enacted in lieu thereof, to be known as
3 sections 67.547, 67.5420, 162.192, and 162.821, to read as
4 follows:

67.547. 1. In addition to the tax authorized by
2 section 67.505, any county as defined in section 67.750 may,
3 by a majority vote of its governing body, impose an
4 additional county sales tax on all sales which are subject
5 to taxation under the provisions of sections 144.010 to
6 144.525. The tax authorized by this section shall be in
7 addition to any and all other sales tax allowed by law;
8 except that no ordinance or order imposing a sales tax under
9 the provisions of this section shall be effective unless the
10 governing body of the county submits to the voters of the
11 county, at a county or state general, primary or special
12 election, a proposal to authorize the governing body of the
13 county to impose such tax.

14 2. The ballot of submission shall contain, but need
15 not be limited to the following language:

16 Shall the county of _____ (county's name)
17 impose a countywide sales tax of _____

18 (insert rate) percent for the purpose of
19 _____ (insert purpose)?

20 YES NO

21 If you are in favor of the question, place an
22 "X" in the box opposite "YES". If you are
23 opposed to the question, place an "X" in the
24 box opposite "NO".

25 If a majority of the votes cast on the proposal by the
26 qualified voters voting thereon are in favor of the
27 proposal, then the ordinance or order and any amendments
28 thereto shall be in effect. If a majority of the votes cast
29 by the qualified voters voting are opposed to the proposal,
30 then the governing body of the county shall have no power to
31 impose the sales tax as herein authorized unless and until
32 the governing body of the county submits another proposal to
33 authorize the governing body of the county to impose the
34 sales tax under the provisions of this section and such
35 proposal is approved by a majority of the qualified voters
36 voting thereon. A county shall not submit to the voters a
37 proposed sales tax under this section for a period of two
38 years from the date of an election in which the county
39 previously submitted to the voters a proposed sales tax
40 under this section, regardless of whether the initial
41 proposed sales tax was approved or disapproved by the
42 voters. The revenue collected from the sales tax authorized
43 under this section shall only be used for the purpose
44 approved by voters of the county.

45 3. (1) The sales tax may be imposed at a rate of one-
46 eighth of one percent, one-fourth of one percent, three-
47 eighths of one percent, or one-half of one percent on the
48 receipts from the sale at retail of all tangible personal

49 property or taxable services at retail within any county
50 adopting such tax if such property and services are subject
51 to taxation by the state of Missouri under the provisions of
52 sections 144.010 to 144.525. In any city not within a
53 county or any county described in subsection 5 of this
54 section, no sales tax for the purpose of funding zoological
55 activities and zoological facilities as those terms are
56 defined in section 184.500 shall exceed a rate of one-eighth
57 of one percent unless the sales tax was levied and collected
58 before August 28, 2017. Beginning August 28, 2017, no
59 county shall submit to the voters any proposal that results
60 in a combined rate of sales taxes adopted under this section
61 in excess of one percent.

62 (2) Notwithstanding the provisions of subdivision (1)
63 of this subsection to the contrary, beginning August 28,
64 2025, a county with more than eight thousand but fewer than
65 eight thousand nine hundred inhabitants and with a county
66 seat with more than seven hundred thirty but fewer than
67 eight hundred inhabitants may impose a sales tax that
68 results in a combined rate of sales tax adopted pursuant to
69 this section in excess of one percent, but not in excess of
70 one and one-half percent, provided that any such sales tax
71 shall be for the purpose of providing law enforcement
72 services. All sales tax elections conducted during the
73 November 8, 2022, general election shall be deemed in
74 compliance with this subdivision, provided that the total
75 combined sales tax rate adopted pursuant to this section
76 does not exceed one and one-half percent.

77 4. Except as modified in this section, all provisions
78 of sections 32.085 and 32.087 shall apply to the tax imposed
79 under this section.

80 5. In any first class county having a charter form of
81 government and having a population of nine hundred thousand

82 or more, the proceeds of the sales tax authorized by this
83 section shall be distributed so that an amount equal to
84 three-eighths of the proceeds of the tax shall be
85 distributed to the county and the remaining five-eighths
86 shall be distributed to the cities, towns and villages and
87 the unincorporated area of the county on the ratio that the
88 population of each bears to the total population of the
89 county. Three-eighths of the tax rate adopted by such a
90 county shall be included in the calculation of the county's
91 one percent combined tax rate ceiling provided in subsection
92 3 of this section. The population of each city, town or
93 village and the unincorporated area of the county and the
94 total population of the county shall be determined on the
95 basis of the most recent federal decennial census. The
96 provisions of this subsection shall not apply if the revenue
97 collected is used to support zoological activities of the
98 zoological subdistrict as defined under section 184.352.
99 The provisions of this subsection shall not apply if the
100 revenue collected is used for the purpose of early childhood
101 education services, and such revenues shall be deposited in
102 the early childhood education fund and administered pursuant
103 to section 67.5420.

104 6. Except as prohibited under section 184.353,
105 residents of any county that does not adopt a sales tax
106 under this section for the purpose of supporting zoological
107 activities may be charged an admission fee for zoological
108 facilities, programs, or events that are not part of the
109 zoological subdistrict defined under subdivision (15) of
110 section 184.352 as of August 28, 2017.

111 7. In any county of the second classification with
112 more than nineteen thousand seven hundred but fewer than
113 nineteen thousand eight hundred inhabitants, the proceeds of
114 the sales tax authorized by this section shall be

115 distributed so that an amount equal to three-fourths of the
116 proceeds of the tax shall be distributed to the county and
117 the remaining one-fourth shall be distributed equally among
118 the incorporated cities, towns, and villages of the county.
119 Upon request from any city, town, or village within the
120 county, the county shall make available for inspection the
121 distribution report provided to the county by the department
122 of revenue. Any expenses incurred by the county in
123 supplying such report to a city, town, or village shall be
124 paid by such city, town, or village.

125 8. In any first class county having a charter form of
126 government and having a population of nine hundred thousand
127 or more, no tax shall be imposed pursuant to this section
128 for the purpose of funding in whole or in part the
129 construction, operation or maintenance of a sports stadium,
130 field house, indoor or outdoor recreational facility,
131 center, playing field, parking facility or anything
132 incidental or necessary to a complex suitable for any type
133 of professional sport or recreation, either upon, above or
134 below the ground.

135 9. No county in this state, other than a county with a
136 charter form of government and with more than nine hundred
137 fifty thousand inhabitants and a city not within a county,
138 shall impose a tax under this section for the purpose of
139 funding in whole or in part the construction, operation, or
140 maintenance of any zoological activities, zoological
141 facilities, zoological organizations, the metropolitan
142 zoological park and museum district as created under section
143 184.350, or any zoological boards.

144 10. The director of revenue may authorize the state
145 treasurer to make refunds from the amounts in the trust fund
146 and credited to any county for erroneous payments and
147 overpayments made, and may redeem dishonored checks and

148 drafts deposited to the credit of such counties. If any
149 county abolishes the tax, the county shall notify the
150 director of revenue of the action at least ninety days prior
151 to the effective date of the repeal and the director of
152 revenue may order retention in the trust fund, for a period
153 of one year, of two percent of the amount collected after
154 receipt of such notice to cover possible refunds or
155 overpayment of the tax and to redeem dishonored checks and
156 drafts deposited to the credit of such accounts. After one
157 year has elapsed after the effective date of abolition of
158 the tax in such county, the director of revenue shall remit
159 the balance in the account to the county and close the
160 account of that county. The director of revenue shall
161 notify each county of each instance of any amount refunded
162 or any check redeemed from receipts due the county.

163 11. No revenue received from a tax for the purpose of
164 funding zoological activities in any county shall be used
165 for the benefit of any entity that has ever been named
166 Grant's Farm or is located at ten thousand five hundred one
167 Gravois Road, Saint Louis, Missouri, or successor address,
168 or to supplant any funding received from the metropolitan
169 zoological park and museum district established under
170 section 184.350.

2 67.5420. 1. Notwithstanding any provision of law to
3 the contrary, all revenues generated by any tax imposed by a
4 county or by a city not within a county and approved by the
5 voters for the purposes of establishing an early childhood
6 education fund to improve the quality of, affordability of,
7 and access to early childhood development programs for
8 children aged five years and younger shall be deposited in
9 the county treasury or, in a city not within a county, to a
10 board of directors established pursuant to section 210.861,
to the credit of a special "Early Childhood Education Fund"

11 to accomplish the purposes set out in this section and shall
12 be used for no other purpose.

13 2. (1) The administrative control and management of
14 the funds in the early childhood education fund and all
15 programs to be funded therefrom shall rest solely with the
16 board of directors established pursuant to section 210.861.
17 The board shall not be mandated to expend funds by an act of
18 state legislation without a majority vote of the voters of
19 the county or city not within a county. The board of
20 directors shall use or disburse the funds in the early
21 childhood education fund to provide and administer programs
22 improving the quality, affordability, and access to early
23 childhood development programs for children aged five years
24 and younger, prioritizing children in financial need. The
25 funds may be used for early childhood education and child
26 care provided by public, private, not-for-profit, and for-
27 profit entities licensed, contracted to receive child care
28 subsidies, or otherwise registered by the Missouri
29 department of elementary and secondary education, including
30 preschools, child care centers, nursery schools, local
31 education agencies, charter schools, Head Start and Early
32 Head Start programs, informal child care providers and
33 independent and system-affiliated family child care homes,
34 and transportation related to same.

35 (2) The board of directors may contract with any
36 person or entity to provide programs or services relating to
37 the programs described in subdivision (1) of this subsection
38 and may place conditions on the use of such funds. The
39 board shall reserve the right to audit the expenditure of
40 any and all funds. The board may establish eligibility
41 standards for the receipt and use of such funds. No member
42 of the board shall serve on the governing body, have any

43 financial interest in, or be employed by any entity that is
44 a recipient of funds from the early childhood education fund.

45 (3) The board of directors may accept any gift of
46 property or moneys for the use and benefit of the persons to
47 be served through the programs established and funded under
48 this section and may sell or exchange any such property so
49 long as such sale or exchange is in the best interests of
50 the programs provided under this section and the proceeds
51 from such sale or exchange are used exclusively to fund such
52 programs. The board of directors may solicit, accept, and
53 expend grants from private or public entities and enter into
54 agreements to effectuate such grants so long as the
55 transaction is in the best interest of the programs provided
56 by the board and the proceeds are used exclusively to fund
57 such programs.

58 (4) The provisions of subsections 3 to 6 of section
59 210.861 shall not apply to revenues deposited into the early
60 childhood education fund and administered pursuant to this
61 subsection.

162.192. 1. For purposes of this section, "financial
2 ledger" means a searchable, machine-readable, publicly
3 accessible database maintained by a school district that:

4 (1) Sets forth all financial transactions conducted
5 with school district funds, including, but not limited to,
6 the school funds established pursuant to section 165.011;

7 (2) Is available without login credentials,
8 registration, or fees;

9 (3) Is downloadable and exportable in formats
10 including, but not limited to, comma-separated values (CSV)
11 format and Microsoft Excel format;

12 (4) Records all transactions using Missouri financial
13 accounting manual classification categories, as applicable;
14 and

15 (5) Includes the following minimum required data
16 fields for each financial transaction, and is searchable and
17 filterable by such fields, at minimum:

- 18 (a) Transaction date;
- 19 (b) Transaction amount;
- 20 (c) Revenue or expenditure designation;
- 21 (d) Fund code;
- 22 (e) Function code;
- 23 (f) Object code;
- 24 (g) Vendor or payee name; and
- 25 (h) Description or memo field.

26 2. Notwithstanding any provision of law to the
27 contrary, each school district shall maintain a financial
28 ledger on its publicly accessible website. The homepage of
29 each public school's website shall include a direct link to
30 the financial ledger of the school district that has
31 oversight responsibility for that public school. The link
32 shall make the financial ledger accessible within one click,
33 shall be clearly labeled as a link to the school district's
34 financial ledger, and shall be functional and mobile-
35 responsive. The department may provide standardized
36 language or icons that public schools may use for the
37 purpose of ensuring compliance with this subsection.

38 3. A school district's financial ledger shall be
39 updated at least monthly. Details of each calendar month's
40 financial transactions shall be posted no later than forty-
41 five days after the close of that calendar month.

42 4. For historical record keeping purposes, a school
43 district shall maintain complete financial ledger data on
44 its publicly accessible website for no fewer than five prior
45 fiscal years.

46 5. A school district may redact protected personal
47 information on the financial ledger only to the extent

48 required by applicable law. Vendor names, amounts, and
49 accounting codes shall not be redacted. Payroll data may be
50 presented in aggregated form where disclosure of individual
51 information is restricted.

52 6. Debt obligations shall be posted in a separate
53 section of the financial ledger, with disclosure of the
54 following information:

- 55 (1) Outstanding debt balances;
- 56 (2) Issuance dates;
- 57 (3) Repayment schedules;
- 58 (4) Annual debt service amounts; and
- 59 (5) Debt service as a percentage of total expenditures.

60 7. The department may provide or approve standardized
61 templates or platforms a school district may use to comply
62 with the provisions of this section. A school district may
63 use a third-party template or platform that is approved by
64 the department.

65 8. The department may provide guidance to assist
66 school districts in complying with the provisions of this
67 section. Such guidance may include:

- 68 (1) High-level expenditure summaries by classification
69 category under the Missouri financial accounting manual;
- 70 (2) Standardized definitions of terms to be used in
71 the financial ledger; and
- 72 (3) Clear explanations of methodology and limitations
73 applicable to the compilation and presentation of financial
74 ledger data.

75 9. School districts shall annually certify compliance
76 with this section to the department. The department shall
77 promulgate rules establishing procedures and timelines for
78 school districts to certify compliance.

79 10. If the department finds that any school district
80 has violated a provision of this section, the department may

81 withhold state aid to which the school district is entitled
82 under chapter 163 until the school district proves to the
83 satisfaction of the department that the school district is
84 no longer in violation of this section.

85 11. The department shall establish a process for
86 members of the public to file complaints with the department
87 if they believe a school district has violated any provision
88 of this section. The department may establish a public
89 compliance dashboard on the department's website to enable
90 members of the public to check whether a particular school
91 district is certified as in compliance with the provisions
92 of this section.

93 12. The department shall promulgate rules to implement
94 the provisions of this section. Any rule or portion of a
95 rule, as that term is defined in section 536.010, that is
96 created under the authority delegated in this section shall
97 become effective only if it complies with and is subject to
98 all of the provisions of chapter 536 and, if applicable,
99 section 536.028. This section and chapter 536 are
100 nonseverable and if any of the powers vested with the
101 general assembly pursuant to chapter 536 to review, to delay
102 the effective date, or to disapprove and annul a rule are
103 subsequently held unconstitutional, then the grant of
104 rulemaking authority and any rule proposed or adopted after
105 August 28, 2026, shall be invalid and void.

162.821. The district secretary shall keep a record of
2 the proceedings of all annual and special elections of the
3 voters of the district and of the proceedings of the board
4 of education. He shall make copies of the election notices,
5 contracts with teachers, certificates and all other papers
6 relating to the business of the district, and securely keep
7 the same. He shall maintain a correct plat of the district
8 and shall promptly notify the department of elementary and

9 secondary education and the county clerk of each county
10 affected of all changes in the boundaries of the district.
11 He shall transmit to the county commission and to the state
12 department of elementary and secondary education, on or
13 before the fifteenth day of August in each year, a report
14 embracing the following items:

- 15 (1) The number of children, male and female, attending
16 the public schools during the year;
- 17 (2) Total number of days' attendance by all such
18 children;
- 19 (3) The number of days the public schools of the
20 district have been maintained during the school year;
- 21 (4) The number of teachers employed, male and female,
22 and the wages per month of each;
- 23 (5) Estimated value of school property owned and
24 managed by the district;
- 25 (6) Assessed valuation of the district;
- 26 (7) Rate of school tax on the assessed valuation of
27 the district;
- 28 (8) Cash on hand at the beginning of the year;
- 29 (9) Tuition fees received and credited to the
30 teachers' fund of the district;
- 31 (10) Public funds received by county treasurer;
- 32 (11) District tax received by county (or township)
33 treasurer;
- 34 (12) Amount paid on teachers' wages;
- 35 (13) Amount paid for incidental expenses;
- 36 (14) Amount expended for purchasing site, erecting
37 schoolhouses, rent and repairs;
- 38 (15) Amount expended in cancelling bonded indebtedness
39 and paying interest on same;
- 40 (16) Amount expended for library;

41 (17) Amount expended for legal services. If the
42 report does not include the amount expended for legal
43 services, then the attorney general may investigate the
44 violation of this subdivision and may bring a civil action,
45 including an action for injunctive relief, against the
46 school district. Such action shall be brought in the county
47 where the school district is located;

48 (18) Cash on hand at the end of the year;

49 **[(18)]** (19) Such other information as may be required
50 by the state board of education.