## SECOND REGULAR SESSION

## SENATE BILL NO. 941

## 103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR BROWN (16).

5259S.02I

KRISTINA MARTIN, Secretary

## **ANACT**

To repeal sections 43.050, 313.205, 313.230, 313.820, 572.010, 572.015, and 572.100, RSMo, and to enact in lieu thereof seventeen new sections relating to gaming, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 43.050, 313.205, 313.230, 313.820,

- 2 572.010, 572.015, and 572.100, RSMo, are repealed and seventeen
- 3 new sections enacted in lieu thereof, to be known as sections
- 4 27.180, 43.050, 313.205, 313.230, 313.425, 313.427, 313.429,
- **5** 313.431, 313.433, 313.434, 313.435, 313.437, 313.820, 572.010,
- 6 572.015, 572.100, and 650.930, to read as follows:

27.180. There is hereby created in the state treasury

- 2 the "Illegal Gaming Enforcement Fund", which shall consist
- 3 of revenues received by the state lottery commission
- 4 pursuant to subdivision (3) of subsection 3 of section
- 5 313.429 or other funds so appropriated. The state treasurer
- 6 shall be custodian of the fund. In accordance with sections
- 7 30.170 and 30.180, the state treasurer may approve
- 8 disbursements. Moneys in the fund shall be used by the
- 9 attorney general, prosecutors, and law enforcement to
- 10 investigate, enforce, charge, and prosecute violations of
- 11 chapter 572. Notwithstanding the provisions of section
- 12 33.080 to the contrary, any moneys remaining in the fund at
- 13 the end of the biennium shall not revert to the credit of

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 14 the general revenue fund. The state treasurer shall invest
- 15 moneys in the fund in the same manner as other funds are
- 16 invested. Any interest and moneys earned on such
- 17 investments shall be credited to the fund.
  - 43.050. 1. The superintendent may appoint not more
  - 2 than thirty-four captains and one director of radio, each of
  - 3 whom shall have the same qualifications as the
  - 4 superintendent, nor more than sixty-eight lieutenants, and
  - 5 such additional force of sergeants, corporals and patrolmen,
  - 6 so that the total number of members of the patrol shall not
  - 7 exceed one thousand sixty-four officers and patrolmen and
  - 8 such numbers of radio personnel as the superintendent deems
  - 9 necessary.
- 10 2. In case of a national emergency the superintendent
- 11 may name additional patrolmen and radio personnel in a
- 12 number sufficient to replace, temporarily, patrolmen and
- 13 radio personnel called into military services.
- 14 3. The superintendent may enter into an agreement with
- 15 the Missouri lottery commission and the Missouri gaming
- 16 commission to enforce any law, rule, or regulation, conduct
- 17 background investigations under the laws of this state, and
- 18 enforce the regulations of licensed gaming activities
- 19 governed by chapter 313. A notice of either party to
- 20 terminate or modify the provisions of such agreement shall
- 21 be in writing and executed not less than one year from the
- 22 effective date of the termination or modification, unless
- 23 mutually agreed upon by the superintendent [and], the
- 24 Missouri lottery commission, or the Missouri gaming
- 25 commission. Members of the patrol hired in conjunction with
- 26 any agreement with the Missouri lottery commission or the
- 27 Missouri gaming commission shall not be subject to the
- 28 personnel cap referenced in subsection 1 of this section.

- 29 If such agreement is subsequently terminated or modified to
- 30 reduce the number of personnel used in such agreement, those
- 31 members affected by such termination or modification shall
- 32 not be subject to the personnel cap referenced in subsection
- 33 1 of this section for a period of five years.
- 4. Member positions of the patrol originally acquired
- 35 in conjunction with the community-oriented policing services
- 36 federal grant or members assigned to fulfill the duties
- 37 established in sections 43.350 to 43.380 shall not be
- 38 subject to the personnel cap referenced in subsection 1 of
- 39 this section.
- 40 5. Applicants shall not be discriminated against
- 41 because of race, creed, color, national origin or sex.
  - 313.205. As used in sections 313.200 to 313.350, the
- 2 following words and terms shall have the meanings ascribed
- 3 to them in this section unless the context clearly requires
- 4 otherwise:
- 5 (1) "Commission" or "lottery commission", the three-
- 6 member body appointed by the governor to manage and oversee
- 7 the lottery and to appoint a director;
- 8 (2) "Commissioner", one of the members of the lottery
- 9 commission appointed by the governor pursuant to the
- 10 provisions of sections 313.200 to 313.350;
- 11 (3) "Director", the director of the state lottery
- 12 appointed by the commission as the chief administrator of
- 13 the state lottery;
- 14 (4) "Division", the division of the state lottery
- 15 authorized by sections 313.200 to 313.350;
- 16 (5) "Lottery" or "state lottery", the state lottery
- 17 established and operated pursuant to the provisions of
- 18 sections 313.200 to 313.350;

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- 19 (6) "Lottery contractor" or "lottery vendor", a person
  20 with whom the division has contracted to provide goods or
  21 services for the state lottery;
- 22 (7) "Lottery game" or "game", any procedure authorized 23 by written rule of the commission or by law whereby prizes 24 are distributed among persons who have paid, or have 25 unconditionally agreed to pay, for tickets or shares in 26 either a physical or electronic format which provide the 27 opportunity to win such prizes;
- 28 (8) "Lottery game retailer", any person with whom the 29 lottery commission has contracted to sell tickets or shares 30 in lottery games to the public;
  - (9) "Lottery ticket" or "shares", any bearer instrument in a physical form or in an electronic format authorized by the commission. A bearer instrument may include credits that can be redeemed for use in playing future lottery games;
- (10) "Person", any natural person, firm, corporation,
  or other legal entity possessing a department of revenue
  retail sales license, as provided by law.

313.230. The commission shall:

- 2 (1) Issue rules and regulations concerning the 3 operation of the Missouri state lottery. The rules and 4 regulations shall include, but shall not be limited to, the 5 following:
- 6 (a) The type of lottery to be conducted, except no
  7 lottery may use any coin- or token-operated amusement device
- 8 [and no]. Lottery [game shall] games may be based [in any
- 9 form] on the outcome of sporting events where the maximum
- 10 ticket price does not exceed five dollars per ticket.
- 11 [However,] It shall be legal to use clerk- or player-
- 12 activated terminals or kiosks[, which are coin- or currency-

- operated, ] to [dispense] sell lottery tickets. The
- 14 commission may also use an internet application to sell
- 15 electronic scratcher games, draw games, and pull-tab games
- 16 where a player may access such internet application to buy
- 17 lottery tickets in an electronic format using a personal
- 18 device;
- 19 (b) The price, or prices, of tickets or shares in the
- 20 lottery;
- 21 (c) The numbers and sizes of the prizes on the winning
- 22 tickets or shares;
- 23 (d) The manner of selecting the winning tickets or
- 24 shares;
- 25 (e) The manner of payment of prizes to the holders of
- 26 winning tickets or shares;
- 27 (f) The frequency of the drawings or selections of
- 28 winning tickets or shares, without limitation;
- 29 (g) The types or numbers of locations at which tickets
- 30 or shares may be sold and the method to be used in selling
- 31 tickets or shares;
- 32 (h) The method to be used in selling tickets or shares;
- (i) The licensing of lottery game retailers to sell
- 34 tickets or shares;
- (j) The manner and amount of compensation, including
- 36 commissions, ticket discounts, incentives and any other
- 37 remuneration, to be paid to or retained by lottery game
- 38 retailers;
- 39 (k) The apportionment of the total revenues accruing
- 40 from the sale of lottery tickets or shares and from all
- 41 other sources among:
- 42 a. The payment of prizes to the holders of winning
- 43 tickets or shares;

- b. The payment of costs incurred in the operation and administration of the lottery, including the expenses of the commission and the costs resulting from any contract or contracts entered into for promotional, advertising or operational services or for the purchase or lease of lottery equipment and materials;
- c. For the repayment to the general revenue fund of
  any amount appropriated for initial start-up of the lottery;
  and
- d. For timely transfer to the state lottery fund asprovided by law;
  - (1) Such other matters necessary or desirable for the efficient and economical operation and administration of the lottery and for the convenience of the purchasers of tickets or shares and the holders of winning tickets or shares. The commission may disburse money for payment of lottery prizes;
  - (2) Amend, repeal, or supplement any such rules and regulations from time to time as it deems necessary or desirable;
    - (3) Advise and make recommendations to the director regarding the operation and administration of the lottery;
    - assembly the total lottery revenues, prize disbursements and other expenses for the preceding quarter, and to make an annual report, which shall include a full and complete statement of lottery revenues, prize disbursements and other expenses, to the governor and the general assembly, and including such recommendations for changes in sections 313.200 to 313.350 as it deems necessary or desirable;
  - (5) Report to the governor and general assembly any matters which shall require immediate changes in the laws of this state in order to prevent abuses and evasions of

- 76 sections 313.200 to 313.350 or rules and regulations
- 77 promulgated thereunder or to rectify undesirable conditions
- 78 in connection with the administration or operation of the
- 79 lottery;
- 80 (6) Carry on a continuous study and investigation of
- 81 the lottery throughout the state and to make a continuous
- 82 study and investigation of the operation and the
- 83 administration of similar laws which may be in effect in
- 84 other states or countries, any literature on the subject
- 85 which from time to time may be published or available, any
- 86 federal laws which may affect the operation of the lottery,
- 87 and the reaction of Missouri citizens to existing and
- 88 potential features of the lottery with a view to
- 89 recommending or effecting changes that will tend to serve
- 90 the purposes of sections 313.200 to 313.350;
- 91 (7) Ensure that all employees of the state lottery
- 92 commission hired after July 12, 1990, shall not be related
- 93 to any member of the state lottery commission or any
- 94 employee of the state lottery commission within the third
- 95 degree of consanguinity or affinity.
  - 313.425. Sections 313.425 to 313.437 shall be known
  - 2 and may be cited as the "Honoring Missouri Veterans and
  - 3 Supporting Missouri Education Act" and shall provide
- 4 additional funding for Missouri education programs and the
- 5 Missouri veterans commission and provide additional
- 6 resources for Missouri municipalities and counties by
- 7 establishing a licensing and regulatory framework for a
- 8 system of video lottery game terminals to conduct lottery
- 9 games.
  - 313.427. As used in sections 313.425 to 313.437, the
- 2 following terms shall mean:

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3 (1) "Adjusted gross gaming revenue", the amount of 4 revenue generated by a video lottery game terminal that is 5 remaining after:

- (a) Payments of winning to players; and
- 7 (b) Deduction by the commission of that amount
  8 necessary to pay direct administrative costs for the
  9 operation of the centralized computer system, but before
  10 deduction of the adjusted gross gaming revenue tax;
  - (2) "Adjusted gross gaming revenue tax", a tax of thirty-four percent imposed on adjusted gross gaming revenue;
  - (3) "Centralized computer system", a computerized system developed or procured by the commission that video lottery game terminals are connected to using standard industry protocols that can activate or deactivate a particular video lottery game terminal from a remote location and that is capable of monitoring and auditing video lottery game plays;
- 20 (4) "Commission" or "lottery commission", the state 21 lottery commission appointed by the governor to manage and 22 oversee the lottery under section 313.215;
- 23 (5) "Net terminal income", the amount of adjusted 24 gross gaming revenue remaining after deduction of the tax 25 imposed by the commission under section 313.429;
  - (6) "Use agreement", a contract executed by and between a video lottery terminal operator and a video lottery terminal retailer approved by the commission containing minimum terms and conditions determined by the commission establishing the right of the video lottery terminal operator to place and operate video lottery terminals on the premises of a video lottery terminal

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34 (7) "Video lottery game", any game approved by the 35 commission for play on an approved video lottery game 36 terminal;

- 37 "Video lottery game adjusted gross receipts", the (8) 38 total of cash or cash equivalents, before the deduction of 39 the tax imposed under section 313.429, used to play a video 40 lottery game on a video lottery game terminal. 41 lottery game adjusted gross receipts" shall not include cash 42 or cash equivalents paid to players of video lottery games 43 on a video lottery game terminal or the amounts deducted by the commission of funds necessary to pay direct 44 45 administrative costs for the operation of the centralized 46 computer system;
  - (9) "Video lottery game handler", a person who is licensed by the commission and employed by a video lottery game operator to handle, place, operate, and service video lottery game terminals and associated equipment;
  - (10) "Video lottery game manufacturer" or
    "distributor", any person licensed by the commission who:
  - (a) Manufactures video lottery games, video lottery game terminals, or major parts and components for video lottery game terminals as approved by the commission for sale to video lottery game operators; or
  - (b) Distributes or services video lottery games, video lottery game terminals, or major parts and components of video lottery game terminals, including buying, selling, leasing, renting, or financing new, used, or refurbished video lottery game terminals to and from licensed video lottery game manufacturers and licensed video lottery game operators;
- 64 (11) "Video lottery game operator", a person who is 65 licensed by the commission and owns, rents, or leases and

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66 services or maintains video lottery game terminals for 67 placement in licensed video lottery game retailer 68 establishments;

- "Video lottery game retailer", a retail establishment that is licensed by the commission to enter into agreements with video lottery game operators for the placement of video lottery game terminals and meets the requirements of a lottery game retailer under section 313.260. No establishment with a primary purpose of providing entertainment, activities, or educational services to anyone under the age of eighteen shall be licensed as a video lottery game retailer;
- 78 "Video lottery game terminal or electronic gaming (13)79 machine", any device that through an electronic, mechanical, 80 or electromechanical process, including through the use of any application, software, or other system that accepts 82 legal tender or other forms of digital currency to play, and 83 through which is used to generate a prize of money or form of credit that can be redeemed for money or another form of 84 85 monetary payment that is presented to the user by a set or 86 combination of alphanumeric symbols or lines of symbols that 87 determine the amount of the prize, regardless of the 88 operating system that determined the prize. Electronic 89 gaming machines, with the exception of those operated under section 313.800, shall be regulated by the Missouri lottery 90 commission. All other forms of electronic gaming machines 92 that are not regulated by the commission or bear the 93 commission's seal are not legal under the definition of a 94 slot machine in section 572.010;
  - (14) "Video lottery game terminal credit", credits either purchased or won on a video lottery game terminal

- 97 that may be used to play video lottery games or be converted 98 into a video lottery game ticket;
- 99 (15) "Video lottery game ticket" or "ticket", a
- 100 document printed at the conclusion of any video lottery game
- 101 play or group of plays that is redeemable for cash,
- 102 utilizing a video lottery game ticket redemption terminal,
- 103 or that may be reinserted into a video lottery game terminal
- 104 located in the video lottery game retailer from which such
- 105 ticket was issued for video lottery game terminal credit;
- 106 (16) "Video lottery game ticket redemption terminal",
- 107 the collective hardware, software, communications
- 108 technology, and other ancillary equipment used to facilitate
- 109 the payment of tickets cashed out by players as a result of
- 110 playing a video lottery game terminal.
  - 313.429. 1. (1) The commission shall implement a
  - 2 system of video lottery game terminals and issue licenses to
  - 3 video lottery game manufacturers, video lottery game
  - 4 distributors, video lottery game operators, video lottery
  - 5 game handlers, and video lottery game retailers; provided,
  - 6 however, that no person licensed as a:
  - 7 (a) Video lottery game manufacturer or a video lottery
  - 8 game distributor shall be issued a license as a video
  - 9 lottery game operator or a video lottery game retailer;
  - 10 (b) Video lottery game operator shall be issued a
  - 11 license as a video lottery game manufacturer, a video
  - 12 lottery game distributor, or a video lottery game retailer;
  - 13 **and**
  - (c) Video lottery game retailer shall be issued a
- 15 license as a video lottery game manufacturer, a video
- 16 lottery game distributor, or a video lottery game operator.
- 17 (2) Nothing in this subsection shall prevent a video
- 18 lottery game manufacturer from obtaining a video lottery

- 19 game manufacturer's license and a video lottery game
- 20 distributor's license and providing and operating the
- 21 centralized computer system for monitoring video lottery
- 22 game terminals.
- 23 (3) The commission shall not authorize or allow a
- 24 single vendor licensee to implement the system of video
- 25 lottery game terminals. A vendor that provides the
- 26 centralized computer system shall not be eligible to be
- 27 licensed as a video lottery game operator or video lottery
- 28 game retailer.
- 29 (4) The commission shall ensure that the video lottery
- 30 game system authorized by sections 313.425 to 313.437 shall
- 31 allow for multiple video lottery game manufacturers, video
- 32 lottery game distributors, and video lottery game operators
- 33 to encourage private sector investment and job opportunities
- 34 for Missouri citizens.
- 35 2. Video lottery game terminals and video lottery
- 36 games shall meet independent testing standards approved by
- 37 the commission, as tested by one or more licensed
- 38 independent test labs. The commission shall promulgate
- 39 rules for minimum standards for video lottery game terminals
- 40 operating in the state. Such minimum standards shall
- 41 include:
- 42 (1) Video lottery game terminals shall conform to all
- 43 requirements of federal law and regulations, including FCC
- 44 Class A Emission Standards;
- 45 (2) Video lottery game terminals and video lottery
- 46 games shall theoretically pay out a mathematically
- 47 demonstrable percentage during the expected lifetime of the
- 48 machine of all amounts played, which shall not be less than
- 49 eighty percent. The commission shall establish a maximum
- 50 payout percentage for approved models by rule. Video

51 lottery game terminals that may be affected by skill shall

- 52 meet this standard when using a method of play that will
- 53 provide the greatest return to the player over a period of
- 54 continuous play;
- 55 (3) Video lottery game terminals shall use a random
- 56 number generator computer, software, or similar random
- 57 selection process to generate and produce an independent and
- 58 random outcome of each play of a lottery game. The random
- 59 selection process shall meet ninety-nine percent confidence
- 60 limits using a standard chi-squared test for goodness of fit;
- 61 (4) Video lottery game terminals shall display an
- 62 accurate representation of the game outcome;
- 63 (5) Video lottery game terminals shall not
- 64 automatically alter pay tables or any function of the video
- 65 lottery game terminal based on internal computation of hold
- 66 percentage or have any means of manipulation that affects
- 67 the random selection process or probabilities of winning a
- 68 game;
- 69 (6) Video lottery game terminals shall not be
- 70 adversely affected by static discharge or other
- 71 electromagnetic interference;
- 72 (7) Video lottery game terminals shall, while in an
- 73 idle state or on demand, be capable of detecting and
- 74 displaying "power reset", "door open", and "door just
- 75 closed";
- 76 (8) Video lottery game terminals shall have the
- 77 capacity to display complete play history including, but not
- 78 limited to, outcome, intermediate play steps, credits
- 79 available, bets placed, credits paid, and credits cashed
- 80 out, for the most recent game played and ten games played
- 81 immediately prior thereto;

- 82 (9) The theoretical payback percentage of a video 83 lottery game terminal shall not be capable of being changed 84 without making a hardware or software change in the video 85 lottery game terminal, either onsite or through the central 86 computer system;
- 87 (10) Video lottery game terminals shall be designed so
  88 that replacement of parts or modules required for normal
  89 maintenance does not necessitate replacement of the
  90 electromechanical meters;
  - (11) Video lottery game terminals shall have one or more mechanisms that accept cash in the form of bills. The mechanisms shall be designed to prevent obtaining credits without paying by stringing, slamming, drilling, or other means. If such attempts at physical tampering are made, the video lottery game terminal shall suspend itself from operating until reset;
  - (12) Video lottery game terminals shall have accounting software that keeps an electronic record of information including, but not limited to, total cash inserted, value of winning tickets claimed by players, total credits played, total credits awarded by a video lottery game terminal, and payback percentage credited to players of each video lottery game;
  - (13) Video lottery game terminals shall be capable of issuing and accepting tickets for play, commonly known as ticket-in, ticket-out. Video lottery game terminals shall not directly dispense anything of value except for tickets representing credits purchased or won on a video lottery game terminal. The ticket shall indicate the total amount of award, the time of day in a twenty-four-hour format showing hours and minutes, the date, the video lottery game terminal serial number, the sequential number of the ticket,

and an encrypted validation number from which the validity of the prize may be determined; and

- 116 (14) Video lottery game terminals and redemption
- 117 terminals shall be connected to a centralized computer
- 118 system developed or procured by the commission. The
- 119 commission shall provide licensed video lottery game
- 120 operators with the necessary protocols to connect video
- 121 lottery game terminals to the centralized computer system
- 122 after such terminals have been approved by the commission.
- 123 No video lottery game terminal shall be placed in operation
- 124 without first connecting to the centralized computer system.
- 125 3. (1) The commission may impose an initial
- 126 nonrefundable administrative license application fee that
- shall be submitted when the application is filed and
- 128 deposited in the state lottery fund as follows:
- 129 (a) For video lottery game manufacturers and video
- 130 lottery game distributors, twenty-five thousand dollars;
- 131 (b) For video lottery game operators, fifty thousand
- 132 dollars;
- (c) For video lottery game retailer establishments,
- one thousand dollars for each video lottery game retailer's
- 135 establishment; and
- 136 (d) For video lottery game handlers, one hundred
- 137 dollars.
- 138 (2) The initial license shall be for a period of one
- 139 year. Thereafter, license renewal periods shall be four
- 140 years with the applicable renewal fee paid in advance for
- 141 each year of such license renewal. Annual license renewal
- 142 fees for anyone licensed pursuant to this subsection, and
- subsequent to the initial one-year period, shall be as
- 144 follows:

145 (a) Five thousand dollars for video lottery game 146 manufacturers and video lottery game distributors;

- (b) Fifty thousand dollars for video lottery game
  operators;
- 149 (c) One hundred dollars for video lottery game
  150 handlers; and
- 151 (d) One thousand dollars for each video lottery game 152 retailer's establishment.
- 153 (3) In addition to any other fees imposed by sections 154 313.425 to 313.437, an annual administrative fee of one 155 thousand dollars shall be paid for each video lottery game 156 terminal placed in service, and shall be deemed an 157 administrative fee on the device itself and not on the 158 operation or play thereof. Such annual administrative fee 159 shall be equally divided and paid by the video lottery game 160 operator and the video lottery game retailer to the 161 commission once a year. The commission shall deposit two 162 hundred dollars of the fee in the state lottery fund. 163 remaining eight hundred dollars of such fee shall not be 164 considered state revenues and shall be paid as follows:
- 165 (a) One hundred dollars shall be transmitted to the
  166 Missouri state highway patrol for use in investigations and
  167 enforcement of sections 313.425 to 313.437;
- 168 (b) One hundred dollars shall be transmitted to the
  169 Missouri attorney general's office for use in illegal
  170 gambling enforcement;
- 171 (c) Four hundred dollars shall be transmitted to the 172 veterans' commission; and
- 173 (d) Two hundred dollars shall be transmitted to the 174 municipality in which the video lottery game terminal is 175 located, except that if a video lottery game terminal is 176 located in an unincorporated area of a county, the two

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hundred dollars shall be transmitted to the county in which the video lottery game terminal is located.

- 179 (4) No license shall be issued to any person who has 180 been convicted of a felony or any crime involving illegal 181 gambling.
- (5) A licensee shall notify the commission of any change relating to the status of its license or any other information contained in the application materials on file with the commission.
- 186 Licensed video lottery game operators and licensed 187 video lottery game retailers shall enter into a use 188 agreement for the placement of video lottery game 189 terminals. The video lottery game terminal operator shall 190 provide a true and accurate copy of the executed use 191 agreement to the video lottery game terminal retailer within 192 ten days after the agreement by the parties. The agreement 193 shall be on a form prepared and provided by the commission. 194 The form shall contain commercially reasonable terms 195 including, but not limited to:
- 195 including, but not limited to:

  196 (1) An equal division of net terminal income between a
- 198 (2) A requirement that the video lottery game terminal
  199 operator is to be responsible for collection, remittance,
  200 and disbursement of gross gaming revenue tax and net
  201 terminal revenue;

video lottery game operator and video lottery game retailer;

- (3) An affirmative statement that no inducement was offered or accepted regarding the placement or operation of video lottery game terminals at the video lottery game terminal retailer's location;
- 206 (4) An indemnity and hold harmless provision on behalf 207 of the state, the commission, and its agents relative to any

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cause of action arising out of the agreement between a video lottery game operator and a video lottery game retailer;

- 210 (5) A prohibition on the assignment of the agreement
  211 from or to any person except from a video lottery game
  212 terminal operator to another video lottery game terminal
  213 operator or from a video lottery game retailer to another
  214 video lottery game retailer;
- 215 (6) A release of the video lottery game terminal
  216 retailer from any continuing contractual obligation to the
  217 video lottery game terminal operator if the video lottery
  218 game terminal operator has its license revoked or denied,
  219 has its renewal denied, or surrenders its license;
  - (7) A provision that the parties agree to modify the agreement to the extent necessary to comply with a change in Missouri law or commission rules; and
    - (8) Provisions approved by the commission.
- 5. No video game lottery retailer shall enter into an use agreement with more than one video lottery game operator at any time. Only upon termination of a use agreement with a video lottery game operator may a video lottery game retailer enter into a new use agreement with a different video lottery game operator.
- 230 6. All licensees shall remain subject to all income 231 taxes, sales taxes, and use taxes lawfully assessed by this state, or any municipality, county, or other political 232 233 subdivision of this state; provided, however, that a 234 municipality, county, or other political subdivision of this 235 state shall not impose, levy, collect, or assess any license 236 requirement, tax, or fee including, but not limited to, any 237 permit tax or fee, sticker fee, occupation tax or fee, 238 amusement tax or fee, or taxes or fees upon the play, use, 239 ownership, lease, placement, operation, repair, service,

- 240 transportation, or storage of any video lottery game
- 241 terminal, video lottery game, video lottery game terminal
- 242 manufacturer, video lottery game terminal distributor, video
- 243 lottery game terminal operator, or video lottery game
- 244 terminal retailer.
- 7. (1) Video lottery game terminals shall be
- 246 inspected and approved by the commission prior to being
- 247 sold, leased, or transferred.
- 248 (2) Licensed video lottery game manufacturers may buy,
- 249 sell, or lease new or refurbished video lottery game
- 250 terminals to and from licensed video lottery game
- 251 distributors and video gaming operators.
- 252 (3) Licensed video lottery game distributors may buy,
- 253 sell, or lease new or refurbished video lottery game
- 254 terminals to or from licensed video lottery game
- 255 manufacturers or licensed video lottery game operators.
- 256 (4) Video lottery game ticket redemption terminals
- 257 shall meet independent testing standards approved by the
- 258 commission. Notwithstanding any other provision of law to
- 259 the contrary, any video lottery game operator that owns or
- 260 leases video lottery ticket redemption terminals prior to
- 261 the operational date established in subdivision (6) of
- 262 subsection 1 of section 313.431 may use or sell such video
- 263 lottery ticket redemption terminals pursuant to the terms of
- 264 sections 313.425 to 313.437. The commission shall approve
- 265 for use and sale any ticket redemption terminal that is in
- 266 operation and meets the requirements of sections 313.425 to
- 267 313.437, or that has been approved by another state for
- 268 operation for use as part of that state's video lottery game
- 269 system.
- 8. (1) Licensed video lottery game operators:

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271 (a) May buy, lease, or rent video lottery game
272 terminals from licensed video lottery game manufacturers or
273 distributors;

- (b) May handle, place, and service video lottery game terminals; and
- 276 (c) Shall connect such video lottery game terminals to 277 the centralized computer system approved by the commission.
- 278 (2) Notwithstanding any other provisions of law to the 279 contrary, all video lottery game tickets shall be redeemed 280 using a video lottery game ticket redemption terminal. Such 281 video lottery game ticket redemption terminal shall be 282 located within a video lottery game retailer's establishment 283 in direct proximity to such video lottery game terminals. 284 Video lottery game operators shall pay the commission thirty-285 two percent of any unclaimed cash prize associated with each 286 video lottery game ticket that has not been redeemed within 287 one hundred eighty days of issue.
  - (3) A video lottery game terminal operator shall not be, directly or indirectly, a landlord or lessor of real property to a video lottery game retailer. No lease of real property may contain a provision requiring any sharing or splitting of net terminal income, or any method of rent calculation using a percentage of net terminal income, or any other similar provision or method for the determination or calculation of any rent concession, or other charge by a lessor to a lessee.
  - (4) (a) Only a video lottery game operator or an operator's employee may negotiate and enter into a use agreement with a video lottery game retailer for the initial or continued placement of video lottery game terminals. Such agreement shall be on a form approved by the commission. Video lottery game operators and video lottery

game retailers shall not offer anything of value, other than the percentage of adjusted gross receipts provided under this subsection, as part of any agreement or contract.

- (b) No video lottery game operator or video lottery game retailer shall pay compensation or any other valuable consideration to any third party for the solicitation, procurement, execution, or delivery of any contract or agreement with a video lottery game operator or video lottery game retailer, except as approved by the commission.
- (5) Agreements for the initial or continued placement of video lottery game terminals entered into prior to the start date established under section 313.431 between a prospective video lottery game operator and a prospective video lottery game retailer shall be invalid.
- 9. (1) To combat problem gambling, video lottery game operators shall allow players to be self-excluded from video lottery game play. Operators shall provide the commission with a list of players who have elected to be excluded from video lottery game play within thirty days of such election and shall update such list periodically as required by the commission. Such list shall be a closed record under chapter 610 and shall not be released to the public. The commission shall issue such self-exclusion procedures by rule.
  - (2) Notwithstanding any other provision of law to the contrary, a video lottery game operator may establish a player rewards system, which shall be approved by the commission. No player shall be required to enroll in a rewards program offered by a video lottery game operator as a condition to play video lottery games.
    - 10. No licensed video lottery game operator shall:

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(1) Offer video lottery game terminals that directly 334 335 dispense anything of value except for video lottery game Tickets shall be dispensed by pressing the ticket 336 337 dispensing button on the video lottery game terminal at the 338 end of any video lottery game play. The ticket shall 339 indicate the total amount of video lottery game terminal 340 credits and the cash award, the time of day in a twenty-four-341 hour format showing hours and minutes, the date, the terminal serial number, the sequential number of the ticket, 342 343 and an encrypted validation number from which the validity 344 of the prize may be determined. The price of video lottery 345 game terminal credits shall be determined by the 346 commission. The maximum wager played per video lottery game 347 for a single video lottery game play shall not exceed four 348 dollars. The maximum prize for a single video lottery game play shall be no more than one dollar less than the minimum 349 350 amount required to report qambling winnings from slot 351 machines pursuant to IRS Form W2G and IRS Form 5754;

- (2) Operate more than eight video lottery game terminals per location on the premises that maintains a video lottery game retailer's license;
- (3) Advertise to the public through any means including, but not limited to, media outlets, direct mail, telephone solicitation, billboards, or other signage. The advertising prohibition contained in this subdivision shall apply to all licensees including, but not limited to, video lottery game manufacturers, video lottery game distributors, video lottery game operators, video lottery game retailers, and video lottery game handlers. Notwithstanding any other provision of law to the contrary, there is no prohibition or restriction on direct or indirect marketing or advertising between video lottery game manufacturers, video lottery game

distributors, video lottery game operators, video lottery
game retailers, and video lottery game handlers such as in
trade journals or at trade conferences, and video lottery
game terminal operators may advertise, promote, and market
to players of video gaming terminals through player rewards
programs approved by the commission; or

- 372 (4) Allow video lottery games to be played at any time 373 when the video lottery game retailer's establishment is 374 closed for business.
- 375 11. (1) No person under twenty-one years of age shall 376 play video lottery games. The video lottery game retailer 377 shall be responsible for preventing persons under twenty-one 378 years of age from playing video lottery games.
- 379 (2) Video lottery game operators shall have a video 380 surveillance system within the immediate area of the video 381 lottery game retailer's establishment where video lottery 382 game terminals are located. The video lottery game retailer 383 shall maintain video footage for thirty days and shall, upon 384 request, provide such footage to the video lottery game 385 operator with which a video lottery game retailer has an 386 agreement or to the commission. Video footage taken by the 387 video surveillance system shall:
- 388 (a) Be deleted and expunged after the thirty day 389 period described in this subdivision; and
- 390 (b) Not make use of any facial recognition technology 391 or software.
- 392 (3) A video lottery game operator or video lottery
  393 game retailer that fails to report any known violation of
  394 law, rule, or regulation governing the conduct of video
  395 lottery games in conformance with established commission
  396 procedures may be subject to an administrative fine not to
  397 exceed five thousand dollars. In the event a video lottery

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398 game operator or retailer is found to have knowingly 399 committed a violation of law, rule, or regulation governing 400 the conduct of video lottery games, the commission may 401 impose an administrative fine not to exceed five thousand 402 dollars, suspend such video lottery game operator's or 403 retailer's license for up to thirty days or, in the case of repeated violations, revoke such operator's or retailer's 404 405 license for a period of one year.

- (4) A video lottery game operator shall post a sign in a conspicuous location where such video lottery game terminals are located containing, in red lettering at least one-half inch high on a white background, a telephone contact number (1-888-BETSOFF) for the problem gambling helpline.
- 412 (5) Pursuant to rules adopted by the commission, a 413 video lottery game operator shall be responsible for:
  - (a) Payments to winning players;
- (b) Collecting all funds from video lottery game terminals;
  - (c) Depositing all funds so collected into a separate bank account maintained by the video lottery terminal operator to allow for electronic fund transfers by the commission on a monthly basis all applicable adjusted gross gaming tax; and
- (d) After such transfer by the commission, remitting
  to the video lottery game retailer its share of net terminal
  income on not less than a monthly basis. The video lottery
  game operator may thereafter transfer its share of net
  terminal income to its business operations account.
- 427 (6) A video lottery game retailer or operator shall
  428 place a conspicuous warning label or sticker on each gaming
  429 machine at each retail location in red lettering at least

one-half inch high on a white background that reads,
"WARNING: GAMBLING CAN BE ADDICTIVE".

- 12. The adjusted gross gaming revenue tax shall be imposed on adjusted gross gaming revenue. Video lottery terminal operators shall collect and remit the adjusted gross gaming revenue tax, which shall be deposited in the state lottery fund pursuant to rules adopted by the commission. The commission shall use and transmit such funds as follows:
- (1) The commission shall retain an amount necessary to cover any administrative expenses that are not covered by reimbursements from video lottery game operators, less the amount to be distributed pursuant to subdivision (2) of this section, which shall not be considered state revenues and such funds shall not be deposited into the state lottery fund;
- (2) The commission shall adopt rules to identify the location, by city and county, of each video lottery terminal being operated in the state and connected to the central control system. Such city or county so identified shall receive ten percent of the gross gaming revenue tax collected and remitted on the adjusted gross gaming revenue generated by those video lottery terminals located within the jurisdiction of such identified city or county for use in providing services necessary for the safety of the public visiting a video lottery terminal retailer's location. All revenue owed to such city or county shall be deposited and distributed to such city or county in accordance with rules adopted by the commission. Any such revenues distributed to the governing bodies of any city or county shall not be considered state funds and shall be deposited in such city

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or county's general revenue fund to be expended as provided for in this section;

- administrative expenses or not designated as state revenue pursuant to subdivision (2) of this subsection shall be deposited in the state lottery fund and transferred by appropriation to the lottery proceeds fund and shall be appropriated equally to public elementary and secondary education and public institutions of higher learning with an emphasis on funding elementary and secondary education student transportation costs and public institutions of higher education workforce development programs. The funding provided for in this subdivision shall supplement, and not supplant, any education funding otherwise appropriated by the general assembly.
- 476 13. All revenues received by the commission from 477 license fees and any reimbursements associated with the 478 administration of the provisions of sections 313.425 to 479 313.437, and all interest earned thereon, shall be 480 considered administrative expenses and shall be deposited in 481 the state lottery fund. Moneys deposited into the state 482 lottery fund from license fees and any reimbursements of 483 commission administrative expenses to administer sections 484 313.425 to 313.437 shall be considered administrative 485 expenses and shall not be considered net proceeds under 486 Article III, Section 39(b) of the Constitution of Missouri. 487 Subject to appropriation, up to one percent of such license 488 fees shall be deposited to the credit of the compulsive 489 gamblers fund created under section 313.842. The remainder 490 of the moneys deposited in the state lottery fund from video 491 lottery game license fees and any reimbursements of 492 commission administrative expenses to enforce sections

493 313.425 to 313.437 shall be used for administrative expenses 494 associated with supervising and enforcing the provisions of

- 495 sections 313.425 to 313.437.
- 496 14. The commission shall contract with a state law
  497 enforcement entity to assist in conducting background
  498 investigations of video lottery game license applicants, and
- 499 for the enforcement of sections 313.425 to 313.437.
- 500 15. A video lottery game licensee found to have 501 violated sections 313.425 to 313.437 may appeal such finding
- 502 directly to a circuit court of competent jurisdiction.
- Notwithstanding any other provision of law to the contrary,
- 504 there is no requirement to exhaust any administrative
- remedies.
- 506 16. The commission shall adopt rules for the
- 507 implementation of the video lottery game system authorized
- under sections 313.425 to 313.437 including, but not limited
- 509 to, a reasonable designation of an area within a video
- 510 lottery game retailer's premises as the gaming area that is
- 511 distinct and divided from the primary business operation
- 512 area of the retailers establishment where all video lottery
- 513 terminals and ancillary equipment shall be placed and
- 514 operated and all gaming activity shall be conducted. Any
- 515 rule or portion of a rule, as that term is defined in
- 516 section 536.010, that is created under the authority
- 517 delegated in this section shall become effective only if it
- 518 complies with and is subject to all of the provisions of
- 519 chapter 536 and, if applicable, section 536.028. This
- 520 section and chapter 536 are nonseverable and if any of the
- 521 powers vested with the general assembly pursuant to chapter
- 522 536 to review, to delay the effective date, or to disapprove
- 523 and annul a rule are subsequently held unconstitutional,

524 then the grant of rulemaking authority and any rule proposed 525 or adopted after August 28, 2026, shall be invalid and void.

313.431. In order to expedite the orderly

- 2 implementation of the video lottery game system authorized
- 3 under sections 313.425 to 313.437, the commission shall:
- 4 (1) Contract for the supply and operation of a
- 5 centralized computer system for video lottery games no later
- 6 than one hundred eighty days after the effective date of
- 7 sections 313.425 to 313.437;
- 8 (2) Make license applications for video lottery game
- 9 manufacturers, video lottery game distributors, video
- 10 lottery game operators, video lottery game retailers, and
- 11 video lottery game handlers available to applicants and
- 12 accept such applications and promulgate any emergency or
- 13 regular rules and regulations needed for the implementation
- of the video lottery game system authorized under sections
- 15 313.425 to 313.437 no later than one hundred eighty days
- 16 after the effective date of sections 313.425 to 313.437;
- 17 (3) Issue an approved form for persons applying for a
- 18 video lottery game terminal operator's license available for
- 19 use in contracting with a video lottery game retailer no
- 20 later than one hundred eighty days after the effective date
- 21 of sections 313.425 to 313.437;
- 22 (4) Establish a start date for when all initial video
- 23 lottery game operator licensees may begin soliciting
- 24 contracts with video lottery game retailers for the
- 25 placement of video lottery game terminals. No licensee
- 26 shall be allowed to solicit contracts prior to the
- 27 established start date. Such start date shall be set no
- 28 more than one hundred eighty days after the last video
- 29 lottery game operator's application received in the first

year after the implementation of sections 313.425 to 313.437

- 31 is approved by the commission;
- 32 (5) Approve or deny any completed video lottery game
- 33 retailer application or video lottery game operator
- 34 application no more than ninety days after such application
- 35 is received. For all such applications received in the
- 36 first year after the implementation of sections 313.425 to
- 37 313.437, applications shall be approved or denied at least
- 38 thirty days prior to the start date established in
- 39 subdivision (4) of this subsection. The operating of a no-
- 40 chance game shall not be cause for denial of a VLT
- 41 operator's or retailer's license; and
- 42 (6) Establish a date by which the system of video
- 43 lottery game terminals shall be operational. The
- 44 operational date shall be set no more than one hundred
- 45 eighty days after the start date established in subdivision
- 46 (4) of this subsection.
  - 313.433. Notwithstanding any other provision of law to
  - 2 the contrary, participation by a person, firm, corporation,
- 3 or organization in any aspect of the state lottery under
- 4 sections 313.425 to 313.437 shall not be construed to be a
- 5 lottery or gift enterprise in violation of Article III,
- 6 Section 39 of the Constitution of Missouri.
  - 313.434. 1. The state of Missouri shall be exempt
- 2 from the provisions of 15 U.S.C. Section 1172, as amended.
- 3 2. All shipments of gaming devices used to conduct
- 4 video lottery games authorized under sections 313.425 to
- 5 313.437 to licensees, the registering, recording, and
- 6 labeling of which have been completed by the manufacturer or
- 7 distributor thereof in accordance with 15 U.S.C. Sections
- 8 1171 to 1178, as amended, shall be legal shipments of
- 9 gambling devices into this state.

corporate limits of such municipality.

2 permitting video lottery game terminals within the corporate 2 limits of such municipality within one hundred eighty days 4 from the effective date of this act. Such municipality 5 shall notify the commission of the ordinance within seven 6 days of passage. A municipality that has adopted such an 6 ordinance may at any time thereafter adopt an ordinance 8 prohibiting video lottery game terminals within the

- 2. A county commission may, for the unincorporated area of the county, adopt an ordinance permitting video lottery game terminals within the unincorporated area of the county within one hundred eighty days from the effective date of this act. Such county shall notify the commission of the ordinance within seven days of passage. A county commission that has adopted such an ordinance may at any time thereafter adopt an ordinance prohibiting video lottery game terminals within the unincorporated area of the county.
- 3. Any municipality or county adopting an ordinance that prohibits the licensing of video lottery games shall notify the commission of such action and provide a certified copy of such ordinance to the commission. Upon receiving such notification and ordinance, the commission shall not license video lottery game retailers within such area covered by such municipal or county ordinance.
- 4. If any such municipality or county that has opted to prohibit the use of video lottery game terminals to play video lottery games repeals such ordinance, the municipality or county shall notify the commission, and upon notification of the repeal, the commission may license video lottery game retailers within such municipality or county to conduct video lottery games.

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313.437. Nothing in sections 313.425 to 313.437 shall 2 be construed to prohibit or bar the issuance of any license 3 described therein to an applicant on the basis of that 4 applicant's operation, handling, leasing, licensing, 5 servicing, or placing of machines or devices used for 6 amusement purposes, except that any video lottery game 7 retailer shall attest, on a form provided by the commission, 8 that the video lottery game retailer does not have any 9 machines or devices operating in the retail establishment 10 where winning game plays result in a cash payout. This form 11 shall be submitted no later than forty-eight hours after the 12 placement and operation of any video lottery game terminals 13 in the retail establishment. 313.820. 1. An excursion boat licensee shall pay to 2

the commission an admission fee of [two] four dollars for each person embarking on an excursion gambling boat with a ticket of admission. One dollar of such fee shall be deposited to the credit of the gaming commission fund as authorized pursuant to section 313.835, two dollars of such fee shall be transferred to the Missouri veterans commission as established under section 42.007, and one dollar of such fee shall not be considered state funds and shall be paid to the home dock city or county. Subject to appropriation, one cent of such fee deposited to the credit of the gaming commission fund may be deposited to the credit of the compulsive gamblers fund created pursuant to the provisions of section 313.842. Nothing in this section shall preclude any licensee from charging any amount deemed necessary for a ticket of admission to any person embarking on an excursion gambling boat. If tickets are issued which are good for more than one excursion, the admission fee shall be paid to the commission for each person using the ticket on each

excursion that the ticket is used. If free passes or complimentary admission tickets are issued, the excursion boat licensee shall pay to the commission the same fee upon these passes or complimentary tickets as if they were sold at the regular and usual admission rate; however, the excursion boat licensee may issue fee-free passes to actual and necessary officials and employees of the licensee or other persons actually working on the excursion gambling boat. The issuance of fee-free passes is subject to the rules of the commission, and a list of all persons to whom the fee-free passes are issued shall be filed with the commission.

2. All licensees are subject to all income taxes, sales taxes, earnings taxes, use taxes, property taxes or any other tax or fee now or hereafter lawfully levied by any political subdivision; however, no other license tax, permit tax, occupation tax, excursion fee, or taxes or fees shall be imposed, levied or assessed exclusively upon licensees by a political subdivision. All state taxes not connected directly to gambling games shall be collected by the department of revenue. Notwithstanding the provisions of section 32.057 to the contrary, the department of revenue may furnish and the commission may receive tax information to determine if applicants or licensees are complying with the tax laws of this state; however, any tax information acquired by the commission shall not become public record and shall be used exclusively for commission business.

572.010. As used in this chapter the following terms mean:

(1) "Advance gambling activity", a person advances gambling activity if, acting other than as a player, he or she engages in conduct that materially aids any form of

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gambling activity. Conduct of this nature includes but is 6 7 not limited to conduct directed toward the creation or establishment of the particular game, lottery, contest, 8 9 scheme, gambling device, device or activity involved, toward 10 the acquisition or maintenance of premises, paraphernalia, 11 equipment or apparatus therefor, toward the solicitation or 12 inducement of persons to participate therein, toward the 13 actual conduct of the playing phases thereof, toward the 14 arrangement or communication of any of its financial or 15 recording phases, or toward any other phase of its 16 operation. A person advances gambling activity if, having 17 substantial proprietary control or other authoritative 18 control over premises being used with his or her knowledge for purposes of gambling activity, he or she permits that 19 20 activity to occur or continue or makes no effort to prevent 21 its occurrence or continuation. The supplying, servicing 22 and operation of a licensed excursion gambling boat under 23 sections 313.800 to 313.840 does not constitute advancing 24 gambling activity; 25

- (2) "Bookmaking", advancing gambling activity by unlawfully accepting bets from members of the public as a business, rather than in a casual or personal fashion, upon the outcomes of future contingent events;
- 29 (3) "Contest of chance", any contest, game, gaming scheme or gaming device in which the outcome depends in a 30 material degree upon an element of chance, notwithstanding 32 that the skill of the contestants may also be a factor 33 therein:
- 34 "Gambling", a person engages in gambling when he 35 or she stakes or risks something of value upon the outcome 36 of a contest of chance or a future contingent event not 37 under his or her control or influence, upon an agreement or

38 understanding that he or she will receive something of value

- 39 in the event of a certain outcome.
- 40 Gambling does not include bona fide business transactions
- 41 valid under the law of contracts, including but not limited
- 42 to contracts for the purchase or sale at a future date of
- 43 securities or commodities, and agreements to compensate for
- 44 loss caused by the happening of chance, including but not
- 45 limited to contracts of indemnity or quaranty and life,
- 46 health or accident insurance; nor does gambling include
- 47 playing an amusement device that confers only an immediate
- 48 right of replay not exchangeable for something of value.
- 49 Gambling does not include any licensed activity, or persons
- 50 participating in such games which are covered by sections
- 51 313.800 to 313.840;
- 52 (5) "Gambling device", any device, machine,
- 53 paraphernalia or equipment that is used or usable in the
- 54 playing phases of any gambling activity, whether that
- 55 activity consists of gambling between persons or gambling by
- 56 a person with a machine. However, lottery tickets, policy
- 57 slips and other items used in the playing phases of lottery
- 58 and policy schemes are not gambling devices within this
- 59 definition;
- 60 (6) "Gambling record", any article, instrument,
- 61 record, receipt, ticket, certificate, token, slip or
- 62 notation used or intended to be used in connection with
- 63 unlawful gambling activity;
- (7) "Lottery" or "policy", an unlawful gambling scheme
- 65 in which for a consideration the participants are given an
- 66 opportunity to win something of value, the award of which is
- 67 determined by chance;

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68 "Player", a person who engages in any form of (8) 69 gambling solely as a contestant or bettor, without receiving 70 or becoming entitled to receive any profit therefrom other 71 than personal gambling winnings, and without otherwise 72 rendering any material assistance to the establishment, 73 conduct or operation of the particular gambling activity. A 74 person who gambles at a social game of chance on equal terms 75 with the other participants therein does not otherwise 76 render material assistance to the establishment, conduct or operation thereof by performing, without fee or 77 78 remuneration, acts directed toward the arrangement or 79 facilitation of the game, such as inviting persons to play, 80 permitting the use of premises therefor and supplying cards or other equipment used therein. A person who engages in 81 82 "bookmaking" as defined in subdivision (2) of this section is not a player; 83

- (9) "Professional player", a player who engages in gambling for a livelihood or who has derived at least twenty percent of his or her income in any one year within the past five years from acting solely as a player;
- (10) "Profit from gambling activity", a person profits from gambling activity if, other than as a player, he or she accepts or receives money or other property pursuant to an agreement or understanding with any person whereby he participates or is to participate in the proceeds of gambling activity;
  - (11) "Slot machine", a gambling device that as a result of the insertion of a coin or other object operates, either completely automatically or with the aid of some physical act by the player, in such a manner that, depending upon elements of chance, it may eject something of value. A device so constructed or readily adaptable or convertible to

100 such use is no less a slot machine because it is not in 101 working order or because some mechanical act of manipulation 102 or repair is required to accomplish its adaptation, 103 conversion or workability. Nor is it any less a slot 104 machine because apart from its use or adaptability as such 105 it may also sell or deliver something of value on a basis 106 other than chance; 107 (12) "Something of value", any money or property, any 108

- (12) "Something of value", any money or property, any token, object or article exchangeable for money or property, or any form of credit or promise directly or indirectly contemplating transfer of money or property or of any interest therein or involving extension of a service, entertainment or a privilege of playing at a game or scheme without charge;
- 114 (13) "Unlawful", not specifically authorized by law.
  572.015. Nothing in this chapter prohibits
  - 2 constitutionally authorized activities under Article III,
  - 3 Sections 39(a) to 39(f) of the Missouri Constitution,
  - 4 including a raffle that uses tickets, devices, or machines
  - 5 in which a person buys game chances from a finite number of
  - 6 raffle draws for a prize, provided that it can be proven
  - 7 through the opinion of a qualified engineer from an
  - 8 independent testing laboratory accredited under ISO standard
  - 9 17025 that the determination of the winner of the raffle
- 10 using an electronic device or machine was the result of
- 11 draws of numbered tickets in electronic form, from a finite
- 12 deal thereof.

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- 572.100. 1. The general assembly by enacting this
- 2 chapter intends to preempt any other regulation of the area
- 3 covered by this chapter. No governmental subdivision or
- 4 agency may enact or enforce a law that regulates or makes
- 5 any conduct in the area covered by this chapter an offense,

6 or the subject of a criminal or civil penalty or sanction of

- 7 any kind.
- 8 2. The term "gambling", as used in this chapter, does
- 9 not include licensed activities under sections 313.800 to
- 10 313.840, and does not include licensed activities under
- 11 sections 313.425 to 313.437.
  - 650.930. 1. There is hereby established within the
- 2 department of public safety the "Missouri Gaming Bureau".
- 3 The Missouri gaming commission and the Missouri lottery
- 4 commission may contract with the Missouri gaming bureau for
- 5 assistance in criminal and regulatory investigations
- 6 involving individuals, companies, and suppliers who are
- 7 applying for licensure or who are conducting any activities
- 8 under sections 313.800 to 313.850 or operations relating to
- 9 video lottery games.
- 10 2. The director of the gaming bureau shall be a
- 11 uniformed member of the Missouri state highway patrol who
- 12 shall be appointed by the superintendent of the state
- 13 highway patrol. The director shall be responsible for the
- 14 administrative operations of the gaming bureau and shall
- 15 perform such other duties as may be delegated or assigned to
- 16 the director by the department of public safety. Members of
- 17 the state highway patrol, pursuant to a memorandum of
- 18 understanding with the state highway patrol, may provide
- 19 services to the gaming bureau. The director may employ
- 20 additional members to serve in the gaming bureau, provided
- 21 that such persons are licensed peace officers under chapter
- 22 590 and have a minimum of six hundred hours of law
- 23 enforcement training.
- 3. Members of the gaming bureau shall have full power
- 25 and authority as are now or hereafter vested by law in peace
- 26 officers when working with the bureau which shall include

27 the power to enforce the rules of the gaming commission with

- 28 respect to the gaming and lottery industry and the power to
- 29 investigate violations occurring on the gaming floor and
- 30 premises of casinos licensed under sections 313.800 to
- 31 313.850, violations by licensees of the lottery commission,
- 32 and violations of chapter 572.
- 33 4. Members of the gaming bureau shall be paid from
- 34 funds designated as administrative within the state lottery
- 35 fund established under section 313.321 that were generated
- 36 from revenues received by the Missouri lottery commission
- 37 from the sale of Missouri lottery tickets and from license
- 38 fees and reimbursements associated with the regulation and
- 39 operation of video lottery games in the state and from funds
- 40 designated as administrative within the gaming commission
- 41 fund established under section 313.835 that were generated
- 42 from revenues received by the Missouri gaming commission
- 43 from license fees and reimbursements associated with the
- 44 regulation and operation of excursion gambling boats in the
- 45 state.
- 46 5. The director of the department of public safety may
- 47 promulgate all necessary rules and regulations for the
- 48 administration of this section. Any rule or portion of a
- 49 rule, as that term is defined in section 536.010, that is
- 50 created under the authority delegated in this section shall
- 51 become effective only if it complies with and is subject to
- 52 all of the provisions of chapter 536 and, if applicable,
- 53 section 536.028. This section and chapter 536 are
- 54 nonseverable and if any of the powers vested with the
- 55 general assembly pursuant to chapter 536 to review, to delay
- 56 the effective date, or to disapprove and annul a rule are
- 57 subsequently held unconstitutional, then the grant of

- 58 rulemaking authority and any rule proposed or adopted after
- 59 August 28, 2026, shall be invalid and void.

