SECOND REGULAR SESSION

SENATE BILL NO. 909

103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR HUDSON.

4431S.02I

KRISTINA MARTIN, Secretary

ANACT

To repeal section 160.2500, RSMo, and to enact in lieu thereof one new section relating to personal expression at public schools.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 160.2500, RSMo, is repealed and one

- 2 new section enacted in lieu thereof, to be known as section
- 3 160.2500, to read as follows:

160.2500. 1. This section shall be known and may be

- 2 cited as the "Missouri [Student Religious Liberties]
- 3 Safeguarding Personal Expression at K-12 Schools (SPEAKS)
- 4 Act".
- 5 2. A public school district shall not discriminate
- 6 against any person on the basis of a religious, political,
- 7 or ideological viewpoint or religious, political, or
- 8 ideological expression. A school district shall treat a
- 9 student's voluntary expression of a religious, political, or
- 10 ideological viewpoint, if any, on an otherwise permissible
- 11 subject in the same manner the district treats a student's
- 12 voluntary expression of a secular or other viewpoint on an
- 13 otherwise permissible subject and shall not discriminate
- 14 against the student based on a religious, political, or
- 15 ideological viewpoint expressed by the student on an
- 16 otherwise permissible subject.

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

17 3. Students in public schools may express their 18 religious, political, or ideological beliefs [about] religion] in homework, artwork, and other written and oral 19 20 assignments free from discrimination based on the religious, 21 political, or ideological content of their submissions. 22 Homework and classroom assignments shall be judged by 23 ordinary academic standards of substance and relevance and 24 against other legitimate pedagogical concerns identified by 25 the school district. Students shall not be penalized or 26 rewarded on account of the religious, political, or 27 ideological content of their work. If an assignment 28 requires a student's viewpoints to be expressed in course 29 work, artwork or other written or oral assignments, a public 30 school district shall not penalize or reward a student on 31 the basis of religious, political, or ideological content or 32 a religious, political, or ideological viewpoint. In such 33 an assignment, a student's academic work that expresses a 34 religious, political, or ideological viewpoint shall be 35 evaluated based on ordinary academic standards of substance 36 and relevance to the course curriculum or requirements of 37 the course work or assignment. 38 Students in public schools may pray or engage in 39 religious, political, or ideological activities or 40 religious, political, or ideological expression before, 41 during and after the school day in the same manner and to 42 the same extent that students may engage in [nonreligious] 43 other activities or expression, provided that such 44 religious, political, or ideological expression or 45 religious, political, or ideological activities are not 46 disruptive of scheduled instructional time or other 47 educational activities and do not impede access to school 48 facilities or mobility on school premises. Students may

- organize prayer groups[,]; religious, political, or ideological clubs[,]; or other religious, political, or
- 51 ideological gatherings before, during and after school to
- 52 the same extent that students are permitted to organize
- 53 other noncurricular student activities and groups.
- 54 Religious, political, or ideological groups shall be given
- 55 the same access to school facilities for assembling as is
- 56 given to other noncurricular groups without discrimination
- 57 based on the religious, political, or ideological content of
- 58 the student's expression. If student groups that meet for
- 59 nonreligious activities are permitted to advertise or
- announce meetings of the groups, the school district shall
- 61 not discriminate against groups that meet for prayer or
- 62 other religious, political, or ideological speech. A school
- 63 district may disclaim school sponsorship of noncurricular
- 64 groups and events in a manner that neither favors nor
- 65 disfavors groups that meet to engage in prayer or religious,
- 66 political, or ideological speech.
- 5. A public school shall not discriminate against a student club because of:
- (1) The religious, political, or ideologicalviewpoints expressed by the students or the organization; or
- 71 (2) Any requirement that the leaders or members of the
- 72 club affirm and adhere to the organization's sincerely held
- 73 beliefs, comply with the organization's standards of
- 74 conduct, or further the organization's mission or purpose,
- 75 as defined by the student organization.
- 76 6. Students in public schools may wear clothing,
- 77 accessories and jewelry that display religious, political,
- 78 or ideological messages or religious, political, or
- 79 ideological symbols in the same manner and to the same
- 80 extent that other types of clothing, accessories and jewelry

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that display messages or symbols are permitted, as specified in subsection 7 of section 167.166.

- 83 [6.] 7. (1) To ensure that the school district does not discriminate against a student's publicly stated 84 85 voluntary expression of a religious, political, or 86 ideological viewpoint, if any, and to eliminate any actual 87 or perceived affirmative school sponsorship or attribution 88 to the district of a student's expression of a religious, 89 political, or ideological viewpoint, if any, a school district shall adopt a policy, which shall include the 90 establishment of a limited public forum for student speakers 91 92 at all school events at which a student is to publicly 93 speak. The policy regarding the limited public forum shall also require the school district to: 94
- 95 (a) Provide the forum in a manner that does not 96 discriminate against a student's voluntary expression of a 97 religious, political, or ideological viewpoint, if any, on 98 an otherwise permissible subject;
- (b) Provide a method, based on neutral criteria, for the selection of student speakers at school events and graduation ceremonies;
 - (c) Ensure that a student speaker does not engage in obscene, vulgar, offensively lewd or indecent speech; and
- 104 (d) State, in writing, orally, or both, that the
 105 student's speech does not reflect the endorsement,
 106 sponsorship, position or expression of the district.
- 107 (2) The school district disclaimer required by
 108 paragraph (d) of subdivision (1) of this subsection shall be
 109 provided at all graduation ceremonies. The school district
 110 shall also continue to provide the disclaimer at any other
 111 event in which a student speaks publicly for as long as a

112 need exists to dispel confusion over the district's

- 113 nonsponsorship of the student's speech.
- 114 (3) Student expression on an otherwise permissible
- 115 subject shall not be excluded from the limited public forum
- 116 because the subject is expressed from a religious,
- 117 political, or ideological viewpoint.
- 118 (4) All public school districts shall adopt and
- implement a local policy regarding a limited public forum
- 120 and voluntary student expression of religious, political, or
- 121 ideological viewpoints.
- 122 [7.] 8. The provisions of this section shall not be
- 123 construed to authorize this state or any of its political
- 124 subdivisions to either:
- 125 (1) Require any person to participate in prayer or in
- 126 any other religious, political, or ideological activity; or
- 127 (2) Violate the constitutional rights of any person.
- 128 [8.] 9. The provisions of this section shall not be
- 129 construed to limit the authority of any public school to do
- 130 any of the following:
- 131 (1) Maintain order and discipline on the campus of the
- 132 public school in a content and viewpoint neutral manner;
- 133 (2) Protect the safety of students, employees and
- 134 visitors of the public school;
- 135 (3) Adopt and enforce policies and procedures
- 136 regarding student speech at school, provided that the
- 137 policies and procedures do not violate the rights of
- 138 students as quaranteed by law.
- 139 10. The provisions of this section shall not be
- 140 construed to limit the authority of any public school to
- 141 prohibit, limit, or restrict any of the following:
- 142 (1) Expression that the First Amendment to the
- 143 Constitution of the United States does not protect, such as

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true threats, obscenity, or expression directed to provoke imminent lawless actions and likely to produce such actions;

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- 146 (2) Expression that is unwelcome and so severe,
 147 pervasive, and subjectively and objectively offensive that a
 148 student is effectively denied equal access to educational
 149 opportunities or benefits provided by the school; or
- 150 (3) Conduct that intentionally, materially, and 151 substantially disrupts:
 - (a) The operations of the school; or
- 153 (b) The expressive activity of another individual if 154 that activity is occurring in a campus space reserved for 155 that activity under the exclusive use or control of a 156 particular student, group of students, or club.
- 157 11. Any person or student organization who is harmed 158 by a violation of this section or whose rights under this section are violated shall have a private cause of action 159 160 against the public school for declaratory and injunctive 161 relief, monetary damages, reasonable attorney's fees and 162 costs, and any other appropriate relief. A person or 163 student organization shall be required to bring suit for violation of this section not later than two years after the 164 165 day the cause of action accrues. For purposes of 166 calculating the two-year limitation period, each day that 167 the violation persists and each day that a policy in 168 violation of this section remains in effect shall constitute 169 a new day that the cause of action has accrued. If a court 170 should find a violation of this section, it shall issue an 171 award to the prevailing party of at least five thousand 172 dollars.
- 173 12. Any person or student organization aggrieved by a
 174 violation of this section may assert such violation as a
 175 defense or counterclaim in any disciplinary action or in any

- 176 civil or administrative proceeding brought against such 177 person or student organization.
- 178 13. Nothing in this section shall be construed to
- 179 limit any other remedies available to any student or student
- 180 organization.
- 181 14. The state waives immunity under the Eleventh
- 182 Amendment to the United States Constitution and consents to
- 183 be sued in federal court for claims arising under this
- 184 section. A public school that violates this section is not

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- immune from suit or liability for the violation.
- 186 [9.] 15. The provisions of section 1.140 are
- 187 applicable to this section.