

SENATE BILL NO. 904

103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR GREGORY (15).

5624S.03I

KRISTINA MARTIN, Secretary

AN ACT

To repeal section 195.010, RSMo, and to enact in lieu thereof four new sections relating to cannabis, with penalty provisions and an emergency clause for a certain section.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 195.010, RSMo, is repealed and four
2 new sections enacted in lieu thereof, to be known as sections
3 195.010, 195.800, 195.819, and 195.900, to read as follows:

195.010. The following words and phrases as used in
2 this chapter and chapter 579, unless the context otherwise
3 requires, mean:

4 (1) "Acute pain", pain, whether resulting from
5 disease, accidental or intentional trauma, or other causes,
6 that the practitioner reasonably expects to last only a
7 short period of time. Acute pain shall not include chronic
8 pain, pain being treated as part of cancer care, hospice or
9 other end-of-life care, or medication-assisted treatment for
10 substance use disorders;

11 (2) "Addict", a person who habitually uses one or more
12 controlled substances to such an extent as to create a
13 tolerance for such drugs, and who does not have a medical
14 need for such drugs, or who is so far addicted to the use of
15 such drugs as to have lost the power of self-control with
16 reference to his or her addiction;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

17 (3) "Administer", to apply a controlled substance,
18 whether by injection, inhalation, ingestion, or any other
19 means, directly to the body of a patient or research subject
20 by:

21 (a) A practitioner (or, in his or her presence, by his
22 or her authorized agent); or

23 (b) The patient or research subject at the direction
24 and in the presence of the practitioner;

25 (4) "Agent", an authorized person who acts on behalf
26 of or at the direction of a manufacturer, distributor, or
27 dispenser. The term does not include a common or contract
28 carrier, public warehouseman, or employee of the carrier or
29 warehouseman while acting in the usual and lawful course of
30 the carrier's or warehouseman's business;

31 (5) "Attorney for the state", any prosecuting
32 attorney, circuit attorney, or attorney general authorized
33 to investigate, commence and prosecute an action under this
34 chapter;

35 (6) "Controlled substance", a drug, substance, or
36 immediate precursor in Schedules I through V listed in this
37 chapter;

38 (7) "Controlled substance analogue", a substance the
39 chemical structure of which is substantially similar to the
40 chemical structure of a controlled substance in Schedule I
41 or II and:

42 (a) Which has a stimulant, depressant, or
43 hallucinogenic effect on the central nervous system
44 substantially similar to the stimulant, depressant, or
45 hallucinogenic effect on the central nervous system of a
46 controlled substance included in Schedule I or II; or

47 (b) With respect to a particular individual, which
48 that individual represents or intends to have a stimulant,

depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in Schedule I or II. The term does not include a controlled substance; any substance for which there is an approved new drug application; any substance for which an exemption is in effect for investigational use, for a particular person, under Section 505 of the federal Food, Drug and Cosmetic Act (21 U.S.C. Section 355) to the extent conduct with respect to the substance is pursuant to the exemption; or any substance to the extent not intended for human consumption before such an exemption takes effect with respect to the substance;

(8) "Counterfeit substance", a controlled substance which, or the container or labeling of which, without authorization, bears the trademark, trade name, or other identifying mark, imprint, number or device, or any likeness thereof, of a manufacturer, distributor, or dispenser other than the person who in fact manufactured, distributed, or dispensed the substance;

(9) "Deliver" or "delivery", the actual, constructive, or attempted transfer from one person to another of drug paraphernalia or of a controlled substance, or an imitation controlled substance, whether or not there is an agency relationship, and includes a sale;

(10) "Dentist", a person authorized by law to practice dentistry in this state;

(11) "Depressant or stimulant substance":

(a) A drug containing any quantity of barbituric acid or any of the salts of barbituric acid or any derivative of barbituric acid which has been designated by the United

80 States Secretary of Health and Human Services as habit
81 forming under 21 U.S.C. Section 352(d);

82 (b) A drug containing any quantity of:

83 a. Amphetamine or any of its isomers;

84 b. Any salt of amphetamine or any salt of an isomer of
85 amphetamine; or

86 c. Any substance the United States Attorney General,
87 after investigation, has found to be, and by regulation
88 designated as, habit forming because of its stimulant effect
89 on the central nervous system;

90 (c) Lysergic acid diethylamide; or

91 (d) Any drug containing any quantity of a substance
92 that the United States Attorney General, after
93 investigation, has found to have, and by regulation
94 designated as having, a potential for abuse because of its
95 depressant or stimulant effect on the central nervous system
96 or its hallucinogenic effect;

97 (12) "Dispense", to deliver a narcotic or controlled
98 dangerous drug to an ultimate user or research subject by or
99 pursuant to the lawful order of a practitioner including the
100 prescribing, administering, packaging, labeling, or
101 compounding necessary to prepare the substance for such
102 delivery. "Dispenser" means a practitioner who dispenses;

103 (13) "Distribute", to deliver other than by
104 administering or dispensing a controlled substance;

105 (14) "Distributor", a person who distributes;

106 (15) "Drug":

107 (a) Substances recognized as drugs in the official
108 United States Pharmacopoeia, Official Homeopathic
109 Pharmacopoeia of the United States, or Official National
110 Formulary, or any supplement to any of them;

(b) Substances intended for use in the diagnosis, cure, mitigation, treatment or prevention of disease in humans or animals;

(c) Substances, other than food, intended to affect the structure or any function of the body of humans or animals; and

(d) Substances intended for use as a component of any article specified in this subdivision. It does not include devices or their components, parts or accessories;

(16) "Drug-dependent person", a person who is using a controlled substance and who is in a state of psychic or physical dependence, or both, arising from the use of such substance on a continuous basis. Drug dependence is characterized by behavioral and other responses which include a strong compulsion to take the substance on a continuous basis in order to experience its psychic effects or to avoid the discomfort caused by its absence;

(17) "Drug enforcement agency", the Drug Enforcement Administration in the United States Department of Justice, or its successor agency;

(18) "Drug paraphernalia", all equipment, products, substances and materials of any kind which are used, intended for use, or designed for use, in planting, propagating, cultivating, growing, harvesting, manufacturing, compounding, converting, producing, processing, preparing, storing, containing, concealing, injecting, ingesting, inhaling, or otherwise introducing into the human body a controlled substance or an imitation controlled substance in violation of this chapter or chapter 579. It includes, but is not limited to:

(a) Kits used, intended for use, or designed for use in planting, propagating, cultivating, growing or harvesting

of any species of plant which is a controlled substance or from which a controlled substance can be derived;

(b) Kits used, intended for use, or designed for use in manufacturing, compounding, converting, producing, processing, or preparing controlled substances or imitation controlled substances;

(c) Isomerization devices used, intended for use, or designed for use in increasing the potency of any species of plant which is a controlled substance or an imitation controlled substance;

(d) Testing equipment used, intended for use, or designed for use in identifying, or in analyzing the strength, effectiveness or purity of controlled substances or imitation controlled substances;

(e) Scales and balances used, intended for use, or designed for use in weighing or measuring controlled substances or imitation controlled substances;

(f) Dilutents and adulterants, such as quinine hydrochloride, mannitol, mannite, dextrose and lactose, used, intended for use, or designed for use in cutting controlled substances or imitation controlled substances;

(g) Separation gins and sifters used, intended for use, or designed for use in removing twigs and seeds from, or in otherwise cleaning or refining, marijuana;

(h) Blenders, bowls, containers, spoons and mixing devices used, intended for use, or designed for use in compounding controlled substances or imitation controlled substances;

(i) Capsules, balloons, envelopes and other containers used, intended for use, or designed for use in packaging small quantities of controlled substances or imitation controlled substances;

175 (j) Containers and other objects used, intended for
176 use, or designed for use in storing or concealing controlled
177 substances or imitation controlled substances;

178 (k) Hypodermic syringes, needles and other objects
179 used, intended for use, or designed for use in parenterally
180 injecting controlled substances or imitation controlled
181 substances into the human body;

182 (l) Objects used, intended for use, or designed for
183 use in ingesting, inhaling, or otherwise introducing
184 marijuana, cocaine, hashish, or hashish oil into the human
185 body, such as:

186 a. Metal, wooden, acrylic, glass, stone, plastic, or
187 ceramic pipes with or without screens, permanent screens,
188 hashish heads, or punctured metal bowls;

189 b. Water pipes;

190 c. Carburetion tubes and devices;

191 d. Smoking and carburetion masks;

192 e. Roach clips meaning objects used to hold burning
193 material, such as a marijuana cigarette, that has become too
194 small or too short to be held in the hand;

195 f. Miniature cocaine spoons and cocaine vials;

196 g. Chamber pipes;

197 h. Carburetor pipes;

198 i. Electric pipes;

199 j. Air-driven pipes;

200 k. Chillums;

201 l. Bongs;

202 m. Ice pipes or chillers;

203 (m) Substances used, intended for use, or designed for
204 use in the manufacture of a controlled substance.

205 In determining whether an object, product, substance or
206 material is drug paraphernalia, a court or other authority
207 should consider, in addition to all other logically relevant
208 factors, the following:

209 a. Statements by an owner or by anyone in control of
210 the object concerning its use;

211 b. Prior convictions, if any, of an owner, or of
212 anyone in control of the object, under any state or federal
213 law relating to any controlled substance or imitation
214 controlled substance;

215 c. The proximity of the object, in time and space, to
216 a direct violation of this chapter or chapter 579;

217 d. The proximity of the object to controlled
218 substances or imitation controlled substances;

219 e. The existence of any residue of controlled
220 substances or imitation controlled substances on the object;

221 f. Direct or circumstantial evidence of the intent of
222 an owner, or of anyone in control of the object, to deliver
223 it to persons who he or she knows, or should reasonably
224 know, intend to use the object to facilitate a violation of
225 this chapter or chapter 579; the innocence of an owner, or
226 of anyone in control of the object, as to direct violation
227 of this chapter or chapter 579 shall not prevent a finding
228 that the object is intended for use, or designed for use as
229 drug paraphernalia;

230 g. Instructions, oral or written, provided with the
231 object concerning its use;

232 h. Descriptive materials accompanying the object which
233 explain or depict its use;

234 i. National or local advertising concerning its use;

235 j. The manner in which the object is displayed for
236 sale;

237 k. Whether the owner, or anyone in control of the
238 object, is a legitimate supplier of like or related items to
239 the community, such as a licensed distributor or dealer of
240 tobacco products;

241 l. Direct or circumstantial evidence of the ratio of
242 sales of the object to the total sales of the business
243 enterprise;

244 m. The existence and scope of legitimate uses for the
245 object in the community;

246 n. Expert testimony concerning its use;

247 o. The quantity, form or packaging of the product,
248 substance or material in relation to the quantity, form or
249 packaging associated with any legitimate use for the
250 product, substance or material;

251 (19) "Federal narcotic laws", the laws of the United
252 States relating to controlled substances;

253 (20) "Hospital", a place devoted primarily to the
254 maintenance and operation of facilities for the diagnosis,
255 treatment or care, for not less than twenty-four hours in
256 any week, of three or more nonrelated individuals suffering
257 from illness, disease, injury, deformity or other abnormal
258 physical conditions; or a place devoted primarily to
259 provide, for not less than twenty-four consecutive hours in
260 any week, medical or nursing care for three or more
261 nonrelated individuals. The term hospital does not include
262 convalescent, nursing, shelter or boarding homes as defined
263 in chapter 198;

264 (21) "Illegal industrial hemp":

265 (a) All nonseed parts and varieties of the *Cannabis*
266 *sativa* L. plant, growing or not, that contain an average
267 delta-9 tetrahydrocannabinol (THC) concentration exceeding
268 three-tenths of one percent on a dry weight basis;

269 (b) Illegal industrial hemp shall be destroyed in the
270 most effective manner possible, and such destruction shall
271 be verified by the Missouri state highway patrol;

272 (22) "Immediate precursor", a substance which:

273 (a) The state department of health and senior services
274 has found to be and by rule designates as being the
275 principal compound commonly used or produced primarily for
276 use in the manufacture of a controlled substance;

277 (b) Is an immediate chemical intermediary used or
278 likely to be used in the manufacture of a controlled
279 substance; and

280 (c) The control of which is necessary to prevent,
281 curtail or limit the manufacture of the controlled substance;

282 (23) "Imitation controlled substance", a substance
283 that is not a controlled substance, which by dosage unit
284 appearance (including color, shape, size and markings), or
285 by representations made, would lead a reasonable person to
286 believe that the substance is a controlled substance. In
287 determining whether the substance is an imitation controlled
288 substance the court or authority concerned should consider,
289 in addition to all other logically relevant factors, the
290 following:

291 (a) Whether the substance was approved by the federal
292 Food and Drug Administration for over-the-counter
293 (nonprescription or nonlegend) sales and was sold in the
294 federal Food and Drug Administration-approved package, with
295 the federal Food and Drug Administration-approved labeling
296 information;

297 (b) Statements made by an owner or by anyone else in
298 control of the substance concerning the nature of the
299 substance, or its use or effect;

(c) Whether the substance is packaged in a manner normally used for illicit controlled substances;

(d) Prior convictions, if any, of an owner, or anyone in control of the object, under state or federal law related to controlled substances or fraud;

(e) The proximity of the substances to controlled substances;

(f) Whether the consideration tendered in exchange for the noncontrolled substance substantially exceeds the reasonable value of the substance considering the actual chemical composition of the substance and, where applicable, the price at which over-the-counter substances of like chemical composition sell. An imitation controlled substance does not include a placebo or registered investigational drug either of which was manufactured, distributed, possessed or delivered in the ordinary course of professional practice or research;

(24) "Industrial hemp"[:

(a) All nonseed parts and varieties of the *Cannabis sativa* L. plant, growing or not, that contain an average delta-9 tetrahydrocannabinol (THC) concentration that does not exceed three-tenths of one percent on a dry weight basis or the maximum concentration allowed under federal law, whichever is greater;

(b) Any *Cannabis sativa* L. seed that is part of a growing crop, retained by a grower for future planting, or used for processing into or use as agricultural hemp seed;

(c) Industrial hemp includes industrial hemp commodities and products and topical or ingestible animal and consumer products derived from industrial hemp with a delta-9 tetrahydrocannabinol concentration of not more than

three-tenths of one percent on a dry weight basis], the same meaning as in section 195.900;

(25) "Initial prescription", a prescription issued to a patient who has never previously been issued a prescription for the drug or its pharmaceutical equivalent or who was previously issued a prescription for the drug or its pharmaceutical equivalent, but the date on which the current prescription is being issued is more than five months after the date the patient last used or was administered the drug or its equivalent;

(26) "Laboratory", a laboratory approved by the department of health and senior services as proper to be entrusted with the custody of controlled substances but does not include a pharmacist who compounds controlled substances to be sold or dispensed on prescriptions;

(27) "Manufacture", the production, preparation, propagation, compounding or processing of drug paraphernalia or of a controlled substance, or an imitation controlled substance, either directly or by extraction from substances of natural origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis, and includes any packaging or repackaging of the substance or labeling or relabeling of its container. This term does not include the preparation or compounding of a controlled substance or an imitation controlled substance or the preparation, compounding, packaging or labeling of a narcotic or dangerous drug:

(a) By a practitioner as an incident to his or her administering or dispensing of a controlled substance or an imitation controlled substance in the course of his or her professional practice; or

(b) By a practitioner or his or her authorized agent under his or her supervision, for the purpose of, or as an incident to, research, teaching or chemical analysis and not for sale;

(28) "Marijuana", all parts of the plant genus *Cannabis* in any species or form thereof, including, but not limited to *Cannabis Sativa L.*, except industrial hemp, *Cannabis Indica*, *Cannabis Americana*, *Cannabis Ruderalis*, and *Cannabis Gigantea*, whether growing or not, the seeds thereof, the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. It does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture or preparation of the mature stalks (except the resin extracted therefrom), fiber, oil or cake, or the sterilized seed of the plant which is incapable of germination;

(29) "Methamphetamine precursor drug", any drug containing ephedrine, pseudoephedrine, phenylpropanolamine, or any of their salts, optical isomers, or salts of optical isomers;

(30) "Narcotic drug", any of the following, whether produced directly or indirectly by extraction from substances of vegetable origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical analysis:

(a) Opium, opiate, and any derivative, of opium or opiate, including their isomers, esters, ethers, salts, and salts of isomers, esters, and ethers, whenever the existence of the isomers, esters, ethers, and salts is possible within

the specific chemical designation. The term does not include the isoquinoline alkaloids of opium;

(b) Coca leaves, but not including extracts of coca leaves from which cocaine, ecgonine, and derivatives of ecgonine or their salts have been removed;

(c) Cocaine or any salt, isomer, or salt of isomer thereof;

(d) Ecgonine, or any derivative, salt, isomer, or salt of isomer thereof;

(e) Any compound, mixture, or preparation containing any quantity of any substance referred to in paragraphs (a) to (d) of this subdivision;

(31) "Official written order", an order written on a form provided for that purpose by the United States Commissioner of Narcotics, under any laws of the United States making provision therefor, if such order forms are authorized and required by federal law, and if no such order form is provided, then on an official form provided for that purpose by the department of health and senior services;

(32) "Opiate" or "opioid", any substance having an addiction-forming or addiction-sustaining liability similar to morphine or being capable of conversion into a drug having addiction-forming or addiction-sustaining liability. The term includes its racemic and levorotatory forms. It does not include, unless specifically controlled under section 195.017, the dextrorotatory isomer of 3-methoxy-n-methyl-morphinan and its salts (dextromethorphan);

(33) "Opium poppy", the plant of the species *Papaver somniferum* L., except its seeds;

(34) "Over-the-counter sale", a retail sale licensed pursuant to chapter 144 of a drug other than a controlled substance;

(35) "Person", an individual, corporation, government or governmental subdivision or agency, business trust, estate, trust, partnership, joint venture, association, or any other legal or commercial entity;

(36) "Pharmacist", a licensed pharmacist as defined by the laws of this state, and where the context so requires, the owner of a store or other place of business where controlled substances are compounded or dispensed by a licensed pharmacist; but nothing in this chapter shall be construed as conferring on a person who is not registered nor licensed as a pharmacist any authority, right or privilege that is not granted to him by the pharmacy laws of this state;

(37) "Poppy straw", all parts, except the seeds, of the opium poppy, after mowing;

(38) "Possessed" or "possessing a controlled substance", a person, with the knowledge of the presence and nature of a substance, has actual or constructive possession of the substance. A person has actual possession if he has the substance on his or her person or within easy reach and convenient control. A person who, although not in actual possession, has the power and the intention at a given time to exercise dominion or control over the substance either directly or through another person or persons is in constructive possession of it. Possession may also be sole or joint. If one person alone has possession of a substance possession is sole. If two or more persons share possession of a substance, possession is joint;

(39) "Practitioner", a physician, dentist, optometrist, podiatrist, veterinarian, scientific investigator, pharmacy, hospital or other person licensed, registered or otherwise permitted by this state to

457 distribute, dispense, conduct research with respect to or
458 administer or to use in teaching or chemical analysis, a
459 controlled substance in the course of professional practice
460 or research in this state, or a pharmacy, hospital or other
461 institution licensed, registered, or otherwise permitted to
462 distribute, dispense, conduct research with respect to or
463 administer a controlled substance in the course of
464 professional practice or research;

465 (40) "Production", includes the manufacture, planting,
466 cultivation, growing, or harvesting of drug paraphernalia or
467 of a controlled substance or an imitation controlled
468 substance;

469 (41) "Registry number", the number assigned to each
470 person registered under the federal controlled substances
471 laws;

472 (42) "Sale", includes barter, exchange, or gift, or
473 offer therefor, and each such transaction made by any
474 person, whether as principal, proprietor, agent, servant or
475 employee;

476 (43) "State" when applied to a part of the United
477 States, includes any state, district, commonwealth,
478 territory, insular possession thereof, and any area subject
479 to the legal authority of the United States of America;

480 (44) "Synthetic cannabinoid", includes unless
481 specifically excepted or unless listed in another schedule,
482 any natural or synthetic material, compound, mixture, or
483 preparation that contains any quantity of a substance that
484 is a cannabinoid receptor agonist, including but not limited
485 to any substance listed in paragraph (11) of subdivision (4)
486 of subsection 2 of section 195.017 and any analogues;
487 homologues; isomers, whether optical, positional, or
488 geometric; esters; ethers; salts; and salts of isomers,

489 esters, and ethers, whenever the existence of the isomers,
490 esters, ethers, or salts is possible within the specific
491 chemical designation, however, it shall not include any
492 approved pharmaceutical authorized by the United States Food
493 and Drug Administration;

494 (45) "Ultimate user", a person who lawfully possesses
495 a controlled substance or an imitation controlled substance
496 for his or her own use or for the use of a member of his or
497 her household or immediate family, regardless of whether
498 they live in the same household, or for administering to an
499 animal owned by him or by a member of his or her household.
500 For purposes of this section, the phrase "immediate family"
501 means a husband, wife, parent, child, sibling, stepparent,
502 stepchild, stepbrother, stepsister, grandparent, or
503 grandchild;

504 (46) "Wholesaler", a person who supplies drug
505 paraphernalia or controlled substances or imitation
506 controlled substances that he himself has not produced or
507 prepared, on official written orders, but not on
508 prescriptions.

195.800. 1. Notwithstanding any other provision of
2 law to the contrary, no state agency, including employees
3 therein, shall disclose to the federal government, any
4 federal government employee, or any unauthorized third party
5 the statewide list or any individual information of persons
6 who have applied for or obtained a qualifying patient
7 identification card, a qualifying patient cultivation
8 identification card, or a primary caregiver identification
9 card, as those cards are described in Article XIV, Section 1
10 of the Constitution of Missouri relating to the right to
11 access medical marijuana, unless required to do so pursuant

12 to a subpoena or court order issued by a court of competent
13 jurisdiction.

14 2. Any person who knowingly violates the provisions of
15 this section shall be guilty of a class E felony.

195.819. Upon the written request of a consumer,
2 marijuana dispensary facilities, as described in Article XIV
3 of the Constitution of Missouri, shall not create or retain
4 any record containing the consumer's identifying
5 information. The provisions of this section shall not apply
6 to any record-keeping requirements relating to qualifying
7 patients and primary caregivers under Article XIV, Section 1
8 of the Constitution of Missouri. Any dispensary facility
9 that violates the provisions of this section shall be
10 assessed a fine of two thousand five hundred dollars per
11 occurrence.

195.900. 1. This section shall be known and may be
2 cited as the "Intoxicating Cannabinoid Control Act".

3 2. As used in this section, the following terms mean:

4 (1) "CBD", cannabidiol, a nonintoxicating cannabinoid
5 found in cannabis and hemp;

6 (2) "Cannabinoids", ligands that are either plant-
7 derived, synthetic, or semisynthetic, and have an affinity
8 for and activity at cannabinoid receptors;

9 (3) "Container", the innermost wrapping, packaging, or
10 vessel in direct contact with a final hemp-derived
11 cannabinoid product in which the final hemp-derived
12 cannabinoid product is enclosed for retail sale to
13 consumers, including, but not limited to, a jar, bottle,
14 bag, box, packet, can, carton, or cartridge. "Container"
15 shall not include bulk shipping containers or outer
16 wrappings that are not essential for the final retail

17 delivery or sale to an end-user consumer for personal or
18 household use;

19 (4) "Department", the department of health and senior
20 services;

21 (5) "Hemp", the plant *Cannabis sativa L.* and any part
22 of that plant, including the seeds thereof, and all
23 derivatives, extracts, cannabinoids, isomers, acids, salts,
24 and salts of isomers, whether growing or not, with a total
25 tetrahydrocannabinols concentration, including
26 tetrahydrocannabinolic acid, of not more than three-tenths
27 of one percent on a dry weight basis. "Hemp" shall include
28 industrial hemp, but shall not include the following:

29 (a) Any viable seed from a *Cannabis sativa L.* plant
30 that exceeds a total tetrahydrocannabinol concentration,
31 including tetrahydrocannabinolic acid, of three-tenths of
32 one percent on a dry weight basis;

33 (b) Any intermediate hemp-derived cannabinoid products
34 containing:

35 a. Cannabinoids that are capable of being naturally
36 produced by a *Cannabis sativa L.* plant and were synthesized
37 or manufactured outside the plant; or

38 b. More than three-tenths of one percent on a dry
39 weight basis of a combined total of tetrahydrocannabinols,
40 including tetrahydrocannabinolic acid, and any other
41 cannabinoids that have similar effects or are marketed as
42 having similar effects on humans or animals as a
43 tetrahydrocannabinol, as determined by the U.S. Secretary of
44 Health and Human Services;

45 (c) Any intermediate hemp-derived cannabinoid products
46 marketed or sold as a final product or directly to an end
47 consumer for personal or household use; or

48 (d) Any final hemp-derived cannabinoid products
49 containing:

50 a. Cannabinoids that are not capable of being produced
51 by a *Cannabis sativa L.* plant;

52 b. Cannabinoids that are capable of being naturally
53 produced by a *Cannabis sativa L.* plant and that were
54 synthesized or manufactured outside the plant; or

55 c. Greater than four tenths of one milligram combined
56 total per container of tetrahydrocannabinols, including
57 tetrahydrocannabinolic acid, and any other cannabinoids that
58 have similar effects or are marketed as having similar
59 effects on humans or animals as a tetrahydrocannabinol, as
60 determined by the U.S. Secretary of Health and Human
61 Services;

62 (6) "Hemp-derived cannabinoid product", any
63 intermediate or final product derived from hemp, other than
64 industrial hemp, that contains cannabinoids in any form and
65 is intended for human or animal use through any means of
66 application or administration, including, but not limited
67 to, inhalation, ingestion, or topical application. "Hemp-
68 derived cannabinoid product" shall not include a drug that
69 is the subject of an application approved under subsection
70 (c) or (j) of Section 505 of the Federal Food, Drug, and
71 Cosmetic Act, 21 U.S.C. Section 355, as amended;

72 (7) "Industrial hemp", hemp that is:

73 (a) Grown for the use of the stalk of the plant, fiber
74 produced from such a stalk, or any other noncannabinoid
75 compound, derivative, mixture, preparation, or manufacture
76 of such a stalk;

77 (b) Grown for the use of the whole grain, oil, cake,
78 nut, hull, or any other noncannabinoid compound, derivative,

79 mixture, preparation, or manufacture of the seeds of such
80 plant;

81 (c) Grown for the purpose of producing microgreens or
82 other edible hemp leaf products intended for human
83 consumption that are derived from an immature hemp plant
84 that is grown from seeds that do not exceed the threshold
85 for total tetrahydrocannabinol concentration under paragraph
86 (a) of subdivision (5) of this subsection;

87 (d) A plant that does not enter the stream of commerce
88 and is intended to support hemp research at an institution
89 of higher education, as defined in Section 101 of the Higher
90 Education Act of 1965, 20 U.S.C. Section 1001, as amended,
91 or an independent research institute; or

92 (e) Grown for the use of a viable seed of the plant
93 produced solely for the production or manufacture of any
94 material described in paragraphs (a) to (d) of this
95 subdivision;

96 (8) "Intermediate hemp-derived cannabinoid product", a
97 hemp-derived cannabinoid product that is:

98 (a) Not yet in the final form or preparation marketed
99 or intended to be used or consumed by a human or animal; or

100 (b) A powder, liquid, tablet, oil, or other product
101 form that is intended or marketed to be mixed, dissolved,
102 formulated, or otherwise added to or prepared with or into
103 any other substance prior to administration or consumption;

104 (9) "Marijuana", as such term is defined in Article
105 XIV, Constitution of Missouri and shall not be construed to
106 conform to or be included in the definition of "hemp" in
107 this section;

108 (10) "Transaction", the sale of a single unit of a
109 hemp-derived cannabinoid product, including a single unit in
110 a multiunit package.

111 3. The general assembly hereby declares that the state
112 has a compelling interest in ensuring that all hemp-derived
113 cannabinoid products be subject to growing, manufacturing,
114 dispensing, transportation, advertising, marketing, testing,
115 packaging, and labeling requirements in a manner no less
116 stringent than the regulatory requirements imposed upon
117 licensees under Article XIV of the Constitution of Missouri
118 and regulations promulgated by the department.

119 4. The cultivation, production, manufacturing,
120 testing, transportation, and retail sale of all hemp-derived
121 cannabinoid products within this state shall be conducted
122 solely by entities licensed by the department under Article
123 XIV, Constitution of Missouri. Hemp-derived cannabinoid
124 products shall be considered marijuana and shall be subject
125 to the legal framework contained in Article XIV,
126 Constitution of Missouri, under which the purchase,
127 possession, consumption, use, delivery, manufacturing, and
128 sale of marijuana is regulated by the department.

129 5. Hemp and industrial hemp shall not be considered
130 marijuana and shall not be subject to the legal framework
131 contained in Article XIV, Constitution of Missouri or in
132 this section. Nothing in this section shall be construed to
133 regulate hemp, industrial hemp, or products that do not fall
134 within the definition of hemp-derived cannabinoid products,
135 and the provisions of this section shall not be construed to
136 conflict or otherwise preempt the Agriculture Improvement
137 Act of 2018, Pub. L. 115-334, as amended.

138 6. Nothing in this section shall be construed to
139 prohibit the interstate commerce of hemp or the
140 transportation or shipment of hemp through this state.

141 7. Notwithstanding any provision of law to the
142 contrary, all hemp-derived cannabinoid products are

143 marijuana and shall be subject to the jurisdiction of the
144 department and the office of the attorney general consistent
145 with Article XIV, Constitution of Missouri and the
146 provisions of this section. The department and the office
147 of the attorney general shall be empowered, mandated, and
148 otherwise authorized to enforce the provisions of this
149 section in such a manner as to ensure that no hemp-derived
150 cannabinoid products are cultivated, manufactured, tested,
151 transported, or sold within this state outside of a licensed
152 comprehensive marijuana facility, medical marijuana
153 facility, testing facility, or microbusiness facility, as
154 such terms are defined in Article XIV, Constitution of
155 Missouri.

156 8. No person or entity engaged in the sale of products
157 that contain CBD, hemp, marijuana, cannabinoids, hemp-
158 derived cannabinoid products, or paraphernalia to aid in the
159 human or animal consumption of such products, other than a
160 comprehensive marijuana dispensary facility, medical
161 marijuana dispensary facility, or microbusiness dispensary
162 facility, as such terms are defined in Article XIV,
163 Constitution of Missouri, shall carry on, conduct, or
164 transact business under a name that contains as part of the
165 name the word "dispensary" or any word of similar import.

166 9. (1) The office of the attorney general, the
167 department, the department of public safety, the division of
168 alcohol and tobacco control within the department of public
169 safety, the state highway patrol, and any other state agency
170 deemed necessary by the office of the attorney general to
171 aid in the enforcement of this section shall concurrently be
172 authorized, empowered, and mandated to enforce the
173 provisions of this section, including, but not limited to,
174 the prohibition of the cultivation, manufacturing, testing,

175 transportation, and retail sale of hemp-derived cannabinoid
176 products outside of licensed comprehensive marijuana
177 facilities, medical marijuana facilities, or microbusiness
178 facilities, as such terms are defined in Article XIV,
179 Constitution of Missouri.

180 (2) The office of the attorney general shall have
181 primary jurisdiction to enforce the provisions of this
182 section, including, but not limited to:

183 (a) Utilizing a multijurisdictional enforcement
184 approach, including, but not limited to, direct coordination
185 with the department, the department of public safety, the
186 division of alcohol and tobacco control within the
187 department of public safety, the state highway patrol,
188 prosecuting and circuit attorneys, and any other state
189 agency deemed necessary by the office of the attorney
190 general;

191 (b) Collaborate and coordinate with local county and
192 municipal governments and other political subdivisions; and

193 (c) Utilize the department's reference laboratory.

194 10. Any person or entity that violates the provisions
195 of this section shall be subject to a fine of five thousand
196 dollars per transaction, and shall be guilty of a class D
197 felony.

198 11. The department of health and senior services shall
199 promulgate all rules and regulations necessary to implement
200 the provisions of this section. Any rule or portion of a
201 rule, as that term is defined in section 536.010, that is
202 created under the authority delegated in this section shall
203 become effective only if it complies with and is subject to
204 all of the provisions of chapter 536 and, if applicable,
205 section 536.028. This section and chapter 536 are
206 nonseverable and if any of the powers vested with the

207 **general assembly pursuant to chapter 536 to review, to delay**
208 **the effective date, or to disapprove and annul a rule are**
209 **subsequently held unconstitutional, then the grant of**
210 **rulemaking authority and any rule proposed or adopted after**
211 **August 28, 2026, shall be invalid and void.**

Section B. Because of the immediate danger to the
2 health and safety of Missouri residents presented by the
3 rapid increase of unregulated, untested, and otherwise
4 dangerous intoxicating cannabinoid products in this state,
5 the enactment of section 195.900 of this act is deemed
6 necessary for the immediate preservation of the public
7 health, welfare, peace, and safety, and is hereby declared
8 to be an emergency act within the meaning of the
9 constitution, and the enactment of section 195.900 of this
10 act shall be in full force and effect upon its passage and
11 approval.

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