SECOND REGULAR SESSION

SENATE BILL NO. 1212

103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR NICOLA.

52448.011

AN ACT

To repeal sections 137.115 and 137.245, RSMo, and to enact in lieu thereof two new sections relating to property assessments, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 137.115 and 137.245, RSMo, are

KRISTINA MARTIN, Secretary

- 2 repealed and two new sections enacted in lieu thereof, to be
- 3 known as sections 137.115 and 137.245, to read as follows:

137.115. 1. All other laws to the contrary

- 2 notwithstanding, the assessor or the assessor's deputies in
- 3 all counties of this state including the City of St. Louis
- 4 shall annually make a list of all real and tangible personal
- 5 property taxable in the assessor's city, county, town or
- 6 district. Except as otherwise provided in subsection 3 of
- 7 this section and section 137.078, for all calendar years
- 8 ending on or before December 31, 2026, the assessor shall
- 9 annually assess all personal property at thirty-three and
- 10 one-third percent of its true value in money as of January
- 11 first of each calendar year. Except as otherwise provided
- 12 in subsection 3 of this section and section 137.078, for all
- 13 calendar years beginning on or after January 1, 2027, the
- 14 assessor shall annually assess all personal property
- 15 pursuant to subsection 6 of this section. The assessor
- 16 shall annually assess all real property, including any new
- 17 construction and improvements to real property, and

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

possessory interests in real property at the percent of its 18 19 true value in money as set in subsection 5 of this section 20 for all calendar years ending on or before December 31, 21 2026, and as set in subsection 6 of this section for all 22 calendar years beginning on or after January 1, 2027. 23 true value in money of any possessory interest in real 24 property in subclass (3), where such real property is on or 25 lies within the ultimate airport boundary as shown by a 26 federal airport layout plan, as defined by 14 CFR 151.5, of a commercial airport having a FAR Part 139 certification and 27 28 owned by a political subdivision, shall be the otherwise applicable true value in money of any such possessory 29 30 interest in real property, less the total dollar amount of costs paid by a party, other than the political subdivision, 31 32 towards any new construction or improvements on such real 33 property completed after January 1, 2008, and which are 34 included in the above-mentioned possessory interest, 35 regardless of the year in which such costs were incurred or 36 whether such costs were considered in any prior year. 37 assessor shall annually assess all real property in the 38 following manner: new assessed values shall be determined 39 as of January first of each odd-numbered year and shall be 40 entered in the assessor's books; those same assessed values 41 shall apply in the following even-numbered year, except for 42 new construction and property improvements which shall be 43 valued as though they had been completed as of January first 44 of the preceding odd-numbered year. The assessor may call 45 at the office, place of doing business, or residence of each 46 person required by this chapter to list property, and 47 require the person to make a correct statement of all 48 taxable tangible personal property owned by the person or 49 under his or her care, charge or management, taxable in the

county. On or before January first of each even-numbered 50 51 year, the assessor shall prepare and submit a two-year 52 assessment maintenance plan to the county governing body and the state tax commission for their respective approval or 53 54 modification. The county governing body shall approve and 55 forward such plan or its alternative to the plan to the 56 state tax commission by February first. If the county 57 governing body fails to forward the plan or its alternative 58 to the plan to the state tax commission by February first, 59 the assessor's plan shall be considered approved by the county governing body. If the state tax commission fails to 60 approve a plan and if the state tax commission and the 61 62 assessor and the governing body of the county involved are unable to resolve the differences, in order to receive state 63 64 cost-share funds outlined in section 137.750, the county or 65 the assessor shall petition the administrative hearing 66 commission, by May first, to decide all matters in dispute 67 regarding the assessment maintenance plan. Upon agreement of the parties, the matter may be stayed while the parties 68 proceed with mediation or arbitration upon terms agreed to 69 70 by the parties. The final decision of the administrative 71 hearing commission shall be subject to judicial review in 72 the circuit court of the county involved. In the event a valuation of subclass (1) real property within any county 73 74 with a charter form of government, or within a city not 75 within a county, is made by a computer, computer-assisted 76 method or a computer program, the burden of proof, supported 77 by clear, convincing and cogent evidence to sustain such 78 valuation, shall be on the assessor at any hearing or 79 appeal. In any such county, unless the assessor proves 80 otherwise, there shall be a presumption that the assessment 81 was made by a computer, computer-assisted method or a

82 computer program. Such evidence shall include, but shall not be limited to, the following:

- (1) The findings of the assessor based on an appraisalof the property by generally accepted appraisal techniques;and
- 87 (2) The purchase prices from sales of at least three 88 comparable properties and the address or location thereof. 89 As used in this subdivision, the word "comparable" means 90 that:
- 91 (a) Such sale was closed at a date relevant to the 92 property valuation; and
- 93 (b) Such properties are not more than one mile from 94 the site of the disputed property, except where no similar properties exist within one mile of the disputed property, 95 96 the nearest comparable property shall be used. Such 97 property shall be within five hundred square feet in size of 98 the disputed property, and resemble the disputed property in age, floor plan, number of rooms, and other relevant 99 100 characteristics.
- 101 2. Assessors in each county of this state and the City
 102 of St. Louis may send personal property assessment forms
 103 through the mail.
- 3. The following items of personal property shall each constitute separate subclasses of tangible personal property and shall be assessed and valued for the purposes of taxation at the following percentages of their true value in money:
- (1) Grain and other agricultural crops in anunmanufactured condition, one-half of one percent;
 - (2) Livestock, twelve percent;
- 112 (3) Farm machinery, twelve percent;

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113 (4) Motor vehicles which are eligible for registration
114 as and are registered as historic motor vehicles pursuant to
115 section 301.131 and aircraft which are at least twenty-five
116 years old and which are used solely for noncommercial
117 purposes and are operated less than two hundred hours per
118 year or aircraft that are home built from a kit, five

119 percent;

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- (5) Poultry, twelve percent;
- 121 (6) Tools and equipment used for pollution control and
 122 tools and equipment used in retooling for the purpose of
 123 introducing new product lines or used for making
 124 improvements to existing products by any company which is
 125 located in a state enterprise zone and which is identified
 126 by any standard industrial classification number cited in
 127 subdivision (7) of section 135.200, twenty-five percent; and
- 128 (7) Solar panels, racking systems, inverters, and
 129 related solar equipment, components, materials, and supplies
 130 installed in connection with solar photovoltaic energy
 131 systems, as described in subdivision (46) of subsection 2 of
 132 section 144.030, that were constructed and producing solar
 133 energy prior to August 9, 2022, five percent.
- 4. The person listing the property shall enter a true and correct statement of the property, in a printed blank prepared for that purpose. The statement, after being filled out, shall be signed and either affirmed or sworn to as provided in section 137.155. The list shall then be delivered to the assessor.
- 5. (1) All subclasses of real property, as such subclasses are established in Section 4(b) of Article X of the Missouri Constitution and defined in section 137.016, shall be assessed at the following percentages of true value for all calendar years ending on or before December 31,

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subclassification.

2026, and as provided in subsection 6 of this section for all calendar years beginning on or after January 1, 2027:

- 147 (a) For real property in subclass (1), nineteen
 148 percent;

- 153 A taxpayer may apply to the county assessor, or, (2) if not located within a county, then the assessor of such 154 155 city, for the reclassification of such taxpayer's real 156 property if the use or purpose of such real property is 157 changed after such property is assessed under the provisions 158 of this chapter. If the assessor determines that such 159 property shall be reclassified, he or she shall determine 160 the assessment under this subsection based on the percentage 161 of the tax year that such property was classified in each
- 163 6. (1) As used in this subsection, the following 164 terms shall mean:
- 165 (a) "Allowable growth factor", the lesser of the 166 percent increase in inflation or five percent;
- (b) "Base year percentage", the percentage of true value at which the following items of personal and real property shall be assessed as of January first of a calendar year, as adjusted pursuant to subdivision (2) of this subsection:
- a. All personal property, except as otherwise provided in subsection 3 of this section and section 137.078, thirtythree and one-third percent;
- b. All subclass (1) real property, nineteen percent;

176 c. All subclass (2) real property as described in 177 subsection 1 of section 137.017, twelve percent;

- d. All subclass (2) real property as described in subsection 4 of section 137.017, twelve percent;
 - e. All subclass (3) real property, thirty-two percent;
- 181 (c) "Percent increase in inflation", the percentage,
 182 if any, by which the general price level increases, as
 183 measured by the Consumer Price Index for All Urban Consumers
 184 for the United States, or its successor publications, as
 185 defined and officially reported by the United States
 186 Department of Labor, or its successor agency;
 - (d) "Total assessed value", the assessed value of a subclass of real property, individually, or personal property, in the aggregate, in this state as measured by multiplying the true value in money of such property by the base year percentage for such property.
 - January 1, 2027, the state tax commission shall annually calculate the total assessed value for each subclass of real property, individually, and for personal property in the aggregate. If the calculation for any class or subclass exceeds the total assessed value for such class or subclass from the previous year by more than the allowable growth factor, the state tax commission shall adjust the base year percentage for such class or subclass so that the total assessed value for the class or subclass does not exceed the total assessed value for such class or subclass from the previous year by more than the allowable growth factor.
 - (b) All calculations and adjustments required by paragraph (a) of this subdivision shall be completed and submitted to each county assessor by no later than August seventh of each year, and the assessor shall use such

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adjusted base year percentages to assess property for that tax year.

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- (c) Notwithstanding the provisions of this subsection to the contrary, the state tax commission shall not adjust the base year percentage for any subclass (2) real property as described in subsection 1 of section 137.017.
- 214 7. Manufactured homes, as defined in section 700.010, 215 which are actually used as dwelling units shall be assessed 216 at the same percentage of true value as residential real 217 property for the purpose of taxation. The percentage of 218 assessment of true value for such manufactured homes shall 219 be the same as for residential real property. If the county 220 collector cannot identify or find the manufactured home when 221 attempting to attach the manufactured home for payment of 222 taxes owed by the manufactured home owner, the county 223 collector may request the county commission to have the 224 manufactured home removed from the tax books, and such 225 request shall be granted within thirty days after the 226 request is made; however, the removal from the tax books 227 does not remove the tax lien on the manufactured home if it 228 is later identified or found. For purposes of this section, 229 a manufactured home located in a manufactured home rental park, rental community or on real estate not owned by the 230 231 manufactured home owner shall be considered personal 232 property. For purposes of this section, a manufactured home 233 located on real estate owned by the manufactured home owner 234 may be considered real property.
- [7.] 8. Each manufactured home assessed shall be considered a parcel for the purpose of reimbursement pursuant to section 137.750, unless the manufactured home is deemed to be real estate as defined in subsection 7 of

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section 442.015 and assessed as a realty improvement to the existing real estate parcel.

[8.] 9. Any amount of tax due and owing based on the assessment of a manufactured home shall be included on the personal property tax statement of the manufactured home owner unless the manufactured home is deemed to be real estate as defined in subsection 7 of section 442.015, in which case the amount of tax due and owing on the assessment of the manufactured home as a realty improvement to the existing real estate parcel shall be included on the real property tax statement of the real estate owner.

[9.] 10. The assessor of each county and each city not within a county shall use a nationally recognized automotive trade publication such as the National Automobile Dealers' Association Official Used Car Guide, Kelley Blue Book, Edmunds, or other similar publication as the recommended quide of information for determining the true value of motor vehicles described in such publication. The state tax commission shall select and make available to all assessors which publication shall be used. The assessor of each county and each city not within a county shall use the tradein value published in the current October issue of the publication selected by the state tax commission. The assessor shall not use a value that is greater than the average trade-in value in determining the true value of the motor vehicle without performing a physical inspection of the motor vehicle. For vehicles two years old or newer from a vehicle's model year, the assessor may use a value other than average without performing a physical inspection of the motor vehicle. In the absence of a listing for a particular motor vehicle in such publication, the assessor shall use such information or publications that, in the assessor's

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judgment, will fairly estimate the true value in money of
the motor vehicle. For motor vehicles with a true value of
less than fifty thousand dollars as of January 1, 2025, the
assessor shall not assess such motor vehicle for an amount
greater than such motor vehicle was assessed in the previous
year, provided that such motor vehicle was properly assessed
in the previous year.

- [10.] 11. Before the assessor may increase the assessed valuation of any parcel of subclass (1) real property by more than fifteen percent since the last assessment, excluding increases due to new construction or improvements, the assessor shall conduct a physical inspection of such property.
- 284 [11.] 12. If a physical inspection is required, 285 pursuant to subsection [10] 11 of this section, the assessor 286 shall notify the property owner of that fact in writing and 287 shall provide the owner clear written notice of the owner's 288 rights relating to the physical inspection. If a physical 289 inspection is required, the property owner may request that 290 an interior inspection be performed during the physical inspection. The owner shall have no less than thirty days 291 292 to notify the assessor of a request for an interior physical 293 inspection.
- 294 [12.] 13. A physical inspection, as required by 295 subsection [10] 11 of this section, shall include, but not 296 be limited to, an on-site personal observation and review of 297 all exterior portions of the land and any buildings and 298 improvements to which the inspector has or may reasonably 299 and lawfully gain external access, and shall include an 300 observation and review of the interior of any buildings or 301 improvements on the property upon the timely request of the 302 owner pursuant to subsection [11] 12 of this section. Mere

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observation of the property via a drive-by inspection or the like shall not be considered sufficient to constitute a physical inspection as required by this section.

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[13.] 14. A county or city collector may accept credit cards as proper form of payment of outstanding property tax or license due. No county or city collector may charge surcharge for payment by credit card which exceeds the fee or surcharge charged by the credit card bank, processor, or issuer for its service. A county or city collector may accept payment by electronic transfers of funds in payment of any tax or license and charge the person making such payment a fee equal to the fee charged the county by the bank, processor, or issuer of such electronic payment.

[14.] 15. Any county or city not within a county in this state may, by an affirmative vote of the governing body of such county, opt out of the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house bill no. 1150 of the ninety-first general assembly, second regular session and section 137.073 as modified by house committee substitute for senate substitute for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, for the next year of the general reassessment, prior to January first of any year. No county or city not within a county shall exercise this opt-out provision after implementing the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house bill no. 1150 of the ninety-first general assembly, second regular session and section 137.073 as modified by house committee substitute for senate substitute for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, in a year of general reassessment. For the purposes of applying

the provisions of this subsection, a political subdivision contained within two or more counties where at least one of such counties has opted out and at least one of such counties has not opted out shall calculate a single tax rate as in effect prior to the enactment of house bill no. 1150 of the ninety-first general assembly, second regular session. A governing body of a city not within a county or a county that has opted out under the provisions of this subsection may choose to implement the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house bill no. 1150 of the ninety-first general assembly, second regular session, and section 137.073 as modified by house committee substitute for senate substitute for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, for the next year of general reassessment, by an affirmative vote of the governing body prior to December thirty-first of any year.

[15.] 16. The governing body of any city of the third classification with more than twenty-six thousand three hundred but fewer than twenty-six thousand seven hundred inhabitants located in any county that has exercised its authority to opt out under subsection 14 of this section may levy separate and differing tax rates for real and personal property only if such city bills and collects its own property taxes or satisfies the entire cost of the billing and collection of such separate and differing tax rates. Such separate and differing rates shall not exceed such city's tax rate ceiling.

[16.] 17. Any portion of real property that is available as reserve for strip, surface, or coal mining for minerals for purposes of excavation for future use or sale

to others that has not been bonded and permitted under chapter 444 shall be assessed based upon how the real property is currently being used. Any information provided to a county assessor, state tax commission, state agency, or political subdivision responsible for the administration of tax policies shall, in the performance of its duties, make available all books, records, and information requested, except such books, records, and information as are by law declared confidential in nature, including individually identifiable information regarding a specific taxpayer or taxpayer's mine property. For purposes of this subsection, "mine property" shall mean all real property that is in use or readily available as a reserve for strip, surface, or coal mining for minerals for purposes of excavation for current or future use or sale to others that has been bonded and permitted under chapter 444.

137.245. 1. The assessor shall make out and return to the county governing body, on or before the first day of [July] June in every year, the assessor's book, verified by an affidavit annexed thereto, in the following words:

"_____ being duly sworn, makes oath and says that such person has made diligent efforts to ascertain all the taxable property being or situate, on the first day of January last past, in the county of which such person is assessor; that, so far as such person has been able to ascertain the same, it is correctly set forth in the foregoing book, in the manner and the value thereof stated therein, according to the mode required by law".

2. The clerk of the county governing body shall immediately make out an abstract of the assessment book,

17 showing aggregate footings of the different columns, so as

18 to set forth the aggregate amounts of the different kinds of

- 19 real and tangible personal property and the valuation
- 20 thereof, and forward the abstract to the state tax
- 21 commission. Failure of the clerk to make out and forward
- 22 the abstract to the state tax commission on or before the
- 23 twentieth day of [July] June is a misdemeanor.
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 3. The clerk of the county governing body in all
- 25 counties, and the assessor in St. Louis City, shall make out
- 26 an abstract of the assessment book showing the aggregate
- 27 amounts of different kinds of real, personal and other
- 28 tangible property and the valuations of each for each
- 29 political subdivision in the county entitled to levy ad
- 30 valorem taxes on property except for municipalities
- 31 maintaining their own tax or assessment books. The clerk of
- 32 each county, and the assessor in St. Louis City, shall
- 33 forward a copy of the aggregate valuation listed in the tax
- 34 book for each political subdivision, except counties and
- 35 municipalities maintaining their own tax or assessment
- 36 books, to the governing body of the subdivision by the
- 37 twentieth day of [July] June of each year. In any county
- 38 which contains a city with a population of one hundred
- 39 thousand or more inhabitants which is located within a
- 40 county of the first classification that adjoins no other
- 41 county of the first classification, the clerk of the county
- 42 shall provide the final revised assessed valuation listed in
- 43 the tax book for each school district within the county to
- 44 each such district on or before the fifteenth day of August
- 45 of each year. The clerk of any county of the first
- 46 classification with a charter form of government and with
- 47 more than six hundred thousand but less than seven hundred
- 48 thousand inhabitants shall forward a copy of the aggregate

49 valuation listed in the tax book for school districts within

50 the county to each such district by the fifteenth day of

51 July of each year.

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