## SECOND REGULAR SESSION

## SENATE BILL NO. 1118

## 103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR FITZWATER.

4503S.01I

KRISTINA MARTIN, Secretary

## **ANACT**

To repeal sections 137.073 and 137.115, RSMo, and to enact in lieu thereof two new sections relating to personal property assessments.

Be it enacted by the General Assembly of the State of Missouri, as follows:

- Section A. Sections 137.073 and 137.115, RSMo, are
- 2 repealed and two new sections enacted in lieu thereof, to be
- 3 known as sections 137.073 and 137.115, to read as follows:
  - 137.073. 1. As used in this section, the following
- 2 terms mean:
- 3 (1) "General reassessment", changes in value, entered
- 4 in the assessor's books, of a substantial portion of the
- 5 parcels of real property within a county resulting wholly or
- 6 partly from reappraisal of value or other actions of the
- 7 assessor or county equalization body or ordered by the state
- 8 tax commission or any court;
- 9 (2) "Tax rate", "rate", or "rate of levy", singular or
- 10 plural, includes the tax rate for each purpose of taxation
- 11 of property a taxing authority is authorized to levy without
- 12 a vote and any tax rate authorized by election, including
- 13 bond interest and sinking fund;
- 14 (3) "Tax rate ceiling", a tax rate as revised by the
- 15 taxing authority to comply with the provisions of this
- 16 section or when a court has determined the tax rate; except
- 17 that, other provisions of law to the contrary

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

18 notwithstanding, a school district may levy the operating 19 levy for school purposes required for the current year pursuant to subsection 2 of section 163.021, less all 20 21 adjustments required pursuant to Article X, Section 22 of 22 the Missouri Constitution, if such tax rate does not exceed 23 the highest tax rate in effect subsequent to the 1980 tax 24 year. This is the maximum tax rate that may be levied, 25 unless a higher tax rate ceiling is approved by voters of 26 the political subdivision as provided in this section; 27 "Tax revenue", when referring to the previous year, means the actual receipts from ad valorem levies on 28 29 all classes of property, including state-assessed property, 30 in the immediately preceding fiscal year of the political 31 subdivision, plus an allowance for taxes billed but not 32 collected in the fiscal year and plus an additional 33 allowance for the revenue which would have been collected 34 from property which was annexed by such political 35 subdivision but which was not previously used in determining 36 tax revenue pursuant to this section. The term "tax 37 revenue" shall not include any receipts from ad valorem levies on any property of a railroad corporation or a public 38 39 utility, as these terms are defined in section 386.020, 40 which were assessed by the assessor of a county or city in 41 the previous year but are assessed by the state tax 42 commission in the current year. All school districts and 43 those counties levying sales taxes pursuant to chapter 67 44 shall include in the calculation of tax revenue an amount 45 equivalent to that by which they reduced property tax levies 46 as a result of sales tax pursuant to section 67.505 and 47 section 164.013 [or as excess home dock city or county fees 48 as provided in subsection 4 of section 313.820] in the 49 immediately preceding fiscal year but not including any

57

58

59

60

61

62

63

64

65

66

67

68

69 70

71

72

73

74

75

76

77

78

79

80

81

made.

amount calculated to adjust for prior years. For purposes of political subdivisions which were authorized to levy a tax in the prior year but which did not levy such tax or levied a reduced rate, the term "tax revenue", as used in relation to the revision of tax levies mandated by law, shall mean the revenues equal to the amount that would have been available if the voluntary rate reduction had not been

2. Whenever changes in assessed valuation are entered in the assessor's books for any personal property, in the aggregate, or for any subclass of real property as such subclasses are established in Section 4(b) of Article X of the Missouri Constitution and defined in section 137.016, the county clerk in all counties and the assessor of St. Louis City shall notify each political subdivision wholly or partially within the county or St. Louis City of the change in valuation of each subclass of real property, individually, and personal property, in the aggregate, exclusive of new construction and improvements. All political subdivisions shall immediately revise the applicable rates of levy for each purpose for each subclass of real property, individually, and personal property, in the aggregate, for which taxes are levied to the extent necessary to produce from all taxable property, exclusive of new construction and improvements, substantially the same amount of tax revenue as was produced in the previous year for each subclass of real property, individually, and personal property, in the aggregate, except that the rate shall not exceed the greater of the most recent voterapproved rate or the most recent voter-approved rate as adjusted under subdivision (2) of subsection 5 of this

section. Any political subdivision that has received

82 approval from voters for a tax increase after August 27, 83 2008, may levy a rate to collect substantially the same amount of tax revenue as the amount of revenue that would 84 85 have been derived by applying the voter-approved increased 86 tax rate ceiling to the total assessed valuation of the 87 political subdivision as most recently certified by the city 88 or county clerk on or before the date of the election in 89 which such increase is approved, increased by the percentage 90 increase in the consumer price index, as provided by law, 91 except that the rate shall not exceed the greater of the 92 most recent voter-approved rate or the most recent voter-93 approved rate as adjusted under subdivision (2) of 94 subsection 5 of this section. Such tax revenue shall not 95 include any receipts from ad valorem levies on any real 96 property which was assessed by the assessor of a county or city in such previous year but is assessed by the assessor 97 98 of a county or city in the current year in a different 99 subclass of real property. Where the taxing authority is a 100 school district for the purposes of revising the applicable 101 rates of levy for each subclass of real property, the tax 102 revenues from state-assessed railroad and utility property 103 shall be apportioned and attributed to each subclass of real 104 property based on the percentage of the total assessed 105 valuation of the county that each subclass of real property 106 represents in the current [taxable] tax year. As provided 107 in Section 22 of Article X of the constitution, a political 108 subdivision may also revise each levy to allow for 109 inflationary assessment growth occurring within the 110 political subdivision. The inflationary growth factor for 111 any such subclass of real property or personal property 112 shall be limited to the actual assessment growth in such 113 subclass or class, exclusive of new construction and

114 improvements, and exclusive of the assessed value on any 115 real property which was assessed by the assessor of a county 116 or city in the current year in a different subclass of real 117 property, but not to exceed the consumer price index or five 118 percent, whichever is lower. Should the tax revenue of a 119 political subdivision from the various tax rates determined 120 in this subsection be different than the tax revenue that 121 would have been determined from a single tax rate as 122 calculated pursuant to the method of calculation in this 123 subsection prior to January 1, 2003, then the political 124 subdivision shall revise the tax rates of those subclasses 125 of real property, individually, and/or personal property, in 126 the aggregate, in which there is a tax rate reduction, 127 pursuant to the provisions of this subsection. Such 128 revision shall yield an amount equal to such difference and 129 shall be apportioned among such subclasses of real property, 130 individually, and/or personal property, in the aggregate, 131 based on the relative assessed valuation of the class or 132 subclasses of property experiencing a tax rate reduction. 133 Such revision in the tax rates of each class or subclass 134 shall be made by computing the percentage of current year 135 adjusted assessed valuation of each class or subclass with a 136 tax rate reduction to the total current year adjusted 137 assessed valuation of the class or subclasses with a tax rate reduction, multiplying the resulting percentages by the 138 139 revenue difference between the single rate calculation and 140 the calculations pursuant to this subsection and dividing by 141 the respective adjusted current year assessed valuation of 142 each class or subclass to determine the adjustment to the 143 rate to be levied upon each class or subclass of property. 144 The adjustment computed herein shall be multiplied by one 145 hundred, rounded to four decimals in the manner provided in

146 this subsection, and added to the initial rate computed for 147 each class or subclass of property. For school districts 148 that levy separate tax rates on each subclass of real 149 property and personal property in the aggregate, if voters 150 approved a ballot before January 1, 2011, that presented 151 separate stated tax rates to be applied to the different 152 subclasses of real property and personal property in the 153 aggregate, or increases the separate rates that may be 154 levied on the different subclasses of real property and 155 personal property in the aggregate by different amounts, the 156 tax rate that shall be used for the single tax rate 157 calculation shall be a blended rate, calculated in the 158 manner provided under subdivision (1) of subsection 6 of 159 this section. Notwithstanding any provision of this 160 subsection to the contrary, no revision to the rate of levy 161 for personal property shall cause such levy to increase over 162 the levy for personal property from the prior year. 163 3. (1) Where the taxing authority is a school 164 district, it shall be required to revise the rates of levy 165 to the extent necessary to produce from all taxable 166 property, including state-assessed railroad and utility 167 property, which shall be separately estimated in addition to other data required in complying with section 164.011, 168 169 substantially the amount of tax revenue permitted in this 170 section. In the year following tax rate reduction, the tax 171 rate ceiling may be adjusted to offset such district's 172 reduction in the apportionment of state school moneys due to 173 its reduced tax rate. However, in the event any school 174 district, in calculating a tax rate ceiling pursuant to this 175 section, requiring the estimating of effects of state-176 assessed railroad and utility valuation or loss of state 177 aid, discovers that the estimates used result in receipt of

184

185

186

187

188

189

204

205

206

207

208

209

excess revenues, which would have required a lower rate if
the actual information had been known, the school district
shall reduce the tax rate ceiling in the following year to
compensate for the excess receipts, and the recalculated
rate shall become the tax rate ceiling for purposes of this
section.

- (2) For any political subdivision which experiences a reduction in the amount of assessed valuation relating to a prior year, due to decisions of the state tax commission or a court pursuant to sections 138.430 to 138.433, or due to clerical errors or corrections in the calculation or recordation of any assessed valuation:
- 190 (a) Such political subdivision may revise the tax rate 191 ceiling for each purpose it levies taxes to compensate for 192 the reduction in assessed value occurring after the 193 political subdivision calculated the tax rate ceiling for 194 the particular subclass of real property or for personal 195 property, in the aggregate, in a prior year. Such revision 196 by the political subdivision shall be made at the time of 197 the next calculation of the tax rate for the particular subclass of real property or for personal property, in the 198 199 aggregate, after the reduction in assessed valuation has 200 been determined and shall be calculated in a manner that 201 results in the revised tax rate ceiling being the same as it 202 would have been had the corrected or finalized assessment 203 been available at the time of the prior calculation;
  - (b) In addition, for up to three years following the determination of the reduction in assessed valuation as a result of circumstances defined in this subdivision, such political subdivision may levy a tax rate for each purpose it levies taxes above the revised tax rate ceiling provided in paragraph (a) of this subdivision to recoup any revenues

it was entitled to receive had the corrected or finalized assessment been available at the time of the prior calculation.

213 4. (1) In order to implement the provisions of this 214 section and Section 22 of Article X of the Constitution of 215 Missouri, the term improvements shall apply to both real and 216 personal property. In order to determine the value of new 217 construction and improvements, each county assessor shall 218 maintain a record of real property valuations in such a 219 manner as to identify each year the increase in valuation 220 for each political subdivision in the county as a result of 221 new construction and improvements. The value of new 222 construction and improvements shall include the additional 223 assessed value of all improvements or additions to real 224 property which were begun after and were not part of the 225 prior year's assessment, except that the additional assessed 226 value of all improvements or additions to real property 227 which had been totally or partially exempt from ad valorem 228 taxes pursuant to sections 99.800 to 99.865, sections 229 135.200 to 135.255, and section 353.110 shall be included in 230 the value of new construction and improvements when the 231 property becomes totally or partially subject to assessment and payment of all ad valorem taxes. The aggregate increase 232 233 in valuation of personal property for the current year over 234 that of the previous year is the equivalent of the new 235 construction and improvements factor for personal property. 236 Beginning January 1, 2028, any increase in the aggregate 237 valuation of personal property for the current year over 238 that of the previous year shall not be counted as new 239 construction. Notwithstanding any opt-out implemented 240 pursuant to subsection 14 of section 137.115, the assessor 241 shall certify the amount of new construction and

242 improvements and the amount of assessed value on any real 243 property which was assessed by the assessor of a county or 244 city in such previous year but is assessed by the assessor 245 of a county or city in the current year in a different 246 subclass of real property separately for each of the three 247 subclasses of real property for each political subdivision 248 to the county clerk in order that political subdivisions 249 shall have this information for the purpose of calculating 250 tax rates pursuant to this section and Section 22, Article 251 X, Constitution of Missouri. In addition, the state tax 252 commission shall certify each year to each county clerk the 253 increase in the general price level as measured by the 254 Consumer Price Index for All Urban Consumers for the United 255 States, or its successor publications, as defined and 256 officially reported by the United States Department of 257 Labor, or its successor agency. The state tax commission 258 shall certify the increase in such index on the latest 259 twelve-month basis available on February first of each year 260 over the immediately preceding prior twelve-month period in 261 order that political subdivisions shall have this 262 information available in setting their tax rates according 263 to law and Section 22 of Article X of the Constitution of 264 Missouri. For purposes of implementing the provisions of 265 this section and Section 22 of Article X of the Missouri Constitution, the term "property" means all taxable 266 267 property, including state-assessed property. 268 (2) Each political subdivision required to revise

268 (2) Each political subdivision required to revise 269 rates of levy pursuant to this section or Section 22 of 270 Article X of the Constitution of Missouri shall calculate 271 each tax rate it is authorized to levy and, in establishing 272 each tax rate, shall consider each provision for tax rate 273 revision provided in this section and Section 22 of Article

X of the Constitution of Missouri, separately and without regard to annual tax rate reductions provided in section 67.505 and section 164.013. Each political subdivision shall set each tax rate it is authorized to levy using the calculation that produces the lowest tax rate ceiling. is further the intent of the general assembly, pursuant to the authority of Section 10(c) of Article X of the Constitution of Missouri, that the provisions of such section be applicable to tax rate revisions mandated pursuant to Section 22 of Article X of the Constitution of Missouri as to reestablishing tax rates as revised in subsequent years, enforcement provisions, and other provisions not in conflict with Section 22 of Article X of the Constitution of Missouri. Annual tax rate reductions provided in section 67.505 and section 164.013 shall be applied to the tax rate as established pursuant to this section and Section 22 of Article X of the Constitution of Missouri, unless otherwise provided by law.

- 5. (1) In all political subdivisions, the tax rate ceiling established pursuant to this section shall not be increased unless approved by a vote of the people. Approval of the higher tax rate shall be by at least a majority of votes cast. When a proposed higher tax rate requires approval by more than a simple majority pursuant to any provision of law or the constitution, the tax rate increase must receive approval by at least the majority required.
- (2) When voters approve an increase in the tax rate, the amount of the increase shall be added to the tax rate ceiling as calculated pursuant to this section to the extent the total rate does not exceed any maximum rate prescribed by law. If a ballot question presents a stated tax rate for approval rather than describing the amount of increase in

306 the question, the stated tax rate approved shall be adjusted 307 as provided in this section and, so adjusted, shall be the 308 current tax rate ceiling. The increased tax rate ceiling as 309 approved shall be adjusted such that when applied to the 310 current total assessed valuation of the political 311 subdivision, excluding new construction and improvements 312 since the date of the election approving such increase, the 313 revenue derived from the adjusted tax rate ceiling is equal 314 to the sum of: the amount of revenue which would have been 315 derived by applying the voter-approved increased tax rate 316 ceiling to total assessed valuation of the political 317 subdivision, as most recently certified by the city or 318 county clerk on or before the date of the election in which such increase is approved, increased by the percentage 319 320 increase in the consumer price index, as provided by law. 321 Such adjusted tax rate ceiling may be applied to the total 322 assessed valuation of the political subdivision at the 323 setting of the next tax rate. If a ballot question presents 324 a phased-in tax rate increase, upon voter approval, each tax 325 rate increase shall be adjusted in the manner prescribed in 326 this section to yield the sum of: the amount of revenue 327 that would be derived by applying such voter-approved 328 increased rate to the total assessed valuation, as most 329 recently certified by the city or county clerk on or before 330 the date of the election in which such increase was 331 approved, increased by the percentage increase in the 332 consumer price index, as provided by law, from the date of 333 the election to the time of such increase and, so adjusted, 334 shall be the current tax rate ceiling.

335 (3) The governing body of any political subdivision
336 may levy a tax rate lower than its tax rate ceiling and may,
337 in a nonreassessment year, increase that lowered tax rate to

338 a level not exceeding the tax rate ceiling without voter 339 approval in the manner provided under subdivision (4) of 340 this subsection. Nothing in this section shall be construed 341 as prohibiting a political subdivision from voluntarily 342 levying a tax rate lower than that which is required under 343 the provisions of this section or from seeking voter 344 approval of a reduction to such political subdivision's tax 345 rate ceiling.

- 346 (4) In a year of general reassessment, a governing 347 body whose tax rate is lower than its tax rate ceiling shall 348 revise its tax rate pursuant to the provisions of subsection 349 4 of this section as if its tax rate was at the tax rate 350 ceiling. In a year following general reassessment, if such 351 governing body intends to increase its tax rate, the 352 governing body shall conduct a public hearing, and in a 353 public meeting it shall adopt an ordinance, resolution, or 354 policy statement justifying its action prior to setting and 355 certifying its tax rate. The provisions of this subdivision 356 shall not apply to any political subdivision which levies a 357 tax rate lower than its tax rate ceiling solely due to a 358 reduction required by law resulting from sales tax 359 collections. The provisions of this subdivision shall not 360 apply to any political subdivision which has received voter 361 approval for an increase to its tax rate ceiling subsequent 362 to setting its most recent tax rate.
- 6. (1) For the purposes of calculating state aid for public schools pursuant to section 163.031, each taxing authority which is a school district shall determine its proposed tax rate as a blended rate of the classes or subclasses of property. Such blended rate shall be calculated by first determining the total tax revenue of the property within the jurisdiction of the taxing authority,

370 which amount shall be equal to the sum of the products of 371 multiplying the assessed valuation of each class and 372 subclass of property by the corresponding tax rate for such 373 class or subclass, then dividing the total tax revenue by 374 the total assessed valuation of the same jurisdiction, and 375 then multiplying the resulting quotient by a factor of one 376 hundred. Where the taxing authority is a school district, 377 such blended rate shall also be used by such school district 378 for calculating revenue from state-assessed railroad and 379 utility property as defined in chapter 151 and for 380 apportioning the tax rate by purpose.

381 (2) Each taxing authority proposing to levy a tax rate 382 in any year shall notify the clerk of the county commission 383 in the county or counties where the tax rate applies of its 384 tax rate ceiling and its proposed tax rate. Each taxing 385 authority shall express its proposed tax rate in a fraction 386 equal to the nearest one-tenth of a cent, unless its 387 proposed tax rate is in excess of one dollar, then one/one-388 hundredth of a cent. If a taxing authority shall round to 389 one/one-hundredth of a cent, it shall round up a fraction 390 greater than or equal to five/one-thousandth of one cent to 391 the next higher one/one-hundredth of a cent; if a taxing authority shall round to one-tenth of a cent, it shall round 392 393 up a fraction greater than or equal to five/one-hundredths 394 of a cent to the next higher one-tenth of a cent. Any 395 taxing authority levying a property tax rate shall provide 396 data, in such form as shall be prescribed by the state 397 auditor by rule, substantiating such tax rate complies with 398 Missouri law. All forms for the calculation of rates 399 pursuant to this section shall be promulgated as a rule and 400 shall not be incorporated by reference. The state auditor 401 shall promulgate rules for any and all forms for the

402 calculation of rates pursuant to this section which do not 403 currently exist in rule form or that have been incorporated 404 by reference. In addition, each taxing authority proposing 405 to levy a tax rate for debt service shall provide data, in 406 such form as shall be prescribed by the state auditor by 407 rule, substantiating the tax rate for debt service complies 408 with Missouri law. A tax rate proposed for annual debt 409 service requirements will be prima facie valid if, after 410 making the payment for which the tax was levied, bonds 411 remain outstanding and the debt fund reserves do not exceed 412 the following year's payments. The county clerk shall keep 413 on file and available for public inspection all such 414 information for a period of three years. The clerk shall, 415 within three days of receipt, forward a copy of the notice 416 of a taxing authority's tax rate ceiling and proposed tax 417 rate and any substantiating data to the state auditor. The 418 state auditor shall, within fifteen days of the date of 419 receipt, examine such information and return to the county 420 clerk his or her findings as to compliance of the tax rate 421 ceiling with this section and as to compliance of any 422 proposed tax rate for debt service with Missouri law. 423 the state auditor believes that a taxing authority's 424 proposed tax rate does not comply with Missouri law, then 425 the state auditor's findings shall include a recalculated tax rate, and the state auditor may request a taxing 426 427 authority to submit documentation supporting such taxing 428 authority's proposed tax rate. The county clerk shall 429 immediately forward a copy of the auditor's findings to the 430 taxing authority and shall file a copy of the findings with 431 the information received from the taxing authority. The 432 taxing authority shall have fifteen days from the date of 433 receipt from the county clerk of the state auditor's

findings and any request for supporting documentation to accept or reject in writing the rate change certified by the state auditor and to submit all requested information to the state auditor. A copy of the taxing authority's acceptance or rejection and any information submitted to the state auditor shall also be mailed to the county clerk. If a taxing authority rejects a rate change certified by the state auditor and the state auditor does not receive supporting information which justifies the taxing authority's original or any subsequent proposed tax rate, then the state auditor shall refer the perceived violations of such taxing authority to the attorney general's office and the attorney general is authorized to obtain injunctive relief to prevent the taxing authority from levying a violative tax rate.

- (3) In the event that the taxing authority incorrectly completes the forms created and promulgated under subdivision (2) of this subsection, or makes a clerical error, the taxing authority may submit amended forms with an explanation for the needed changes. If such amended forms are filed under regulations prescribed by the state auditor, the state auditor shall take into consideration such amended forms for the purposes of this subsection.
- 7. No tax rate shall be extended on the tax rolls by the county clerk unless the political subdivision has complied with the foregoing provisions of this section.
- 8. Whenever a taxpayer has cause to believe that a taxing authority has not complied with the provisions of this section, the taxpayer may make a formal complaint with the prosecuting attorney of the county. Where the prosecuting attorney fails to bring an action within ten days of the filing of the complaint, the taxpayer may bring

466 a civil action pursuant to this section and institute an 467 action as representative of a class of all taxpayers within 468 a taxing authority if the class is so numerous that joinder 469 of all members is impracticable, if there are questions of 470 law or fact common to the class, if the claims or defenses 471 of the representative parties are typical of the claims or 472 defenses of the class, and if the representative parties 473 will fairly and adequately protect the interests of the 474 class. In any class action maintained pursuant to this 475 section, the court may direct to the members of the class a 476 notice to be published at least once each week for four 477 consecutive weeks in a newspaper of general circulation 478 published in the county where the civil action is commenced 479 and in other counties within the jurisdiction of a taxing 480 authority. The notice shall advise each member that the 481 court will exclude him or her from the class if he or she so 482 requests by a specified date, that the judgment, whether 483 favorable or not, will include all members who do not 484 request exclusion, and that any member who does not request 485 exclusion may, if he or she desires, enter an appearance. 486 In any class action brought pursuant to this section, the court, in addition to the relief requested, shall assess 487 488 against the taxing authority found to be in violation of 489 this section the reasonable costs of bringing the action, 490 including reasonable attorney's fees, provided no attorney's 491 fees shall be awarded any attorney or association of 492 attorneys who receive public funds from any source for their 493 services. Any action brought pursuant to this section shall 494 be set for hearing as soon as practicable after the cause is 495 at issue.

9. If in any action, including a class action, thecourt issues an order requiring a taxing authority to revise

527

528

498 the tax rates as provided in this section or enjoins a 499 taxing authority from the collection of a tax because of its 500 failure to revise the rate of levy as provided in this 501 section, any taxpayer paying his or her taxes when an 502 improper rate is applied has erroneously paid his or her 503 taxes in part, whether or not the taxes are paid under 504 protest as provided in section 139.031 or otherwise 505 contested. The part of the taxes paid erroneously is the 506 difference in the amount produced by the original levy and 507 the amount produced by the revised levy. The township or 508 county collector of taxes or the collector of taxes in any 509 city shall refund the amount of the tax erroneously paid. 510 The taxing authority refusing to revise the rate of levy as 511 provided in this section shall make available to the 512 collector all funds necessary to make refunds pursuant to 513 this subsection. No taxpayer shall receive any interest on 514 any money erroneously paid by him or her pursuant to this 515 subsection. Effective in the 1994 tax year, nothing in this 516 section shall be construed to require a taxing authority to 517 refund any tax erroneously paid prior to or during the third 518 tax year preceding the current tax year. 519 10. Any rule or portion of a rule, as that term is 520 defined in section 536.010, that is created under the 521 authority delegated in this section shall become effective 522 only if it complies with and is subject to all of the 523 provisions of chapter 536 and, if applicable, section 524 536.028. This section and chapter 536 are nonseverable and 525 if any of the powers vested with the general assembly 526 pursuant to chapter 536 to review, to delay the effective

date, or to disapprove and annul a rule are subsequently

held unconstitutional, then the grant of rulemaking

authority and any rule proposed or adopted after August 28, 2004, shall be invalid and void.

137.115. 1. All other laws to the contrary 2 notwithstanding, the assessor or the assessor's deputies in 3 all counties of this state including the City of St. Louis 4 shall annually make a list of all real and tangible personal 5 property taxable in the assessor's city, county, town or 6 district. Except as otherwise provided in subsection 3 of 7 this section and section 137.078, for all calendar years ending on or before December 31, 2026, the assessor shall 8 9 annually assess all personal property at thirty-three and 10 one-third percent of its true value in money as of January 11 first of each calendar year. Except as otherwise provided 12 in subsection 3 of this section and section 137.078, for all 13 calendar years beginning on or after January 1, 2027, the 14 assessor shall annually assess all personal property at 15 thirty percent of its true value in money as of January 16 first of each calendar year. The assessor shall annually 17 assess all real property, including any new construction and improvements to real property, and possessory interests in 18 19 real property at the percent of its true value in money set 20 in subsection 5 of this section. The true value in money of 21 any possessory interest in real property in subclass (3), 22 where such real property is on or lies within the ultimate 23 airport boundary as shown by a federal airport layout plan, 24 as defined by 14 CFR 151.5, of a commercial airport having a 25 FAR Part 139 certification and owned by a political 26 subdivision, shall be the otherwise applicable true value in 27 money of any such possessory interest in real property, less 28 the total dollar amount of costs paid by a party, other than 29 the political subdivision, towards any new construction or 30 improvements on such real property completed after January

31 1, 2008, and which are included in the above-mentioned 32 possessory interest, regardless of the year in which such 33 costs were incurred or whether such costs were considered in 34 any prior year. The assessor shall annually assess all real 35 property in the following manner: new assessed values shall 36 be determined as of January first of each odd-numbered year 37 and shall be entered in the assessor's books; those same 38 assessed values shall apply in the following even-numbered 39 year, except for new construction and property improvements 40 which shall be valued as though they had been completed as 41 of January first of the preceding odd-numbered year. The 42 assessor may call at the office, place of doing business, or 43 residence of each person required by this chapter to list 44 property, and require the person to make a correct statement 45 of all taxable tangible personal property owned by the 46 person or under his or her care, charge or management, 47 taxable in the county. On or before January first of each 48 even-numbered year, the assessor shall prepare and submit a 49 two-year assessment maintenance plan to the county governing body and the state tax commission for their respective 50 51 approval or modification. The county governing body shall 52 approve and forward such plan or its alternative to the plan 53 to the state tax commission by February first. If the 54 county governing body fails to forward the plan or its 55 alternative to the plan to the state tax commission by 56 February first, the assessor's plan shall be considered 57 approved by the county governing body. If the state tax 58 commission fails to approve a plan and if the state tax 59 commission and the assessor and the governing body of the 60 county involved are unable to resolve the differences, in 61 order to receive state cost-share funds outlined in section 62 137.750, the county or the assessor shall petition the

63 administrative hearing commission, by May first, to decide 64 all matters in dispute regarding the assessment maintenance 65 plan. Upon agreement of the parties, the matter may be stayed while the parties proceed with mediation or 66 67 arbitration upon terms agreed to by the parties. The final 68 decision of the administrative hearing commission shall be 69 subject to judicial review in the circuit court of the 70 county involved. In the event a valuation of subclass (1) 71 real property within any county with a charter form of 72 government, or within a city not within a county, is made by 73 a computer, computer-assisted method or a computer program, 74 the burden of proof, supported by clear, convincing and 75 cogent evidence to sustain such valuation, shall be on the 76 assessor at any hearing or appeal. In any such county, 77 unless the assessor proves otherwise, there shall be a 78 presumption that the assessment was made by a computer, 79 computer-assisted method or a computer program. Such 80 evidence shall include, but shall not be limited to, the 81 following:

- 82 (1) The findings of the assessor based on an appraisal 83 of the property by generally accepted appraisal techniques; 84 and
- 85 (2) The purchase prices from sales of at least three 86 comparable properties and the address or location thereof. 87 As used in this subdivision, the word "comparable" means 88 that:
- (a) Such sale was closed at a date relevant to theproperty valuation; and
- 91 (b) Such properties are not more than one mile from 92 the site of the disputed property, except where no similar 93 properties exist within one mile of the disputed property, 94 the nearest comparable property shall be used. Such

- 95 property shall be within five hundred square feet in size of
- 96 the disputed property, and resemble the disputed property in
- 97 age, floor plan, number of rooms, and other relevant
- 98 characteristics.
- 99 2. Assessors in each county of this state and the City
- of St. Louis may send personal property assessment forms
- 101 through the mail.
- 102 3. The following items of personal property shall each
- 103 constitute separate subclasses of tangible personal property
- 104 and shall be assessed and valued for the purposes of
- 105 taxation at the following percentages of their true value in
- 106 money:
- 107 (1) Grain and other agricultural crops in an
- 108 unmanufactured condition, one-half of one percent;
- 109 (2) Livestock, twelve percent;
- 110 (3) Farm machinery, twelve percent;
- 111 (4) Motor vehicles which are eligible for registration
- 112 as and are registered as historic motor vehicles pursuant to
- 113 section 301.131 and aircraft which are at least twenty-five
- 114 years old and which are used solely for noncommercial
- 115 purposes and are operated less than two hundred hours per
- 116 year or aircraft that are home built from a kit, five
- 117 percent;
- 118 (5) Poultry, twelve percent;
- 119 (6) Tools and equipment used for pollution control and
- 120 tools and equipment used in retooling for the purpose of
- 121 introducing new product lines or used for making
- 122 improvements to existing products by any company which is
- 123 located in a state enterprise zone and which is identified
- 124 by any standard industrial classification number cited in
- 125 subdivision (7) of section 135.200, twenty-five percent; and

- 126 (7) Solar panels, racking systems, inverters, and
  127 related solar equipment, components, materials, and supplies
  128 installed in connection with solar photovoltaic energy
  129 systems, as described in subdivision (46) of subsection 2 of
- 130 section 144.030, that were constructed and producing solar
- energy prior to August 9, 2022, five percent.
- 132 4. The person listing the property shall enter a true
- 133 and correct statement of the property, in a printed blank
- 134 prepared for that purpose. The statement, after being
- filled out, shall be signed and either affirmed or sworn to
- as provided in section 137.155. The list shall then be
- 137 delivered to the assessor.
- 138 5. (1) All subclasses of real property, as such
- 139 subclasses are established in Section 4(b) of Article X of
- 140 the Missouri Constitution and defined in section 137.016,
- 141 shall be assessed at the following percentages of true value:
- (a) For real property in subclass (1), nineteen
- 143 percent;
- 144 (b) For real property in subclass (2), twelve percent;
- **145** and
- 146 (c) For real property in subclass (3), thirty-two
- 147 percent.
- 148 (2) A taxpayer may apply to the county assessor, or,
- 149 if not located within a county, then the assessor of such
- 150 city, for the reclassification of such taxpayer's real
- 151 property if the use or purpose of such real property is
- 152 changed after such property is assessed under the provisions
- 153 of this chapter. If the assessor determines that such
- 154 property shall be reclassified, he or she shall determine
- 155 the assessment under this subsection based on the percentage
- 156 of the tax year that such property was classified in each
- 157 subclassification.

- 158 6. Manufactured homes, as defined in section 700.010, 159 which are actually used as dwelling units shall be assessed 160 at the same percentage of true value as residential real 161 property for the purpose of taxation. The percentage of 162 assessment of true value for such manufactured homes shall 163 be the same as for residential real property. If the county 164 collector cannot identify or find the manufactured home when 165 attempting to attach the manufactured home for payment of 166 taxes owed by the manufactured home owner, the county 167 collector may request the county commission to have the 168 manufactured home removed from the tax books, and such 169 request shall be granted within thirty days after the 170 request is made; however, the removal from the tax books 171 does not remove the tax lien on the manufactured home if it 172 is later identified or found. For purposes of this section, 173 a manufactured home located in a manufactured home rental 174 park, rental community or on real estate not owned by the 175 manufactured home owner shall be considered personal 176 property. For purposes of this section, a manufactured home 177 located on real estate owned by the manufactured home owner 178 may be considered real property.
- 7. Each manufactured home assessed shall be considered a parcel for the purpose of reimbursement pursuant to section 137.750, unless the manufactured home is deemed to be real estate as defined in subsection 7 of section 442.015 and assessed as a realty improvement to the existing real estate parcel.
- 8. Any amount of tax due and owing based on the assessment of a manufactured home shall be included on the personal property tax statement of the manufactured home owner unless the manufactured home is deemed to be real estate as defined in subsection 7 of section 442.015, in

which case the amount of tax due and owing on the assessment of the manufactured home as a realty improvement to the existing real estate parcel shall be included on the real property tax statement of the real estate owner.

194 9. The assessor of each county and each city not 195 within a county shall use a nationally recognized automotive 196 trade publication such as the National Automobile Dealers' 197 Association Official Used Car Guide, Kelley Blue Book, 198 Edmunds, or other similar publication as the recommended 199 quide of information for determining the true value of motor 200 vehicles described in such publication. The state tax 201 commission shall select and make available to all assessors 202 which publication shall be used. The assessor of each 203 county and each city not within a county shall use the trade-204 in value published in the current October issue of the 205 publication selected by the state tax commission. The 206 assessor shall not use a value that is greater than the 207 average trade-in value in determining the true value of the 208 motor vehicle without performing a physical inspection of 209 the motor vehicle. For vehicles two years old or newer from 210 a vehicle's model year, the assessor may use a value other 211 than average without performing a physical inspection of the 212 motor vehicle. In the absence of a listing for a particular 213 motor vehicle in such publication, the assessor shall use 214 such information or publications that, in the assessor's 215 judgment, will fairly estimate the true value in money of 216 the motor vehicle. For motor vehicles with a true value of 217 less than fifty thousand dollars as of January 1, 2025, the 218 assessor shall not assess such motor vehicle for an amount 219 greater than such motor vehicle was assessed in the previous 220 year, provided that such motor vehicle was properly assessed 221 in the previous year.

**SB 1118** 25

241

- 222 10. Before the assessor may increase the assessed 223 valuation of any parcel of subclass (1) real property by 224 more than fifteen percent since the last assessment, 225 excluding increases due to new construction or improvements, 226 the assessor shall conduct a physical inspection of such 227 property.
- 228 11. If a physical inspection is required, pursuant to 229 subsection 10 of this section, the assessor shall notify the 230 property owner of that fact in writing and shall provide the 231 owner clear written notice of the owner's rights relating to 232 the physical inspection. If a physical inspection is required, the property owner may request that an interior 233 234 inspection be performed during the physical inspection. The owner shall have no less than thirty days to notify the 235 236 assessor of a request for an interior physical inspection.
- 237 12. A physical inspection, as required by subsection 238 10 of this section, shall include, but not be limited to, an 239 on-site personal observation and review of all exterior 240 portions of the land and any buildings and improvements to which the inspector has or may reasonably and lawfully gain external access, and shall include an observation and review 242 243 of the interior of any buildings or improvements on the 244 property upon the timely request of the owner pursuant to 245 subsection 11 of this section. Mere observation of the 246 property via a drive-by inspection or the like shall not be 247 considered sufficient to constitute a physical inspection as 248 required by this section.
- 249 13. A county or city collector may accept credit cards 250 as proper form of payment of outstanding property tax or 251 license due. No county or city collector may charge 252 surcharge for payment by credit card which exceeds the fee 253 or surcharge charged by the credit card bank, processor, or

259

260

261

262

263

264

265

266

267

268

269

270

271

272

273

274

275

276

277

278

279

280

281

282

283

284

285

issuer for its service. A county or city collector may
accept payment by electronic transfers of funds in payment
of any tax or license and charge the person making such
payment a fee equal to the fee charged the county by the
bank, processor, or issuer of such electronic payment.

14. Any county or city not within a county in this state may, by an affirmative vote of the governing body of such county, opt out of the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house bill no. 1150 of the ninety-first general assembly, second regular session and section 137.073 as modified by house committee substitute for senate substitute for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, for the next year of the general reassessment, prior to January first of any year. No county or city not within a county shall exercise this opt-out provision after implementing the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house bill no. 1150 of the ninety-first general assembly, second regular session and section 137.073 as modified by house committee substitute for senate substitute for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, in a year of general reassessment. For the purposes of applying the provisions of this subsection, a political subdivision contained within two or more counties where at least one of such counties has opted out and at least one of such counties has not opted out shall calculate a single tax rate as in effect prior to the enactment of house bill no. 1150 of the ninety-first general assembly, second regular session. A governing body of a city not within a county or a county that has opted out under the provisions of this

296

297

298

299

300

301

302

303

304

305

306

286 subsection may choose to implement the provisions of this 287 section and sections 137.073, 138.060, and 138.100 as 288 enacted by house bill no. 1150 of the ninety-first general 289 assembly, second regular session, and section 137.073 as 290 modified by house committee substitute for senate substitute 291 for senate committee substitute for senate bill no. 960, 292 ninety-second general assembly, second regular session, for 293 the next year of general reassessment, by an affirmative 294 vote of the governing body prior to December thirty-first of 295 any year.

- 15. The governing body of any city of the third classification with more than twenty-six thousand three hundred but fewer than twenty-six thousand seven hundred inhabitants located in any county that has exercised its authority to opt out under subsection 14 of this section may levy separate and differing tax rates for real and personal property only if such city bills and collects its own property taxes or satisfies the entire cost of the billing and collection of such separate and differing tax rates. Such separate and differing rates shall not exceed such city's tax rate ceiling.
- 307 16. Any portion of real property that is available as 308 reserve for strip, surface, or coal mining for minerals for 309 purposes of excavation for future use or sale to others that 310 has not been bonded and permitted under chapter 444 shall be 311 assessed based upon how the real property is currently being 312 used. Any information provided to a county assessor, state 313 tax commission, state agency, or political subdivision 314 responsible for the administration of tax policies shall, in 315 the performance of its duties, make available all books, 316 records, and information requested, except such books, 317 records, and information as are by law declared confidential

in nature, including individually identifiable information regarding a specific taxpayer or taxpayer's mine property.

For purposes of this subsection, "mine property" shall mean all real property that is in use or readily available as a reserve for strip, surface, or coal mining for minerals for purposes of excavation for current or future use or sale to others that has been bonded and permitted under chapter 444.

