## SENATE BILL NO. 1097

## 103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR MAY.

4391S.01I

KRISTINA MARTIN, Secretary

## **ANACT**

To repeal section 160.400, RSMo, and to enact in lieu thereof one new section relating to charter schools in metropolitan school districts.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 160.400, RSMo, is repealed and one new

- 2 section enacted in lieu thereof, to be known as section 160.400,
- 3 to read as follows:
  - 160.400. 1. A charter school is an independent public
- 2 school.
- 3 2. Except as further provided in subsection 4 of this
- 4 section, charter schools may be operated only:
- 5 (1) In a metropolitan school district, provided that:
- 6 (a) A charter school that was not established in a
- 7 metropolitan school district prior to August 28, 2026, shall
- 8 be ineligible to operate in a metropolitan school district
- 9 on August 28, 2026, or on any day thereafter,
- 10 notwithstanding any provision of this section to the
- 11 contrary; and
- 12 (b) The provisions of paragraph (a) of this
- 13 subdivision shall not apply to:
- 14 a. The renewal of an existing charter contract
- 15 pursuant to the provisions of section 160.405; or

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b. The transfer of sponsorship of a charter school in
accordance with rules promulgated by the state board of
education;

- 19 (2) In an urban school district containing most or all of a city with a population greater than three hundred fifty thousand inhabitants;
- (3) In a school district that has been classified asunaccredited by the state board of education;
- 24 (4) In a school district that has been classified as
  25 provisionally accredited by the state board of education and
  26 has received scores on its annual performance report
  27 consistent with a classification of provisionally accredited
  28 or unaccredited for three consecutive school years beginning
  29 with the 2012-13 accreditation year under the following
  30 conditions:
- 31 (a) The eligibility for charter schools of any school 32 district whose provisional accreditation is based in whole 33 or in part on financial stress as defined in sections 34 161.520 to 161.529, or on financial hardship as defined by rule of the state board of education, shall be decided by a 35 36 vote of the state board of education during the third 37 consecutive school year after the designation of provisional 38 accreditation; and
- or a sponsor who has met the standards of accountability and performance as determined by the department based on sections 160.400 to 160.425 and section 167.349 and properly promulgated rules of the department;
- 45 (5) In a school district located within a county with 45 more than one hundred fifty thousand but fewer than two 46 hundred thousand inhabitants, provided that the provisions

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of subsections 15 to 18 of section 160.415 shall not apply to any charter school operated in such county; or

- In a school district that has been accredited 49 without provisions, sponsored only by the local school 50 51 board; provided that no board with a current year enrollment 52 of one thousand five hundred fifty students or greater shall 53 permit more than thirty-five percent of its student 54 enrollment to enroll in charter schools sponsored by the 55 local board under the authority of this subdivision, except 56 that this restriction shall not apply to any school district that subsequently becomes eliqible under subdivision (3) or 57 (4) of this subsection or to any district accredited without 58 59 provisions that sponsors charter schools prior to having a current year student enrollment of one thousand five hundred 60 61 fifty students or greater.
  - 3. Except as further provided in subsection 4 of this section, the following entities are eligible to sponsor charter schools:
- 65 The school board of the district in any district which is sponsoring a charter school as of August 27, 2012, 66 as permitted under subdivision (1) or (2) of subsection 2 of 67 68 this section, the special administrative board of a 69 metropolitan school district during any time in which powers 70 granted to the district's board of education are vested in a 71 special administrative board, or if the state board of 72 education appoints a special administrative board to retain 73 the authority granted to the board of education of an urban 74 school district containing most or all of a city with a 75 population greater than three hundred fifty thousand 76 inhabitants, the special administrative board of such school 77 district;

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- 78 (2) A public four-year college or university with an 79 approved teacher education program that meets regional or 80 national standards of accreditation;
  - (3) A community college, the service area of which encompasses some portion of the district;
- (4) Any private four-year college or university with an enrollment of at least one thousand students, with its primary campus in Missouri, and with an approved teacher preparation program;
- 87 (5) Any two-year private vocational or technical 88 school designated as a 501(c)(3) nonprofit organization 89 under the Internal Revenue Code of 1986, as amended, and 90 accredited by the Higher Learning Commission, with its 91 primary campus in Missouri;
- 92 (6) The Missouri charter public school commission 93 created in section 160.425.
- 94 4. Changes in a school district's accreditation status 95 that affect charter schools shall be addressed as follows, 96 except for the districts described in subdivisions (1) and 97 (2) of subsection 2 of this section:
  - (1) As a district transitions from unaccredited to provisionally accredited, the district shall continue to fall under the requirements for an unaccredited district until it achieves three consecutive full school years of provisional accreditation;
- 103 (2) As a district transitions from provisionally
  104 accredited to full accreditation, the district shall
  105 continue to fall under the requirements for a provisionally
  106 accredited district until it achieves three consecutive full
  107 school years of full accreditation;
- 108 (3) In any school district classified as unaccredited or provisionally accredited where a charter school is

operating and is sponsored by an entity other than the local

- 111 school board, when the school district becomes classified as
- 112 accredited without provisions, a charter school may continue
- 113 to be sponsored by the entity sponsoring it prior to the
- 114 classification of accredited without provisions and shall
- 115 not be limited to the local school board as a sponsor.
- 116 A charter school operating in a school district identified
- in subdivision (1), (2), or (5) of subsection 2 of this
- 118 section may be sponsored by any of the entities identified
- 119 in subsection 3 of this section, irrespective of the
- 120 accreditation classification of the district in which it is
- 121 located. A charter school in a district described in this
- 122 subsection whose charter provides for the addition of grade
- 123 levels in subsequent years may continue to add levels until
- 124 the planned expansion is complete to the extent of grade
- 125 levels in comparable schools of the district in which the
- 126 charter school is operated.
- 127 5. The mayor of a city not within a county may request
- 128 a sponsor under subdivision (2), (3), (4), (5), or (6) of
- 129 subsection 3 of this section to consider sponsoring a
- 130 "workplace charter school", which is defined for purposes of
- 131 sections 160.400 to 160.425 as a charter school with the
- 132 ability to target prospective students whose parent or
- 133 parents are employed in a business district, as defined in
- 134 the charter, which is located in the city.
- 135 6. No sponsor shall receive from an applicant for a
- 136 charter school any fee of any type for the consideration of
- 137 a charter, nor may a sponsor condition its consideration of
- 138 a charter on the promise of future payment of any kind.
- 7. The charter school shall be organized as a Missouri
- 140 nonprofit corporation incorporated pursuant to chapter 355.

141 The charter provided for herein shall constitute a contract
142 between the sponsor and the charter school.

- 8. As a nonprofit corporation incorporated pursuant to chapter 355, the charter school shall select the method for election of officers pursuant to section 355.326 based on the class of corporation selected. Meetings of the governing board of the charter school shall be subject to the provisions of sections 610.010 to 610.030.
- 9. A sponsor of a charter school, its agents and employees are not liable for any acts or omissions of a charter school that it sponsors, including acts or omissions relating to the charter submitted by the charter school, the operation of the charter school and the performance of the charter school.
- 155 10. A charter school may affiliate with a four-year college or university, including a private college or 156 157 university, or a community college as otherwise specified in 158 subsection 3 of this section when its charter is granted by 159 a sponsor other than such college, university or community 160 college. Affiliation status recognizes a relationship 161 between the charter school and the college or university for 162 purposes of teacher training and staff development, 163 curriculum and assessment development, use of physical 164 facilities owned by or rented on behalf of the college or 165 university, and other similar purposes. A university, 166 college or community college may not charge or accept a fee 167 for affiliation status.
- 11. The expenses associated with sponsorship of
  charter schools shall be defrayed by the department of
  elementary and secondary education retaining one and fivetenths percent of the amount of state and local funding
  allocated to the charter school under section 160.415, not

to exceed one hundred twenty-five thousand dollars, adjusted for inflation. The department of elementary and secondary education shall remit the retained funds for each charter school to the school's sponsor, provided the sponsor remains in good standing by fulfilling its sponsorship obligations under sections 160.400 to 160.425 and 167.349 with regard to

- 179 each charter school it sponsors, including appropriate
- 180 demonstration of the following:
- 181 (1) Expends no less than ninety percent of its charter
  182 school sponsorship funds in support of its charter school
  183 sponsorship program, or as a direct investment in the
  184 sponsored schools;
- 185 (2) Maintains a comprehensive application process that
  186 follows fair procedures and rigorous criteria and grants
  187 charters only to those developers who demonstrate strong
  188 capacity for establishing and operating a quality charter
  189 school;
- (3) Negotiates contracts with charter schools that
  clearly articulate the rights and responsibilities of each
  party regarding school autonomy, expected outcomes, measures
  for evaluating success or failure, performance consequences
  based on the annual performance report, and other material
  terms;
- 196 (4) Conducts contract oversight that evaluates
  197 performance, monitors compliance, informs intervention and
  198 renewal decisions, and ensures autonomy provided under
  199 applicable law; and
- 200 (5) Designs and implements a transparent and rigorous
  201 process that uses comprehensive data to make merit-based
  202 renewal decisions.
- 203 12. Sponsors receiving funds under subsection 11 of 204 this section shall be required to submit annual reports to

the joint committee on education demonstrating they are in compliance with subsection 17 of this section.

- 207 13. No university, college or community college shall 208 grant a charter to a nonprofit corporation if an employee of 209 the university, college or community college is a member of 210 the corporation's board of directors.
- 211 14. No sponsor shall grant a charter under sections 212 160.400 to 160.425 and 167.349 without ensuring that a 213 criminal background check and family care safety registry check are conducted for all members of the governing board 214 215 of the charter schools or the incorporators of the charter 216 school if initial directors are not named in the articles of 217 incorporation, nor shall a sponsor renew a charter without 218 ensuring a criminal background check and family care safety 219 registry check are conducted for each member of the 220 governing board of the charter school.
- 221 15. No member of the governing board of a charter 222 school shall hold any office or employment from the board or 223 the charter school while serving as a member, nor shall the 224 member have any substantial interest, as defined in section 225 105.450, in any entity employed by or contracting with the 226 board. No board member shall be an employee of a company 227 that provides substantial services to the charter school. 228 All members of the governing board of the charter school 229 shall be considered decision-making public servants as 230 defined in section 105.450 for the purposes of the financial 231 disclosure requirements contained in sections 105.483, 232 105.485, 105.487, and 105.489.
- 233 16. A sponsor shall develop the policies and 234 procedures for:
- (1) The review of a charter school proposal includingan application that provides sufficient information for

- rigorous evaluation of the proposed charter and provides
  clear documentation that the education program and academic
  program are aligned with the state standards and grade-level
  expectations, and provides clear documentation of effective
  governance and management structures, and a sustainable
  operational plan;
  - (2) The granting of a charter;

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- 244 (3) The performance contract that the sponsor will use 245 to evaluate the performance of charter schools. Charter 246 schools shall meet current state academic performance 247 standards as well as other standards agreed upon by the 248 sponsor and the charter school in the performance contract;
- 249 (4) The sponsor's intervention, renewal, and
  250 revocation policies, including the conditions under which
  251 the charter sponsor may intervene in the operation of the
  252 charter school, along with actions and consequences that may
  253 ensue, and the conditions for renewal of the charter at the
  254 end of the term, consistent with subsections 8 and 9 of
  255 section 160.405;
- 256 (5) Additional criteria that the sponsor will use for 257 ongoing oversight of the charter; and
- 258 (6) Procedures to be implemented if a charter school 259 should close, consistent with the provisions of subdivision 260 (15) of subsection 1 of section 160.405.
- The department shall provide guidance to sponsors in developing such policies and procedures.
- 17. (1) A sponsor shall provide timely submission to
  the state board of education of all data necessary to
  demonstrate that the sponsor is in material compliance with
  all requirements of sections 160.400 to 160.425 and section
  167.349. The state board of education shall ensure each

sponsor is in compliance with all requirements under sections 160.400 to 160.425 and 167.349 for each charter school sponsored by any sponsor. The state board shall notify each sponsor of the standards for sponsorship of charter schools, delineating both what is mandated by statute and what best practices dictate. The state board shall evaluate sponsors to determine compliance with these standards every three years. The evaluation shall include a sponsor's policies and procedures in the areas of charter application approval; required charter agreement terms and content; sponsor performance evaluation and compliance monitoring; and charter renewal, intervention, and revocation decisions. Nothing shall preclude the department from undertaking an evaluation at any time for cause.

- material noncompliance with its sponsorship duties, the sponsor shall be notified and given reasonable time for remediation. If remediation does not address the compliance issues identified by the department, the commissioner of education shall conduct a public hearing and thereafter provide notice to the charter sponsor of corrective action that will be recommended to the state board of education. Corrective action by the department may include withholding the sponsor's funding and suspending the sponsor's authority to sponsor a school that it currently sponsors or to sponsor any additional school until the sponsor is reauthorized by the state board of education under section 160.403.
- (3) The charter sponsor may, within thirty days of receipt of the notice of the commissioner's recommendation, provide a written statement and other documentation to show cause as to why that action should not be taken. Final determination of corrective action shall be determined by

the state board of education based upon a review of the documentation submitted to the department and the charter sponsor.

- (4) If the state board removes the authority to sponsor a currently operating charter school under any provision of law, the Missouri charter public school commission shall become the sponsor of the school.
- 18. If a sponsor notifies a charter school of closure under subsection 8 of section 160.405, the department of elementary and secondary education shall exercise its financial withholding authority under subsection 12 of section 160.415 to assure all obligations of the charter school shall be met. The state, charter sponsor, or resident district shall not be liable for any outstanding liability or obligations of the charter school.

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