SECOND REGULAR SESSION

[PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILLS NOS. 767 & 1342

102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR THOMPSON REHDER.

2840S.03P

KRISTINA MARTIN, Secretary

AN ACT

To repeal sections 451.040, 451.080, 451.090, 452.355, 452.375, and 452.425, RSMo, and to enact in lieu thereof six new sections relating to marriage, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 451.040, 451.080, 451.090, 452.355,

- 2 452.375, and 452.425, RSMo, are repealed and six new sections
- 3 enacted in lieu thereof, to be known as sections 451.040,
- 4 451.080, 451.090, 452.355, 452.375, and 452.425, to read as
- 5 follows:
- 451.040. 1. Previous to any marriage in this state, a
- 2 license for that purpose shall be obtained from the officer
- 3 authorized to issue the same, and no marriage contracted
- 4 shall be recognized as valid unless the license has been
- 5 previously obtained, and unless the marriage is solemnized
- 6 by a person authorized by law to solemnize marriages.
- 7 2. Before applicants for a marriage license shall
- 8 receive a license, and before the recorder of deeds shall be
- 9 authorized to issue a license, the parties to the marriage
- 10 shall present an application for the license, duly executed
- 11 and signed in the presence of the recorder of deeds or their
- 12 deputy or electronically through an online process. If an

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 13 applicant is unable to sign the application in the presence
- of the recorder of deeds as a result of the applicant's
- 15 incarceration or because the applicant has been called or
- ordered to active military duty out of the state or country,
- 17 the recorder of deeds may issue a license if:
- 18 (1) An affidavit or sworn statement is submitted by
- 19 the incarcerated or military applicant on a form furnished
- 20 by the recorder of deeds which includes the necessary
- 21 information for the recorder of deeds to issue a marriage
- 22 license under this section. The form shall include, but not
- 23 be limited to, the following:
- 24 (a) The names of both applicants for the marriage
- 25 license;
- 26 (b) The date of birth of the incarcerated or military
- 27 applicant;
- 28 (c) An attestation by the incarcerated or military
- 29 applicant that both applicants are not related;
- 30 (d) The date the marriage ended if the incarcerated or
- 31 military applicant was previously married;
- 32 (e) An attestation signed by the incarcerated or
- 33 military applicant stating in substantial part that the
- 34 applicant is unable to appear in the presence of the
- 35 recorder of deeds as a result of the applicant's
- incarceration or because the applicant has been called or
- 37 ordered to active military duty out of the state or country,
- 38 which will be verified by the professional or official who
- 39 directs the operation of the jail or prison or the military
- 40 applicant's military officer, or such professional's or
- 41 official's designee, and acknowledged by a notary public
- 42 commissioned by the state of Missouri at the time of
- 43 verification. However, in the case of an applicant who is
- 44 called or ordered to active military duty outside Missouri,

- 45 acknowledgment may be obtained by a notary public who is
- 46 duly commissioned by a state other than Missouri or by
- 47 notarial services of a military officer in accordance with
- 48 the Uniform Code of Military Justice at the time of
- 49 verification;
- 50 (2) The completed marriage license application of the
- 51 incarcerated or military applicant is submitted which
- 52 includes the applicant's Social Security number; except
- 53 that, in the event the applicant does not have a Social
- 54 Security number, a sworn statement by the applicant to that
- 55 effect; and
- 56 (3) A copy of a government-issued identification for
- 57 the incarcerated or military applicant which contains the
- 58 applicant's photograph. However, in such case the
- 59 incarcerated applicant does not have such an identification
- 60 because the jail or prison to which he or she is confined
- 61 does not issue an identification with a photo his or her
- 62 notarized application shall satisfy this requirement.
- 63 3. Each application for a license shall contain the
- 64 Social Security number of the applicant, provided that the
- 65 applicant in fact has a Social Security number, or the
- 66 applicant shall sign a statement provided by the recorder
- 67 that the applicant does not have a Social Security number.
- 68 The Social Security number contained in an application for a
- 69 marriage license shall be exempt from examination and
- 70 copying pursuant to section 610.024. After the receipt of
- 71 the application the recorder of deeds shall issue the
- 72 license, unless one of the parties withdraws the
- 73 application. The license shall be void after thirty days
- 74 from the date of issuance.
- 75 4. Any person violating the provisions of this section
- 76 shall be deemed guilty of a misdemeanor.

- 77 5. Common-law marriages shall be null and void.
- 78 6. Provided, however, that no marriage shall be deemed
- 79 or adjudged invalid, nor shall the validity be in any way
- 80 affected for want of authority in any person so solemnizing
- 81 the marriage pursuant to section 451.100, if consummated
- 82 with the full belief on the part of the persons, so married,
- 83 or either of them, that they were lawfully joined in
- 84 marriage.
- 7. In the event a recorder of deeds utilizes an online
- 86 process to accept applications for a marriage license or to
- 87 issue a marriage license and the applicants' identity has
- 88 not been verified in person, the recorder of deeds shall
- 89 have a two-step identity verification process or a process
- 90 that independently verifies the identity of such
- 91 applicants. Such process shall be adopted as part of any
- 92 electronic system for marriage licenses if the applicants do
- 93 not present themselves to the recorder of deeds or his or
- 94 her designee in person. It shall be the responsibility of
- 95 the recorder of deeds to ensure any process adopted to allow
- 96 electronic application or issuance of a marriage license
- 97 verifies the identities of both applicants. The recorder of
- 98 deeds shall not accept applications for or issue marriage
- 99 licenses through the process provided in this subsection
- unless [both applicants are at least eighteen years of age
- and] at least one of the applicants is a resident of the
- 102 county or city not within a county in which the application
- 103 was submitted.
 - 451.080. 1. The recorders of the several counties of
 - 2 this state, and the recorder of the city of St. Louis,
 - 3 shall, when applied to by any person legally entitled to a
 - 4 marriage license, issue the same which may be in the
 - 5 following form:

6	State of Missouri)
7)
8	SS.
9)
10	County of)
11 12 13 14 15 16 17 18	This license authorizes any judge, associate circuit judge, licensed or ordained preacher of the gospel, or other person authorized under the laws of this state, to solemnize marriage between A B of, county of and state of, who is the age of eighteen years, and C D of, in the county of, state of, who is the age of eighteen years.
20 21	2. [If the man is under eighteen or the woman under eighteen, add the following:
22 23 24 25	The custodial parent or guardian, as the case may be, of the said A B or C D (A B or C D, as the case may require), has given his or her assent to the said marriage.
26 27 28	Witness my hand as recorder, with the seal of office hereto affixed, at my office, in, the day of, 20, recorder.
29	3.] On which such license the person solemnizing the
30	marriage shall, within fifteen days after the issuing
31	thereof, make as near as may be the following return, and
32	return such license to the officer issuing the same:
33	State of Missouri)
34)
35	SS.
36)

County of 37 This is to certify that the undersigned did 38 39 at , in said county, on the day of A.D. 20 , unite in marriage the above-40 41 named persons. 1. No recorder shall issue a license 2 authorizing the marriage of any male or female under 3 [sixteen] eighteen years of age [nor shall a license be 4 issued authorizing the marriage of any male or female twentyone years of age or older to a male or female under eighteen 5 6 years of age]. 7 2. [No recorder shall issue a license authorizing the marriage of any male or female under the age of eighteen 8 9 years, except with the consent of his or her custodial 10 parent or guardian, which consent shall be given at the time, in writing, stating the residence of the person giving 11 such consent, signed and sworn to before an officer 12 authorized to administer oaths. 13 14 3.] The recorder shall state in every license whether the parties applying for same[, one or either or both of 15 them,] are of age[, or whether the male is under the age of 16 eighteen years or the female under the age of eighteen 17 years, and if the male is under the age of eighteen years or 18 the female is under the age of eighteen years, the name of 19 20 the custodial parent or guardian consenting to such 21 marriage]. Applicants shall provide proof of age to the recorder in the form of a certified copy of the applicant's 22 23 birth certificate, passport, or other government-issued identification, which shall then be documented by the 24 25 recorder.

- 452.355. 1. Unless otherwise indicated, the court
- 2 from time to time after considering all relevant factors
- 3 including the financial resources of both parties, the
- 4 merits of the case and the actions of the parties during the
- 5 pendency of the action, may order a party to pay a
- 6 reasonable amount for the cost to the other party of
- 7 maintaining or defending any proceeding pursuant to sections
- 8 452.300 to 452.415 and for attorney's fees, including sums
- 9 for legal services rendered and costs incurred prior to the
- 10 commencement of the proceeding and after entry of a final
- 11 judgment. The court may order that the amount be paid
- 12 directly to the attorney, who may enforce the order in the
- 13 attorney's name.
- 14 2. In actions brought to enforce a temporary order or
- 15 final judgment of the court in any proceeding under sections
- 452.300 to 452.415, excluding any proceeding described in
- 17 subsection 3 of this section, the court shall order the
- 18 party against whom enforcement is sought, if requested and
- 19 for good cause shown, to pay the cost of the suit to the
- 20 party seeking enforcement, including attorney's fees. The
- 21 court may order that the amount be paid directly to the
- 22 attorney, who may enforce the order in the attorney's name.
- 3. In any proceeding in which the failure to pay child
- 24 support pursuant to a temporary order or final judgment is
- 25 an issue, if the court finds that the obligor has failed,
- 26 without good cause, to comply with such order or decree to
- 27 pay the child support, the court shall order the obligor, if
- 28 requested and for good cause shown, to pay a reasonable
- 29 amount for the cost of the suit to the obligee, including
- 30 reasonable sums for legal services. The court may order
- 31 that the amount be paid directly to the attorney, who may
- 32 enforce the order in his name.

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- 33 [3.] 4. For purposes of this section, an "obligor" is 34 a person owing a duty of support and an "obligee" is a 35 person to whom a duty of support is owed.
- 36 [4.] 5. For purposes of this section, "good cause"
 37 includes, but shall not be limited to, any substantial
 38 reason why the obligor is unable to pay the child support as
 39 ordered. Good cause does not exist if the obligor purposely
 40 maintains his inability to pay.
- 452.375. 1. As used in this chapter, unless the context clearly indicates otherwise:
- 3 (1) "Custody" means joint legal custody, sole legal
 4 custody, joint physical custody or sole physical custody or
 5 any combination thereof;
- 6 (2) "Joint legal custody" means that the parents share
 7 the decision-making rights, responsibilities, and authority
 8 relating to the health, education and welfare of the child,
 9 and, unless allocated, apportioned, or decreed, the parents
 10 shall confer with one another in the exercise of decision11 making rights, responsibilities, and authority;
 - (3) "Joint physical custody" means an order awarding each of the parents significant, but not necessarily equal, periods of time during which a child resides with or is under the care and supervision of each of the parents.

 Joint physical custody shall be shared by the parents in such a way as to assure the child of frequent, continuing and meaningful contact with both parents;
- (4) "Third-party custody" means a third party
 designated as a legal and physical custodian pursuant to
 subdivision (5) of subsection 5 of this section.
- 22 2. The court shall determine custody in accordance 23 with the best interests of the child. There shall be a 24 rebuttable presumption that an award of equal or

child;

25 approximately equal parenting time to each parent is in the 26 best interests of the child. Such presumption is rebuttable 27 only by a preponderance of the evidence in accordance with all relevant factors, including, but not limited to, the 28 factors contained in subdivisions (1) to [(8)] (9) of this 29 30 subsection. The presumption may be rebutted if the court 31 finds that the parents have reached an agreement on all issues related to custody, or if the court finds that a 32 pattern of domestic violence has occurred as set out in 33 34 subdivision [(6)] (7) of this subsection. When the parties have not reached an agreement on all issues related to 35 custody, the court shall consider all relevant factors and 36 enter written findings of fact and conclusions of law, 37 including, but not limited to, the following: 38 The wishes of the child's parents as to custody 39 40 and the proposed parenting plan submitted by both parties; 41 The needs of the child for a frequent, continuing (2) 42 and meaningful relationship with both parents and the 43 ability and willingness of parents to actively perform their functions as mother and father for the needs of the child; 44 The interaction and interrelationship of the child 45 with parents, siblings, and any other person who may 46 significantly affect the child's best interests; 47 48 Which parent is more likely to allow the child 49 frequent, continuing and meaningful contact with the other parent and the willingness and ability of parents to 50 cooperate in the rearing of their child, to maximize sharing 51 information and minimize exposure of the child to parental 52 conflict, and to utilize methods for resolving disputes 53 54 regarding any major decision concerning the life of the

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- 56 (5) The child's adjustment to the child's home, 57 school, and community and the child's physical, emotional, 58 educational, and other needs. The fact that a parent sends 59 his or her child or children to a home school, as defined in 60 section 167.031, shall not be the sole factor that a court 61 considers in determining custody of such child or children;
 - (6) The mental and physical health of all individuals involved, including the mental health or substance abuse history experienced by either parent;
 - (7) Any history of abuse of any individuals involved, including domestic and child abuse. In determining whether the presumption is rebutted by a pattern of domestic violence, the court shall consider the nature and context of the domestic violence and the implications of the domestic violence for parenting and for the child's safety, wellbeing, and developmental needs. If the court finds that a pattern of domestic violence as defined in section 455.010 has occurred, and, if the court also finds that awarding custody to the abusive parent is in the best interest of the child, then the court shall enter written findings of fact and conclusions of law. Custody and visitation rights shall be ordered in a manner that best protects the child and any other child or children for whom the parent has custodial or visitation rights, and the parent or other family or household member who is the victim of domestic violence from any further harm, whether physical, verbal, emotional, or psychological;
 - [(7) The intention of either parent to relocate the principal residence of the child; and]
- 85 (8) [The unobstructed input of a child, free of coercion and manipulation, as to the child's custodial arrangement] The distance between the residences of the

- parents seeking custody, including consideration of any 88 relocation which has occurred or an intent to relocate; and 89
- The reasonable input of the child as to the 90
- child's custodian, if the court deems the child to be of 91
- sufficient ability, age, and maturity to express an 92
- 93 independent, reliable preference and that such input is in
- 94 the best interests of the child and will not be emotionally
- damaging, with due consideration of the influence that a 95
- 96 parent may have on the child's input.
- 97 3. (1) In any court proceedings relating to custody
- of a child, the court shall not award custody or 98
- unsupervised visitation of a child to a parent if such 99
- 100 parent or any person residing with such parent has been
- 101 found quilty of, or pled quilty to, any of the following
- 102 offenses when a child was the victim:
- A felony violation of section 566.030, 566.031, 103 (a)
- 104 566.032, 566.060, 566.061, 566.062, 566.064, 566.067,
- 566.068, 566.083, 566.100, 566.101, 566.111, 566.151, 105
- 566.203, 566.206, 566.209, 566.211, or 566.215; 106
- A violation of section 568.020; 107 (b)
- A violation of subdivision (2) of subsection 1 of 108 section 568.060; 109
- 110 (d) A violation of section 568.065;
- 111 (e) A violation of section 573.200;
- A violation of section 573.205; or 112 (f)
- A violation of section 568.175. 113 (q)
- For all other violations of offenses in chapters 114 (2)
- 566 and 568 not specifically listed in subdivision (1) of 115
- this subsection or for a violation of an offense committed 116
- 117 in another state when a child is the victim that would be a
- violation of chapter 566 or 568 if committed in Missouri, 118
- the court may exercise its discretion in awarding custody or 119

- visitation of a child to a parent if such parent or any
 person residing with such parent has been found guilty of,
 or pled guilty to, any such offense.
- The general assembly finds and declares that it is 123 124 the public policy of this state that frequent, continuing 125 and meaningful contact with both parents after the parents have separated or dissolved their marriage is in the best 126 127 interest of the child, except for cases where the court specifically finds that such contact is not in the best 128 129 interest of the child, and that it is the public policy of this state to encourage parents to participate in decisions 130 affecting the health, education and welfare of their 131 children, and to resolve disputes involving their children 132 133 amicably through alternative dispute resolution. In order 134 to effectuate these policies, the general assembly 135 encourages the court to enter a temporary parenting plan as 136 early as practicable in a proceeding under this chapter, consistent with the provisions of subsection 2 of this 137 138 section, and, in so doing, the court shall determine the custody arrangement which will best assure both parents 139 140 participate in such decisions and have frequent, continuing and meaningful contact with their children so long as it is 141 142 in the best interests of the child.
- 5. Prior to awarding the appropriate custody arrangement in the best interest of the child, the court shall consider each of the following as follows:
- 146 (1) Joint physical and joint legal custody to both
 147 parents, which shall not be denied solely for the reason
 148 that one parent opposes a joint physical and joint legal
 149 custody award. The residence of one of the parents shall be
 150 designated as the address of the child for mailing and
 151 educational purposes;

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- 152 (2) Joint physical custody with one party granted sole
 153 legal custody. The residence of one of the parents shall be
 154 designated as the address of the child for mailing and
 155 educational purposes;
- 156 (3) Joint legal custody with one party granted sole 157 physical custody;
 - (4) Sole custody to either parent; or
 - (5) Third-party custody or visitation:
- 160 When the court finds that each parent is unfit, (a) 161 unsuitable, or unable to be a custodian, or the welfare of the child requires, and it is in the best interests of the 162 child, then custody, temporary custody or visitation may be 163 164 awarded to a person related by consanguinity or affinity to 165 the child. If no person related to the child by 166 consanguinity or affinity is willing to accept custody, then 167 the court may award custody to any other person or persons 168 deemed by the court to be suitable and able to provide an adequate and stable environment for the child. Before the 169 170 court awards custody, temporary custody or visitation to a third person under this subdivision, the court shall make 171 172 that person a party to the action;
 - (b) Under the provisions of this subsection, any person may petition the court to intervene as a party in interest at any time as provided by supreme court rule.
- arrangement, or the court determines such arrangement is not in the best interest of the child, the court shall include a written finding in the judgment or order based on the public policy in subsection 4 of this section and each of the factors listed in subdivisions (1) to [(8)] (9) of subsection 2 of this section detailing the specific relevant
- 183 factors that made a particular arrangement in the best

- interest of the child. If a proposed custodial arrangement is rejected by the court, the court shall include a written finding in the judgment or order detailing the specific relevant factors resulting in the rejection of such arrangement.
- 189 7. Upon a finding by the court that either parent has refused to exchange information with the other parent, which 190 191 shall include but not be limited to information concerning 192 the health, education and welfare of the child, the court 193 shall order the parent to comply immediately and to pay the 194 prevailing party a sum equal to the prevailing party's cost associated with obtaining the requested information, which 195 shall include but not be limited to reasonable attorney's 196 fees and court costs. 197
- 198 8. As between the parents of a child, no preference
 199 may be given to either parent in the awarding of custody
 200 because of that parent's age, sex, or financial status, nor
 201 because of the age or sex of the child. The court shall not
 202 presume that a parent, solely because of his or her sex, is
 203 more qualified than the other parent to act as a joint or
 204 sole legal or physical custodian for the child.
- 205 9. Any judgment providing for custody shall include a specific written parenting plan setting forth the terms of 206 207 such parenting plan arrangements specified in subsection 8 of section 452.310. Such plan may be a parenting plan 208 submitted by the parties pursuant to section 452.310 or, in 209 the absence thereof, a plan determined by the court, but in 210 all cases, the custody plan approved and ordered by the 211 court shall be in the court's discretion and shall be in the 212 213 best interest of the child.
- 214 10. After August 28, 2016, every court order 215 establishing or modifying custody or visitation shall

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216 include the following language: "In the event of 217 noncompliance with this order, the aggrieved party may file a verified motion for contempt. If custody, visitation, or 218 third-party custody is denied or interfered with by a parent 219 220 or third party without good cause, the aggrieved person may 221 file a family access motion with the court stating the specific facts that constitute a violation of the custody 222 223 provisions of the judgment of dissolution, legal separation, 224 or judgment of paternity. The circuit clerk will provide 225 the aggrieved party with an explanation of the procedures 226 for filing a family access motion and a simple form for use 227 in filing the family access motion. A family access motion 228 does not require the assistance of legal counsel to prepare 229 and file.". 230 11. No court shall adopt any local rule, form, or 231 practice requiring a standardized or default parenting plan 232 for interim, temporary, or permanent orders or judgments.

practice requiring a standardized or default parenting plan
for interim, temporary, or permanent orders or judgments.

Notwithstanding any other provision of law to the contrary,
a court may enter an interim order in a proceeding under
this chapter, provided that the interim order shall not
contain any provisions about child custody or a parenting
schedule or plan without first providing the parties with
notice and a hearing, unless the parties otherwise agree.

12. Unless a parent has been denied custody rights pursuant to this section or visitation rights under section 452.400, both parents shall have access to records and information pertaining to a minor child including, but not limited to, medical, dental, and school records. If the parent without custody has been granted restricted or supervised visitation because the court has found that the parent with custody or any child has been the victim of domestic violence, as defined in section 455.010, by the

parent without custody, the court may order that the reports 248 249 and records made available pursuant to this subsection not 250 include the address of the parent with custody or the 251 child. A court shall order that the reports and records 252 made available under this subsection not include the address 253 of the parent with custody if the parent with custody is a participant in the address confidentiality program under 254 255 section 589.663. Unless a parent has been denied custody 256 rights pursuant to this section or visitation rights under 257 section 452.400, any judgment of dissolution or other 258 applicable court order shall specifically allow both parents 259 access to such records and reports.

- 260 13. Except as otherwise precluded by state or federal 261 law, if any individual, professional, public or private 262 institution or organization denies access or fails to 263 provide or disclose any and all records and information, 264 including, but not limited to, past and present dental, medical and school records pertaining to a minor child, to 265 either parent upon the written request of such parent, the 266 court shall, upon its finding that the individual, 267 professional, public or private institution or organization 268 269 denied such request without good cause, order that party to 270 comply immediately with such request and to pay to the 271 prevailing party all costs incurred, including, but not 272 limited to, attorney's fees and court costs associated with 273 obtaining the requested information.
- 14. An award of joint custody does not preclude an award of child support pursuant to section 452.340 and applicable supreme court rules. The court shall consider the factors contained in section 452.340 and applicable supreme court rules in determining an amount reasonable or necessary for the support of the child.

280 If the court finds that domestic violence or abuse 281 as defined in section 455.010 has occurred, the court shall 282 make specific findings of fact to show that the custody or visitation arrangement ordered by the court best protects 283 284 the child and the parent or other family or household member 285 who is the victim of domestic violence, as defined in section 455.010, and any other children for whom such parent 286 287 has custodial or visitation rights from any further harm.

452.425. Any court order for the custody of, or visitation with, a child [may] shall include a provision 2 that the sheriff or other law enforcement officer shall 3 enforce the rights of any person to custody or visitation 4 unless the court issues a subsequent order pursuant to 5 chapter 210, 211, 452 or 455 to limit or deny the custody 6 7 of, or visitations with, the child. Such sheriff or law enforcement officer shall not remove a child from a person 8 9 who has actual physical custody of the child unless such sheriff or officer is shown a court order or judgment which 10 clearly and convincingly verifies that such person is not 11 entitled to the actual physical custody of the child, and 12 there are not other exigent circumstances that would give 13 the sheriff or officer reasonable suspicion to believe that 14 the child would be harmed or that the court order presented 15 16 to the sheriff or officer may not be valid.