SECOND REGULAR SESSION

SENATE BILL NO. 1027

102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR MOON.

4426S.01I KRISTINA MARTIN, Secretary

AN ACT

To repeal sections 142.815, 142.822, and 142.824, RSMo, and to enact in lieu thereof three new sections relating to exemptions from motor fuel tax.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 142.815, 142.822, and 142.824, RSMo,

- 2 are repealed and three new sections enacted in lieu thereof, to
- 3 be known as sections 142.815, 142.822, and 142.824, to read as
- 4 follows:

142.815. 1. Motor fuel used for the following

- 2 nonhighway purposes is exempt from the fuel tax imposed by
- 3 this chapter, and a refund may be claimed by the consumer,
- 4 except as provided for in subdivision (1) of this
- 5 subsection, if the tax has been paid and no refund has been
- 6 previously issued:
- 7 (1) Motor fuel used for nonhighway purposes including
- 8 fuel for farm tractors or stationary engines owned or leased
- 9 and operated by any person and used exclusively for
- 10 agricultural purposes and including, beginning January 1,
- 11 2006, bulk sales of one hundred gallons or more of gasoline
- 12 made to farmers and delivered by the ultimate vender to a
- 13 farm location for agricultural purposes only. As used in
- 14 this section, the term "farmer" shall mean any person
- 15 engaged in farming in an authorized farm corporation, family
- 16 farm, or family farm corporation as defined in section
- 17 350.010. At the discretion of the ultimate vender, the

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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18 refund may be claimed by the ultimate vender on behalf of

- 19 the consumer for sales made to farmers and to persons
- 20 engaged in construction for agricultural purposes as defined
- 21 in section 142.800. After December 31, 2000, the refund may
- 22 be claimed only by the consumer and may not be claimed by
- 23 the ultimate vender unless bulk sales of gasoline are made
- 24 to a farmer after January 1, 2006, as provided in this
- 25 subdivision and the farmer provides an exemption certificate
- 26 to the ultimate vender, in which case the ultimate vender
- 27 may make a claim for refund under section 142.824 but shall
- 28 be liable for any erroneous refund;
- 29 (2) Kerosene sold for use as fuel to generate power in
- 30 aircraft engines, whether in aircraft or for training,
- 31 testing or research purposes of aircraft engines;
- 32 (3) Diesel fuel used as heating oil, or in railroad
- 33 locomotives or any other motorized flanged-wheel rail
- 34 equipment, or used for other nonhighway purposes other than
- 35 as expressly exempted pursuant to another provision.
- 36 2. Subject to the procedural requirements and
- 37 conditions set out in this chapter, the following uses are
- 38 exempt from the tax imposed by section 142.803 on motor
- 39 fuel, and a deduction or a refund may be claimed:
- 40 (1) (a) Motor fuel for which proof of export is
- 41 available in the form of a terminal-issued destination state
- 42 shipping paper and which is either:
- [(a)] a. Exported by a supplier who is licensed in the
- 44 destination state or through the bulk transfer system;
- 45 [(b)] b. Removed by a licensed distributor for
- 46 immediate export to a state for which all the applicable
- 47 taxes and fees (however nominated in that state) of the
- 48 destination state have been paid to the supplier, as a
- 49 trustee, who is licensed to remit tax to the destination

50 state; or which is destined for use within the destination

51 state by the federal government for which an exemption has

- 52 been made available by the destination state subject to
- 53 procedural rules and regulations promulgated by the
- 54 director; or
- 55 [(c)] c. Acquired by a licensed distributor and which
- 56 the tax imposed by this chapter has previously been paid or
- 57 accrued either as a result of being stored outside of the
- 58 bulk transfer system immediately prior to loading or as a
- 59 diversion across state boundaries properly reported in
- 60 conformity with this chapter and was subsequently exported
- from this state on behalf of the distributor[;].
- 62 (b) The exemption pursuant to subparagraph a. of
- 63 paragraph (a) of this subdivision shall be claimed by a
- 64 deduction on the report of the supplier which is otherwise
- 65 responsible for remitting the tax upon removal of the
- 66 product from a terminal or refinery in this state.
- (c) The [exemption] exemptions pursuant to [paragraphs]
- (b) and (c)] subparagraphs b. and c. of paragraph (a) of
- 69 this subdivision shall be claimed by the distributor, upon a
- 70 refund application made to the director within three years.
- 71 (d) A refund claim may be made monthly or whenever the
- 72 claim exceeds one thousand dollars;
- 73 (2) Undyed K-1 kerosene sold at retail through
- 74 dispensers which have been designed and constructed to
- 75 prevent delivery directly from the dispenser into a vehicle
- 76 fuel supply tank, and undyed K-1 kerosene sold at retail
- 77 through nonbarricaded dispensers in quantities of not more
- 78 than twenty-one gallons for use other than for highway
- 79 purposes. Exempt use of undyed kerosene shall be governed
- 80 by rules and regulations of the director. If no rules or
- 81 regulations are promulgated by the director, then the exempt

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82 use of undyed kerosene shall be governed by rules and 83 regulations of the Internal Revenue Service. A distributor 84 or supplier delivering to a retail facility shall obtain an exemption certificate from the owner or operator of such 85 facility stating that its sales conform to the dispenser 86 87 requirements of this subdivision. A licensed distributor, having obtained such certificate, may provide a copy to his 88 or her supplier and obtain undyed kerosene without the tax 89 90 levied by section 142.803. Having obtained such certificate 91 in good faith, such supplier shall be relieved of any 92 responsibility if the fuel is later used in a taxable 93 manner. An ultimate vendor who obtained undyed kerosene 94 upon which the tax levied by section 142.803 had been paid 95 and makes sales qualifying pursuant to this subsection may apply for a refund of the tax pursuant to application, as 96 97 provided in section 142.818, to the director provided the ultimate vendor did not charge such tax to the consumer; 98

- (3) Motor fuel sold to the United States or any agency or instrumentality thereof. This exemption shall be claimed as provided in section 142.818;
- 102 Motor fuel used solely and exclusively as fuel to 103 propel motor vehicles on the public roads and highways of 104 this state when leased or owned and when being operated by a 105 federally recognized Indian tribe in the performance of 106 essential governmental functions, such as providing police, fire, health or water services. The exemption for use 107 108 pursuant to this subdivision shall be made available to the tribal government upon a refund application stating that the 109 motor fuel was purchased for the exclusive use of the tribe 110 111 in performing named essential governmental services;
 - (5) That portion of motor fuel used to operate equipment attached to a motor vehicle, if the motor fuel was

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114 placed into the fuel supply tank of a motor vehicle that has 115 a common fuel reservoir for travel on a highway and for the 116 operation of equipment, or if the motor fuel was placed in a separate fuel tank and used only for the operation of 117 auxiliary equipment. The exemption for use pursuant to this 118 119 subdivision shall be claimed by a refund claim filed by the consumer who shall provide evidence of an allocation of use 120 121 satisfactory to the director;

- (6) Motor fuel acquired by a consumer out-of-state and carried into this state, retained within and consumed from the same vehicle fuel supply tank within which it was imported, except interstate motor fuel users;
- 126 (7) Motor fuel which was purchased tax-paid and which 127 was lost or destroyed as a direct result of a sudden and 128 unexpected casualty or which had been accidentally 129 contaminated so as to be unsalable as highway fuel as shown 130 by proper documentation as required by the director. exemption pursuant to this subdivision shall be refunded to 131 132 the person or entity owning the motor fuel at the time of the contamination or loss. Such person shall notify the 133 director in writing of such event and the amount of motor 134 fuel lost or contaminated within ten days from the date of 135 discovery of such loss or contamination, and within thirty 136 137 days after such notice, shall file an affidavit sworn to by 138 the person having immediate custody of such motor fuel at 139 the time of the loss or contamination, setting forth in full 140 the circumstances and the amount of the loss or contamination and such other information with respect 141
- 143 (8) Dyed diesel fuel or dyed kerosene used for an 144 exempt purpose. This exemption shall be claimed as follows:

thereto as the director may require;

145 (a) A supplier or importer shall take a deduction
146 against motor fuel tax owed on their monthly report for
147 those gallons of dyed diesel fuel or dyed kerosene imported
148 or removed from a terminal or refinery destined for delivery
149 to a point in this state as shown on the shipping papers;

- 150 (b) This exemption shall be claimed by a deduction on 151 the report of the supplier which is otherwise responsible 152 for remitting the tax on removal of the product from a 153 terminal or refinery in this state; and
 - (c) This exemption shall be claimed by the distributor, upon a refund application made to the director within three years. A refund claim may be made monthly or whenever the claim exceeds one thousand dollars; and
 - (9) Motor fuel delivered to any marina within this state that sells such fuel solely for use in any watercraft, as such term is defined in section 306.010, and not accessible to other motor vehicles, is exempt from the fuel tax imposed by this chapter. Any motor fuel distributor that delivers motor fuel to any marina in this state for use solely in any watercraft, as such term is defined in section 306.010, may claim the exemption provided in this subsection. Any motor fuel customer who purchases motor fuel for use in any watercraft, as such term is defined in section 306.010, at a location other than a marina within this state may claim the exemption provided in this subsection by filing a claim for refund of the fuel tax.
 - 3. (1) Beginning on October 1, 2024, an entity exempt from taxation as provided by Section 501(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. Section 501), as amended, to which an individual, person, or entity that is eligible to claim a refund as provided in this section submits all documentation and information required to make a

177 refund application may make a claim for such individual's,

- 178 person's, or entity's refund as provided in this section.
- 179 Upon approval, the refund shall be made to such exempt
- 180 entity.
- 181 (2) A taxpayer who is an individual, person, or entity
- 182 that submits the required information to an exempt entity as
- described in subdivision (1) of this subsection shall be
- allowed to subtract from such taxpayer's Missouri adjusted
- 185 gross income to determine Missouri taxable income an amount
- 186 equal to the total amount eligible for a refund submitted to
- an exempt entity under subdivision (1) of this section for
- 188 the same tax year. Such amount shall be deductible only to
- 189 the extent that such amount is not deducted on the
- 190 taxpayer's federal income tax return for that tax year. The
- 191 department of revenue shall promulgate rules and regulations
- 192 to administer the provisions of this section.
 - 142.822. 1. (1) As used in this section and section
 - 2 142.824, "nonprofit entity" means any entity that is exempt
 - 3 from taxation as provided in Section 501(c)(3) of the
 - 4 Internal Revenue Code of 1986 (26 U.S.C. Section 501), as
 - 5 amended.
 - 6 (2) Motor fuel used for purposes of propelling motor
 - 7 vehicles on highways shall be exempt from the fuel tax
 - 8 collected under subsection 3 of section 142.803, and an
 - 9 exemption and refund may be claimed by the taxpayer if the
 - 10 tax has been paid and no refund has been previously issued,
 - 11 provided that the taxpayer applies for the exemption and
- 12 refund as specified in this section. Beginning on and after
- 13 October 1, 2024, any nonprofit entity to which a taxpayer
- 14 who is eligible to claim a refund as provided in this
- 15 section submits all documentation and information required
- 16 to make a refund application may make a claim for such

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taxpayer's refund as provided in this section. Upon approval, the refund shall be made to such nonprofit entity.

- 2. (1) The exemption and refund shall be issued on a fiscal year basis, based on motor fuel tax paid and collected through the end of fiscal year 2024, to each person who pays the fuel tax collected under subsection 3 of section 142.803 and who claims an exemption and refund in accordance with this section, and shall apply so that the fuel taxpayer has no liability for the tax collected in that fiscal year under subsection 3 of section 142.803.
- Beginning in fiscal year 2025, exemptions and refunds issued under this section shall be based on the tax year. Any fuel taxes collected under subsection 3 of section 142.803 from July 1, 2024, to December 31, 2024, shall be reported under the provisions of subsection 4 of this section. Any fuel taxes collected under subsection 3 of section 142.803 from January 1, 2025, to December 31, 2025, and each tax year thereafter, shall be reported under the provisions of subsection 4 of this section. Exemptions and refunds shall be issued to persons who pay the fuel tax collected under subsection 3 of section 142.803 and who claim an exemption and refund in accordance with this section and shall apply so that the fuel taxpayer has no liability for the tax collected in the corresponding tax year under subsection 3 of section 142.803.
- [2.] 3. To claim an exemption and refund in accordance with subdivision (1) of subsection 2 of this section, a person shall present to the director a statement containing a written verification that the claim is made under penalty of perjury and that states the total fuel tax paid in the applicable fiscal year for each vehicle for which the exemption and refund is claimed. The claim shall [not be

- 49 transferred or assigned, and shall] be filed on or after
- 50 July first, but not later than September thirtieth,
- 51 following the fiscal year for which the exemption and refund
- 52 is claimed. The claim statement may be submitted
- 53 electronically, and shall at a minimum include the following
- 54 information:
- 55 (1) [Vehicle identification number of the motor
- vehicle into which the motor fuel was delivered;
- 57 (2)] Date of sale;
- 58 [(3)] (2) Name and address of purchaser;
- [(4) Name and address of seller;
- (5)] (3) Number of gallons purchased; [and
- (6) (4) Number of gallons purchased and charged
- 62 Missouri fuel tax, as a separate item; and
- 63 (5) If the claim is submitted by a nonprofit entity:
- 64 (a) Documentation of the nonprofit entity's tax-exempt 65 status; and
- 66 (b) A statement signed by the purchaser indicating
- 67 that the nonprofit entity is entitled to the purchaser's
- 68 refund.
- 69 4. To claim an exemption and refund in accordance with
- 70 subdivision (2) of subsection 2 of this section, a person
- 71 may elect to proceed under either subdivision (1) or (2) of
- 72 this subsection:
- 73 (1) For a receipt-based exemption and refund under
- 74 this subdivision, a person shall present to the director a
- 75 statement containing a written verification that the claim
- 76 is made under penalty of perjury and that states the total
- 77 fuel tax paid in the applicable tax year for each vehicle
- 78 for which the exemption and refund is claimed. The claim
- 79 shall not be transferred or assigned and shall be filed on
- 80 or after January fifteenth but not later than April

81 fifteenth after the close of the tax year for which the

- 82 exemption and refund is claimed. A person claiming a refund
- 83 under this subdivision shall not be entitled to claim a
- 84 standard refund under subdivision (2) of this subsection for
- 85 the same tax year. The claim statement may be submitted
- 86 electronically and shall at a minimum include the following
- 87 information:
- 88 (a) Date of sale;
- 89 (b) Name and address of purchaser;
- 90 (c) Number of gallons purchased;
- 91 (d) Number of gallons purchased and charged Missouri
- 92 fuel tax, as a separate item; and
- 93 (e) An affirmation that such person is claiming the
- 94 itemized refund and shall not claim the standard refund
- 95 under subdivision (2) of this subsection; or
- 96 (2) For a standard refund under this subdivision, at
- 97 the time a person files his or her Missouri income tax
- 98 return, a person may select to claim the exemption and
- 99 refund as a standard refund applied as an immediate refund
- 100 or applied as a credit against the person's Missouri income
- 101 tax liability under chapter 143. A person claiming a
- 102 standard refund under this subdivision shall not be entitled
- 103 to claim a receipt-based refund under subdivision (1) of
- 104 this subsection for the same tax year. For the purposes of
- 105 this subdivision, the term "standard refund" shall mean the
- 106 exemption and refund provided under this section, applied
- 107 for and claimed by a person as a set, flat amount under
- 108 paragraph (a) of this subdivision, selected to be refunded
- 109 to such person as either an immediate refund or credit
- 110 applied against the person's Missouri income tax liability
- under chapter 143.
- 112 (a) The standard refund shall be allocated as follows:

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- a. Thirty dollars for the 2024 tax year;
- b. Forty-five dollars for the 2025 tax year;
- 115 c. Sixty dollars for the 2026 tax year;
- d. Seventy-five dollars for all tax years beginning on
- or after January 1, 2027.
- 118 (b) A person shall file a form, provided by the
- 119 department of revenue, with such person's Missouri income
- 120 tax return, if applicable. The claim shall not be
- 121 transferred or assigned and the form shall be filed on or
- 122 after January fifteenth but not later than April fifteenth
- 123 after the close of the tax year for which the exemption and
- 124 refund is claimed.
- 125 (c) Such form may be submitted electronically and at
- 126 minimum shall include:
- 127 a. The person's selection of the standard refund taken
- 128 as a refund or as a credit against chapter 143 income taxes,
- 129 as provided under this subdivision, that he or she is
- 130 claiming for the applicable tax year;
- b. An affirmation that such person is claiming the
- 132 standard refund and shall not claim the receipt-based refund
- under subdivision (1) of this subsection;
- 134 c. The vehicle identification number of the motor
- 135 vehicle into which the motor fuel was delivered;
- d. The name and address of the person making the claim;
- 137 e. Information or identification showing that such
- 138 person was the owner of a vehicle licensed in Missouri;
- f. An affirmation that such person made eligible
- 140 purchases under this section in the tax year for which the
- 141 exemption and refund is claimed; and
- g. Any other information that the department may
- 143 require to fulfill the obligations under this section.

The exemption and refund as reimbursed under the provisions of this section shall be paid out of the proceeds of the additional tax under subsection 3 of section Refunds shall not exceed the tax collected under subsection 3 of section 142.803. If amount of refunds claimed under this section in a tax year exceeds the tax collected for the tax year, refunds shall be allowed based on the order in which they are claimed. The qualifications provided under subsections 4 and 5 of this section shall be subject to audit by the department.

- [3.] 6. Every person shall maintain and keep records supporting the claim statement filed with the department of revenue for a period of three years to substantiate all claims for exemption and refund of the motor fuel tax, together with invoices, original sales receipts marked paid by the seller, bills of lading, and other pertinent records and paper as may be required by the director for reasonable administration of this chapter. The requirement to maintain records shall be the responsibility of any nonprofit entity to which a purchaser submits claim records required by this section.
- [4.] 7. The director may make any investigation necessary before issuing an exemption and refund under this section, and may investigate an exemption and refund under this section after it has been issued and within the time frame for making adjustments to the tax pursuant to this chapter.
- 171 [5.] 8. If an exemption and refund is not issued
 172 within forty-five days of an accurate and complete filing,
 173 as required by this chapter, the director shall pay interest
 174 at the rate provided in section 32.065 accruing after the

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expiration of the forty-five-day period until the date the exemption and refund is issued.

- 177 [6.] 9. (1) Except as provided in subdivision (2) of 178 this subsection, the exemption and refund specified in this 179 section shall be available only with regard to motor fuel 180 delivered into a motor vehicle with a gross weight, as 181 defined in section 301.010, of twenty-six thousand pounds or 182 less.
 - (2) The exemption and refund specified in this subsection shall be available with regard to motor fuel delivered into a motor vehicle with a gross weight that exceeds twenty-six thousand pounds when the motor vehicle is owned by a corporation licensed in Missouri with its primary headquarters in Missouri, or owned by a sole proprietor whose home office is located in Missouri, provided that the corporation or sole proprietor submits documentation to the director that any exemption and refund claimed is based solely on fuel delivered into a motor vehicle while it was operating in the state of Missouri. If the motor vehicle was operated in multiple states, the applicant shall submit documentation that separates the fuel delivered to the vehicle while operating in other states from the fuel delivered to the vehicle while operating in the state of Missouri.
 - 10. The department of revenue shall develop a mobile application that allows claims to be submitted on a person's phone at the time of motor fuel purchase in lieu of the procedures set out under subsection 2 of this section. The application shall be designed so that the person submitting the claim is required to demonstrate that he or she is at the motor fuel pump. The development and maintenance of the

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application shall be paid with funds that come from the fuel tax road fund.

[7.] 11. The director shall promulgate rules as 208 necessary to implement the provisions of this section. 209 Any 210 rule or portion of a rule, as that term is defined in 211 section 536.010, that is created under the authority 212 delegated in this section shall become effective only if it 213 complies with and is subject to all of the provisions of 214 chapter 536 and, if applicable, section 536.028. 215 section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 216 217 536 to review, to delay the effective date, or to disapprove 218 and annul a rule are subsequently held unconstitutional, 219 then the grant of rulemaking authority and any rule proposed 220 or adopted after August 28, 2021, shall be invalid and void. 142.824. 1. To claim a refund in accordance with section 142.815, a person shall present to the director a 2 statement containing a written verification that the claim 3 4 is made under penalties of perjury and lists the total amount of motor fuel purchased and used for exempt 5 6 purposes. Beginning on October 1, 2024, any nonprofit 7 entity to which a person who is eliqible to claim a refund 8 as provided in this section submits all documentation and 9 information required to make a refund application may make a claim for such person's refund as provided in this section. 10 Upon approval, the refund shall be made to such nonprofit 11 The claim shall [not be transferred or assigned and 12 shall] be filed not more than three years after the date the 13 motor fuel was imported, removed or sold if the claimant is 14 a supplier, importer, exporter or distributor. If the claim 15

is filed by the ultimate consumer, a consumer must file the

claim within one year of the date of purchase or April

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- 18 fifteenth following the year of purchase, whichever is
- 19 later. The claim statement may be submitted electronically,
- 20 and shall be supported by documentation as approved by the
- 21 director and shall include the following information:
- 22 (1) Date of sale;
- 23 (2) Name and address of purchaser;
- 24 (3) [Name and address of seller;
- 25 (4)] Number of gallons purchased and base price per
- 26 gallon;
- [(5)] (4) Number of gallons purchased and charged
- 28 Missouri fuel tax, as a separate item; [and
- 29 (6)] (5) Number of gallons purchased and charged sales
- 30 tax, if applicable, as a separate item; and
- 31 (6) If the claim is submitted by a nonprofit entity:
- 32 (a) Documentation of the nonprofit entity's tax-exempt
- 33 status; and
- 34 (b) A statement signed by the purchaser indicating
- 35 that the nonprofit entity is entitled to the purchaser's
- 36 refund.
- 37 2. If the original sales slip or invoice is lost or
- 38 destroyed, a statement to that effect shall accompany the
- 39 claim for refund, and the claim statement shall also set
- 40 forth the serial number of the invoice. If the director
- 41 finds the claim is otherwise regular, the director may allow
- 42 such claim for refund.
- 43 3. The director may make any investigation necessary
- 44 before refunding the motor fuel tax to a person and may
- 45 investigate a refund after the refund has been issued and
- 46 within the time frame for making adjustments to the tax
- 47 pursuant to this chapter.
- 4. In any case where a refund would be payable to a
- 49 supplier pursuant to this chapter, the supplier may claim a

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50 credit in lieu of such refund for a period not to exceed 51 three years.

- 52 5. Every person shall maintain and keep for a period of three years records to substantiate all claims for refund 53 54 of the motor fuel tax, together with invoices, original sales slips marked paid by the seller, bills of lading, and 55 other pertinent records and paper as may be required by the 56 57 director for reasonable administration of this chapter. 58 requirement to maintain records shall be the responsibility 59 of any nonprofit entity to which a purchaser submits claim 60 records required by this section.
 - 6. Motor fuel tax that has been paid more than once with respect to the same gallon of motor fuel shall be refunded by the director to the person who last paid the tax after the subsequent taxable event upon submitting proof satisfactory to the director.
- 7. Motor fuel tax that has otherwise been erroneously paid by a person shall be refunded by the director upon proof shown satisfactory to the director.
- 8. If a refund is not issued within forty-five days of an accurate and complete filing, as required by this chapter, the director shall pay interest at the rate provided in section 32.065 accruing after the expiration of the forty-five-day period until the date the refund is issued.
- 9. The director shall promulgate rules as necessary to implement the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter

536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.

