SECOND REGULAR SESSION

SENATE BILL NO. 759

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR HOUGH.

3894S.01I

ADRIANE D. CROUSE, Secretary

AN ACT

To repeal section 32.087, RSMo, and to enact in lieu thereof one new section relating to local sales taxes.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 32.087, RSMo, is repealed and one new

- 2 section enacted in lieu thereof, to be known as section 32.087,
- 3 to read as follows:
 - 32.087. 1. Within ten days after the adoption of any
- 2 ordinance or order in favor of adoption of any local sales
- 3 tax authorized under the local sales tax law by the voters
- 4 of a taxing entity, the governing body or official of such
- 5 taxing entity shall forward to the director of revenue by
- 6 United States registered mail or certified mail a certified
- 7 copy of the ordinance or order. The ordinance or order
- 8 shall reflect the effective date thereof.
- 9 2. Any local sales tax so adopted shall become
- 10 effective on the first day of the second calendar quarter
- 11 after the director of revenue receives notice of adoption of
- 12 the local sales tax, except as provided in subsection 18 of
- 13 this section, and shall be imposed on all transactions on
- 14 which the Missouri state sales tax is imposed.
- 15 3. (1) Every retailer within the jurisdiction of one
- or more taxing entities which has imposed one or more local
- 17 sales taxes under the local sales tax law shall add all
- 18 taxes so imposed along with the tax imposed by the sales tax

- 19 law of the state of Missouri to the sale price and, when
- 20 added, the combined tax shall constitute a part of the
- 21 price, and shall be a debt of the purchaser to the retailer
- 22 until paid, and shall be recoverable at law in the same
- 23 manner as the purchase price. The combined rate of the
- 24 state sales tax and all local sales taxes shall be the sum
- of the rates, multiplying the combined rate times the amount
- of the sale.
- 27 (2) In addition to any local sales tax imposed or
- 28 authorized under the local sales tax law as of January 1,
- 29 2023, any taxing jurisdiction may impose one or more sales
- 30 taxes on all retail sales made in such taxing jurisdiction
- 31 which are subject to taxation under the provisions of
- 32 chapter 144 for any purpose designated by the taxing
- 33 jurisdiction in its ballot of submission to its voters;
- 34 provided, however, that no sales tax shall be effective
- 35 unless the governing body of the taxing jurisdiction submits
- 36 to the voters of the taxing jurisdiction, at a state general
- 37 election, a proposal to authorize the taxing jurisdiction to
- 38 impose a tax under the provisions of this subsection. The
- 39 taxes authorized by this subsection shall be in addition to
- 40 any and all other sales taxes allowed by law.
- 41 (3) The ballot of submission shall contain, but need
- 42 not be limited to, the following language:
- 43 Shall (taxing jurisdiction's name)
- impose a sales tax at the rate of (insert
- amount) for the purpose of (insert
- 46 purpose)?
- 47 □ **YES** □ **NO**
- 48 If you are in favor of the question, place an
- 49 "X" in the box opposite "YES". If you are

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opposed to the question, place an "X" in the box opposite "NO".

- If a majority of the votes cast on the proposal by the qualified voters voting thereon are in favor of the proposal, then the sales tax shall be in effect. If a majority of the votes cast by the qualified voters voting are opposed to the proposal, then the governing body of the taxing jurisdiction shall have no power to impose the sales tax authorized by this subsection unless and until the governing body of the taxing jurisdiction shall again have submitted another proposal to authorize it to impose the sales tax under the provisions of this subsection and such proposal is approved by a majority of the qualified voters voting thereon.
- 64 (4) Sales taxes imposed or authorized under the local 65 sales tax law as of January 1, 2023, and under the 66 provisions of this subsection shall not exceed the following 67 amounts:
 - (a) For local sales taxes imposed and retained by a taxing entity that is incorporated as a city, town, or village, the total combined rate shall not exceed four and one-half percent;
- 72 (b) For local sales taxes imposed and retained by a 73 county, excluding cities not within a county, the total 74 combined rate shall not exceed four and one-half percent;
- (c) For local sales taxes imposed and retained by a

 city not within a county, the total combined rate shall not

 exceed nine percent;
- (d) For local sales taxes imposed and retained by all taxing jurisdictions other than those described in paragraphs (a) to (c) of this subdivision, the total

- 81 combined rate of sales taxes in any given taxing
- 82 jurisdiction shall not exceed three percent. For the
- 83 purposes of this paragraph, local sales taxes imposed by
- 84 taxing entities described in paragraphs (a) to (c) of this

- 85 subdivision in a given taxing jurisdiction shall not be
- 86 included in the calculation of the total combined rate of
- 87 sales taxes under this paragraph.
- 88 (5) (a) In any election in which more than one sales
- 89 tax levy is approved by the voters, and the passage of such
- 90 levies results in a combined rate of sales tax in excess of
- 91 the limits provided for under subdivision (4) of this
- 92 subsection, only the sales tax levy receiving the most votes
- 93 shall become effective, provided such levy does not result
- 94 in a combined rate of sales tax in excess of the limits
- 95 provided for under subdivision (4) of this subsection.
- 96 (b) No taxing jurisdiction with a combined rate of
- 97 sales tax in excess of the rates provided in subdivision (4)
- 98 of this subsection as of August 28, 2022, shall be required
- 99 to reduce or repeal any such sales tax rate.
- 100 4. The brackets required to be established by the
- 101 director of revenue under the provisions of section 144.285
- 102 shall be based upon the sum of the combined rate of the
- 103 state sales tax and all local sales taxes imposed under the
- 104 provisions of the local sales tax law.
- 105 5. (1) The ordinance or order imposing a local sales
- 106 tax under the local sales tax law shall impose a tax upon
- 107 all transactions upon which the Missouri state sales tax is
- 108 imposed to the extent and in the manner provided in sections
- 109 144.010 to 144.525, and the rules and regulations of the
- 110 director of revenue issued pursuant thereto; except that the
- 111 rate of the tax shall be the sum of the combined rate of the
- 112 state sales tax or state highway use tax and all local sales

taxes imposed under the provisions of the local sales tax 113 114 law. 115 (2) Notwithstanding any other provision of law to the contrary, local taxing jurisdictions, except those in which 116 voters have approved a local use tax under section 144.757, 117 shall have placed on the ballot on or after the general 118 election in November 2014, but no later than the general 119 120 election in November 2022, whether to repeal application of 121 the local sales tax to the titling of motor vehicles, 122 trailers, boats, and outboard motors that are subject to state sales tax under section 144.020 and purchased from a 123 source other than a licensed Missouri dealer. The ballot 124 125 question presented to the local voters shall contain substantially the following language: 126 127 Shall the (local jurisdiction's name) discontinue applying and collecting the local 128 sales tax on the titling of motor vehicles, 129 trailers, boats, and outboard motors that were 130 purchased from a source other than a licensed 131 Missouri dealer? 132 133 Approval of this measure will result in a 134 reduction of local revenue to provide for vital (local jurisdiction's 135 services for 136 name) and it will place Missouri dealers of motor vehicles, outboard motors, boats, and trailers at 137 138 a competitive disadvantage to non-Missouri dealers of motor vehicles, outboard motors, boats, and 139 trailers. 140 141 □ YES □ NO 142 If you are in favor of the question, place an "X" 143 in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite 144 "NO". 145

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146 If the ballot question set forth in subdivision 147 (2) of this subsection receives a majority of the votes cast 148 in favor of the proposal, or if the local taxing jurisdiction fails to place the ballot question before the 149 150 voters on or before the general election in November 2022, 151 the local taxing jurisdiction shall cease applying the local sales tax to the titling of motor vehicles, trailers, boats, 152 153 and outboard motors that were purchased from a source other 154 than a licensed Missouri dealer.

- In addition to the requirement that the ballot question set forth in subdivision (2) of this subsection be placed before the voters, the governing body of any local taxing jurisdiction that had previously imposed a local use tax on the use of motor vehicles, trailers, boats, and outboard motors may, at any time, place a proposal on the ballot at any election to repeal application of the local sales tax to the titling of motor vehicles, trailers, boats, and outboard motors purchased from a source other than a licensed Missouri dealer. If a majority of the votes cast by the registered voters voting thereon are in favor of the proposal to repeal application of the local sales tax to such titling, then the local sales tax shall no longer be applied to the titling of motor vehicles, trailers, boats, and outboard motors purchased from a source other than a licensed Missouri dealer. If a majority of the votes cast by the registered voters voting thereon are opposed to the proposal to repeal application of the local sales tax to such titling, such application shall remain in effect.
- (5) In addition to the requirement that the ballot question set forth in subdivision (2) of this subsection be placed before the voters on or after the general election in November 2014, and on or before the general election in

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178 November 2022, whenever the governing body of any local 179 taxing jurisdiction imposing a local sales tax on the sale 180 of motor vehicles, trailers, boats, and outboard motors receives a petition, signed by fifteen percent of the 181 182 registered voters of such jurisdiction voting in the last 183 gubernatorial election, and calling for a proposal to be placed on the ballot at any election to repeal application 184 185 of the local sales tax to the titling of motor vehicles, trailers, boats, and outboard motors purchased from a source 186 187 other than a licensed Missouri dealer, the governing body shall submit to the voters of such jurisdiction a proposal 188 to repeal application of the local sales tax to such 189 190 titling. If a majority of the votes cast by the registered 191 voters voting thereon are in favor of the proposal to repeal 192 application of the local sales tax to such titling, then the 193 local sales tax shall no longer be applied to the titling of 194 motor vehicles, trailers, boats, and outboard motors purchased from a source other than a licensed Missouri 195 196 dealer. If a majority of the votes cast by the registered voters voting thereon are opposed to the proposal to repeal 197 application of the local sales tax to such titling, such 198 199 application shall remain in effect. 200

- (6) Nothing in this subsection shall be construed to authorize the voters of any jurisdiction to repeal application of any state sales or use tax.
- vehicles, trailers, boats, and outboard motors purchased from a source other than a licensed Missouri dealer is repealed, such repeal shall take effect on the first day of the second calendar quarter after the election. If any local sales tax on the titling of motor vehicles, trailers, boats, and outboard motors purchased from a source other

210 than a licensed Missouri dealer is required to cease to be

211 applied or collected due to failure of a local taxing

jurisdiction to hold an election pursuant to subdivision (2)

of this subsection, such cessation shall take effect on

214 March 1, 2023.

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215 (8) Notwithstanding any provision of law to the

216 contrary, if any local sales tax on the titling of motor

vehicles, trailers, boats, and outboard motors purchased

218 from a source other than a licensed Missouri dealer is

repealed after the general election in November 2014, or if

220 the taxing jurisdiction failed to present the ballot to the

voters at a general election on or before November 2022,

222 then the governing body of such taxing jurisdiction may, at

223 any election subsequent to the repeal or after the general

224 election in November 2022, if the jurisdiction failed to

present the ballot to the voters, place before the voters

226 the issue of imposing a sales tax on the titling of motor

vehicles, trailers, boats, and outboard motors that are

228 subject to state sales tax under section 144.020 that were

229 purchased from a source other than a licensed Missouri

230 dealer. The ballot question presented to the local voters

231 shall contain substantially the following language:

232 Shall the _____ (local jurisdiction's name)
233 apply and collect the local sales tax on the
234 titling of motor vehicles, trailers, boats, and
235 outboard motors that are subject to state sales
236 tax under section 144.020 and purchased from a
237 source other than a licensed Missouri dealer?

Approval of this measure will result in an increase of local revenue to provide for vital services for _____ (local jurisdiction's name), and it will remove a competitive advantage that non-Missouri dealers of motor vehicles,

243 outboard motors, boats, and trailers have over

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244 Missouri dealers of motor vehicles, outboard 245 motors, boats, and trailers.

246 □ YES □ NO

If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

- (9) If any local sales tax on the titling of motor vehicles, trailers, boats, and outboard motors purchased from a source other than a licensed Missouri dealer is adopted, such tax shall take effect and be imposed on the first day of the second calendar quarter after the election.
- 256 6. On and after the effective date of any local sales tax imposed under the provisions of the local sales tax law, 257 258 the director of revenue shall perform all functions incident to the administration, collection, enforcement, and 259 operation of the tax, and the director of revenue shall 260 collect in addition to the sales tax for the state of 261 262 Missouri all additional local sales taxes authorized under the authority of the local sales tax law. All local sales 263 264 taxes imposed under the local sales tax law together with all taxes imposed under the sales tax law of the state of 265 Missouri shall be collected together and reported upon such 266 forms and under such administrative rules and regulations as 267 may be prescribed by the director of revenue. 268
- 7. All applicable provisions contained in sections
 144.010 to 144.525 governing the state sales tax and section
 32.057, the uniform confidentiality provision, shall apply
 to the collection of any local sales tax imposed under the
 local sales tax law except as modified by the local sales
 tax law.

- 275 8. All exemptions granted to agencies of government, 276 organizations, persons and to the sale of certain articles 277 and items of tangible personal property and taxable services 278 under the provisions of sections 144.010 to 144.525, as 279 these sections now read and as they may hereafter be 280 amended, it being the intent of this general assembly to 281 ensure that the same sales tax exemptions granted from the 282 state sales tax law also be granted under the local sales 283 tax law, are hereby made applicable to the imposition and 284 collection of all local sales taxes imposed under the local 285 sales tax law.
- 286 The same sales tax permit, exemption certificate 287 and retail certificate required by sections 144.010 to 288 144.525 for the administration and collection of the state 289 sales tax shall satisfy the requirements of the local sales 290 tax law, and no additional permit or exemption certificate 291 or retail certificate shall be required; except that the director of revenue may prescribe a form of exemption 292 293 certificate for an exemption from any local sales tax 294 imposed by the local sales tax law.
- 295 10. All discounts allowed the retailer under the
 296 provisions of the state sales tax law for the collection of
 297 and for payment of taxes under the provisions of the state
 298 sales tax law are hereby allowed and made applicable to any
 299 local sales tax collected under the provisions of the local
 300 sales tax law.
- 301 11. The penalties provided in section 32.057 and
 302 sections 144.010 to 144.525 for a violation of the
 303 provisions of those sections are hereby made applicable to
 304 violations of the provisions of the local sales tax law.
- 305 12. (1) For the purposes of any local sales tax
 306 imposed by an ordinance or order under the local sales tax

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307 law, all sales, except the sale of motor vehicles, trailers, 308 boats, and outboard motors required to be titled under the 309 laws of the state of Missouri, shall be deemed to be consummated at the place of business of the retailer unless 310 the tangible personal property sold is delivered by the 311 retailer or his agent to an out-of-state destination. 312 the event a retailer has more than one place of business in 313 314 this state which participates in the sale, the sale shall be deemed to be consummated at the place of business of the 315 316 retailer where the initial order for the tangible personal property is taken, even though the order must be forwarded 317

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billing. A sale by a retailer's agent or employee shall be deemed to be consummated at the place of business from which he works.

elsewhere for acceptance, approval of credit, shipment or

- 322 For the purposes of any local sales tax imposed by 323 an ordinance or order under the local sales tax law, the sales tax upon the titling of all motor vehicles, trailers, 324 325 boats, and outboard motors shall be imposed at the rate in effect at the location of the residence of the purchaser, 326 and remitted to that local taxing entity, and not at the 327 place of business of the retailer, or the place of business 328 329 from which the retailer's agent or employee works.
- 330 (3) For the purposes of any local tax imposed by an
 331 ordinance or under the local sales tax law on charges for
 332 mobile telecommunications services, all taxes of mobile
 333 telecommunications service shall be imposed as provided in
 334 the Mobile Telecommunications Sourcing Act, 4 U.S.C.
 335 Sections 116 through 124, as amended.
- 13. Local sales taxes shall not be imposed on the
 337 seller of motor vehicles, trailers, boats, and outboard
 338 motors required to be titled under the laws of the state of

339 Missouri, but shall be collected from the purchaser by the

340 director of revenue at the time application is made for a

- 341 certificate of title, if the address of the applicant is
- 342 within a taxing entity imposing a local sales tax under the
- 343 local sales tax law.
- 344 14. The director of revenue and any of his deputies,
- assistants and employees who have any duties or
- 346 responsibilities in connection with the collection, deposit,
- 347 transfer, transmittal, disbursement, safekeeping,
- 348 accounting, or recording of funds which come into the hands
- 349 of the director of revenue under the provisions of the local
- 350 sales tax law shall enter a surety bond or bonds payable to
- 351 any and all taxing entities in whose behalf such funds have
- 352 been collected under the local sales tax law in the amount
- of one hundred thousand dollars for each such tax; but the
- 354 director of revenue may enter into a blanket bond covering
- 355 himself and all such deputies, assistants and employees.
- 356 The cost of any premium for such bonds shall be paid by the
- 357 director of revenue from the share of the collections under
- 358 the sales tax law retained by the director of revenue for
- 359 the benefit of the state.
- 360 15. The director of revenue shall annually report on
- 361 his management of each trust fund which is created under the
- 362 local sales tax law and administration of each local sales
- 363 tax imposed under the local sales tax law. He shall provide
- 364 each taxing entity imposing one or more local sales taxes
- 365 authorized by the local sales tax law with a detailed
- 366 accounting of the source of all funds received by him for
- 367 the taxing entity. Notwithstanding any other provisions of
- 368 law, the state auditor shall annually audit each trust
- 369 fund. A copy of the director's report and annual audit

370 shall be forwarded to each taxing entity imposing one or 371 more local sales taxes.

- 16. Within the boundaries of any taxing entity where 372 one or more local sales taxes have been imposed, if any 373 374 person is delinquent in the payment of the amount required 375 to be paid by him under the local sales tax law or in the event a determination has been made against him for taxes 376 and penalty under the local sales tax law, the limitation 377 378 for bringing suit for the collection of the delinquent tax 379 and penalty shall be the same as that provided in sections 380 144.010 to 144.525. Where the director of revenue has determined that suit must be filed against any person for 381 382 the collection of delinquent taxes due the state under the 383 state sales tax law, and where such person is also 384 delinquent in payment of taxes under the local sales tax 385 law, the director of revenue shall notify the taxing entity 386 in the event any person fails or refuses to pay the amount of any local sales tax due so that appropriate action may be 387 388 taken by the taxing entity.
- Where property is seized by the director of 389 390 revenue under the provisions of any law authorizing seizure of the property of a taxpayer who is delinquent in payment 391 392 of the tax imposed by the state sales tax law, and where 393 such taxpayer is also delinquent in payment of any tax 394 imposed by the local sales tax law, the director of revenue 395 shall permit the taxing entity to join in any sale of 396 property to pay the delinquent taxes and penalties due the state and to the taxing entity under the local sales tax 397 The proceeds from such sale shall first be applied to 398 all sums due the state, and the remainder, if any, shall be 399 400 applied to all sums due such taxing entity.

If a local sales tax has been in effect for at 401 402 least one year under the provisions of the local sales tax 403 law and voters approve reimposition of the same local sales 404 tax at the same rate at an election as provided for in the local sales tax law prior to the date such tax is due to 405 406 expire, the tax so reimposed shall become effective the first day of the first calendar quarter after the director 407 408 receives a certified copy of the ordinance, order or 409 resolution accompanied by a map clearly showing the boundaries thereof and the results of such election, 410 provided that such ordinance, order or resolution and all 411 necessary accompanying materials are received by the 412 director at least thirty days prior to the expiration of 413 414 such tax. Any administrative cost or expense incurred by 415 the state as a result of the provisions of this subsection 416 shall be paid by the city or county reimposing such tax.