SENATE SUBSTITUTE

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

HOUSE BILL NO. 2587

AN ACT

To repeal sections 130.029, 143.022, 143.071, 143.081, 144.030, and 285.730, RSMo, and to enact in lieu thereof twenty-one new sections relating to business entities.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 130.029, 143.022, 143.071, 143.081,

- 2 144.030, and 285.730, RSMo, are repealed and twenty-one new
- 3 sections enacted in lieu thereof, to be known as sections
- 4 34.195, 64.008, 65.710, 71.990, 89.500, 130.029, 143.022,
- 5 143.071, 143.081, 143.436, 144.030, 285.730, 407.475, 620.3800,
- 6 620.3900, 620.3905, 620.3910, 620.3915, 620.3920, 620.3925, and
- 7 620.3930, to read as follows:
 - 34.195. 1. This section shall be known and may be
- 2 cited as the "Right-to-Start Act".
- 3 2. No later than June 30, 2024, and annually
- 4 thereafter, the commissioner of administration shall file a
- 5 report with the general assembly that includes, but is not
- 6 limited to:
- 7 (1) The number of contracts awarded to businesses that
- 8 have been in operation for less than three years;
- 9 (2) The percentage of the number of contracts awarded
- 10 to businesses that have been in operation for less than
- 11 three years compared to the total number of contracts
- 12 awarded;

- 13 (3) The total dollar amount of all contracts awarded

 14 to businesses that have been in operation for less than
- three years;
- 16 (4) The percentage of the total dollar amount of
- 17 contracts awarded to businesses that have been in operation
- 18 for less than three years compared to the total dollar
- 19 amount of contracts awarded; and
- 20 (5) The number and total dollar amount of contracts
- 21 awarded to minority-owned businesses compared to the total
- 22 number and dollar amount of contracts awarded.
- 3. The commissioner of administration, in conjunction
- 24 with the office of entrepreneurship under section 620.3800,
- 25 shall produce and file a report with the general assembly
- 26 making recommendations on improving access and resources for
- 27 new Missouri businesses that have been in operation for less
- than three years on or before January 1, 2024. The report
- 29 shall also include recommendations on improving access and
- 30 resources for new minority-owned Missouri businesses that
- 31 have been in operation for less than three years on or
- 32 before January 1, 2024.
 - 64.008. 1. As used in this section, the term "home-
- 2 based work" means any lawful occupation performed by a
- 3 resident within a residential home or accessory structure,
- 4 which is clearly incidental and secondary to the use of the
- 5 dwelling unit for residential purposes and does not change
- 6 the residential character of the residential building or
- 7 adversely affect the character of the surrounding
- 8 neighborhood.
- 9 2. A zoning ordinance or regulation adopted pursuant
- 10 to this chapter that regulates home-based work shall not:
- 11 (1) Prohibit mail order or telephone sales for home-
- 12 based work;

- 13 (2) Prohibit service by appointment within the home or

 14 accessory structure;
- 15 (3) Prohibit or require structural modifications to 16 the home or accessory structure;
- 17 (4) Restrict the hours of operation for home-based 18 work; or
- 19 <u>(5) Restrict storage or the use of equipment that does</u>
 20 not produce effects outside the home or accessory structure.
- 3. A zoning ordinance or regulation adopted pursuant
 to this chapter that regulates home-based work shall not
 contain provisions that explicitly restrict or prohibit a
 particular occupation.
- 25 <u>4. The application of this section does not supersede</u>
 26 any deed restriction, covenant, or agreement restricting the
 27 use of land nor any master deed, by law or other document
 28 applicable to a common interest ownership community.
- 65.710. 1. As used in this section, the term "homebased work" means any lawful occupation performed by a

 resident within a residential home or accessory structure,
 which is clearly incidental and secondary to the use of the
 dwelling unit for residential purposes and does not change
 the residential character of the residential building or
- 7 adversely affect the character of the surrounding
 8 neighborhood.
- 9 <u>2. A zoning ordinance or regulation adopted pursuant</u>
 10 to this chapter that regulates home-based work shall not:
- 11 (1) Prohibit mail order or telephone sales for home12 based work;
- 13 (2) Prohibit service by appointment within the home or accessory structure;
- 15 (3) Prohibit or require structural modifications to 16 the home or accessory structure;

- 17 (4) Restrict the hours of operation for home-based 18 work; or
- 19 <u>(5) Restrict storage or the use of equipment that does</u> 20 not produce effects outside the home or accessory structure.
- 3. A zoning ordinance or regulation adopted pursuant
 to this chapter that regulates home-based work shall not
 contain provisions that explicitly restrict or prohibit a
- 24 particular occupation.
- 25 <u>4. The application of this section does not supersede</u> 26 any deed restriction, covenant, or agreement restricting the
- 27 use of land nor any master deed, by law or other document
- 28 applicable to a common interest ownership community.
- 71.990. 1. As used in this section, the following terms mean:
- 5 (2) "Home-based business", any business operated in a
 6 residential dwelling that manufactures, provides, or sells
 7 goods or services and that is owned and operated by the
 8 owner or tenant of the residential dwelling.
- 9 <u>2. Any person who resides in a residential dwelling</u>
 10 may use the residential dwelling for a home-based business
 11 unless such use is restricted by:
- 12 (1) Any deed restriction, covenant, or agreement 13 restricting the use of land; or
- 14 (2) Any master deed, bylaw, or other document 15 applicable to a common-interest ownership community.
- 3. Except as prescribed under subsection 4 of this
 section, a political subdivision shall not prohibit the
 operation of a no-impact, home-based business or otherwise
 require a person to apply for, register for, or obtain any
 permit, license, variance, or other type of prior approval
 from the political subdivision to operate a no-impact, home-

- 22 based business. For the purposes of this section, a home-
- 23 based business qualifies as a no-impact, home-based business
- 24 if:
- 25 (1) The total number of employees and clients on-site
- 26 at one time does not exceed the occupancy limit for the
- 27 residential dwelling; and
- 28 (2) The activities of the business:
- 29 (a) Are limited to the sale of lawful goods and
- 30 services;
- 31 (b) May involve having more than one client on the
- 32 property at one time;
- 33 (c) Do not cause a substantial increase in traffic
- through the residential area;
- 35 (d) Do not violate any parking regulations established
- 36 by the political subdivision;
- 37 (e) Occur inside the residential dwelling or in the
- 38 yard of the residential dwelling;
- 39 (f) Are not visible from the street; and
- 40 (q) Do not violate any narrowly tailored regulation
- 41 established under subsection 4 of this section.
- 4. A political subdivision may establish reasonable
- 43 regulations on a home-based business if the regulations are
- 44 narrowly tailored for the purpose of:
- 45 (1) Protecting the public health and safety, including
- 46 regulations related to fire and building codes, health and
- 47 sanitation, transportation or traffic control, solid or
- 48 hazardous waste, pollution, and noise control; or
- 49 (2) Ensuring that the business activity is compliant
- 50 with state and federal law and paying applicable taxes.
- 51 5. No political subdivision shall require a person, as
- 52 a condition of operating a home-based business, to:
- 53 (1) Rezone the property for commercial use;

54	(2) Obtain a home-based business license or other
55	general business license; or
56	(3) Install or equip fire sprinklers in a single-
57	family detached residential dwelling or any residential
58	dwelling with no more than two dwelling units.
59	6. Whether a regulation complies with this section is
60	a judicial question, and the political subdivision that
61	enacts the regulation shall establish by clear and
62	convincing evidence that the regulation complies with this
63	section.
	89.500. 1. As used in this section, the term "home-
2	based work" means any lawful occupation performed by a
3	resident within a residential home or accessory structure,
4	which is clearly incidental and secondary to the use of the
5	dwelling unit for residential purposes and does not change
6	the residential character of the residential building or
7	adversely affect the character of the surrounding
8	neighborhood.

- 9 <u>2. A zoning ordinance or regulation adopted pursuant</u>
 10 to this chapter that regulates home-based work shall not:
- 11 (1) Prohibit mail order or telephone sales for home12 based work;
- 13 (2) Prohibit service by appointment within the home or accessory structure;
- 15 (3) Prohibit or require structural modifications to

 16 the home or accessory structure;
- 17 (4) Restrict the hours of operation for home-based 18 work; or
- 19 <u>(5) Restrict storage or the use of equipment that does</u>
 20 not produce effects outside the home or accessory structure.
- 21 3. A zoning ordinance or regulation adopted pursuant 22 to this chapter that regulates home-based work shall not

- contain provisions that explicitly restrict or prohibit aparticular occupation.
- 4. The application of this section does not supersede
 any deed restriction, covenant, or agreement restricting the
 use of land nor any master deed, by law or other document
 applicable to a common interest ownership community.
- 130.029. 1. Nothing herein contained shall be

 construed to prohibit any corporation organized under any

 general or special law of this state, or any other state or

 by an act of the Congress of the United States or any labor

 organization, cooperative association or mutual association

 from making any contributions or expenditures, provided:
- 7 (1) That the board of directors of any corporation by 8 resolution has authorized contributions or expenditures, or 9 by resolution has authorized a designated officer to make 10 such contributions or expenditures; or

- (2) That the members of any labor organization, cooperative association or mutual association have authorized contributions or expenditures by a majority vote of the members present at a duly called meeting of any such labor organization, cooperative association or mutual association or by such vote has authorized a designated officer to make such contributions or expenditures.
- 2. No provision of this section shall be construed to authorize contributions or expenditures otherwise prohibited by, or to change any necessary percentage of vote otherwise required by, the articles of incorporation or association or bylaws of such labor organization, corporation, cooperative or mutual association.
- 3. Authority to make contributions or expenditures as authorized by this section shall be adopted by general or specific resolution. This resolution shall state the total amount of contributions or expenditures authorized, the

- purposes of such contributions or expenditures and the time
- 29 period within which such authority shall exist.
- 4. (1) Any limited liability company that is duly
- 31 registered pursuant to chapter 347 and that has not elected
- 32 to be classified as a corporation under the federal tax code
- 33 may make contributions to any committee if the limited
- 34 liability company has:
- 35 (a) Been in existence for at least one year prior to
- 36 such contribution; and
- 37 (b) Electronically filed with the Missouri ethics
- 38 commission indicating that the limited liability company is
- 39 a legitimate business with a legitimate business interest
- 40 and is not created for the sole purpose of making campaign
- 41 contributions.
- 42 (2) The Missouri ethics commission shall develop a
- 43 method for limited liability companies to use for purposes
- 44 of paragraph (b) of subdivision (1) of this subsection. The
- 45 commission shall post all information submitted pursuant to
- 46 this subdivision on its website in a searchable format.
 - 143.022. 1. As used in this section, "business
 - 2 income" means the income greater than zero arising from
 - 3 transactions in the regular course of all of a taxpayer's
 - 4 trade or business and shall be limited to the Missouri
 - 5 source net profit from the combination of the following:
 - 6 (1) The total combined profit as properly reported to
 - 7 the Internal Revenue Service on each Schedule C, or its
 - 8 successor form, filed; and
- 9 (2) The total partnership and S corporation income or
- 10 loss properly reported to the Internal Revenue Service on
- 11 Part II of Schedule E, or its successor form.
- 12 2. In addition to all other modifications allowed by
- 13 law, there shall be subtracted from the federal adjusted
- 14 gross income of an individual taxpayer a percentage of such

- individual's business income, to the extent that such
 amounts are included in federal adjusted gross income when
 determining such individual's Missouri adjusted gross income.
- In the case of an S corporation described in 18 19 section 143.471 or a partnership computing the deduction 20 allowed under subsection 2 of this section, taxpayers described in subdivision (1) or (2) of this subsection shall 21 22 be allowed such deduction apportioned in proportion to their share of ownership of the business as reported on the 23 24 taxpayer's Schedule K-1, or its successor form, for the tax period for which such deduction is being claimed when 25
- 27 (1) The shareholders of an S corporation as described 28 in section 143.471;

determining the Missouri adjusted gross income of:

29 (2) The partners in a partnership.

26

41

42

43

44

45

46

- The percentage to be subtracted under subsection 2 30 31 of this section shall be increased over a period of years. 32 Each increase in the percentage shall be by five percent and 33 no more than one increase shall occur in a calendar year. 34 The maximum percentage that may be subtracted is twenty percent of business income. Any increase in the percentage 35 that may be subtracted shall take effect on January first of 36 a calendar year and such percentage shall continue in effect 37 until the next percentage increase occurs. An increase 38 shall only apply to tax years that begin on or after the 39 40 increase takes effect.
 - 5. An increase in the percentage that may be subtracted under subsection 2 of this section shall only occur if the amount of net general revenue collected in the previous fiscal year exceeds the highest amount of net general revenue collected in any of the three fiscal years prior to such fiscal year by at least one hundred fifty million dollars.

- 48 6. The first year that a taxpayer may make the
- 49 subtraction under subsection 2 of this section is 2017,
- 50 provided that the provisions of subsection 5 of this section
- 51 are met. If the provisions of subsection 5 of this section
- 52 are met, the percentage that may be subtracted in 2017 is
- five percent.
- 7. As used in this section, the term "new business
- 55 income" means any business income from a taxpayer that
- 56 begins business operations in this state on or after January
- 57 1, 2023. The term "new business income" shall not include
- 58 any business income from a taxpayer that began business
- 59 operations in this state prior to January 1, 2023, dissolved
- or otherwise terminated such business operations and
- 61 reincorporates, or otherwise reinstates such business
- operations on or after January 1, 2023.
- 8. The first one hundred thousand dollars of any
- 64 remaining amount of new business income included in a
- 65 taxpayer's Missouri adjusted gross income after the
- 66 subtraction provided for in subsection 2 of this section
- 67 shall be reduced for the first through third tax years in
- 68 which the taxpayer's business is in operation by twenty
- 69 percent.
 - 143.071. 1. For all tax years beginning before
- 2 September 1, 1993, a tax is hereby imposed upon the Missouri
- 3 taxable income of corporations in an amount equal to five
- 4 percent of Missouri taxable income.
- 5 2. For all tax years beginning on or after September
- 6 1, 1993, and ending on or before December 31, 2019, a tax is
- 7 hereby imposed upon the Missouri taxable income of
- 8 corporations in an amount equal to six and one-fourth
- 9 percent of Missouri taxable income.
- 10 3. For all tax years beginning on or after January 1,
- 11 2020, a tax is hereby imposed upon the Missouri taxable

- 12 income of corporations in an amount equal to four percent of
- 13 Missouri taxable income.
- 4. As used in this section, the term "eligible new
- 15 corporation" means a corporation validly licensed as
- 16 provided in the applicable laws of this state that begins
- 17 operations in this state on and after January 1, 2023. The
- 18 term "eligible new corporation" shall not include any
- 19 corporation that dissolves or otherwise terminates business
- 20 operations and reincorporates or otherwise reinitiates
- 21 operations in this state on or after January 1, 2023.
- 22 5. (1) For all tax years beginning on and after
- 23 January 1, 2023, in lieu of the tax imposed pursuant to
- 24 subsection 3 of this section, a tax is hereby imposed upon
- 25 the Missouri taxable income of each eligible new corporation
- 26 for the first through third tax years of such eliqible
- 27 corporation of three percent for the first one hundred
- 28 thousand dollars of income and any remaining portion of
- 29 income shall be taxed at a rate of four percent.
- 30 (2) For the fourth tax year of an eligible new
- 31 corporation and for all tax years thereafter, all income
- 32 shall be taxed as otherwise provided for in law.
- 33 6. The provisions of this section shall not apply to
- out-of-state businesses operating under sections 190.270 to
- **35** 190.285.
 - 143.081. 1. A resident individual, resident estate,
 - 2 and resident trust shall be allowed a credit against the tax
 - 3 otherwise due pursuant to sections 143.005 to 143.998 for
- 4 the amount of any income tax imposed for the taxable year by
- 5 another state of the United States (or a political
- 6 subdivision thereof) or the District of Columbia on income
- 7 derived from sources therein and which is also subject to
- 8 tax pursuant to sections 143.005 to 143.998. For purposes
- 9 of this subsection, the phrase "income tax imposed" shall be

- that amount of tax before any income tax credit allowed by
 such other state or the District of Columbia if the other
 state or the District of Columbia authorizes a reciprocal
 benefit for residents of this state.
- The credit provided pursuant to this section shall 14 not exceed an amount which bears the same ratio to the tax 15 otherwise due pursuant to sections 143.005 to 143.998 as the 16 17 amount of the taxpayer's Missouri adjusted gross income derived from sources in the other taxing jurisdiction bears 18 19 to the taxpayer's Missouri adjusted gross income derived from all sources. In applying the limitation of the 20 previous sentence to an estate or trust, Missouri taxable 21 22 income shall be substituted for Missouri adjusted gross income. If the tax of more than one other taxing 23 jurisdiction is imposed on the same item of income, the 24 credit shall not exceed the limitation that would result if 25 the taxes of all the other jurisdictions applicable to the 26 item were deemed to be of a single jurisdiction. 27
 - 3. <u>(1)</u> For the purposes of this section, in the case of an S corporation, each resident S shareholder shall be considered to have paid a tax imposed on the shareholder in an amount equal to the shareholder's pro rata share of any net income tax paid by the S corporation to a state which does not measure the income of shareholders on an S corporation by reference to the income of the S corporation or where a composite return and composite payments are made in such state on behalf of the S shareholders by the S corporation.

29

30

31

32 33

34

35

36

37

38 (2) A resident S shareholder shall be eligible for a
39 credit issued pursuant to this section in an amount equal to
40 the shareholder's pro rata share of any income tax imposed
41 pursuant to chapter 143 on income derived from sources in
42 another state of the United States, or a political

- 43 subdivision thereof, or the District of Columbia, and which is subject to tax pursuant to chapter 143 but is not subject 44 45 to tax in such other jurisdiction.
- 4. For purposes of subsection 3 of this section, in 46 47 the case of an S corporation that is a bank chartered by a state, the Office of Thrift Supervision, or the comptroller 48 of currency, each Missouri resident S shareholder of such 49 out-of-state bank shall qualify for the shareholder's pro 50 rata share of any net tax paid, including a bank franchise 51 52 tax based on the income of the bank, by such S corporation where bank payment of taxes are made in such state on behalf 53 of the S shareholders by the S bank to the extent of the tax 54
- 143.436. 1. This section shall be known and may be 2 cited as the "SALT Parity Act".
- 3 2. For the purposes of this section, the following 4 terms shall mean:
- "Affected business entity", any partnership or S 5 6 corporation that elects to be subject to tax pursuant to subsection 10 of this section; 7
 - "Direct member", a member that holds an interest directly in an affected business entity;
- 10 "Indirect member", a member that itself holds an interest, through a direct or indirect member that is a 11 partnership or an S corporation, in an affected business 12 13 entity;
- 14 (4) "Member":

8

9

paid.

- A shareholder of an S corporation; 15 (a)
- 16 (b) A partner in a general partnership, a limited 17 partnership, or a limited liability partnership; or
- (c) A member of a limited liability company that is 18 treated as a partnership or S corporation for federal income 19 20

- 21 (5) "Partnership", the same meaning as provided in 26
- 22 U.S.C. Section 7701(a)(2). The term "partnership" shall
- 23 include a limited liability company that is treated as a
- 24 partnership for federal income tax purposes;
- 25 (6) "S corporation", a corporation or limited
- 26 liability company that is treated as an S corporation for
- 27 federal income tax purposes;
- 28 (7) "Tax year", the tax year of a partnership or S
- 29 corporation for federal income tax purposes.
- 30 3. (1) Notwithstanding any provision of law to the
- 31 contrary, a tax is hereby imposed on each affected business
- 32 entity that is a partnership and that is doing business in
- 33 this state. Such affected business entity shall, at the
- 34 time that the affected business entity's return is due, pay
- 35 a tax in an amount equal to the sum of the separately and
- 36 nonseparately computed items, as described in 26 U.S.C.
- 37 Section 702(a), of the affected business entity, to the
- 38 extent derived from or connected with sources within this
- 39 state, as determined pursuant to section 143.455, decreased
- 40 by the deduction allowed under 26 U.S.C. Section 199A
- 41 computed as if such deduction was allowed to be taken by the
- 42 affected business entity for federal tax purposes, and
- 43 increased or decreased by any modification made pursuant to
- 44 section 143.471 that relates to an item of the affected
- 45 business entity's income, gain, loss, or deduction, to the
- 46 extent derived from or connected with sources within this
- 47 state, as determined pursuant to section 143.455, with such
- 48 sum multiplied by the highest rate of tax used to determine
- 49 a Missouri income tax liability for an individual pursuant
- 50 to section 143.011. An affected entity paying the tax
- 51 pursuant to this subsection shall include with the payment
- 52 of such taxes each report provided to a member pursuant to
- subsection 7 of this section.

```
54
         (2) If the amount calculated pursuant to subdivision
    (1) of this section results in a net loss, such net loss may
55
56
    be carried forward to succeeding tax years for which the
    affected business entity elects to be subject to tax
57
    pursuant to subsection 11 of this section until fully used.
58
59
         4. (1) Notwithstanding any provision of law to the
    contrary, a tax is hereby imposed on each affected business
60
    entity that is an S corporation and that is doing business
61
    in this state. Such affected business entity shall, at the
62
63
    time that the affected business entity's return is due, pay
64
    a tax in an amount equal to the sum of the separately and
    nonseparately computed items, as described in 26 U.S.C.
65
66
    Section 1366, of the affected business entity, to the extent
    derived from or connected with sources within this state, as
67
    determined pursuant to section 143.455, decreased by the
68
    deduction allowed under 26 U.S.C. Section 199A computed as
69
70
    if such deduction was allowed to be taken by the affected
71
    business entity for federal tax purposes, and increased or
72
    decreased by any modification made pursuant to section
73
    143.471 that relates to an item of the affected business
    entity's income, gain, loss, or deduction, to the extent
74
75
    derived from or connected with sources within this state, as
    determined pursuant to section 143.455, with such sum
76
77
    multiplied by the highest rate of tax used to determine a
    Missouri income tax liability for an individual pursuant to
78
    section 143.011. An affected entity paying the tax pursuant
79
80
    to this subsection shall include with the payment of such
81
    taxes each report provided to a member pursuant to
    subsection 7 of this section.
82
83
         (2) If the amount calculated pursuant to subdivision
```

(1) of this section results in a net loss, such net loss may

be carried forward to succeeding tax years for which the

84

- 86 affected business entity elects to be subject to tax
 87 pursuant to subsection 11 of this section until fully used.
- 5. If an affected business entity is a direct or indirect member of another affected business entity, the member affected business entity shall, when calculating its net income or loss pursuant to subsections 3 or 4 of this section, subtract its distributive share of income or add its distributive share of loss from the affected business entity in which it is a direct or indirect member to the extent that the income or loss was derived from or connected with sources within this state, as determined pursuant to section 143.455.

- 6. A nonresident individual who is a member shall not be required to file an income tax return pursuant to this chapter for a tax year if, for such tax year, the only source of income derived from or connected with sources within the state for such member, or the member and the member's spouse if a joint federal income tax return is or shall be filed, is from one or more affected business entities and such affected business entity or entities file and pay the tax due under this section.
 - 7. Each partnership and S corporation shall report to each of its members, for each tax year, such member's direct pro rata share of the tax imposed pursuant to this section on such partnership or S corporation if it is an affected business entity and its indirect pro rata share of the tax imposed on any affected business entity in which such affected business entity is a direct or indirect member.
 - 8. (1) Each member that is subject to the tax imposed pursuant to section 143.011 shall be entitled to a credit against the tax imposed pursuant to section 143.011. Such credit shall be in an amount equal to such member's direct and indirect pro rata share of the tax paid pursuant to this

- 119 section by any affected business entity of which such member
 120 is directly or indirectly a member.
- (2) If the amount of the credit authorized by this
- 122 subsection exceeds such member's tax liability for the tax
- imposed pursuant to section 143.011, the excess amount shall
- not be refunded but may be carried forward to each
- 125 succeeding tax year until such credit is fully taken.
- 9. (1) Each member that is subject to the tax imposed
- pursuant to section 143.011 as a resident or part-year
- 128 resident of this state shall be entitled to a credit against
- the tax imposed pursuant to section 143.011 for such
- 130 member's direct and indirect pro rata share of taxes paid to
- another state of the United States or to the District of
- 132 Columbia, on income of any partnership or S corporation of
- which such person is a member that is derived therefrom,
- 134 provided the taxes paid to another state of the United
- 135 States or to the District of Columbia results from a tax
- that the director of revenue determines is substantially
- 137 similar to the tax imposed pursuant to this section. Any
- 138 such credit shall be calculated in a manner to be prescribed
- 139 by the director of revenue, provided such calculation is
- 140 consistent with the provisions of this section, and further
- 141 provided that the limitations provided in subsection 2 of
- section 143.081 shall apply to the credit authorized by this
- 143 subsection.
- 144 (2) If the amount of the credit authorized by this
- 145 subsection exceeds such member's tax liability for the tax
- imposed pursuant to section 143.011, the excess amount shall
- 147 not be refunded and shall not be carried forward.
- 148 10. (1) Each corporation that is subject to the tax
- imposed pursuant to section 143.071 and that is a member
- shall be entitled to a credit against the tax imposed
- 151 pursuant to section 143.071. Such credit shall be in an

- amount equal to such corporation's direct and indirect pro
- 153 rata share of the tax paid pursuant to this section by any
- 154 affected business entity of which such corporation is
- 155 directly or indirectly a member. Such credit shall be
- 156 applied after all other credits.
- 157 (2) If the amount of the credit authorized by this
- 158 subsection exceeds such corporation's tax liability for the
- tax imposed pursuant to section 143.071, the excess amount
- shall not be refunded but may be carried forward to each
- 161 succeeding tax year until such credit is fully taken.
- 162 11. A partnership or an S corporation may elect to
- 163 become an affected business entity that is required to pay
- 164 the tax pursuant to this section in any tax year. A
- 165 separate election shall be made for each taxable year. Such
- 166 election shall be made on such form and in such manner as
- 167 the director of revenue may prescribe by rule. An election
- 168 made pursuant to this subsection shall be signed by:
- (1) Each member of the electing entity who is a member
- 170 at the time the election is filed; or
- 171 (2) Any officer, manager, or member of the electing
- 172 entity who is authorized to make the election and who
- 173 attests to having such authorization under penalty of
- 174 perjury.
- 175 12. The provisions of sections 143.425 and 143.601
- 176 shall apply to any modifications made to an affected
- 177 business entity's federal return, and such affected business
- 178 entity shall pay any resulting underpayment of tax to the
- 179 extent not already paid pursuant to section 143.425.
- 180 13. (1) With respect to an action required or
- 181 permitted to be taken by an affected business entity
- 182 pursuant to this section, a proceeding under section 143.631
- 183 for reconsideration by the director of revenue, an appeal to
- 184 the administrative hearing commission, or a review by the

- 185 judiciary with respect to such action, the affected business
- 186 entity shall designate an affected business entity
- 187 representative for the tax year, and such affected business
- 188 entity representative shall have the sole authority to act
- on behalf of the affected business entity, and the affected
- 190 business entity's members shall be bound by those actions.
- 191 (2) The department of revenue may establish reasonable
- 192 qualifications and procedures for designating a person to be
- 193 the affected business entity representative.
- 194 (3) The affected business entity representative shall
- 195 be considered an authorized representative of the affected
- 196 business entity and its members under section 32.057 for the
- 197 purposes of compliance with this section, or participating
- in a proceeding described in subdivision (1) of this
- 199 subsection.
- 200 14. The provisions of this section shall only apply to
- tax years ending on or after December 31, 2022.
- 202 15. The department of revenue may promulgate rules to
- 203 implement the provisions of this section. Any rule or
- 204 portion of a rule, as that term is defined in section
- 205 536.010, that is created under the authority delegated in
- this section shall become effective only if it complies with
- and is subject to all of the provisions of chapter 536 and,
- 208 if applicable, section 536.028. This section and chapter
- 209 536 are nonseverable and if any of the powers vested with
- 210 the general assembly pursuant to chapter 536 to review, to
- 211 delay the effective date, or to disapprove and annul a rule
- 212 are subsequently held unconstitutional, then the grant of
- 213 rulemaking authority and any rule proposed or adopted after
- 214 August 28, 2022, shall be invalid and void.
 - 144.030. 1. There is hereby specifically exempted
 - 2 from the provisions of sections 144.010 to 144.525 and from
 - 3 the computation of the tax levied, assessed or payable

- 4 pursuant to sections 144.010 to 144.525 such retail sales as
- 5 may be made in commerce between this state and any other
- 6 state of the United States, or between this state and any
- 7 foreign country, and any retail sale which the state of
- 8 Missouri is prohibited from taxing pursuant to the
- 9 Constitution or laws of the United States of America, and
- 10 such retail sales of tangible personal property which the
- 11 general assembly of the state of Missouri is prohibited from
- 12 taxing or further taxing by the constitution of this state.
- 13 2. There are also specifically exempted from the
- 14 provisions of the local sales tax law as defined in section
- 15 32.085, section 238.235, and sections 144.010 to 144.525 and
- 16 144.600 to 144.761 and from the computation of the tax
- 17 levied, assessed or payable pursuant to the local sales tax
- 18 law as defined in section 32.085, section 238.235, and
- 19 sections 144.010 to 144.525 and 144.600 to 144.745:
- 20 (1) Motor fuel or special fuel subject to an excise
- 21 tax of this state, unless all or part of such excise tax is
- 22 refunded pursuant to section 142.824; or upon the sale at
- 23 retail of fuel to be consumed in manufacturing or creating
- 24 gas, power, steam, electrical current or in furnishing water
- 25 to be sold ultimately at retail; or feed for livestock or
- 26 poultry; or grain to be converted into foodstuffs which are
- 27 to be sold ultimately in processed form at retail; or seed,
- 28 limestone or fertilizer which is to be used for seeding,
- 29 liming or fertilizing crops which when harvested will be
- 30 sold at retail or will be fed to livestock or poultry to be
- 31 sold ultimately in processed form at retail; economic
- 32 poisons registered pursuant to the provisions of the
- 33 Missouri pesticide registration law, sections 281.220 to
- 34 281.310, which are to be used in connection with the growth
- 35 or production of crops, fruit trees or orchards applied
- 36 before, during, or after planting, the crop of which when

- 37 harvested will be sold at retail or will be converted into
- 38 foodstuffs which are to be sold ultimately in processed form
- 39 at retail;
- 40 (2) Materials, manufactured goods, machinery and parts
- 41 which when used in manufacturing, processing, compounding,
- 42 mining, producing or fabricating become a component part or
- 43 ingredient of the new personal property resulting from such
- 44 manufacturing, processing, compounding, mining, producing or
- 45 fabricating and which new personal property is intended to
- 46 be sold ultimately for final use or consumption; and
- 47 materials, including without limitation, gases and
- 48 manufactured goods, including without limitation slagging
- 49 materials and firebrick, which are ultimately consumed in
- 50 the manufacturing process by blending, reacting or
- 51 interacting with or by becoming, in whole or in part,
- 52 component parts or ingredients of steel products intended to
- 53 be sold ultimately for final use or consumption;
- 54 (3) Materials, replacement parts and equipment
- 55 purchased for use directly upon, and for the repair and
- 56 maintenance or manufacture of, motor vehicles, watercraft,
- 57 railroad rolling stock or aircraft engaged as common
- 58 carriers of persons or property;
- 59 (4) Replacement machinery, equipment, and parts and
- 60 the materials and supplies solely required for the
- 61 installation or construction of such replacement machinery,
- 62 equipment, and parts, used directly in manufacturing,
- 63 mining, fabricating or producing a product which is intended
- 64 to be sold ultimately for final use or consumption; and
- 65 machinery and equipment, and the materials and supplies
- 66 required solely for the operation, installation or
- 67 construction of such machinery and equipment, purchased and
- 68 used to establish new, or to replace or expand existing,
- 69 material recovery processing plants in this state. For the

- 70 purposes of this subdivision, a "material recovery
- 71 processing plant" means a facility that has as its primary
- 72 purpose the recovery of materials into a usable product or a
- 73 different form which is used in producing a new product and
- 74 shall include a facility or equipment which are used
- 75 exclusively for the collection of recovered materials for
- 76 delivery to a material recovery processing plant but shall
- 77 not include motor vehicles used on highways. For purposes
- 78 of this section, the terms motor vehicle and highway shall
- 79 have the same meaning pursuant to section 301.010. For the
- 80 purposes of this subdivision, subdivision (5) of this
- 81 subsection, and section 144.054, as well as the definition
- 82 in subdivision (9) of subsection 1 of section 144.010, the
- 83 term "product" includes telecommunications services and the
- 84 term "manufacturing" shall include the production, or
- 85 production and transmission, of telecommunications
- 86 services. The preceding sentence does not make a
- 87 substantive change in the law and is intended to clarify
- 88 that the term "manufacturing" has included and continues to
- 89 include the production and transmission of
- 90 "telecommunications services", as enacted in this
- 91 subdivision and subdivision (5) of this subsection, as well
- 92 as the definition in subdivision (9) of subsection 1 of
- 93 section 144.010. The preceding two sentences reaffirm
- 94 legislative intent consistent with the interpretation of
- 95 this subdivision and subdivision (5) of this subsection in
- 96 Southwestern Bell Tel. Co. v. Director of Revenue, 78 S.W.3d
- 97 763 (Mo. banc 2002) and Southwestern Bell Tel. Co. v.
- 98 Director of Revenue, 182 S.W.3d 226 (Mo. banc 2005), and
- 99 accordingly abrogates the Missouri supreme court's
- 100 interpretation of those exemptions in IBM Corporation v.
- 101 Director of Revenue, 491 S.W.3d 535 (Mo. banc 2016) to the
- 102 extent inconsistent with this section and Southwestern Bell

- 103 Tel. Co. v. Director of Revenue, 78 S.W.3d 763 (Mo. banc
- 104 2002) and Southwestern Bell Tel. Co. v. Director of Revenue,
- 105 182 S.W.3d 226 (Mo. banc 2005). The construction and
- 106 application of this subdivision as expressed by the Missouri
- 107 supreme court in DST Systems, Inc. v. Director of Revenue,
- 108 43 S.W.3d 799 (Mo. banc 2001); Southwestern Bell Tel. Co. v.
- 109 Director of Revenue, 78 S.W.3d 763 (Mo. banc 2002); and
- 110 Southwestern Bell Tel. Co. v. Director of Revenue, 182
- 111 S.W.3d 226 (Mo. banc 2005), is hereby affirmed. Material
- 112 recovery is not the reuse of materials within a
- 113 manufacturing process or the use of a product previously
- 114 recovered. The material recovery processing plant shall
- 115 qualify under the provisions of this section regardless of
- ownership of the material being recovered;
- 117 (5) Machinery and equipment, and parts and the
- 118 materials and supplies solely required for the installation
- or construction of such machinery and equipment, purchased
- and used to establish new or to expand existing
- 121 manufacturing, mining or fabricating plants in the state if
- such machinery and equipment is used directly in
- 123 manufacturing, mining or fabricating a product which is
- intended to be sold ultimately for final use or
- 125 consumption. The construction and application of this
- 126 subdivision as expressed by the Missouri supreme court in
- 127 DST Systems, Inc. v. Director of Revenue, 43 S.W.3d 799 (Mo.
- 128 banc 2001); Southwestern Bell Tel. Co. v. Director of
- 129 Revenue, 78 S.W.3d 763 (Mo. banc 2002); and Southwestern
- 130 Bell Tel. Co. v. Director of Revenue, 182 S.W.3d 226 (Mo.
- 131 banc 2005), is hereby affirmed;
- 132 (6) Tangible personal property which is used
- exclusively in the manufacturing, processing, modification
- 134 or assembling of products sold to the United States
- 135 government or to any agency of the United States government;

- 136 (7) Animals or poultry used for breeding or feeding 137 purposes, or captive wildlife;
- 138 (8) Newsprint, ink, computers, photosensitive paper
 139 and film, toner, printing plates and other machinery,
 140 equipment, replacement parts and supplies used in producing
 141 newspapers published for dissemination of news to the
 142 general public;

144

145

- (9) The rentals of films, records or any type of sound or picture transcriptions for public commercial display;
 - (10) Pumping machinery and equipment used to propel products delivered by pipelines engaged as common carriers;
- 147 (11) Railroad rolling stock for use in transporting
 148 persons or property in interstate commerce and motor
 149 vehicles licensed for a gross weight of twenty-four thousand
 150 pounds or more or trailers used by common carriers, as
 151 defined in section 390.020, in the transportation of persons
 152 or property;
- Electrical energy used in the actual primary 153 154 manufacture, processing, compounding, mining or producing of a product, or electrical energy used in the actual secondary 155 processing or fabricating of the product, or a material 156 157 recovery processing plant as defined in subdivision (4) of this subsection, in facilities owned or leased by the 158 159 taxpayer, if the total cost of electrical energy so used 160 exceeds ten percent of the total cost of production, either 161 primary or secondary, exclusive of the cost of electrical energy so used or if the raw materials used in such 162 processing contain at least twenty-five percent recovered 163 materials as defined in section 260.200. There shall be a 164 165 rebuttable presumption that the raw materials used in the primary manufacture of automobiles contain at least twenty-166 five percent recovered materials. For purposes of this 167 168 subdivision, "processing" means any mode of treatment, act

- or series of acts performed upon materials to transform and reduce them to a different state or thing, including treatment necessary to maintain or preserve such processing
- by the producer at the production facility;
- 173 (13) Anodes which are used or consumed in
- 174 manufacturing, processing, compounding, mining, producing or
- 175 fabricating and which have a useful life of less than one
- 176 year;
- 177 (14) Machinery, equipment, appliances and devices
- 178 purchased or leased and used solely for the purpose of
- 179 preventing, abating or monitoring air pollution, and
- 180 materials and supplies solely required for the installation,
- 181 construction or reconstruction of such machinery, equipment,
- 182 appliances and devices;
- 183 (15) Machinery, equipment, appliances and devices
- 184 purchased or leased and used solely for the purpose of
- 185 preventing, abating or monitoring water pollution, and
- 186 materials and supplies solely required for the installation,
- 187 construction or reconstruction of such machinery, equipment,
- 188 appliances and devices;
- 189 (16) Tangible personal property purchased by a rural
- 190 water district;
- 191 (17) All amounts paid or charged for admission or
- 192 participation or other fees paid by or other charges to
- 193 individuals in or for any place of amusement, entertainment
- 194 or recreation, games or athletic events, including museums,
- 195 fairs, zoos and planetariums, owned or operated by a
- 196 municipality or other political subdivision where all the
- 197 proceeds derived therefrom benefit the municipality or other
- 198 political subdivision and do not inure to any private
- 199 person, firm, or corporation, provided, however, that a
- 200 municipality or other political subdivision may enter into
- 201 revenue-sharing agreements with private persons, firms, or

202 corporations providing goods or services, including 203 management services, in or for the place of amusement, 204 entertainment or recreation, games or athletic events, and provided further that nothing in this subdivision shall 205 206 exempt from tax any amounts retained by any private person, 207 firm, or corporation under such revenue-sharing agreement; All sales of insulin, and all sales, rentals, 208 209 repairs, and parts of durable medical equipment, prosthetic 210 devices, and orthopedic devices as defined on January 1, 211 1980, by the federal Medicare program pursuant to Title 212 XVIII of the Social Security Act of 1965, including the items specified in Section 1862(a)(12) of that act, and also 213 214 specifically including hearing aids and hearing aid supplies 215 and all sales of drugs which may be legally dispensed by a 216 licensed pharmacist only upon a lawful prescription of a practitioner licensed to administer those items, including 217 218 samples and materials used to manufacture samples which may be dispensed by a practitioner authorized to dispense such 219 220 samples and all sales or rental of medical oxygen, home respiratory equipment and accessories including parts, and 221 222 hospital beds and accessories and ambulatory aids including 223 parts, and all sales or rental of manual and powered 224 wheelchairs including parts, and stairway lifts, Braille 225 writers, electronic Braille equipment and, if purchased or 226 rented by or on behalf of a person with one or more physical or mental disabilities to enable them to function more 227 independently, all sales or rental of scooters including 228 parts, and reading machines, electronic print enlargers and 229 magnifiers, electronic alternative and augmentative 230 231 communication devices, and items used solely to modify motor 232 vehicles to permit the use of such motor vehicles by individuals with disabilities or sales of over-the-counter 233 234 or nonprescription drugs to individuals with disabilities,

- and drugs required by the Food and Drug Administration to
- 236 meet the over-the-counter drug product labeling requirements
- in 21 CFR 201.66, or its successor, as prescribed by a
- 238 health care practitioner licensed to prescribe;
- 239 (19) All sales made by or to religious and charitable
- 240 organizations and institutions in their religious,
- 241 charitable or educational functions and activities and all
- 242 sales made by or to all elementary and secondary schools
- 243 operated at public expense in their educational functions
- 244 and activities;
- 245 (20) All sales of aircraft to common carriers for
- 246 storage or for use in interstate commerce and all sales made
- 247 by or to not-for-profit civic, social, service or fraternal
- 248 organizations, including fraternal organizations which have
- 249 been declared tax-exempt organizations pursuant to Section
- 250 501(c)(8) or (10) of the 1986 Internal Revenue Code, as
- 251 amended, in their civic or charitable functions and
- 252 activities and all sales made to eleemosynary and penal
- 253 institutions and industries of the state, and all sales made
- 254 to any private not-for-profit institution of higher
- 255 education not otherwise excluded pursuant to subdivision
- 256 (19) of this subsection or any institution of higher
- 257 education supported by public funds, and all sales made to a
- 258 state relief agency in the exercise of relief functions and
- 259 activities;
- 260 (21) All ticket sales made by benevolent, scientific
- 261 and educational associations which are formed to foster,
- 262 encourage, and promote progress and improvement in the
- 263 science of agriculture and in the raising and breeding of
- 264 animals, and by nonprofit summer theater organizations if
- 265 such organizations are exempt from federal tax pursuant to
- 266 the provisions of the Internal Revenue Code and all
- 267 admission charges and entry fees to the Missouri state fair

- or any fair conducted by a county agricultural and mechanical society organized and operated pursuant to sections 262.290 to 262.530;
- 271 (22) All sales made to any private not-for-profit
- 272 elementary or secondary school, all sales of feed additives,
- 273 medications or vaccines administered to livestock or poultry
- in the production of food or fiber, all sales of pesticides
- used in the production of crops, livestock or poultry for
- 276 food or fiber, all sales of bedding used in the production
- of livestock or poultry for food or fiber, all sales of
- 278 propane or natural gas, electricity or diesel fuel used
- 279 exclusively for drying agricultural crops, natural gas used
- in the primary manufacture or processing of fuel ethanol as
- 281 defined in section 142.028, natural gas, propane, and
- 282 electricity used by an eligible new generation cooperative
- or an eligible new generation processing entity as defined
- in section 348.432, and all sales of farm machinery and
- 285 equipment, other than airplanes, motor vehicles and
- 286 trailers, and any freight charges on any exempt item. As
- used in this subdivision, the term "feed additives" means
- 288 tangible personal property which, when mixed with feed for
- 289 livestock or poultry, is to be used in the feeding of
- 290 livestock or poultry. As used in this subdivision, the term
- 291 "pesticides" includes adjuvants such as crop oils,
- 292 surfactants, wetting agents and other assorted pesticide
- 293 carriers used to improve or enhance the effect of a
- 294 pesticide and the foam used to mark the application of
- 295 pesticides and herbicides for the production of crops,
- 296 livestock or poultry. As used in this subdivision, the term
- 297 "farm machinery and equipment" [means] shall mean:
- 298 (a) New or used farm tractors and such other new or
- 299 used farm machinery and equipment, including utility
- 300 vehicles used for any agricultural use, and repair or

- 301 replacement parts thereon and any accessories for and
- 302 upgrades to such farm machinery and equipment[,] and rotary
- 303 mowers used [exclusively] for any agricultural purposes[,
- 304 and];
- 305 (b) Supplies and lubricants used exclusively, solely,
- 306 and directly for producing crops, raising and feeding
- 307 livestock, fish, poultry, pheasants, chukar, quail, or for
- 308 producing milk for ultimate sale at retail, including field
- 309 drain tile[,]; and
- 310 (c) One-half of each purchaser's purchase of diesel
- 311 fuel therefor which is:
- 312 [(a)] a. Used exclusively for agricultural purposes;
- [(b)] b. Used on land owned or leased for the purpose
- 314 of producing farm products; and
- 315 [(c)] c. Used directly in producing farm products to
- 316 be sold ultimately in processed form or otherwise at retail
- 317 or in producing farm products to be fed to livestock or
- 318 poultry to be sold ultimately in processed form at retail;
- 319 For the purposes of this subdivision, "utility vehicle"
- 320 shall mean any motorized vehicle manufactured and used
- 321 exclusively for off-highway use which is more than fifty
- inches but no more than eighty inches in width, measured
- 323 from outside of tire rim to outside of tire rim, with an
- 324 unladen dry weight of three thousand five hundred pounds or
- 325 less, traveling on four or six wheels.
- 326 (23) Except as otherwise provided in section 144.032,
- 327 all sales of metered water service, electricity, electrical
- 328 current, natural, artificial or propane gas, wood, coal or
- 329 home heating oil for domestic use and in any city not within
- 330 a county, all sales of metered or unmetered water service
- 331 for domestic use:
- 332 (a) "Domestic use" means that portion of metered water
- 333 service, electricity, electrical current, natural,

334 artificial or propane gas, wood, coal or home heating oil, 335 and in any city not within a county, metered or unmetered 336 water service, which an individual occupant of a residential premises uses for nonbusiness, noncommercial or 337 338 nonindustrial purposes. Utility service through a single or 339 master meter for residential apartments or condominiums, including service for common areas and facilities and vacant 340 341 units, shall be deemed to be for domestic use. Each seller 342 shall establish and maintain a system whereby individual 343 purchases are determined as exempt or nonexempt;

344

345

346

347

348349

350

351

352

353354

355

356

357

358

359

360

361

362

363

364

365

- Regulated utility sellers shall determine whether individual purchases are exempt or nonexempt based upon the seller's utility service rate classifications as contained in tariffs on file with and approved by the Missouri public service commission. Sales and purchases made pursuant to the rate classification "residential" and sales to and purchases made by or on behalf of the occupants of residential apartments or condominiums through a single or master meter, including service for common areas and facilities and vacant units, shall be considered as sales made for domestic use and such sales shall be exempt from Sellers shall charge sales tax upon the entire amount of purchases classified as nondomestic use. seller's utility service rate classification and the provision of service thereunder shall be conclusive as to whether or not the utility must charge sales tax;
 - (c) Each person making domestic use purchases of services or property and who uses any portion of the services or property so purchased for a nondomestic use shall, by the fifteenth day of the fourth month following the year of purchase, and without assessment, notice or demand, file a return and pay sales tax on that portion of nondomestic purchases. Each person making nondomestic

- 367 purchases of services or property and who uses any portion 368 of the services or property so purchased for domestic use, 369 and each person making domestic purchases on behalf of 370 occupants of residential apartments or condominiums through 371 a single or master meter, including service for common areas 372 and facilities and vacant units, under a nonresidential utility service rate classification may, between the first 373 374 day of the first month and the fifteenth day of the fourth month following the year of purchase, apply for credit or 375 376 refund to the director of revenue and the director shall give credit or make refund for taxes paid on the domestic 377 use portion of the purchase. The person making such 378 379 purchases on behalf of occupants of residential apartments 380 or condominiums shall have standing to apply to the director 381 of revenue for such credit or refund;
- 382 (24) All sales of handicraft items made by the seller 383 or the seller's spouse if the seller or the seller's spouse 384 is at least sixty-five years of age, and if the total gross 385 proceeds from such sales do not constitute a majority of the 386 annual gross income of the seller;
- 387 (25) Excise taxes, collected on sales at retail,
 388 imposed by Sections 4041, 4071, 4081, 4091, 4161, 4181,
 389 4251, 4261 and 4271 of Title 26, United States Code. The
 390 director of revenue shall promulgate rules pursuant to
 391 chapter 536 to eliminate all state and local sales taxes on
 392 such excise taxes;
- of ships, barges, or waterborne vessels which are used primarily in or for the transportation of property or cargo, or the conveyance of persons for hire, on navigable rivers bordering on or located in part in this state, if such fuel is delivered by the seller to the purchaser's barge, ship, or waterborne vessel while it is afloat upon such river;

- 400 (27) All sales made to an interstate compact agency 401 created pursuant to sections 70.370 to 70.441 or sections 402 238.010 to 238.100 in the exercise of the functions and 403 activities of such agency as provided pursuant to the 404 compact;
- 405 (28) Computers, computer software and computer
 406 security systems purchased for use by architectural or
 407 engineering firms headquartered in this state. For the
 408 purposes of this subdivision, "headquartered in this state"
 409 means the office for the administrative management of at
 410 least four integrated facilities operated by the taxpayer is
 411 located in the state of Missouri;
- 412 (29) All livestock sales when either the seller is
 413 engaged in the growing, producing or feeding of such
 414 livestock, or the seller is engaged in the business of
 415 buying and selling, bartering or leasing of such livestock;
- 416 (30) All sales of barges which are to be used 417 primarily in the transportation of property or cargo on 418 interstate waterways;
- 419 (31) Electrical energy or gas, whether natural,
 420 artificial or propane, water, or other utilities which are
 421 ultimately consumed in connection with the manufacturing of
 422 cellular glass products or in any material recovery
 423 processing plant as defined in subdivision (4) of this
 424 subsection;
 - (32) Notwithstanding other provisions of law to the contrary, all sales of pesticides or herbicides used in the production of crops, aquaculture, livestock or poultry;

426

427

428 (33) Tangible personal property and utilities
429 purchased for use or consumption directly or exclusively in
430 the research and development of agricultural/biotechnology
431 and plant genomics products and prescription pharmaceuticals
432 consumed by humans or animals;

- 433 (34) All sales of grain bins for storage of grain for 434 resale;
- 435 (35) All sales of feed which are developed for and
 436 used in the feeding of pets owned by a commercial breeder
 437 when such sales are made to a commercial breeder, as defined
 438 in section 273.325, and licensed pursuant to sections
 439 273.325 to 273.357;
- All purchases by a contractor on behalf of an 440 441 entity located in another state, provided that the entity is 442 authorized to issue a certificate of exemption for purchases to a contractor under the provisions of that state's laws. 443 For purposes of this subdivision, the term "certificate of 444 445 exemption" shall mean any document evidencing that the entity is exempt from sales and use taxes on purchases 446 447 pursuant to the laws of the state in which the entity is 448 located. Any contractor making purchases on behalf of such 449 entity shall maintain a copy of the entity's exemption certificate as evidence of the exemption. If the exemption 450 451 certificate issued by the exempt entity to the contractor is later determined by the director of revenue to be invalid 452 for any reason and the contractor has accepted the 453 454 certificate in good faith, neither the contractor or the exempt entity shall be liable for the payment of any taxes, 455 456 interest and penalty due as the result of use of the invalid 457 exemption certificate. Materials shall be exempt from all 458 state and local sales and use taxes when purchased by a 459 contractor for the purpose of fabricating tangible personal property which is used in fulfilling a contract for the 460 purpose of constructing, repairing or remodeling facilities 461 462 for the following:
- 463 (a) An exempt entity located in this state, if the 464 entity is one of those entities able to issue project

- exemption certificates in accordance with the provisions of section 144.062; or
- 467 (b) An exempt entity located outside the state if the
 468 exempt entity is authorized to issue an exemption
 469 certificate to contractors in accordance with the provisions
 470 of that state's law and the applicable provisions of this
 471 section;
- 472 (37) All sales or other transfers of tangible personal 473 property to a lessor who leases the property under a lease 474 of one year or longer executed or in effect at the time of 475 the sale or other transfer to an interstate compact agency 476 created pursuant to sections 70.370 to 70.441 or sections 477 238.010 to 238.100;
- 478 Sales of tickets to any collegiate athletic 479 championship event that is held in a facility owned or operated by a governmental authority or commission, a quasi-480 481 governmental agency, a state university or college or by the state or any political subdivision thereof, including a 482 483 municipality, and that is played on a neutral site and may reasonably be played at a site located outside the state of 484 Missouri. For purposes of this subdivision, "neutral site" 485 means any site that is not located on the campus of a 486 487 conference member institution participating in the event;
 - (39) All purchases by a sports complex authority created under section 64.920, and all sales of utilities by such authority at the authority's cost that are consumed in connection with the operation of a sports complex leased to a professional sports team;

489

490

491

492

493 (40) All materials, replacement parts, and equipment 494 purchased for use directly upon, and for the modification, 495 replacement, repair, and maintenance of aircraft, aircraft 496 power plants, and aircraft accessories;

- 497 (41) Sales of sporting clays, wobble, skeet, and trap
 498 targets to any shooting range or similar places of business
 499 for use in the normal course of business and money received
 500 by a shooting range or similar places of business from
 501 patrons and held by a shooting range or similar place of
 502 business for redistribution to patrons at the conclusion of
 503 a shooting event;
- 504 (42) All sales of motor fuel, as defined in section 505 142.800, used in any watercraft, as defined in section 506 306.010;
- (43) Any new or used aircraft sold or delivered in this state to a person who is not a resident of this state or a corporation that is not incorporated in this state, and such aircraft is not to be based in this state and shall not remain in this state more than ten business days subsequent to the last to occur of:
- 513 (a) The transfer of title to the aircraft to a person 514 who is not a resident of this state or a corporation that is 515 not incorporated in this state; or
- 516 (b) The date of the return to service of the aircraft
 517 in accordance with 14 CFR 91.407 for any maintenance,
 518 preventive maintenance, rebuilding, alterations, repairs, or
 519 installations that are completed contemporaneously with the
 520 transfer of title to the aircraft to a person who is not a
 521 resident of this state or a corporation that is not
 522 incorporated in this state;
- thousand pounds, and the trailers pulled by such motor
 vehicles, that are actually used in the normal course of
 business to haul property on the public highways of the
 state, and that are capable of hauling loads commensurate
 with the motor vehicle's registered weight; and the
 materials, replacement parts, and equipment purchased for

- use directly upon, and for the repair and maintenance or manufacture of such vehicles. For purposes of this subdivision, "motor vehicle" and "public highway" shall have the meaning as ascribed in section 390.020;
- (45) All internet access or the use of internet access regardless of whether the tax is imposed on a provider of internet access or a buyer of internet access. For purposes of this subdivision, the following terms shall mean:

- (a) "Direct costs", costs incurred by a governmental authority solely because of an internet service provider's use of the public right-of-way. The term shall not include costs that the governmental authority would have incurred if the internet service provider did not make such use of the public right-of-way. Direct costs shall be determined in a manner consistent with generally accepted accounting principles;
- (b) "Internet", computer and telecommunications facilities, including equipment and operating software, that comprises the interconnected worldwide network that employ the transmission control protocol or internet protocol, or any predecessor or successor protocols to that protocol, to communicate information of all kinds by wire or radio;
- (c) "Internet access", a service that enables users to connect to the internet to access content, information, or other services without regard to whether the service is referred to as telecommunications, communications, transmission, or similar services, and without regard to whether a provider of the service is subject to regulation by the Federal Communications Commission as a common carrier under 47 U.S.C. Section 201, et seq. For purposes of this subdivision, internet access also includes: the purchase, use, or sale of communications services, including telecommunications services as defined in section 144.010,

563 to the extent the communications services are purchased, 564 used, or sold to provide the service described in this 565 subdivision or to otherwise enable users to access content, information, or other services offered over the internet; 566 567 services that are incidental to the provision of a service described in this subdivision, when furnished to users as 568 part of such service, including a home page, electronic 569 570 mail, and instant messaging, including voice-capable and video-capable electronic mail and instant messaging, video 571 572 clips, and personal electronic storage capacity; a home page 573 electronic mail and instant messaging, including voicecapable and video-capable electronic mail and instant 574 575 messaging, video clips, and personal electronic storage 576 capacity that are provided independently or that are not 577 packed with internet access. As used in this subdivision, 578 internet access does not include voice, audio, and video 579 programming or other products and services, except services described in this paragraph or this subdivision, that use 580 581 internet protocol or any successor protocol and for which there is a charge, regardless of whether the charge is 582 separately stated or aggregated with the charge for services 583 584 described in this paragraph or this subdivision;

(d) "Tax", any charge imposed by the state or a political subdivision of the state for the purpose of generating revenues for governmental purposes and that is not a fee imposed for a specific privilege, service, or benefit conferred, except as described as otherwise under this subdivision, or any obligation imposed on a seller to collect and to remit to the state or a political subdivision of the state any gross retail tax, sales tax, or use tax imposed on a buyer by such a governmental entity. The term tax shall not include any franchise fee or similar fee imposed or authorized under section 67.1830 or 67.2689;

585

586

587

588

589

590

591

592

593

594

- 596 Section 622 or 653 of the Communications Act of 1934, 47
- 597 U.S.C. Section 542 and 47 U.S.C. Section 573; or any other
- 598 fee related to obligations of telecommunications carriers
- 599 under the Communications Act of 1934, 47 U.S.C. Section 151,
- 600 et seq., except to the extent that:
- a. The fee is not imposed for the purpose of
- 602 recovering direct costs incurred by the franchising or other
- 603 governmental authority from providing the specific
- 604 privilege, service, or benefit conferred to the payer of the
- 605 fee; or
- b. The fee is imposed for the use of a public right-of-
- 607 way based on a percentage of the service revenue, and the
- 608 fee exceeds the incremental direct costs incurred by the
- 609 governmental authority associated with the provision of that
- 610 right-of-way to the provider of internet access service.
- 611 Nothing in this subdivision shall be interpreted as an
- 612 exemption from taxes due on goods or services that were
- 613 subject to tax on January 1, 2016.
- 614 3. Any ruling, agreement, or contract, whether written
- or oral, express or implied, between a person and this
- state's executive branch, or any other state agency or
- 617 department, stating, agreeing, or ruling that such person is
- 618 not required to collect sales and use tax in this state
- 619 despite the presence of a warehouse, distribution center, or
- 620 fulfillment center in this state that is owned or operated
- 621 by the person or an affiliated person shall be null and void
- 622 unless it is specifically approved by a majority vote of
- 623 each of the houses of the general assembly. For purposes of
- 624 this subsection, an "affiliated person" means any person
- that is a member of the same controlled group of
- 626 corporations as defined in Section 1563(a) of the Internal
- Revenue Code of 1986, as amended, as the vendor or any other
- 628 entity that, notwithstanding its form of organization, bears

- 629 the same ownership relationship to the vendor as a
- 630 corporation that is a member of the same controlled group of
- 631 corporations as defined in Section 1563(a) of the Internal
- 632 Revenue Code, as amended.
 - 285.730. 1. Except as specifically provided in
 - 2 sections 285.700 to 285.750 or in the professional employer
 - 3 agreement, in each coemployment relationship:
 - 4 (1) The client shall be entitled to exercise all
 - 5 rights, and shall be obligated to perform all duties and
 - 6 responsibilities otherwise applicable to an employer in an
 - 7 employment relationship;
 - 8 (2) The PEO shall be entitled to exercise only those
 - 9 rights and obligated to perform only those duties and
 - 10 responsibilities specifically required under sections
 - 11 285.700 to 285.750 or set forth in the professional employer
 - 12 agreement. The rights, duties, and obligations of the PEO
 - 13 as coemployer with respect to any covered employee shall be
 - 14 limited to those arising pursuant to the professional
- 15 employer agreement and sections 285.700 to 285.750 during
- 16 the term of coemployment by the PEO of such covered
- 17 employee; and
- 18 (3) Unless otherwise expressly agreed by the PEO and
- 19 the client in a professional employer agreement, the client
- 20 retains the exclusive right to direct and control the
- 21 covered employees as is necessary to conduct the client's
- 22 business, to discharge any of the client's fiduciary
- 23 responsibilities, or to comply with any licensure
- 24 requirements applicable to the client or to the covered
- 25 employees.
- 2. Except as specifically provided under sections
- 27 285.700 to 285.750, the coemployment relationship between
- 28 the client and the PEO and between each coemployer and each
- 29 covered employee shall be governed by the professional

- 30 employer agreement. Each professional employer agreement
- 31 shall include the following:
- 32 (1) The allocation of rights, duties, and obligations
- as described in subsection 1 of this section;
- 34 (2) A requirement that the PEO shall have
- 35 responsibility to:
- 36 (a) Pay wages to covered employees;
- 37 (b) Withhold, collect, report, and remit payroll-
- 38 related and unemployment taxes; and
- 39 (c) To the extent the PEO has assumed responsibility
- 40 in the professional employer agreement, to make payments for
- 41 employee benefits for covered employees.
- 42 As used in this section, the term "wages" does not include
- 43 any obligation between a client and a covered employee for
- 44 payments beyond or in addition to the covered employee's
- 45 salary, draw, or regular rate of pay, such as bonuses,
- 46 commissions, severance pay, deferred compensation, profit
- 47 sharing, vacation, sick, or other paid-time off pay, unless
- 48 the PEO has expressly agreed to assume liability for such
- 49 payments in the professional employer agreement; and
- 50 (3) A requirement that the PEO shall have a right to
- 51 hire, discipline, and terminate a covered employee as may be
- 52 necessary to fulfill the PEO's responsibilities under
- 53 sections 285.700 to 285.750 and the professional employer
- 54 agreement. The client shall have a right to hire,
- 55 discipline, and terminate a covered employee.
- 3. With respect to each professional employer
- 57 agreement entered into by a PEO, such PEO shall provide
- 58 written notice to each covered employee affected by such
- 59 agreement of the general nature of the coemployment
- 60 relationship between and among the PEO, the client, and such
- 61 covered employee.

- 4. Except to the extent otherwise expressly provided by the applicable professional employer agreement:
- (1) A client shall be solely responsible for the
 quality, adequacy, or safety of the goods or services
 produced or sold in the client's business;
- 67 (2) A client shall be solely responsible for 68 directing, supervising, training, and controlling the work 69 of the covered employees with respect to the business 70 activities of the client and solely responsible for the 71 acts, errors, or omissions of the covered employees with 72 regard to such activities;
- 73 (3) A client shall not be liable for the acts, errors, 74 or omissions of a PEO or of any covered employee of the 75 client and a PEO if such covered employee is acting under 76 the express direction and control of the PEO;
- 77 (4) A PEO shall not be liable for the acts, errors, or 78 omissions of a client or of any covered employee of the 79 client if such covered employee is acting under the express 80 direction and control of the client;

82

83 84

85

86 87

88

89

90

91

- (5) Nothing in this subsection shall serve to limit any contractual liability or obligation specifically provided in the written professional employer agreement; and
- (6) A covered employee is not, solely as the result of being a covered employee of a PEO, an employee of the PEO for purposes of general liability insurance, fidelity bonds, surety bonds, employer's liability that is not covered by workers' compensation, or liquor liability insurance carried by the PEO unless the covered employees are included by specific reference in the professional employer agreement and applicable prearranged employment contract, insurance contract, or bond.
- 93 5. A PEO under sections 285.700 to 285.750 is not 94 engaged in the sale of insurance or in acting as a third-

- party administrator by offering, marketing, selling, 95 96 administering, or providing professional employer services that include services and employee benefit plans for covered 97 employees. A client and a registered professional employer 98 99 organization shall each be deemed an employer under the laws 100 of this state for purposes of sponsoring retirement and welfare benefits plans for its covered employees. A fully 101 102 insured welfare benefit plan sponsored by a registered 103 professional employer organization for the benefit of its 104 covered employees shall be treated for the purposes of state 105 law as a single employer welfare benefit plan. For purposes of sponsoring welfare benefit plans for its eligible covered 106 107 employees, a registered professional employer organization shall be considered the employer of all of its eligible 108 109 covered employees, and all eligible covered employees of one 110 or more clients participating in a health benefit plan 111 sponsored by a registered professional employer organization 112 shall be considered employees of such registered 113 professional employer organization. The provisions of this 114 section shall not supersede or preempt any requirements under section 375.014.
 - 6. For purposes of this state or any county, municipality, or other political subdivision thereof:

117 118

119

120

121

122

123

124

125

- Any tax or assessment imposed upon professional employer services or any business license or other fee that is based upon gross receipts shall allow a deduction from the gross income or receipts of the business derived from performing professional employer services that is equal to that portion of the fee charged to a client that represents the actual cost of wages and salaries, benefits, payroll taxes, withholding, or other assessments paid to or on behalf of a covered employee by the professional employer
- 127 organization under a professional employer agreement;

Any tax assessed or assessment or mandated 128 129 expenditure on a per-capita or per-employee basis shall be 130 assessed against the client for covered employees and 131 against the professional employer organization for its employees who are not covered employees coemployed with a 132 133 client. Benefits or monetary consideration that meet the requirements of mandates imposed on a client and that are 134 135 received by covered employees through the PEO either through 136 payroll or through benefit plans sponsored by the PEO shall 137 be credited against the client's obligation to fulfill such 138 mandates: and

139

140

141

142

- (3) In the case of a tax or an assessment imposed or calculated upon the basis of total payroll, the professional employer organization shall be eligible to apply any small business allowance or exemption available to the client for the covered employees for purposes of computing the tax.
- 407.475. 1. Except when specifically required or
 authorized by federal law, no state agency or state official
 shall impose any additional annual filing or reporting
 requirements on an organization regulated or specifically
 exempted from regulation under sections 407.450 to 407.478
 that are more stringent, restrictive, or expansive than the
 requirements authorized under section 407.462.
- 2. This section shall not apply to state grants or
 contracts, nor investigations under section 407.472 and
 shall not restrict enforcement actions against specific
 charitable organizations. This section shall not apply to
 labor organizations, as that term is defined in section
 13 105.500.
- 3. This section shall not apply when an organization regulated or specifically exempted from regulation under sections 407.450 to 407.475 is providing any report or

- 17 disclosure required by state law to be filed with the
- 18 secretary of state.
 - 620.3800. There is hereby created within the
- 2 department of economic development the "Office of
- 3 Entrepreneurship". The office shall employ an individual to
- 4 promote policies and initiatives to support the growth of
- 5 entrepreneurship, including minority entrepreneurship, in
- 6 the state. The office shall work with stakeholders and
- 7 communities, including minority communities, to provide
- 8 information and technical support to entrepreneurs. The
- 9 office shall support and advise the office of administration
- 10 with preparing the report pursuant to subsection 3 of
- 11 section 34.195.
 - 620.3900. 1. Sections 620.3900 to 620.3930 shall be
- 2 known and may be cited as the "Regulatory Sandbox Act".
- 3 2. For the purposes of sections 620.3900 to 620.3930,
- 4 the following terms shall mean:
- 5 (1) "Advisory committee", the general regulatory
- 6 sandbox program advisory committee created in section
- **7** 620.3910;
- 8 (2) "Applicable agency", a department or agency of the
- 9 state that by law regulates a business activity and persons
- 10 engaged in such business activity, including the issuance of
- 11 licenses or other types of authorization, and which the
- 12 regulatory relief office determines would otherwise regulate
- a sandbox participant. A participant may fall under
- 14 multiple applicable agencies if multiple agencies regulate
- 15 the business activity that is subject to the sandbox program
- 16 application. "Applicable agency" shall not include the
- 17 division of professional registration and its boards,
- 18 commissions, committees and offices;
- 19 (3) "Applicant" or "sandbox applicant", a person or
- 20 business that applies to participate in the sandbox program;

- "Consumer", a person who purchases or otherwise 21 22 enters into a transaction or agreement to receive a product 23 or service offered through the sandbox program pursuant to a 24 demonstration by a program participant; 25 "Demonstrate" or "demonstration", to temporarily provide an offering of an innovative product or service in 26 accordance with the provisions of the sandbox program; 27 28 "Department", the department of economic development; 29 30 "Innovation", the use or incorporation of a new idea, a new or emerging technology, or a new use of existing 31 technology to address a problem, provide a benefit, or 32 33 otherwise offer a product, production method, or service; "Innovative offering", an offering of a product or 34 (8) service that includes an innovation; 35 "Product", a commercially distributed good that is: 36 (9) 37 (a) Tangible personal property; and 38 (b) The result of a production process; 39 (10)"Production", the method or process of creating or obtaining a good, which may include assembling, breeding, 40 capturing, collecting, extracting, fabricating, farming, 41 fishing, gathering, growing, harvesting, hunting, 42 manufacturing, mining, processing, raising, or trapping a 43 44 good; (11) "Regulatory relief office", the office 45 46 responsible for administering the sandbox program within the 47 department; "Sandbox participant" or "participant", a person 48 (12)or business whose application to participate in the sandbox 49 program is approved in accordance with the provisions of 50 51 section 620.3915;
 - (13) "Sandbox program", the general regulatory sandbox program created in sections 620.3900 to 620.3930 that allows

- 54 a person to temporarily demonstrate an innovative offering
- of a product or service under a waiver or suspension of one
- or more state laws or regulations;
- 57 (14) "Sandbox program director", the director of the
- 58 regulatory relief office;
- 59 (15) "Service", any commercial activity, duty, or
- 60 labor performed for another person or business. "Service"
- shall not include a product or service when its use would
- 62 impact rates, statutorily authorized service areas, or
- 63 system safety or reliability of an electrical corporation or
- 64 gas corporation, as defined in section 386.020, as
- 65 determined by the public service commission, or of any rural
- 66 electric cooperative organized or operating under the
- 67 provisions of chapter 394, or to any corporation organized
- on a nonprofit or a cooperative basis as described in
- 69 subsection 1 of section 394.200, or to any electrical
- 70 corporation operating under a cooperative business plan as
- 71 described in subsection 2 of section 393.110.
 - 620.3905. 1. There is hereby created within the
- 2 department of economic development the "Regulatory Relief
- 3 Office", which shall be administered by the sandbox program
- 4 director. The sandbox program director shall report to the
- 5 director of the department and may appoint staff, subject to
- 6 the approval of the director of the department.
- 7 2. The regulatory relief office shall:
- 8 (1) Administer the sandbox program pursuant to
- 9 sections 620.3900 to 620.3930;
- 10 (2) Act as a liaison between private businesses and
- 11 applicable agencies that regulate such businesses to
- 12 identify state laws or regulations that could potentially be
- 13 waived or suspended under the sandbox program;
- 14 (3) Consult with each applicable agency; and

- 15 (4) Establish a program to enable a person to obtain
 16 monitored access to the market in the state along with legal
 17 protections for a product or service related to the laws or
 18 regulations that are being waived as a part of participation
 19 in the sandbox program, in order to demonstrate an
 20 innovative product or service without obtaining a license or
- innovative product or service without obtaining a license or
 other authorization that might otherwise be required.
 - 3. The regulatory relief office shall:

28 29

30

31

32

41

42

43

44

45

46

- 23 (1) Review state laws and regulations that may
 24 unnecessarily inhibit the creation and success of new
 25 companies or industries and provide recommendations to the
 26 governor and the general assembly on modifying or repealing
 27 such state laws and regulations;
 - (2) Create a framework for analyzing the risk level of the health, safety, and financial well-being of consumers related to permanently removing or temporarily waiving laws and regulations inhibiting the creation or success of new and existing companies or industries;
- 33 Propose and enter into reciprocity agreements between states that use or are proposing to use similar 34 regulatory sandbox programs as described in sections 35 36 620.3900 to 620.3930, provided that such reciprocity 37 agreement is supported by a two-thirds majority vote of the 38 advisory committee and the regulatory relief office is 39 directed by an order of the governor to pursue such 40 reciprocity agreement;
 - (4) Enter into agreements with or adopt best practices of corresponding federal regulatory agencies or other states that are administering similar programs;
 - (5) Consult with businesses in the state about existing or potential proposals for the sandbox program; and
 - (6) In accordance with the provisions of chapter 536 and the provisions of sections 620.3900 to 620.3930, make

- 48 rules regarding the administration of the sandbox program,
- 49 including making rules regarding the application process and
- 50 the reporting requirements of sandbox participants. Any
- 51 rule or portion of a rule, as that term is defined in
- 52 section 536.010, that is created under the authority
- 53 delegated in this section shall become effective only if it
- 54 complies with and is subject to all of the provisions of
- chapter 536 and, if applicable, section 536.028. This
- section and chapter 536 are nonseverable, and if any of the
- 57 powers vested with the general assembly pursuant to chapter
- 58 536 to review, to delay the effective date, or to disapprove
- 59 and annul a rule are subsequently held unconstitutional,
- 60 then the grant of rulemaking authority and any rule proposed
- or adopted after August 28, 2022, shall be invalid and void.
- 4. (1) The regulatory relief office shall create and
- 63 maintain on the department's website a web page that invites
- 64 residents and businesses in the state to make suggestions
- 65 regarding laws and regulations that could be modified or
- 66 eliminated to reduce the regulatory burden on residents and
- 67 businesses in the state.
- 68 (2) On at least a quarterly basis, the regulatory
- 69 relief office shall compile the relevant suggestions from
- 70 the web page created pursuant to subdivision (1) of this
- 71 subsection and provide a written report to the governor and
- 72 the general assembly.
- 73 (3) In creating the report described in subdivision
- 74 (2) of this subsection, the regulatory relief office:
- 75 (a) Shall provide the identity of residents and
- 76 businesses that make suggestions on the web page if those
- 77 residents and businesses wish to comment publicly, and shall
- 78 ensure that the private information of residents and
- 79 businesses that make suggestions on the web page is not made
- 80 public if they do not wish to comment publicly; and

- 81 (b) May evaluate the suggestions and provide analysis 82 and suggestions regarding which state laws and regulations 83 could be modified or eliminated to reduce the regulatory burden on residents and businesses in the state while still 84 85 protecting consumers. 86 5. (1) By October first of each year, the department shall submit an annual report to the governor, the general 87 88 assembly, and to each state agency which shall include: 89
- (a) Information regarding each participant in the
 sandbox program, including industries represented by each
 participant and the anticipated or actual cost savings that
 each participant experienced;
- 93 (b) The anticipated or actual benefit to consumers
 94 created by each demonstration in the sandbox program;
- 95 (c) Recommendations regarding any laws or regulations
 96 that should be permanently modified or repealed;
- 97 (d) Information regarding any health and safety events
 98 related to the activities of a participant in the sandbox
 99 program; and
- 100 (e) Recommendations for changes to the sandbox program

 101 or other duties of the regulatory relief office.
- 102 (2) The department may provide an interim report from

 103 the sandbox program director to the governor and general

 104 assembly on specific, time-sensitive issues for the

 105 functioning of the sandbox program, for the health and

 106 safety of consumers, for the success of participants in the

 107 program, and for other issues of urgent need.
 - 620.3910. 1. There is hereby created the "General Regulatory Sandbox Program Advisory Committee", to be
 - 3 composed of the following members:

- 4 (1) The director of the department of economic
- 5 <u>development or his or her designee;</u>

- 6 (2) The director of the department of commerce and
- 7 <u>insurance or his or her designee;</u>
- 8 (3) The attorney general or his or her designee;
- 9 (4) A member of the public to be appointed by the governor;
- 11 (5) A member of the public or of an institution of 12 higher education, to be appointed by the governor;
- 13 (6) A member of an institution of higher education, to
 14 be appointed by the director of the department of higher
 15 education and workforce development;
- 16 (7) Two members of the house of representatives, one
 17 to be appointed by the speaker of the house of
 18 representatives and one to be appointed by the minority
 19 leader of the house of representatives;
- 20 (8) Two members of the senate, one to be appointed by
 21 the president pro tempore of the senate and one to be
 22 appointed by the minority leader of the senate; and
- 23 (9) An employee of the office of public counsel, to be appointed by the public counsel.
- 25 (1) Advisory committee members shall be appointed to a four-year term. Members who cease holding elective 26 27 office shall be replaced by the speaker or minority leader of the house of representatives or the president pro tempore 28 29 or minority floor leader of the senate, as applicable. The 30 sandbox program director may establish the terms of initial 31 appointments so that approximately half of the advisory committee is appointed every two years. 32
- 33 (2) The sandbox program director shall select a chair
 34 of the advisory committee every two years in consultation
 35 with the members of the advisory committee.
- 36 (3) No appointee of the governor, speaker of the house
 37 of representatives, or president pro tempore of the senate
 38 may serve more than two complete terms.

- 39 3. A majority of the advisory committee shall

 40 constitute a quorum for the purpose of conducting business,
- 41 and the action of a majority of a quorum shall constitute
- 42 the action of the advisory committee, except as provided in
- 43 subsection 4 of this section.
- 4. The advisory committee may, at its own discretion,
- 45 meet to override a decision of the regulatory relief office
- 46 on the admission or denial of an applicant to the sandbox
- 47 program, provided such override is decided with a two-thirds
- 48 majority vote of the members of the advisory committee, and
- 49 further provided that such vote shall be taken within
- 50 fifteen business days of the regulatory relief office's
- 51 decision.
- 52 5. The advisory committee shall advise and make
- recommendations to the regulatory relief office on whether
- 54 to approve applications to the sandbox program pursuant to
- **55** section 620.3915.
- 56 6. The regulatory relief office shall provide
- 57 administrative staff support for the advisory committee.
- 7. The members of the advisory committee shall serve
- 59 without compensation, but may be reimbursed for any actual
- 60 and necessary expenses incurred in the performance of the
- 61 advisory committee's official duties.
- 8. Meetings of the advisory committee shall be
- 63 considered public meetings for the purposes of chapter 610.
- 64 However, a meeting of the committee shall be a closed
- 65 meeting if the purpose of the meeting is to discuss an
- 66 application for participation in the regulatory sandbox and
- 67 failing to hold a closed meeting would reveal information
- 68 that constitutes proprietary or confidential trade secrets.
- 69 Upon approval by a majority vote by members of the advisory
- 70 committee, the advisory committee shall be allowed to
- 71 conduct remote meetings, and individual members shall be

- 72 allowed to attend meetings remotely. The advisory committee
- 73 shall provide the public the ability to view any such remote
- 74 meetings.
 - 620.3915. 1. An applicant for the sandbox program
- 2 shall provide to the regulatory relief office an application
- 3 in a form prescribed by the regulatory relief office that:
- 4 (1) Confirms the applicant is subject to the
- 5 jurisdiction of the state;
- 6 (2) Confirms the applicant has established physical
- 7 residence or a virtual location in the state from which the
- 8 demonstration of an innovative offering will be developed
- 9 and performed, and where all required records, documents,
- and data will be maintained;
- 11 (3) Contains relevant personal and contact information
- 12 for the applicant, including legal names, addresses,
- 13 telephone numbers, email addresses, website addresses, and
- 14 other information required by the regulatory relief office;
- 15 (4) Discloses criminal convictions of the applicant or
- 16 other participating personnel, if any; and
- 17 (5) Contains a description of the innovative offering
- 18 to be demonstrated, including statements regarding:
- 19 (a) How the innovative offering is subject to
- 20 licensing, legal prohibition, or other authorization
- 21 requirements outside of the sandbox program;
- 22 (b) Each law or regulation that the applicant seeks to
- 23 have waived or suspended while participating in the sandbox
- 24 program;
- 25 (c) How the innovative offering would benefit
- 26 consumers;
- 27 (d) How the innovative offering is different from
- other innovative offerings available in the state;
- 29 (e) The risks that might exist for consumers who use
- 30 or purchase the innovative offering;

- 31 (f) How participating in the sandbox program would
 32 enable a successful demonstration of the innovative offering
- of an innovative product or service;
- 34 (g) A description of the proposed demonstration plan,
- 35 including estimated time periods for beginning and ending
- 36 the demonstration;
- 37 (h) Recognition that the applicant will be subject to
- 38 all laws and regulations pertaining to the applicant's
- 39 innovative offering after the conclusion of the
- 40 demonstration;
- 41 (i) How the applicant will end the demonstration and
- 42 protect consumers if the demonstration fails;
- (j) A list of each applicable agency, if any, that the
- 44 applicant knows regulates the applicant's business; and
- (k) Any other required information as determined by
- 46 the regulatory relief office.
- 47 2. An applicant shall remit to the regulatory relief
- 48 office an application fee of three hundred dollars per
- 49 application for each innovative offering. Such application
- 50 fees shall be used by the regulatory relief office solely
- 51 for the purpose of implementing the provisions of sections
- 52 620.3900 to 620.3930.
- 3. An applicant shall file a separate application for
- 54 each innovative offering that the applicant wishes to
- 55 demonstrate.
- 4. An applicant for the sandbox program may contact
- 57 the regulatory relief office to request a consultation
- 58 regarding the sandbox program before submitting an
- 59 application. The regulatory relief office may provide
- 60 assistance to an applicant in preparing an application for
- 61 submission.
- 62 5. (1) After an application is filed, the regulatory
- 63 relief office shall:

- 64 (a) Consult with each applicable agency that regulates the applicant's business regarding whether more information 65 66 is needed from the applicant; and Seek additional information from the applicant 67 68 that the regulatory relief office determines is necessary. 69 No later than fifteen business days after the day on which a completed application is received by the 70 regulatory relief office, the regulatory relief office shall: 71 72 (a) Review the application and refer the application 73 to each applicable agency that regulates the applicant's business; and 74 (b) Provide to the applicant: 75 76 a. An acknowledgment of receipt of the application; and The identity and contact information of each 77 b. applicable agency to which the application has been referred 78 79 for review. 80 (3) No later than forty-five days after the day on 81 which an applicable agency receives a completed application 82 for review, the applicable agency shall provide a written report to the sandbox program director with the applicable 83 agency's findings. Such report shall: 84 85 (a) Describe any identifiable, likely, and significant harm to the health, safety, or financial well-being of 86 87 consumers that the relevant law or regulation protects against; and 88 89 (b) Make a recommendation to the regulatory relief 90 office that the applicant either be admitted or denied 91 entrance into the sandbox program. (4) An applicable agency may request an additional ten 92 93 business days to deliver the written report required by subdivision (3) of this subsection by providing notice to 94
 - automatically be granted. An applicable agency may request

the sandbox program director, which request shall

95

- 97 only one extension per application. The sandbox program
 98 director may also provide an additional extension to the
- applicable agency for cause.
- (5) If an applicable agency recommends an applicant
- 101 under this section be denied entrance into the sandbox
- 102 program, the written report required by subdivision (3) of
- this subsection shall include a description of the reasons
- for such recommendation, including the reason a temporary
- 105 waiver or suspension of the relevant laws or regulations
- 106 would potentially significantly harm the health, safety, or
- financial well-being of consumers or the public and the
- 108 assessed likelihood of such harm occurring.
- 109 (6) If an applicable agency determines that the
- 110 consumer's or public's health, safety, or financial well-
- 111 being can be protected through less restrictive means than
- the existing relevant laws or regulations, the applicable
- 113 agency shall provide a recommendation of how that can be
- 114 achieved.
- 115 (7) If an applicable agency fails to deliver the
- 116 written report required by subdivision (3) of this
- 117 subsection, the sandbox program director shall provide a
- 118 final notice to the applicable agency for delivery of the
- 119 written report. If the report is not delivered within five
- 120 days of such final notice, the sandbox program director
- 121 shall assume that the applicable agency does not object to
- 122 the temporary waiver or suspension of the relevant laws or
- 123 regulations for an applicant seeking to participate in the
- 124 sandbox program.
- 125 6. (1) Notwithstanding any provision of this section
- 126 to the contrary, an applicable agency may, by written notice
- to the regulatory relief office:
- (a) Reject an application, provided such rejection
- occurs within forty-five days after the day on which the

- 130 applicable agency receives a complete application for
- 131 review, or within fifty days if an extension has been
- requested by the applicable agency, if the applicable agency
- 133 determines, in the applicable agency's sole discretion, that
- the applicant's offering fails to comply with standards or
- 135 specifications:
- a. Required by federal rule or regulation; or
- b. Previously approved for use by a federal agency; or
- (b) Reject an application preliminarily approved by
- 139 the regulatory relief office, if the applicable agency:
- 140 a. Recommends rejection of the application in the
- 141 applicable agency's written report submitted pursuant to
- 142 subdivision (3) of subsection 5 of this section; and
- 143 b. Provides in the written report submitted pursuant
- 144 to subdivision (3) of subsection 5 of this section a
- 145 description of the applicable agency's reasons approval of
- 146 the application would create a substantial risk of harm to
- 147 the health or safety of the public, or create unreasonable
- 148 expenses for taxpayers in the state.
- 149 (2) If any applicable agency rejects an application on
- 150 a nonpreliminary basis pursuant to subdivision (1) of this
- 151 subsection, the regulatory relief office shall not approve
- 152 the application.
- 7. (1) The sandbox program director shall provide all
- 154 applications and associated written reports to the advisory
- committee upon receiving a written report from an applicable
- agency.
- 157 (2) The sandbox program director may call the advisory
- 158 committee to meet as needed, but not less than once per
- 159 quarter if applications are available for review.
- (3) After receiving and reviewing the application and
- 161 each associated written report, the advisory committee shall
- 162 provide to the sandbox program director the advisory

- 163 committee's recommendation as to whether the applicant

 164 should be admitted as a sandbox participant.
- 165 (4) As part of the advisory committee's review of each

 166 report, the advisory committee shall use criteria used by

 167 applicable agencies to evaluate applications.
- 8. The regulatory relief office shall consult with
 each applicable agency and the advisory committee before
 admitting an applicant into the sandbox program. Such
 consultation may include seeking information about whether:
- 172 (1) The applicable agency has previously issued a

 173 license or other authorization to the applicant; and

175

179

180

181

- (2) The applicable agency has previously investigated, sanctioned, or pursued legal action against the applicant.
- 9. In reviewing an application under this section, the regulatory relief office and applicable agencies shall consider whether:
 - (1) A competitor to the applicant is or has been a sandbox participant and, if so, weigh that as a factor in favor of allowing the applicant to also become a sandbox participant;
- (2) The applicant's plan will adequately protect

 consumers from potential harm identified by an applicable

 agency in the applicable agency's written report;
- 186 (3) The risk of harm to consumers is outweighed by the

 187 potential benefits to consumers from the applicant's

 188 participation in the sandbox program; and
- (4) Certain state laws or regulations that regulate an innovative offering should not be waived or suspended even if the applicant is approved as a sandbox participant, including applicable anti-fraud or disclosure provisions.
- 193 10. An applicant shall become a sandbox participant if

 194 the regulatory relief office approves the application for

 195 the sandbox program and enters into a written agreement with

- 196 the applicant describing the specific laws and regulations
- 197 that are waived or suspended as part of participation in the
- 198 sandbox program. Notwithstanding any other provision of
- 199 this section to the contrary, the regulatory relief office
- 200 shall not enter into a written agreement with an applicant
- 201 that exempts the applicant from any income, property, or
- 202 sales tax liability unless such applicant otherwise
- 203 qualifies for an exemption from such tax.
- 204 11. (1) The sandbox program director may deny at his
- 205 or her sole discretion any application submitted under this
- 206 section for any reason, including if the sandbox program
- 207 director determines that the preponderance of evidence
- 208 demonstrates that suspending or waiving enforcement of a law
- 209 or regulation would cause significant risk of harm to
- 210 consumers or residents of the state.
- 211 (2) If the sandbox program director denies an
- 212 application submitted under this section, the regulatory
- 213 relief office shall provide to the applicant a written
- 214 description of the reasons for not allowing the applicant to
- 215 become a sandbox participant.
- 216 (3) The denial of an application submitted under this
- 217 section shall not be subject to judicial or administrative
- 218 review.
- 219 (4) The acceptance or denial of an application
- 220 submitted under this section may be overridden by an
- 221 affirmative vote of a two-thirds majority of the advisory
- 222 committee at the discretion of the advisory committee,
- 223 provided such vote shall take place within fifteen business
- 224 days of the sandbox program director's decision.
- 225 Notwithstanding any other provision of this section to the
- 226 contrary, the advisory committee shall not override a
- rejection made by an applicable agency.

- 228 (5) The sandbox program director shall deny an
- 229 application for participation in the sandbox program if the
- 230 applicant or any person who seeks to participate with the
- 231 applicant in demonstrating an innovative offering has been
- 232 convicted, entered into a plea of nolo contendere, or
- 233 entered a plea of guilty or nolo contendere held in
- 234 abeyance, for any crime involving significant theft, fraud,
- or dishonesty if the crime bears a significant relationship
- 236 to the applicant's or other participant's ability to safely
- 237 and competently participate in the sandbox program.
- 238 12. When an applicant is approved for participation in
- 239 the sandbox program, the sandbox program director may
- 240 provide notice of the approval to competitors of the
- 241 applicant and to the general public.
- 242 13. Applications to participate in the sandbox program
- 243 shall be considered public records for the purposes of
- 244 chapter 610, provided, however, that any information
- 245 contained in such applications that constitutes proprietary
- 246 or confidential trade secrets shall not be subject to
- 247 disclosure pursuant to chapter 610.
 - 620.3920. 1. If the regulatory relief office approves
 - 2 an application pursuant to section 620.3915, the sandbox
 - 3 participant shall have twenty-four months after the day on
 - 4 which the application was approved to demonstrate the
 - 5 innovative offering described in the sandbox participant's
 - 6 application.
 - 7 2. An innovative offering that is demonstrated within
 - 8 the sandbox program shall only be available to consumers who
 - 9 are residents of Missouri or of another state. No law or
 - 10 regulation shall be waived or suspended if waiving or
 - 11 suspending such law or regulation would prevent a consumer
- 12 from seeking restitution in the event that the consumer is
- 13 harmed.

3. Nothing in sections 620.3900 to 620.3930 shall
restrict a sandbox participant that holds a license or other
authorization in another jurisdiction from acting in
accordance with such license or other authorization in that

jurisdiction.

- 4. A sandbox participant shall be deemed to possess an appropriate license or other authorization under the laws of this state for the purposes of any provision of federal law requiring licensure or other authorization by the state.
- 5. (1) During the demonstration period, a sandbox
 participant shall not be subject to the enforcement of state
 laws or regulations identified in the written agreement
 between the regulatory relief office and the sandbox
 participant.
 - (2) A prosecutor shall not file or pursue charges

 pertaining to any action related to a law or regulation

 identified in the written agreement between the regulatory

 relief office and the sandbox participant that occurs during

 the demonstration period.
 - (3) A state agency shall not file or pursue any punitive action against a sandbox participant, including a fine or license suspension or revocation, for the violation of a law or regulation that is identified as being waived or suspended in the written agreement between the regulatory relief office and the sandbox participant that occurs during the demonstration period.
 - 6. Notwithstanding any provision of this section to the contrary, a sandbox participant shall not have immunity related to any criminal offense committed during the sandbox participant's participation in the sandbox program.
 - 7. By written notice, the regulatory relief office may end a sandbox participant's participation in the sandbox program at any time and for any reason, including if the

- 47 sandbox program director determines that a sandbox
- 48 participant is not operating in good faith to bring an
- 49 innovative offering to market; provided, however, that the
- 50 sandbox program director's decision may be overridden by an
- 51 affirmative vote of a two-thirds majority of the members of
- 52 the advisory committee.
- 8. The regulatory relief office and regulatory relief
- office's employees shall not be liable for any business
- 55 losses or the recouping of application expenses or other
- 56 expenses related to the sandbox program, including for:
- 57 (1) Denying an applicant's application to participate
- in the sandbox program for any reason; or
- 59 (2) Ending a sandbox participant's participation in
- 60 the sandbox program at any time and for any reason.
 - 620.3925. 1. Before demonstrating an innovative
- 2 offering to a consumer, a sandbox participant shall disclose
- 3 the following information to the consumer:
- 4 (1) The name and contact information of the sandbox
- 5 participant;
- 6 (2) A statement that the innovative offering is
- 7 authorized pursuant to the sandbox program and, if
- 8 applicable, that the sandbox participant does not have a
- 9 license or other authorization to provide an innovative
- 10 offering under state laws that regulate offerings outside of
- the sandbox program;
- 12 (3) A statement that specific laws and regulations
- 13 have been waived for the sandbox participant for the
- 14 duration of its demonstration in the sandbox program, with a
- 15 summary of such waived laws and regulations;
- 16 (4) A statement that the innovative offering is
- 17 undergoing testing and may not function as intended and may
- 18 expose the consumer to certain risks as identified by the
- 19 applicable agency's written report;

- 20 (5) A statement that the provider of the innovative
- 21 offering is not immune from civil liability for any losses
- 22 or damages caused by the innovative offering;
- 23 (6) A statement that the provider of the innovative
- 24 offering is not immune from criminal prosecution for
- violations of state law or regulations that are not
- 26 suspended or waived as allowed within the sandbox program;
- 27 (7) A statement that the innovative offering is a
- 28 temporary demonstration that may be discontinued at the end
- 29 of the demonstration period;
- 30 (8) The expected end date of the demonstration period;
- 31 and
- 32 (9) A statement that a consumer may contact the
- 33 regulatory relief office and file a complaint regarding the
- 34 innovative offering being demonstrated, providing the
- 35 regulatory relief office's telephone number, email address,
- 36 and website address where a complaint may be filed.
- 37 2. The disclosures required by subsection 1 of this
- 38 section shall be provided to a consumer in a clear and
- 39 conspicuous form and, for an internet- or application-based
- 40 innovative offering, a consumer shall acknowledge receipt of
- 41 the disclosure before any transaction may be completed.
- 42 3. The regulatory relief office may require that a
- 43 sandbox participant make additional disclosures to a
- 44 consumer.
 - 620.3930. 1. At least forty-five days before the end
- 2 of the twenty-four-month demonstration period, a sandbox
- 3 participant shall:
- 4 (1) Notify the regulatory relief office that the
- 5 sandbox participant will exit the sandbox program and
- 6 discontinue the sandbox participant's demonstration after
- 7 the day on which the twenty-four-month demonstration period
- 8 ends; or

- 9 (2) Seek an extension pursuant to subsection 4 of this section.
- 2. If the regulatory relief office does not receive
 notification as required by subsection 1 of this section,
 the demonstration period shall end at the end of the twenty-
- 14 <u>four-month demonstration period.</u>

29

- 3. If a demonstration includes an innovative offering
 that requires ongoing services or duties beyond the twentyfour-month demonstration period, the sandbox participant may
 continue to demonstrate the innovative offering but shall be
 subject to enforcement of the laws or regulations that were
 waived or suspended as part of the sandbox program.
- 21 <u>4. (1) No later than forty-five days before the end</u>
 22 of the twenty-four-month demonstration period, a sandbox
 23 participant may request an extension of the demonstration
 24 period.
- 25 (2) The regulatory relief office shall grant or deny a
 26 request for an extension by the end of the twenty-four month
 27 demonstration period.
 - (3) The regulatory relief office may grant an extension for not more than twelve months after the end of the demonstration period.
- 31 (4) Sandbox participants may apply for additional
 32 extensions in accordance with the criteria used to assess
 33 their initial application, up to a cumulative maximum of
 34 seven years inclusive of the original twenty-four-month
 35 demonstration period.
- 5. (1) A sandbox participant shall retain records,
 documents, and data produced in the ordinary course of
 business regarding an innovative offering demonstrated in
 the sandbox program for twenty-four months after exiting the
 sandbox program.

- 42 records, documents, and data from a sandbox participant,
 43 and, upon the regulatory relief office's request, the
 44 sandbox participant shall make such records, documents, and
- data available for inspection by the regulatory relief

 office.
- 6. If a sandbox participant ceases to provide an innovative offering before the end of a demonstration period, the sandbox participant shall notify the regulatory relief office and each applicable agency and report on actions taken by the sandbox participant to ensure consumers
- 7. The regulatory relief office shall establish
 quarterly reporting requirements for each sandbox
 participant, including information about any consumer

have not been harmed as a result.

52

56

68

69

70

71

72

complaints.

- 57 8. (1) The sandbox participant shall notify the 58 regulatory relief office and each applicable agency of any 59 incidents that result in harm to the health, safety, or 60 financial well-being of a consumer. The parameters for such incidents that shall be reported shall be laid out in the 61 written agreement between the applicant and the regulatory 62 relief office. Any incident reports shall be publicly 63 available on the regulatory sandbox webpage provided, 64 however, that any information contained in such reports that 65 66 constitutes proprietary or confidential trade secrets shall 67 not be subject to disclosure pursuant to chapter 610.
 - (2) If a sandbox participant fails to notify the regulatory relief office and each applicable agency of any incidents required to be reported, or the regulatory relief office or an applicable agency has evidence that significant harm to a consumer has occurred, the regulatory relief

- office may immediately remove the sandbox participant from the sandbox program.
- 9. No later than thirty days after the day on which a
- 76 sandbox participant exits the sandbox program, the sandbox
- 77 participant shall submit a written report to the regulatory
- 78 relief office and each applicable agency describing an
- 79 overview of the sandbox participant's demonstration.
- 80 Failure to submit such a report shall result in the sandbox
- 81 participant and any entity that later employs a member of
- 82 the leadership team of the sandbox participant being
- 83 prohibited from future participation in the sandbox
- 84 program. Such report shall include any:
- 85 (1) Incidents of harm to consumers;
- 86 (2) Legal action filed against the sandbox participant
- 87 as a result of the participant's demonstration; or
- 88 (3) Complaint filed with an applicable agency as a
- 89 result of the sandbox participant's demonstration.
- 90 Any incident reports of harm to consumers, legal actions
- 91 filed against a sandbox participant, or complaints filed
- 92 with an applicable agency shall be compiled and made
- 93 publicly available on the regulatory sandbox webpage
- 94 provided, however, that any information contained in such
- 95 reports or complaints that constitutes proprietary or
- 96 confidential trade secrets shall not be subject to
- 97 disclosure pursuant to chapter 610.
- 98 10. No later than thirty days after the day on which
- 99 an applicable agency receives the quarterly report required
- 100 by subsection 7 of this section or a written report from a
- 101 sandbox participant as required by subsection 9 of this
- 102 section, the applicable agency shall provide a written
- 103 report to the regulatory relief office on the demonstration,
- 104 which describes any statutory or regulatory reform the

105 applicable agency recommends as a result of the 106 demonstration. 107 11. The regulatory relief office may remove a sandbox participant from the sandbox program at any time if the 108 109 regulatory relief office determines that a sandbox 110 participant has engaged in, is engaging in, or is about to engage in any practice or transaction that is in violation 111 of sections 620.3900 to 620.3930 or that constitutes a 112 violation of a law or regulation for which suspension or 113 114 waiver has not been granted pursuant to the sandbox program. Information on any removal of a sandbox 115 participant for engaging in any practice or transaction that 116 117 constitutes a violation of law or regulation for which 118 suspension or waiver has not been granted pursuant to the 119 sandbox program shall be made publicly available on the 120 regulatory sandbox webpage provided, however, that any 121 information that constitutes proprietary or confidential trade secrets shall not be subject to disclosure pursuant to 122 123 chapter 610.