FIRST REGULAR SESSION

SENATE BILL NO. 69

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR GANNON.

1054S.01I

ADRIANE D. CROUSE, Secretary

AN ACT

To repeal sections 115.277, 115.279, 115.283, and 115.291, RSMo, and to enact in lieu thereof four new sections relating to absentee voting, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

- Section A. Sections 115.277, 115.279, 115.283, and
- 2 115.291, RSMo, are repealed and four new sections enacted in
- 3 lieu thereof, to be known as sections 115.277, 115.279, 115.283,
- 4 and 115.291, to read as follows:
 - 115.277. 1. Except as provided in subsections 2, 3,
- 2 4, and 5 of this section, any registered voter of this state
- 3 may vote by absentee ballot for all candidates and issues
- 4 for which such voter [would be] is eligible to vote at the
- 5 polling place [if such voter expects to be prevented from
- 6 going to the polls to vote on election day due to:
- 7 (1) Absence on election day from the jurisdiction of
- 8 the election authority in which such voter is registered to
- 9 vote;
- 10 (2) Incapacity or confinement due to illness or
- 11 physical disability, including a person who is primarily
- 12 responsible for the physical care of a person who is
- incapacitated or confined due to illness or disability;
- 14 (3) Religious belief or practice;
- 15 (4) Employment as an election authority, as a member
- 16 of an election authority, or by an election authority at a
- 17 location other than such voter's polling place;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

18 (5) Incarceration, provided all qualifications for
19 voting are retained;

- (6) Certified participation in the address
 confidentiality program established under sections 589.660
 to 589.681 because of safety concerns; or
- 23 (7) For an election that occurs during the year 2020, 24 the voter has contracted or is in an at-risk category for 25 contracting or transmitting severe acute respiratory 26 syndrome coronavirus 2. This subdivision shall expire on 27 December 31, 2020].
- Any covered voter who is eligible to register and 28 vote in this state may vote in any election for federal 29 office, statewide office, state legislative office, or 30 statewide ballot initiatives by submitting a federal 31 postcard application to apply to vote by absentee ballot or 32 by submitting a federal postcard application at the polling 33 place even though the person is not registered. A federal 34 35 postcard application submitted by a covered voter pursuant 36 to this subsection shall also serve as a voter registration application under section 115.908 and the election authority 37 shall, if satisfied that the applicant is entitled to 38 register, place the voter's name on the voter registration 39 Each covered voter may vote by absentee ballot or, 40 41 upon submitting an affidavit that the person is qualified to vote in the election, may vote at the person's polling place. 42
- 43 3. Any interstate former resident may vote by absentee44 ballot for presidential and vice presidential electors.
- 4. Any intrastate new resident may vote by absentee
 46 ballot at the election for presidential and vice
 47 presidential electors, United States senator, representative
 48 in Congress, statewide elected officials and statewide
 49 questions, propositions and amendments from such resident's

new jurisdiction of residence after registering to vote in such resident's new jurisdiction of residence.

- 5. Any new resident may vote by absentee ballot for
- 53 presidential and vice presidential electors after
- 54 registering to vote in such resident's new jurisdiction of
- 55 residence.
- [6. For purposes of this section, the voters who are
- 57 in an at-risk category for contracting or transmitting
- 58 severe acute respiratory syndrome coronavirus 2 are voters
- 59 who:
- 60 (1) Are sixty-five years of age or older;
- 61 (2) Live in a long-term care facility licensed under
- 62 chapter 198;
- (3) Have chronic lung disease or moderate to severe
- 64 asthma;
- 65 (4) Have serious heart conditions;
- 66 (5) Are immunocompromised;
- 67 (6) Have diabetes;
- 68 (7) Have chronic kidney disease and are undergoing
- 69 dialysis; or
- 70 (8) Have liver disease.]
 - 115.279. 1. Application for an absentee ballot may be
- 2 made by the applicant in person, or by mail, or for the
- 3 applicant, in person, by his or her guardian or a relative
- 4 within the second degree by consanguinity or affinity. The
- 5 election authority shall accept applications by facsimile
- 6 transmission and by electronic mail within the limits of its
- 7 telecommunications capacity.
- 8 2. Each application shall be made to the election
- 9 authority of the jurisdiction in which the person is or
- 10 would be registered. Each application shall be in writing
- 11 and shall state the applicant's name, address at which he or

she is or would be registered, [his or her reason for voting 12 an absentee ballot] whether the applicant is incapacitated 13 14 or confined due to illness or physical disability or is a person who is primarily responsible for the physical care of 15 a person who is incapacitated or confined due to illness or 16 17 physical disability, the address to which the ballot is to 18 be mailed, if mailing is requested, and for absent uniformed 19 services and overseas applicants, the applicant's email 20 address if electronic transmission is requested. 21 [reason for the applicant voting absentee is due to the reasons established under subdivision (6) of subsection 1 of 22 section 115.277] applicant is a certified participant in the 23 24 address confidentiality program established under sections 589.660 to 589.681, the applicant shall state the voter's 25 identification information provided by the address 26 27 confidentiality program in lieu of the applicant's name, address at which he or she is or would be registered, and 28 29 address to which the ballot is to be mailed, if mailing is 30 requested. Each application to vote in a primary election 31 shall also state which ballot the applicant wishes to receive. If any application fails to designate a ballot, 32 the election authority shall, within three working days 33 after receiving the application, notify the applicant by 34 mail that it will be unable to deliver an absentee ballot 35 until the applicant designates which political party ballot 36 37 he or she wishes to receive. If the applicant does not 38 respond to the request for political party designation, the election authority is authorized to provide the voter with 39 40 that part of the ballot for which no political party designation is required. 41 42 [Except as provided in subsection 3 of section

3. [Except as provided in subsection 3 of section 115.281,] All applications for absentee ballots received

44 prior to the sixth Tuesday before an election shall be stored at the office of the election authority until such 45 46 time as the applications are processed in accordance with section 115.281. No application for an absentee ballot 47 received in the office of the election authority by mail, by 48 49 facsimile transmission, by electronic mail, or by a guardian or relative after 5:00 p.m. on the second Wednesday 50 51 immediately prior to the election shall be accepted by any election authority. No application for an absentee ballot 52 53 submitted by the applicant in person after 5:00 p.m. on the day before the election shall be accepted by any election 54 authority, except as provided in subsections 6, 8 and 9 of 55 this section. 56

- Each application for an absentee ballot shall be 57 signed by the applicant or, if the application is made by a 58 59 guardian or relative pursuant to this section, the 60 application shall be signed by the guardian or relative, who shall note on the application his or her relationship to the 61 62 applicant. If an applicant, quardian or relative is blind, unable to read or write the English language or physically 63 incapable of signing the application, he or she shall sign 64 by mark, witnessed by the signature of an election official 65 or person of his or her own choosing. Any person who 66 knowingly makes, delivers or mails a fraudulent absentee 67 ballot application shall be quilty of a class one election 68 69 offense.
- 5. (1) Notwithstanding any law to the contrary, any resident of the state of Missouri who resides outside the boundaries of the United States or who is on active duty with the Armed Forces of the United States or members of their immediate family living with them may request an

75 absentee ballot for both the primary and subsequent general
76 election with one application.

- 77 (2) The election authority shall provide each absent 78 uniformed services voter and each overseas voter who submits 79 a voter registration application or an absentee ballot 80 request, if the election authority rejects the application 81 or request, with the reasons for the rejection.
- (3) Notwithstanding any other law to the contrary, if a standard oath regarding material misstatements of fact is adopted for uniformed and overseas voters pursuant to the Help America Vote Act of 2002, the election authority shall accept such oath for voter registration, absentee ballot, or other election-related materials.
- Not later than sixty days after the date of each 88 regularly scheduled general election for federal office, 89 90 each election authority which administered the election 91 shall submit to the secretary of state in a format 92 prescribed by the secretary a report on the combined number 93 of absentee ballots transmitted to, and returned by, absent uniformed services voters and overseas voters for the 94 election. The secretary shall submit to the Election 95 Assistance Commission a combined report of such information 96 not later than ninety days after the date of each regularly 97 98 scheduled general election for federal office and in a 99 standardized format developed by the commission pursuant to 100 the Help America Vote Act of 2002. The secretary shall make 101 the report available to the general public.
 - (5) As used in this section, the terms "absent uniformed services voter" and "overseas voter" shall have the meaning prescribed in 52 U.S.C. Section 20310.
- 105 6. An application for an absentee ballot by a new 106 resident shall be submitted in person by the applicant in

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107	the office of the election authority in the election
108	jurisdiction in which such applicant resides. The
109	application shall be received by the election authority no
110	later than 7:00 p.m. on the day of the election. Such
111	application shall be in the form of an affidavit, executed
112	in duplicate in the presence of the election authority or
113	any authorized officer of the election authority, and in
114	substantially the following form:
115	"STATE OF
116	COUNTY OF, ss.
117	I,, do solemnly swear that:
118 119 120 121	<pre>(1) Before becoming a resident of this state, I resided at (residence address) in (town, township, village or city) of County in the state of;</pre>
122 123 124 125	(2) I moved to this state after the last day to register to vote in such general presidential election and I am now residing in the county of , state of Missouri;
126 127 128	(3) I believe I am entitled pursuant to the laws of this state to vote in the presidential election to be held November, (year);
129 130 131 132	(4) I hereby make application for a presidential and vice presidential ballot. I have not voted and shall not vote other than by this ballot at such election.
133	Signed
134	(Applicant)
135	
136	(Residence Address)
137 138	Subscribed and sworn to before me this day of,

139	Signed
140 141	(Title and name of officer authorized to administer oaths)"
142	7. The election authority in whose office an
143	application is filed pursuant to subsection 6 of this
144	section shall immediately send a duplicate of such
145	application to the appropriate official of the state in
146	which the new resident applicant last resided and shall file
147	the original of such application in its office.
148	8. An application for an absentee ballot by an
149	intrastate new resident shall be made in person by the
150	applicant in the office of the election authority in the
151	election jurisdiction in which such applicant resides. The
152	application shall be received by the election authority no
153	later than 7:00 p.m. on the day of the election. Such
154	application shall be in the form of an affidavit, executed
155	in duplicate in the presence of the election authority or an
156	authorized officer of the election authority, and in
157	substantially the following form:
158	"STATE OF
159	COUNTY OF, ss.
160	I,, do solemnly swear that:
161 162 163 164	<pre>(1) Before becoming a resident of this election jurisdiction, I resided at (residence address) in (town, township, village or city) of county in the state of;</pre>
165 166	(2) I moved to this election jurisdiction after the last day to register to vote in such election;
167 168 169	<pre>(3) I believe I am entitled pursuant to the laws of this state to vote in the election to be held (date);</pre>

(4) I hereby make application for an absentee 170 171 ballot for candidates and issues on which I am 172 entitled to vote pursuant to the laws of this state. I have not voted and shall not vote 173 other than by this ballot at such election. 174 Signed _____ 175 (Applicant) 176 177 (Residence Address) 178 Subscribed and sworn to before me this day 179 180 Signed 181 182 (Title and name of officer authorized to administer oaths)" 183 184 An application for an absentee ballot by an interstate former resident shall be received in the office 185 of the election authority where the applicant was formerly 186 registered by 5:00 p.m. on the second Wednesday immediately 187 188 prior to the election, unless the application is made in person by the applicant in the office of the election 189 190 authority, in which case such application shall be made no 191 later than 7:00 p.m. on the day of the election. 115.283. 1. Each ballot envelope shall bear a statement on which the voter shall state the voter's name, 2 the voter's voting address, and the voter's mailing address 3 4 [and the voter's reason for voting an absentee ballot]. 5 the [reason for the voter voting absentee is due to the reasons established under subdivision (6) of subsection 1 of 6 7 section 115.277] applicant is a certified participant in the address confidentiality program established under sections 8 **589.660 to 589.681**, the voter shall state the voter's 9 identification information provided by the address 10

confidentiality program in lieu of the applicant's name, 11 voting address, and mailing address. On the form, the voter 12 13 shall also state under penalties of perjury that the voter 14 is qualified to vote in the election, that the voter has not 15 previously voted and will not vote again in the election, that the voter has personally marked the voter's ballot in 16 secret or supervised the marking of the voter's ballot if 17 the voter is unable to mark it, that the ballot has been 18 placed in the ballot envelope and sealed by the voter or 19 20 under the voter's supervision if the voter is unable to seal it, and that all information contained in the statement is 21 22 true. In addition, any person providing assistance to the 23 absentee voter shall include a statement on the envelope identifying the person providing assistance under penalties 24 of perjury. Persons authorized to vote only for federal and 25 statewide officers shall also state their former Missouri 26 residence. 27 The statement for persons voting absentee ballots 28 29 who are registered voters shall be in substantially the 30 following form: State of Missouri 31 32 County (City) of I, (print name), a registered voter of 33 34 County (City of St. Louis, Kansas City), declare under the penalties of perjury [that I expect to be 35 prevented from going to the polls on election day 36 due to (check one): 37 absence on election day from the 38 39 jurisdiction of the election authority in which I am registered; 40 incapacity or confinement due to illness 41 or physical disability, including caring 42

43 44	-	ho is incapacitated or o illness or disability;
45		ef or practice;
46 47 48		an election authority or by thority at a location other g place;
49 50 51		although I have retained ary qualifications for
52 53 54 55	confidentialit	icipation in the address y program established under 60 to 589.681 because of s.
56 57 58 59 60 61 62 63 64 65	qualified to vote at this and will not vote other election. I further state ballot in secret or that or write English, or physthe ballot, and the persebelow marked the ballot.	alties of perjury] that I am s election; I have not voted than by this ballot at this e that I marked the enclosed I am blind, unable to read sically incapable of marking on of my choosing indicated at my direction; all of the ement is, to the best of my ue.
67	Signature of Voter	Signature of Person
68		Assisting Voter
69		(if applicable)
70	Signed	Subscribed and sworn
71	Signed	to before me this
72 73	Address of Voter	day of,
74		
75		
76 77	Mailing addresses	Signature of notary or

78	(if different)	other officer
79		authorized to
80		administer oaths
81 82	_	persons voting absentee ballots of subsection 2, 3, 4, or 5 of
83	section 115.277 without bein	g registered shall be in
84	substantially the following	form:
85	State of Missouri	
86	County (City) of	-
87 88 89 90 91 92 93 94 95 96	of perjury that I am a and eighteen years of a adjudged incapacitated I have been convicted of misdemeanor connected whave had the voting dis	by any court of law, and if of a felony or of a with the right of suffrage, I sabilities resulting from I pursuant to law. I hereby of perjury that I am
97	I am (check one):	
98 99 100 101 102	registered vo moved from th	the state of Missouri and a oter in County and nat county to County, ter the last day to register his election.
103 104 105 106	and authorize	e former resident of Missouri ed to vote for presidential sidential electors.
106 107 108 109 110 111 112 113	have not voted and will ballot at this election ballot in secret or am write English, or physithe ballot, and the per	enalties of perjury that I not vote other than by this i; I marked the enclosed blind, unable to read or cally incapable of marking son of my choosing indicated at my direction; all of the

114 115	information on this statement i knowledge and belief, true.	s, to the best of my
116		Subscribed to and
117 118	Signature of Voter	sworn before me this
119		day of
120		
121		
122		
123	Address of Voter	Signature of notary
124		or other officer
125		authorized to
126		administer oaths
127		
128	Mailing Address (if different)	
129		
130		
131	Signature of Person	Address of Last
132	Assisting Voter	Missouri Residence
133		(if applicable)
134	4. The statement for persons v	voting absentee ballots
135	who are entitled to vote at the elec	-
136	provisions of subsection 2 of section	on 115.137 shall be in
137	substantially the following form:	
138	State of Missouri	
139	County (City) of	
140 141 142 143	I, (print name), declare of perjury [that I expect to be	

	<pre>going to the polls on elect one):</pre>	ion day due to (check
144 145 146	absence on election jurisdiction of the which I am directed	e election authority in
147 148 149 150	or physical disabi	inement due to illness lity, including caring s incapacitated or lness or disability;
151	religious belief o	r practice;
152 153 154		lection authority or by ity at a location other ace;
155 156 157	incarceration, although all the necessary of voting;	hough I have retained qualifications of
158 159 160 161	confidentiality pro	ation in the address ogram established under o 589.681 because of
162 163 164 165 166 167 168 169 170 171 172	I hereby state under penalt own property in the qualified to vote at this e voted and will not vote oth at this election. I further enclosed ballot in secret o unable to read and write En incapable of marking the bamy choosing indicated below direction; all of the infor is, to the best of my knowl	district and am election; I have not her than by this ballot state that I marked the er that I am blind, aglish, or physically allot, and the person of marked the ballot at my mation on this statement
174		Subscribed and sworn
175 176	Signature of Voter	to before me this
177		day of
178		
179		

180		
181	Address Signature of notary	I
182	or other officer	
183	authorized to	
184	administer oaths	
185		
186	Signature of Person	
187	Assisting Voter	
188	(if applicable)	
189	5. The statement for persons providing assistance	e to
190	absentee voters shall be in substantially the following	, form
191 192 193 194 195 196 197 198 199 200 201	The voter needed assistance in marking the ballot and signing above, because of blindness, other physical disability, or inability to read or to read English. I marked the ballot enclosed in this envelope at the voter's direction, when I was alone with the voter, and I had no other communication with the voter as to how he or she was to vote. The voter swore or affirmed the voter affidavit above and I then signed the voter's name and completed the other voter information above. Signed under the penalties of perjury.	r
202	Reason why voter needed assistance:	
203	ASSISTING PERSON SIGN HERE	
204	1 (signature of assisting person)	
205	2 (assisting person's name printed)	
206	3 (assisting person's residence)	
207	4 (assisting person's home city or town).	
208	6. [The election authority shall, for an election	n held
209	during 2020, adjust the forms described in this section	ı to
210	account for voters voting absentee due to the reason	

established pursuant to subdivision (7) of subsection 1 of

- 212 section 115.277.
- 7.] Notwithstanding any other provision of this
- 214 section, any covered voter as defined in section 115.902 or
- 215 persons who have declared themselves to be permanently
- 216 disabled pursuant to section 115.284, otherwise entitled to
- vote, shall not be required to obtain a notary seal or
- 218 signature on his or her absentee ballot.
- [8.] 7. Notwithstanding any other provision of this
- section or section 115.291 to the contrary, the
- 221 subscription, signature and seal of a notary or other
- officer authorized to administer oaths shall not be required
- 223 on any ballot, ballot envelope, or statement required by
- this section if the [reason for the] voter voting absentee
- is [due to the reasons established pursuant to subdivision
- 226 (2) or (7) of subsection 1 of section 115.277] incapacitated
- or confined due to illness or physical disability, including
- 228 a person who is primarily responsible for the physical care
- of a person who is incapacitated or confined due to illness
- 230 or physical disability.
- [9.] 8. No notary shall charge or collect a fee for
- 232 notarizing the signature on any absentee ballot or absentee
- voter registration.
- [10.] 9. A notary public who charges more than the
- 235 maximum fee specified or who charges or collects a fee for
- 236 notarizing the signature on any absentee ballot or absentee
- 237 voter registration is quilty of official misconduct.
 - 115.291. 1. Upon receiving an absentee ballot by
 - 2 mail, the voter shall mark the ballot in secret, place the
 - 3 ballot in the ballot envelope, seal the envelope and fill
 - 4 out the statement on the ballot envelope. The affidavit of
 - 5 each person voting an absentee ballot shall be subscribed

6 and sworn to before the election official receiving the 7 ballot, a notary public or other officer authorized by law 8 to administer oaths, unless the voter is voting absentee due to incapacity or confinement due to the provisions of 9 section 115.284, illness or physical disability, [for an 10 election that occurs during the year 2020, the voter has 11 contracted or is in an at-risk category for contracting or 12 13 transmitting severe acute respiratory syndrome coronavirus 14 2, as defined in section 115.277,] or the voter is a covered 15 voter as defined in section 115.902. If the voter is blind, unable to read or write the English language, or physically 16 incapable of voting the ballot, the voter may be assisted by 17 18 a person of the voter's own choosing. Any person assisting a voter who is not entitled to such assistance, and any 19 person who assists a voter and in any manner coerces or 20 21 initiates a request or a suggestion that the voter vote for 22 or against or refrain from voting on any question, ticket or candidate, shall be guilty of a class one election offense. 23 24 If, upon counting, challenge or election contest, it is ascertained that any absentee ballot was voted with unlawful 25 26 assistance, the ballot shall be rejected. [For purposes of this subsection, the voters who are in an at-risk category 27 for contracting or transmitting severe acute respiratory 28 29 syndrome coronavirus 2 are voters who: 30 Sixty-five years of age or older; (1)31 Live in a long-term care facility licensed under chapter 198;

- 32
- Have chronic lung disease or moderate to severe 33 (3) 34 asthma;
- (4)Have serious heart conditions; 35
- 36 (5) Are immunocompromised;
- Have diabetes; 37 (6)

38 (7) Have chronic kidney disease and are undergoing 39 dialysis; or

- 40 (8) Have liver disease.]
- 41 2. Except as provided in subsection 4 of this section,
- 42 each absentee ballot that is not cast by the voter in person
- 43 in the office of the election authority shall be returned to
- 44 the election authority in the ballot envelope and shall only
- 45 be returned by the voter in person, or in person by a
- 46 relative of the voter who is within the second degree of
- 47 consanguinity or affinity, by mail or registered carrier or
- 48 by a team of deputy election authorities; except that
- 49 covered voters, when sent from a location determined by the
- 50 secretary of state to be inaccessible on election day, shall
- 51 be allowed to return their absentee ballots cast by use of
- 52 facsimile transmission or under a program approved by the
- 53 Department of Defense for electronic transmission of
- 54 election materials.
- 3. In cases of an emergency declared by the President
- of the United States or the governor of this state where the
- 57 conduct of an election may be affected, the secretary of
- 58 state may provide for the delivery and return of absentee
- 59 ballots by use of a facsimile transmission device or
- 60 system. Any rule promulgated pursuant to this subsection
- 61 shall apply to a class or classes of voters as provided for
- 62 by the secretary of state.
- 4. No election authority shall refuse to accept and
- 64 process any otherwise valid marked absentee ballot submitted
- 65 in any manner by a covered voter solely on the basis of
- 66 restrictions on envelope type.

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