## SENATE BILL NO. 585

## 101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR ESLINGER.

2738S.01I

## **AN ACT**

To amend chapter 173, RSMo, by adding thereto one new section relating to funding allocations for institutions of higher education.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 173, RSMo, is amended by adding thereto

ADRIANE D. CROUSE, Secretary

- 2 one new section, to be known as section 173.1542, to read as
- 3 follows:
  - 173.1542. 1. This section shall be known and may be
- 2 cited as the "Rewarding Workforce Readiness in Institutions
- 3 of Higher Education Act".
- 4 2. As used in this section, the following terms mean:
- 5 (1) "Department", the department of higher education
- 6 and workforce development;
- 7 (2) "Federal high school threshold earnings", the U.S.
- 8 Department of Education's high school threshold earnings as
- 9 defined on the federal College Scorecard;
- 10 (3) "Four-year long-term access earnings ratio", the
- 11 mean earnings of all of a state-funded four-year
- 12 institution's four-year long-term target students divided by
- 13 the federal high school threshold earnings;
- 14 (4) "Four-year long-term earnings ratio", the mean
- 15 earnings of all of a state-funded four-year institution's
- 16 four-year long-term students divided by the federal high
- 17 school threshold earnings;
- 18 (5) "Four-year long-term student", any student who:

- 19 (a) Enrolled in a state-funded four-year institution
- 20 ten years prior;
- 21 (b) Is currently employed; and
- 22 (c) Is no longer a student at any institution of
- 23 higher education;
- 24 (6) "Four-year long-term target student", any student
- 25 who:
- 26 (a) Enrolled in a state-funded four-year institution
- 27 ten years prior;
- 28 (b) Is currently employed;
- 29 (c) Is no longer a student at any higher education
- 30 institution; and
- 31 (d) Is a member of the target population;
- 32 (7) "Four-year short-term access earnings ratio", the
- 33 mean earnings of all of a state-funded four-year
- 34 institution's four-year short-term target students divided
- 35 by the federal high school threshold earnings;
- 36 (8) "Four-year short-term earnings ratio", the mean
- 37 earnings of all of a state-funded four-year institution's
- 38 four-year short-term students divided by the federal high
- 39 school threshold earnings;
- 40 (9) "Four-year short-term student", any student who:
- 41 (a) Enrolled in a state-funded four-year institution
- 42 six years prior;
- 43 (b) Is currently employed; and
- 44 (c) Is no longer a student of any institution of
- 45 higher education;
- 46 (10) "Four-year short-term target student", any
- 47 student who:
- 48 (a) Enrolled in a state-funded four-year institution
- 49 six years prior;
- 50 (b) Is currently employed;

51 (c) Is no longer a student at any higher education 52 institution; and

3

- (d) Is a member of the target population;
- (11) "State-funded four-year institution", any higher education entity that receives state funding and offers
- 56 bachelor's degrees;

70

- 57 (12) "State-funded two-year institution", any higher 58 education entity that receives state funding and offers no 59 degree higher than an associate's degree;
- 60 (13) "Target population", any student who has received 61 federal Pell Grant funding;
- 62 (14) "Two-year long-term access earnings ratio", the 63 mean earnings of all of a state-funded two-year
- institution's two-year long-term target students divided by the federal high school threshold earnings;
- (15) "Two-year long-term earnings ratio", the mean earnings of all of a state-funded two-year institution's twoyear long-term students divided by the federal high school threshold earnings;
  - (16) "Two-year long-term student", any student who:
- 71 (a) Enrolled in a state-funded two-year institution 72 ten years prior;
- 73 (b) Is currently employed; and
- 74 (c) Is no longer a student at any institution of 75 higher education;
- 76 (17) "Two-year long-term target student", any student
  77 who:
- 78 (a) Enrolled in a state-funded two-year institution 79 ten years prior;
- 80 (b) Is currently employed;
- 81 (c) Is no longer a student at any higher education 82 institution; and

- 83 (d) Is a member of the target population;
- 84 (18) "Two-year short-term access earnings ratio", the
- 85 mean earnings of all of a state-funded two-year
- 86 institution's two-year short-term target students divided by
- 87 the federal high school threshold earnings;
- 88 (19) "Two-year short-term earnings ratio", the mean
- 89 earnings of all of a state-funded two-year institution's two-
- 90 year short-term students divided by the federal high school
- 91 threshold earnings;
- 92 (20) "Two-year short-term student", any student who:
- 93 (a) Enrolled in a state-funded two-year institution
- 94 six years prior;
- 95 (b) Is currently employed; and
- 96 (c) Is no longer a student of any institution of
- 97 higher education;
- 98 (21) "Two-year short-term target student", any student
- 99 **who:**
- 100 (a) Enrolled in a state-funded two-year institution
- 101 six years prior;
- 102 (b) Is currently employed;
- 103 (c) Is no longer a student at any higher education
- 104 institution; and
- 105 (d) Is a member of the target population;
- 106 (22) "Undergraduate population percentage", a state-
- 107 funded four-year institution's full-time equivalent
- 108 undergraduate student enrollment as a percentage of full-
- 109 time equivalent student enrollment.
- 3. (1) The department shall determine the long-term
- 111 scaled base measure for each state-funded two-year
- institution by:
- 113 (a) Subtracting one from that institution's two-year
- 114 long-term earnings ratio; and

**SB 585** 5

| 115 | (b)       | Multiplying   | the   | ${\tt amount}$ | calculated | in | paragraph | (a) |
|-----|-----------|---------------|-------|----------------|------------|----|-----------|-----|
| 116 | of this s | ubdivision by | , one | thousa         | and.       |    |           |     |

- 117 (2) The department shall determine the short-term 118 scaled base measure for each state-funded two-year 119 institution by:
- 120 (a) Subtracting one from that institution's two-year 121 short-term earnings ratio; and
- 122 (b) Multiplying the amount calculated in paragraph (a)
  123 of this subdivision by one thousand.
- 124 (3) The department shall determine the access long-125 term scaled base measure for each state-funded two-year 126 institution by:
- 127 (a) Subtracting one from that institution's two-year 128 long-term access earnings ratio; and
- 129 (b) Multiplying the amount calculated in paragraph (a)
  130 of this subdivision by one thousand.
- 131 (4) The department shall determine the access short-132 term scaled base measure for each state-funded two-year 133 institution by:
- 134 (a) Subtracting one from that institution's two-year 135 short-term access earnings ratio; and
- 136 (b) Multiplying the amount calculated in paragraph (a)
  137 of this subdivision by one thousand.
- 138 (5) The department shall determine the target
  139 population enrollment scaled measure for each state-funded
  140 two-year institution by determining the target population
  141 enrollment for each state-funded two-year institution as a
  142 percentage of total student enrollment and multiplying that
  143 percentage by one thousand.
- 144 (6) The department shall determine each state-funded 145 two-year institution's rewarding workforce readiness score 146 by:

- 147 (a) Adding the long-term scaled base measure to the 148 access long-term scaled base measure and multiplying that 149 sum by the two-year long-term earnings ratio weighting 150 metric:
- (b) Adding the number calculated in paragraph (a) of
  this subdivision to the sum produced by adding the shortterm scaled base measure to the access short-term scaled
  base measure and multiplying that sum by the two-year shortterm earnings ratio weighting metric; and
- 156 (c) Adding the number calculated in paragraph (b) of 157 this subdivision to the product of the target-population 158 enrollment scaled measure multiplied by the target-159 population percentage weighting metric.
- 160 (7) The department shall determine each state-funded 161 two-year institution's enrollment-weighted score by 162 multiplying each institution's rewarding workforce readiness 163 score by that institution's full-time equivalent enrollment.
- 4. (1) The department shall determine the long-term scaled base measure for each state-funded four-year institution by:
- 167 (a) Subtracting one from that institution's four-year
  168 long-term earnings ratio;
- 169 (b) Multiplying the amount calculated in paragraph (a)
  170 of this subdivision by one thousand; and
- 171 (c) Multiplying the amount calculated in paragraph (b)
  172 of this subdivision by that institution's undergraduate
  173 population percentage.
- 174 (2) The department shall determine the short-term 175 scaled base measure for each state-funded four-year 176 institution by:
- 177 (a) Subtracting one from that institution's four-year 178 short-term earnings ratio;

| 179 |    | (b)  | Multiplying    | the   | amount ca  | alculated | in paragraph | (a) |
|-----|----|------|----------------|-------|------------|-----------|--------------|-----|
| 180 | of | this | subdivision by | y one | e thousand | d; and    |              |     |

- 181 (c) Multiplying the amount calculated in paragraph (b)
- 182 of this subdivision by that institution's undergraduate
- 183 population percentage.
- 184 (3) The department shall determine the access long-
- 185 term scaled base measure for each state-funded four-year
- 186 institution by:
- 187 (a) Subtracting one from that institution's four-year
- 188 long-term access earnings ratio;
- 189 (b) Multiplying the amount calculated in paragraph (a)
- 190 of this subdivision by one thousand; and
- 191 (c) Multiplying the amount calculated in paragraph (b)
- 192 of this subdivision by that institution's undergraduate
- 193 population percentage.
- 194 (4) The department shall determine the access short-
- 195 term scaled base measure for each state-funded four-year
- 196 institution by:
- 197 (a) Subtracting one from that institution's four-year
- 198 short-term access earnings ratio;
- 199 (b) Multiplying the amount calculated in paragraph (a)
- 200 of this subdivision by one thousand; and
- 201 (c) Multiplying the amount calculated in paragraph (b)
- 202 of this subdivision by that institution's undergraduate
- 203 population percentage.
- 204 (5) The department shall determine the target
- 205 population enrollment scaled measure for each state-funded
- 206 four-year institution by determining the target population
- 207 enrollment for each state-funded four-year institution as a
- 208 percentage of total student enrollment and multiplying that
- 209 percentage by one thousand.

226

227

228

229

| 210 | (6)       | The department shall determine each state-funded  |
|-----|-----------|---|
| 211 | four-year | institution's rewarding workforce readiness score |
| 212 | by:       |   |

- 213 (a) Adding the long-term scaled base measure to the 214 access long-term scaled base measure and multiplying that 215 sum by the four-year long-term earnings ratio weighting 216 metric;
- 217 (b) Adding the number calculated in paragraph (a) of 218 this subdivision to the sum produced by adding the short-219 term scaled base measure to the access short-term scaled 220 base measure and multiplying that sum by the four-year short-221 term earnings ratio weighting metric; and
- (c) Adding the number calculated in paragraph (b) of this subdivision to the product of the target-population enrollment scaled measure multiplied by the targetpopulation percentage weighting metric.
  - (7) The department shall determine each state-funded four-year institution's enrollment-weighted score by multiplying each institution's rewarding workforce readiness score by that institution's full-time equivalent enrollment.
- 230 5. The department shall use the following weighting 231 metric for each of the following factors:
- 232 (1) For the two-year long-term earnings ratio and the 233 four-year long-term earnings ratio, three-tenths;
- 234 (2) For the two-year short-term earnings ratio and the 235 four-year short-term earnings ratio, three-tenths; and
- 236 (3) For the target-population percentage, four-tenths.
- 6. (1) The department shall determine each statefunded two-year institution's allocation share of state
  funding by dividing each institution's enrollment-weighted
  score by the combined total of the enrollment-weighted
  scores of all state-funded two-year institutions.

242 (2) The department shall determine each state-funded 243 four-year institution's allocation share of state funding by 244 dividing each institution's enrollment-weighted score by the 245 combined total of the enrollment-weighted scores of all 246 state-funded four-year institutions.

9

- 247 (3) The department shall allocate funding to state-248 funded two-year institutions in accordance with the 249 following timetable:
- 250 (a) For years beginning on or before January 1, 2024, 251 one hundred percent of state funding shall be allocated 252 according to any allocation mechanism in place before 253 January 1, 2024;
- 254 (b) For years beginning on or before January 1, 2025, 255 fifty percent of state funding shall be allocated according 256 to each institution's allocation share as determined in this 257 subsection and fifty percent shall be allocated according to 258 any allocation mechanism in place before January 1, 2024; and
- 259 (c) In all years beginning on or after January 1,
  260 2026, one hundred percent of state funding shall be
  261 allocated according to each institution's allocation share
  262 as determined in this subsection.
- 263 (4) The department shall allocate funding to state-264 funded four-year institutions in accordance with the 265 following timetable:
- 266 (a) For the year beginning on January 1, 2024, one
  267 hundred percent of state funding shall be allocated
  268 according to any allocation mechanism in place before
  269 January 1, 2024;
- 270 (b) For the year beginning on January 1, 2025, twenty
  271 percent of state funding shall be allocated according to
  272 each institution's allocation share as determined in this

**SB 585** 10

subsection and eighty percent shall be allocated according to any allocation mechanism in place before January 1, 2024;

- (c) For the year beginning on January 1, 2026, forty percent of state funding shall be allocated according to each institution's allocation share as determined in this subsection and sixty percent shall be allocated according to any allocation mechanism in place before January 1, 2024;
- (d) For the year beginning on January 1, 2027, sixty percent of state funding shall be allocated according to each institution's allocation share as determined in this subsection and forty percent shall be allocated according to any allocation mechanism in place before January 1, 2024; and
- (e) In all years beginning on or after January 1, 2028, one hundred percent of state funding shall be allocated according to each institution's allocation share as determined in this subsection.
- 7. (1) The department may determine relevant earnings data for any individual who is a resident of this state by reference to such individual's unemployment insurance earnings records.
  - (2) The department may determine relevant earnings data for any individual who is not a resident of this state by reference to such individual's records shared with the state wage interchange system administered by the federal government.
- 298 8. The department may promulgate all necessary rules
  299 and regulations for the administration of this section. Any
  300 rule or portion of a rule, as that term is defined in
  301 section 536.010, that is created under the authority
  302 delegated in this section shall become effective only if it
  303 complies with and is subject to all of the provisions of
  304 chapter 536 and, if applicable, section 536.028. This

section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.

9. The provisions of this section shall apply in all years beginning on or after January 1, 2022.

**√**