## FIRST REGULAR SESSION

## SENATE BILL NO. 546

## 101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR CRAWFORD.

2614S.01I ADRIANE D. CROUSE, Secretary

## **AN ACT**

To repeal sections 319.123, 319.129, 319.131, and 319.132, RSMo, and to enact in lieu thereof four new sections relating to underground petroleum storage tanks.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 319.123, 319.129, 319.131, and

- 2 319.132, RSMo, are repealed and four new sections enacted in
- 3 lieu thereof, to be known as sections 319.123, 319.129, 319.131,
- 4 and 319.132, to read as follows:

319.123. Application for a certificate of registration

- 2 shall be accompanied by a fee. The fee shall be fifteen
- 3 dollars per tank per year assessed on a rotating basis
- 4 during a five-year period. All fees collected under this
- 5 subsection [shall be placed in the] including any general
- 6 revenue, federal funds, gifts, bequests, transfers, moneys
- 7 appropriated by the general assembly or any other moneys so
- 8 designated, shall be paid into the "Underground Storage Tank
- 9 Regulation Program Fund" which is hereby established in the
- 10 state treasury. All moneys in the fund shall be used solely
- 11 for expenses related to the administration of sections
- 12 319.100 to 319.137 and 319.139. The underground storage
- 13 tank regulation program fund shall be administered by the
- 14 department of natural resources. All interest earned by
- 15 moneys in the fund shall accrue to the fund. Except as
- 16 described in subdivision (2) of subsection 1 of section
- 17 319.132, any balance in the fund at the end of the biennium

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

shall remain in the fund and notwithstanding the provisions of section 33.080 to the contrary, moneys in the fund shall not be transferred to general revenue at the end of each

biennium. 21 319.129. 1. There is hereby created a special trust 2 fund to be known as the "Petroleum Storage Tank Insurance 3 Fund" within the state treasury which shall be the successor 4 to the underground storage tank insurance fund. Moneys in 5 such special trust fund shall not be deemed to be state 6 funds. Notwithstanding the provisions of section 33.080 to the contrary, moneys in the fund shall not be transferred to 7 8 general revenue at the end of each biennium. 9 The owner or operator of any underground storage tank, including the state of Missouri and its political 10 subdivisions and public transportation systems, in service 11 12 on August 28, 1989, shall submit to the department a fee of one hundred dollars per tank on or before December 31, 13 The owner or operator of any underground storage tank 14 15 who seeks to participate in the petroleum storage tank insurance fund, including the state of Missouri and its 16 political subdivisions and public transportation systems, 17 and whose underground storage tank is brought into service 18 after August 28, 1998, shall transmit one hundred dollars 19 20 per tank to the board with his or her initial application. Such amount shall be a one-time payment, and shall be in 21 22 addition to the payment required by section 319.133. 23 owner or operator of any aboveground storage tank regulated 24 by this chapter, including the state of Missouri and its 25 political subdivisions and public transportation systems, who seeks to participate in the petroleum storage tank 26 insurance fund, shall transmit one hundred dollars per tank 27

to the board with his or her initial application. Such

- amount shall be a one-time payment and shall be in addition
- 30 to the payment required by section 319.133. Moneys received
- 31 pursuant to this section shall be transmitted to the
- 32 director of revenue for deposit in the petroleum storage
- 33 tank insurance fund.
- 3. The state treasurer may deposit moneys in the fund
- 35 in any of the qualified depositories of the state. All such
- 36 deposits shall be secured in a manner and upon the terms as
- 37 are provided by law relative to state deposits. Interest
- 38 earned shall be credited to the petroleum storage tank
- 39 insurance fund.
- 4. The general administration of the fund and the
- 41 responsibility for the proper operation of the fund,
- 42 including all decisions relating to payments from the fund,
- 43 are hereby vested in a board of trustees. The board of
- 44 trustees shall consist of the commissioner of administration
- 45 or the commissioner's designee, the director of the
- 46 department of natural resources or the director's designee,
- 47 the director of the department of agriculture or the
- 48 director's designee, and eight citizens appointed by the
- 49 governor with the advice and consent of the senate. Three
- 50 of the appointed members shall be owners or operators of
- 51 retail petroleum storage tanks, including one tank owner or
- 52 operator of greater than one hundred tanks; one tank owner
- or operator of less than one hundred tanks; and one
- 54 aboveground storage tank owner or operator. One appointed
- 55 trustee shall represent a financial lending institution, and
- one appointed trustee shall represent the insurance
- 57 underwriting industry. One appointed trustee shall
- 58 represent industrial or commercial users of petroleum. The
- 59 two remaining appointed citizens shall have no petroleum-
- 60 related business interest, and shall represent the

61 nonregulated public at large. The members appointed by the

- 62 governor shall serve four-year terms except that the
- 63 governor shall designate two of the original appointees to
- 64 be appointed for one year, two to be appointed for two
- 65 years, two to be appointed for three years and two to be
- 66 appointed for four years. Any vacancies occurring on the
- 67 board shall be filled in the same manner as provided in this
- 68 section.
- 5. The board shall meet in Jefferson City, Missouri,
- 70 within thirty days following August 28, 1996. Thereafter,
- 71 the board shall meet upon the written call of the chairman
- 72 of the board or by the agreement of any six members of the
- 73 board. Notice of each meeting shall be delivered to all
- 74 other trustees in person or by registered mail not less than
- 75 six days prior to the date fixed for the meeting. The board
- 76 may meet at any time by unanimous mutual consent. There
- 77 shall be at least one meeting in each quarter.
- 78 6. Six trustees shall constitute a quorum for the
- 79 transaction of business, and any official action of the
- 80 board shall be based on a majority vote of the trustees
- 81 present.
- 7. The trustees shall serve without compensation but
- 83 shall receive from the fund their actual and necessary
- 84 expenses incurred in the performance of their duties for the
- 85 board.
- 86 8. The board of trustees shall be a type III agency
- 87 and shall appoint an executive director and other employees
- 88 as needed, who shall be state employees and be eligible for
- 89 all corresponding benefits. The executive director shall
- 90 have charge of the offices, operations, records, and other
- 91 employees of the board, subject to the direction of the

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board. Employees of the board shall receive such salariesand necessary expenses as shall be fixed by the board.

- 9. Staff resources for the Missouri petroleum storage tank insurance fund may be provided by the department of natural resources or another state agency as otherwise specifically determined by the board. The fund shall compensate the department of natural resources or other state agency for all costs of providing staff required by this subsection. Such compensation shall be made pursuant to contracts negotiated between the board and the department of natural resources or other state agency.
- 103 In order to carry out the fiduciary management of 10. 104 the fund, the board may select and employ, or may contract 105 with, persons experienced in insurance underwriting, 106 accounting, the servicing of claims and rate making, and 107 legal counsel to defend third-party claims, who shall serve 108 at the board's pleasure. Invoices for such services shall be presented to the board in sufficient detail to allow a 109 110 thorough review of the costs of such services.
- 111 11. At the first meeting of the board, the board shall elect one of its members as chairman. The chairman shall preside over meetings of the board and perform such other duties as shall be required by action of the board.
- 115 12. The board shall elect one of its members as vice 116 chairman, and the vice chairman shall perform the duties of 117 the chairman in the absence of the latter or upon the 118 chairman's inability or refusal to act.
- 119 13. The board shall determine and prescribe all rules 120 and regulations as they relate to fiduciary management of 121 the fund, pursuant to the purposes of sections 319.100 to 122 319.137. In no case shall the board have oversight

123 regarding environmental cleanup standards for petroleum

- 124 storage tanks.
- 125 14. No trustee or staff member of the fund shall
- 126 receive any gain or profit from any moneys or transactions
- of the fund. This shall not preclude any eligible trustee
- 128 from making a claim or receiving benefits from the petroleum
- 129 storage tank insurance fund as provided by sections 319.100
- 130 to 319.137.
- 131 15. The board may reinsure all or a portion of the
- 132 fund's liability. Any insurer who sells environmental
- 133 liability insurance in this state may, at the option of the
- 134 board, reinsure some portion of the fund's liability.
- 135 16. The petroleum storage tank insurance fund shall
- expire on December 31, [2025] 2030, unless extended by
- action of the general assembly. After December 31, [2025]
- 138 2030, the board of trustees may continue to function for the
- 139 sole purpose of completing payment of claims made prior to
- 140 December 31, [2025] 2030.
- 141 17. The board shall annually commission an independent
- 142 financial audit of the petroleum storage tank insurance
- 143 fund. The board shall biennially commission an actuarial
- 144 analysis of the petroleum storage tank insurance fund. The
- 145 results of the financial audit and the actuarial analysis
- 146 shall be made available to the public. The board may
- 147 contract with third parties to carry out the requirements of
- 148 this subsection.
  - 319.131. 1. Any owner or operator of one or more
  - 2 petroleum storage tanks may elect to participate in the
  - 3 petroleum storage tank insurance fund to meet the financial
  - 4 responsibility requirements of sections 319.114 and
  - 5 414.036. Subject to regulations of the board of trustees,
  - 6 owners or operators may elect to continue their

7 participation in the fund subsequent to the transfer of

8 their property to another party. Current or former refinery

- 9 sites or petroleum pipeline or marine terminals are not
- 10 eligible for participation in the fund.
- 11 2. The board shall establish an advisory committee
- 12 which shall be composed of insurers, owners and operators of
- 13 petroleum storage tanks, and other interested parties. The
- 14 advisory committee established pursuant to this subsection
- 15 shall report to the board. The committee shall monitor the
- 16 fund and recommend statutory and administrative changes as
- 17 may be necessary to assure efficient operation of the fund.
- 18 The committee, in consultation with the board and the
- 19 department of commerce and insurance, shall report every two
- 20 years to the general assembly on the availability and
- 21 affordability of the private insurance market as a viable
- 22 method of meeting the financial responsibilities required by
- 23 state and federal law in lieu of the petroleum storage tank
- 24 insurance fund.
- 25 3. (1) Except as otherwise provided by this section,
- 26 any person seeking to participate in the insurance fund
- 27 shall submit an application to the board of trustees and
- 28 shall certify that the petroleum tanks meet or exceed and
- 29 are in compliance with all technical standards established
- 30 by the United States Environmental Protection Agency, except
- 31 those standards and regulations pertaining to spill
- 32 prevention control and counter-measure plans, and rules
- 33 established by the Missouri department of natural resources
- 34 and the Missouri department of agriculture. The applicant
- 35 shall submit proof that the applicant has a reasonable
- 36 assurance of the tank's integrity. Proof of tank integrity
- 37 may include but not be limited to any one of the following:
- 38 tank tightness test, electronic leak detection, monitoring

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wells, daily inventory reconciliation, vapor test or any other test that may be approved by the director of the department of natural resources or the director of the department of agriculture. The applicant shall submit evidence that the applicant can meet all applicable financial responsibility requirements of this section.

(2) A creditor, specifically a person who, without

A creditor, specifically a person who, without participating in and not otherwise primarily engaged in petroleum production, refining, and marketing, holds indicia of ownership primarily for the purpose of, or in connection with, securing payment or performance of a loan or to protect a security interest in or lien on the tank or the property where the tank is located, or serves as trustee or fiduciary upon transfer or receipt of the property, may be a successor in interest to a debtor pursuant to this section, provided that the creditor gives notice of the interest to the insurance fund by certified mail, return receipt requested. Part of such notice shall include a copy of the lien, including but not limited to a security agreement or a deed of trust as appropriate to the property. The term "successor in interest" as provided in this section means a creditor to the debtor who had qualified real property in the insurance fund prior to the transfer of title to the creditor, and the term is limited to access to the insurance The creditor may cure any of the debtor's defaults in payments required by the insurance fund, provided the specific real property originally qualified pursuant to this section. The creditor, or the creditor's subsidiary or affiliate, who forecloses or otherwise obtains legal title to such specific real property held as collateral for loans, quarantees or other credit, and which includes the debtor's aboveground storage tanks or underground storage tanks, or

71 both such tanks shall provide notice to the fund of any 72 transfer of creditor to subsidiary or affiliate. Liability 73 pursuant to sections 319.100 to 319.137 shall be confined to such creditor or such creditor's subsidiary or affiliate. A 74 75 creditor shall apply for a transfer of coverage and shall 76 present evidence indicating a lien, contractual right, or operation of law permitting such transfer, and may utilize 77 78 the creditor's affiliate or subsidiary to hold legal title 79 to the specific real property taken in satisfaction of 80 debts. Creditors may be listed as insured or additional insured on the insurance fund, and not merely as mortgagees, 81 and may assign or otherwise transfer the debtor's rights in 82 the insurance fund to the creditor's affiliate or 83 subsidiary, notwithstanding any limitations in the insurance 84 fund on assignments or transfer of the debtor's rights. 85

- 86 (3) Any person participating in the fund shall
  87 annually submit an amount established pursuant to subsection
  88 1 of section 319.133 which shall be deposited to the credit
  89 of the petroleum storage tank insurance fund.
- 4. Any person making a claim pursuant to this section 90 and sections 319.129 and 319.133 shall be liable for the 91 first ten thousand dollars of the cost of cleanup associated 92 with a release from a petroleum storage tank without 93 reimbursement from the fund. The petroleum storage tank 94 95 insurance fund shall assume all costs, except as provided in 96 subsection 5 of this section, which are greater than ten 97 thousand dollars but less than one million dollars per occurrence or two million dollars aggregate per year. 98 99 liability of the petroleum storage tank insurance fund is 100 not the liability of the state of Missouri. The provisions 101 of sections 319.100 to 319.137 shall not be construed to broaden the liability of the state of Missouri beyond the 102

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provisions of sections 537.600 to 537.610 nor to abolish or 103 104 waive any defense which might otherwise be available to the 105 state or to any person. The presence of existing contamination at a site where a person is seeking insurance 106 107 in accordance with this section shall not affect that 108 person's ability to participate in this program, provided 109 the person meets all other requirements of this section. 110 Any person who qualifies pursuant to sections 319.100 to 319.137 and who has requested approval of a project for 111 112 remediation from the fund, which request has not yet been decided upon shall annually be sent a status report 113 including an estimate of when the project may expect to be 114 funded and other pertinent information regarding the request. 115 5. The fund shall provide coverage for third-party 116 117 claims involving property damage or bodily injury caused by 118 leaking petroleum storage tanks whose owner or operator is 119 participating in the fund at the time the release occurs or is discovered. Coverage for third-party property damage or 120 121 bodily injury shall be in addition to the coverage described in subsection 4 of this section but the total liability of 122 the petroleum storage tank insurance fund for all cleanup 123 costs, property damage, and bodily injury shall not exceed 124 one million dollars per occurrence or two million dollars 125 126 aggregate per year. The fund shall not compensate an owner 127 or operator for repair of damages to property beyond that 128 required to contain and clean up a release of a regulated 129 substance or compensate an owner or operator or any third party for loss or damage to other property owned or 130 belonging to the owner or operator, or for any loss or 131 132 damage of an intangible nature, including, but not limited to, loss or interruption of business, pain and suffering of 133

any person, lost income, mental distress, loss of use of any benefit, or punitive damages.

- [The fund shall, within limits specified in this 136 section, assume costs of third-party claims and cleanup of 137 contamination caused by releases from petroleum storage 138 139 In addition to the other coverage limits in this section, the fund shall provide the defense of eligible 140 141 third-party claims including the negotiations of any 142 settlement and may specify a legal defense cost coverage 143 limit.
- 144 Nothing contained in sections 319.100 to 319.137 shall be construed to abrogate or limit any right, remedy, 145 146 causes of action, or claim by any person sustaining personal 147 injury or property damage as a result of any release from any type of petroleum storage tank, nor shall anything 148 149 contained in sections 319.100 to 319.137 be construed to 150 abrogate or limit any liability of any person in any way responsible for any release from a petroleum storage tank or 151 152 any damages for personal injury or property damages caused by such a release. 153
- The fund shall provide moneys for cleanup of 154 contamination caused by releases from petroleum storage 155 tanks, the owner or operator of which is participating in 156 157 the fund or the owner or operator of which has made 158 application for participation in the fund by December 31, 159 1997, regardless of when such release occurred, provided that those persons who have made application are ultimately 160 accepted into the fund. Applicants shall not be eligible 161 for fund benefits until they are accepted into the fund. 162 163 This section shall not preclude the owner or operator of petroleum storage tanks coming into service after December 164

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165 31, 1997, from making application to and participating in 166 the petroleum storage tank insurance fund.

- (2) Notwithstanding the provisions of section 319.100 and the provisions of subdivision (1) of this section, the fund shall provide moneys for cleanup of contamination caused by releases from petroleum storage tanks owned by school districts all or part of which are located in a county of the third classification without a township form of government and having a population of more than ten thousand seven hundred but less than eleven thousand inhabitants, and which make application for participation in the fund by August 28, 1999, regardless of when such release occurred. Applicants shall not be eligible for fund benefits until they are accepted into the fund, and costs incurred prior to that date shall not be eligible expenses.
- 9. The fund shall provide moneys for cleanup of contamination caused by releases from underground storage tanks which contained petroleum and which have been taken out of use prior to December 31, 1997, provided such sites have been documented by or reported to the department of natural resources prior to December 31, 1997, and provided further that the fund shall make no reimbursements for expenses incurred prior to August 28, 1995. The fund shall also provide moneys for cleanup of contamination caused by releases from underground storage tanks which contained petroleum and which have been taken out of use prior to December 31, 1985, if the current owner of the real property where the tanks are located purchased such property before December 31, 1985, provided such sites are reported to the fund on or before June 30, 2000. The fund shall make no payment for expenses incurred at such sites prior to August 28, 1999. Nothing in sections 319.100 to 319.137 shall

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affect the validity of any underground storage tank fund insurance policy in effect on August 28, 1996.

- 199 An owner or operator who submits a request as provided in this subsection is not required to bid the costs 200 201 and expenses associated with professional environmental 202 engineering services. The board may disapprove all or part of the costs and expenses associated with the environmental 203 engineering services if the costs are excessive based upon 204 205 comparable service costs or current market value of similar 206 services. The owner or operator shall solicit bids for 207 actual remediation and cleanup work as provided by rules of 208 the board.
- (3) After December 31, 2017, the current legal owner 209 210 of the site shall be the responsible party for corrective 211 action, pursuant to section 319.109, of any releases from 212 underground storage tanks described in this subsection, 213 provided the creditor, who is a successor in interest as provided in subdivision (2) of subsection 3 of this section, 214 215 is subject to no greater or lesser responsibility for corrective action than such successor in interest would have 216 on or before December 31, 2017. Nothing in this subdivision 217 shall in any way be construed to alter, alleviate, or modify 218 in any manner any liabilities that the fund has to pay for 219 220 in cleaning up the site.
- 221 10. (1) The fund shall provide moneys for cleanup of 222 contamination caused by releases from aboveground storage 223 tanks utilized for the sale of products regulated by chapter 224 414 which have been taken out of use prior to December 31, 225 1997, provided such sites have been documented by or 226 reported to the department of natural resources prior to 227 December 31, 1997, and provided further that the fund shall

make no reimbursements for expenses incurred prior to July 1, 1997.

After December 31, 2017, the current legal owner 230 (2) of the site shall be the responsible party for corrective 231 232 action of any releases from aboveground storage tanks 233 described in this subsection, provided the creditor, who is a successor in interest as provided in subdivision (2) of 234 235 subsection 3 of this section, is subject to no greater or 236 lesser responsibility for corrective action than such 237 successor in interest would have on or before December 31, 2017. Nothing in this subdivision shall in any way be 238 construed to alter, alleviate, or modify in any manner any 239 240 liabilities that the fund has to pay for in cleaning up the 241 site.

319.132. 1. (1) The board shall assess a surcharge 2 on all petroleum products within this state which are 3 enumerated by section 414.032. Except as specified by this 4 section, such surcharge shall be administered pursuant to the provisions of subsections 1 to 5 of section 414.102 and 5 subsections 1 and 2 of section 414.152. Such surcharge 6 shall be imposed upon such petroleum products within this 7 8 state and shall be assessed on each transport load, or the 9 equivalent of an average transport load if moved by other 10 means. Except as outlined in subdivision (2) of this 11 subsection, all revenue generated by the assessment of such 12 surcharges shall be deposited to the credit of the special 13 trust fund known as the petroleum storage tank insurance 14 fund.

(2) Subject to appropriations and beginning in fiscal year 2023 and continuing each year until the expiration of the petroleum storage tank insurance fund pursuant to subsection 16 of section 319.129, an allocation of an amount

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19 not to exceed five dollars per transport load shall be 20 deposited into the underground storage tank regulation 21 program fund established in section 319.123. 22 deposited into the underground storage tank regulation 23 program fund according to this subsection shall be deposited 24 up to the appropriated budgetary amount set by the general assembly, adjusted for actual fringe, for the department's 25 26 petroleum related activities, for the fiscal year in which 27 funds are being deposited. If any of the allocation per 28 fiscal year deposited to the fund is not spent in that 29 fiscal year, the remaining funds shall be transferred to the 30 petroleum storage tank insurance fund no later than August 31 of the subsequent fiscal year. No later than October 1 31 32 each year, the department shall provide a written accounting 33 of all moneys spent from the allocation authorized by this subdivision for the prior fiscal year to the petroleum 34

Any person who claims to have paid the surcharge in 36 37 error may file a claim for a refund with the board within three years of the payment. The claim shall be in writing 38 and signed by the person or the person's legal 39 representative. The board's decision on the claim shall be 40 in writing and may be delivered to the person by first class 41 42 mail. Any person aggrieved by the board's decision may seek judicial review by bringing an action against the board in 43 44 the circuit court of Cole County pursuant to section 536.150 45 no later than sixty days following the date the board's 46 decision was mailed. The department of revenue shall not be 47 a party to such proceeding.

storage tank insurance fund board of trustees.

48 3. The board shall assess and annually reassess the 49 financial soundness of the petroleum storage tank insurance 50 fund. **SB 546** 16

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- The board shall set, in a public meeting with 51 (1)52 an opportunity for public comment, the rate of the surcharge 53 that is to be assessed on each such transport load or equivalent but such rate shall be no more than sixty dollars 54 55 per transport load or an equivalent thereof. A transport load shall be deemed to be eight thousand gallons. 56
  - The board may increase or decrease the surcharge, up to a maximum of sixty dollars, only after giving at least sixty days' notice of its intention to alter the surcharge; provided however, the board shall not increase the surcharge by more than fifteen dollars in any year. The board must coordinate its actions with the department of revenue to allow adequate time for implementation of the surcharge change.
  - If the fund's cash balance on the first day of any month exceeds the sum of its liabilities, plus ten percent, the transport load fee shall automatically revert to twentyfive dollars per transport load on the first day of the second month following this event.
  - Except as authorized in subdivision (2) of subsection 1 of this section, moneys generated by this surcharge shall not be used for any purposes other than those outlined in sections 319.129 through 319.133 and section 319.138. Nothing in this subdivision shall limit the board's authority to contract with the department of natural resources pursuant to section 319.129 to carry out the purposes of the fund as determined by the board.
- The board shall ensure that the fund retain a 78 balance of at least twelve million dollars but not more than 80 one hundred million dollars. If, at the end of any quarter, the fund balance is above one hundred million dollars, the 81 treasurer shall notify the board thereof. The board shall 82

83 suspend the collection of fees pursuant to this section beginning on the first day of the first quarter following 84 85 the receipt of notice. In the event the board has suspended the collection of the fee pursuant to this section, the 86 board shall make payments in equal monthly installments, in 87 88 accordance with the provision outlined in section 319.132, into the underground storage tank regulation program fund 89 90 established in section 319.123, up to the appropriated 91 budgetary amount set by the general assembly, adjusted for 92 actual fringe, for the department's petroleum related activities, for the fiscal year in which funds are being 93 deposited until such time as the board has reinstated the 94 fee. If, at the end of any quarter, the fund balance is 95 below twenty million dollars, the treasurer shall notify the 96 97 board thereof. The board shall reinstate the collection of fees pursuant to this section beginning on the first day of 98 99 the first quarter following the receipt of notice. Railroad corporations as defined in section 388.010 100 101 and airline companies as defined in section 155.010 shall not be subject to the load fee described in this chapter nor 102 permitted to participate in or make claims against the 103 petroleum storage tank insurance fund created in section 104 105 319.129.

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