FIRST REGULAR SESSION

SENATE BILL NO. 476

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR MAY.

2214S.01I

ADRIANE D. CROUSE, Secretary

AN ACT

To repeal section 163.011, RSMo, and to enact in lieu thereof one new section relating to the calculation of weighted average daily attendance.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 163.011, RSMo, is repealed and one new

- 2 section enacted in lieu thereof, to be known as section 163.011,
- 3 to read as follows:
 - 163.011. As used in this chapter unless the context
- 2 requires otherwise:
- 3 (1) "Adjusted operating levy", the sum of tax rates
- 4 for the current year for teachers' and incidental funds for
- 5 a school district as reported to the proper officer of each
- 6 county pursuant to section 164.011;
- 7 (2) "Average daily attendance", the quotient or the
- 8 sum of the quotients obtained by dividing the total number
- 9 of hours attended in a term by resident pupils between the
- 10 ages of five and twenty-one by the actual number of hours
- 11 school was in session in that term. To the average daily
- 12 attendance of the following school term shall be added the
- 13 full-time equivalent average daily attendance of summer
- 14 school students. "Full-time equivalent average daily
- 15 attendance of summer school students" shall be computed by
- 16 dividing the total number of hours, except for physical
- 17 education hours that do not count as credit toward
- 18 graduation for students in grades nine, ten, eleven, and

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

19 twelve, attended by all summer school pupils by the number 20 of hours required in section 160.011 in the school term. 21 For purposes of determining average daily attendance under this subdivision, the term "resident pupil" shall include 22 23 all children between the ages of five and twenty-one who are 24 residents of the school district and who are attending 25 kindergarten through grade twelve in such district. If a 26 child is attending school in a district other than the 27 district of residence and the child's parent is teaching in 28 the school district or is a regular employee of the school district which the child is attending, then such child shall 29 be considered a resident pupil of the school district which 30 the child is attending for such period of time when the 31 district of residence is not otherwise liable for tuition. 32 Average daily attendance for students below the age of five 33 years for which a school district may receive state aid 34 based on such attendance shall be computed as regular school 35 term attendance unless otherwise provided by law; 36 37 (3) "Current operating expenditures": 38 (a)

For the fiscal year 2007 calculation, "current operating expenditures" shall be calculated using data from 39 fiscal year 2004 and shall be calculated as all expenditures 40 for instruction and support services except capital outlay 41 42 and debt service expenditures minus the revenue from federal categorical sources; food service; student activities; 43 44 categorical payments for transportation costs pursuant to 45 section 163.161; state reimbursements for early childhood special education; the career ladder entitlement for the 46 district, as provided for in sections 168.500 to 168.515; 47 the vocational education entitlement for the district, as 48 provided for in section 167.332; and payments from other 49 districts; 50

62

63

64

65

77

51 In every fiscal year subsequent to fiscal year 52 2007, current operating expenditures shall be the amount in 53 paragraph (a) of this subdivision plus any increases in state funding pursuant to sections 163.031 and 163.043 54 55 subsequent to fiscal year 2005, not to exceed five percent, per recalculation, of the state revenue received by a 56 district in the 2004-05 school year from the foundation 57 58 formula, line 14, gifted, remedial reading, exceptional pupil aid, fair share, and free textbook payments for any 59 60 district from the first preceding calculation of the state adequacy target; 61

- (4) "District's tax rate ceiling", the highest tax rate ceiling in effect subsequent to the 1980 tax year or any subsequent year. Such tax rate ceiling shall not contain any tax levy for debt service;
- (5) "Dollar-value modifier", an index of the relative purchasing power of a dollar, calculated as one plus fifteen percent of the difference of the regional wage ratio minus one, provided that the dollar value modifier shall not be applied at a rate less than 1.0:
- 71 (a) "County wage per job", the total county wage and
 72 salary disbursements divided by the total county wage and
 73 salary employment for each county and the City of St. Louis
 74 as reported by the Bureau of Economic Analysis of the United
 75 States Department of Commerce for the fourth year preceding
 76 the payment year;
 - (b) "Regional wage per job":
- a. The total Missouri wage and salary disbursements of the metropolitan area as defined by the Office of Management and Budget divided by the total Missouri metropolitan wage and salary employment for the metropolitan area for the county signified in the school district number or the City

of St. Louis, as reported by the Bureau of Economic Analysis
of the United States Department of Commerce for the fourth
year preceding the payment year and recalculated upon every
decennial census to incorporate counties that are newly
added to the description of metropolitan areas; or if no
such metropolitan area is established, then:

- b. The total Missouri wage and salary disbursements of the micropolitan area as defined by the Office of Management and Budget divided by the total Missouri micropolitan wage and salary employment for the micropolitan area for the county signified in the school district number, as reported by the Bureau of Economic Analysis of the United States Department of Commerce for the fourth year preceding the payment year, if a micropolitan area for such county has been established and recalculated upon every decennial census to incorporate counties that are newly added to the description of micropolitan areas; or
- c. If a county is not part of a metropolitan or micropolitan area as established by the Office of Management and Budget, then the county wage per job, as defined in paragraph (a) of this subdivision, shall be used for the school district, as signified by the school district number;
- (c) "Regional wage ratio", the ratio of the regional wage per job divided by the state median wage per job;
- 107 (d) "State median wage per job", the fifty-eighth
 108 highest county wage per job;
- 109 (6) "Free and reduced price lunch pupil count", for
 110 school districts not eligible for and those that do not
 111 choose the USDA Community Eligibility Option, the number of
 112 pupils eligible for free and reduced price lunch on the last
 113 Wednesday in January for the preceding school year who were
 114 enrolled as students of the district, as approved by the

department in accordance with applicable federal

116 regulations. For eligible school districts that choose the

- 117 USDA Community Eligibility Option, the free and reduced
- 118 price lunch pupil count shall be the percentage of free and
- 119 reduced price lunch students calculated as eligible on the
- 120 last Wednesday in January of the most recent school year
- 121 that included household applications to determine free and
- 122 reduced price lunch count multiplied by the district's
- 123 average daily attendance figure;
- 124 (7) "Free and reduced price lunch threshold" shall be
- 125 calculated by dividing the total free and reduced price
- 126 lunch pupil count of every performance district that falls
- 127 entirely above the bottom five percent and entirely below
- 128 the top five percent of average daily attendance, when such
- 129 districts are rank-ordered based on their current operating
- 130 expenditures per average daily attendance, by the total
- 131 average daily attendance of all included performance
- 132 districts;
- 133 (8) "Limited English proficiency pupil count", the
- 134 number in the preceding school year of pupils aged three
- through twenty-one enrolled or preparing to enroll in an
- 136 elementary school or secondary school who were not born in
- 137 the United States or whose native language is a language
- 138 other than English or are Native American or Alaskan native,
- or a native resident of the outlying areas, and come from an
- 140 environment where a language other than English has had a
- 141 significant impact on such individuals' level of English
- 142 language proficiency, or are migratory, whose native
- 143 language is a language other than English, and who come from
- 144 an environment where a language other than English is
- 145 dominant; and have difficulties in speaking, reading,
- 146 writing, or understanding the English language sufficient to

147 deny such individuals the ability to meet the state's

- 148 proficient level of achievement on state assessments
- 149 described in Public Law [107-10] 107-110, the ability to
- 150 achieve successfully in classrooms where the language of
- instruction is English, or the opportunity to participate
- 152 fully in society;
- 153 (9) "Limited English proficiency threshold" shall be
- 154 calculated by dividing the total limited English proficiency
- 155 pupil count of every performance district that falls
- 156 entirely above the bottom five percent and entirely below
- 157 the top five percent of average daily attendance, when such
- 158 districts are rank-ordered based on their current operating
- 159 expenditures per average daily attendance, by the total
- 160 average daily attendance of all included performance
- 161 districts;
- 162 (10) "Local effort":
- 163 (a) For the fiscal year 2007 calculation, "local
- 164 effort" shall be computed as the equalized assessed
- 165 valuation of the property of a school district in calendar
- 166 year 2004 divided by one hundred and multiplied by the
- 167 performance levy less the percentage retained by the county
- 168 assessor and collector plus one hundred percent of the
- amount received in fiscal year 2005 for school purposes from
- 170 intangible taxes, fines, escheats, payments in lieu of taxes
- 171 and receipts from state-assessed railroad and utility tax,
- one hundred percent of the amount received for school
- 173 purposes pursuant to the merchants' and manufacturers' taxes
- under sections 150.010 to 150.370, one hundred percent of
- 175 the amounts received for school purposes from federal
- 176 properties under sections 12.070 and 12.080 except when such
- 177 amounts are used in the calculation of federal impact aid
- 178 pursuant to P.L. 81-874, fifty percent of Proposition C

179 revenues received for school purposes from the school 180 district trust fund under section 163.087, and one hundred 181 percent of any local earnings or income taxes received by the district for school purposes. Under this paragraph, for 182 a special district established under sections 162.815 to 183 184 162.940 in a county with a charter form of government and with more than one million inhabitants, a tax levy of zero 185 186 shall be utilized in lieu of the performance levy for the 187 special school district; 188 In every year subsequent to fiscal year 2007, "local effort" shall be the amount calculated under 189 paragraph (a) of this subdivision plus any increase in the 190 191 amount received for school purposes from fines. If a 192 district's assessed valuation has decreased subsequent to 193 the calculation outlined in paragraph (a) of this 194 subdivision, the district's local effort shall be calculated 195 using the district's current assessed valuation in lieu of the assessed valuation utilized in the calculation outlined 196 197 in paragraph (a) of this subdivision. When a change in a school district's boundary lines occurs because of a 198 199 boundary line change, annexation, attachment, consolidation, 200 reorganization, or dissolution under section 162.071, 162.081, sections 162.171 to 162.201, section 162.221, 201 202 162.223, 162.431, 162.441, or 162.451, or in the event that 203 a school district assumes any territory from a district that ceases to exist for any reason, the department of elementary 204 and secondary education shall make a proper adjustment to 205 each affected district's local effort, so that each 206 district's local effort figure conforms to the new boundary 207 208 lines of the district. The department shall compute the 209 local effort figure by applying the calendar year 2004 assessed valuation data to the new land areas resulting from 210

211 the boundary line change, annexation, attachment,

212 consolidation, reorganization, or dissolution and otherwise

- 213 follow the procedures described in this subdivision;
- 214 (11) "Membership" shall be the average of:
- 215 (a) The number of resident full-time students and the
- 216 full-time equivalent number of part-time students who were
- 217 enrolled in the public schools of the district on the last
- 218 Wednesday in September of the previous year and who were in
- 219 attendance one day or more during the preceding ten school
- 220 days; and
- 221 (b) The number of resident full-time students and the
- 222 full-time equivalent number of part-time students who were
- 223 enrolled in the public schools of the district on the last
- 224 Wednesday in January of the previous year and who were in
- 225 attendance one day or more during the preceding ten school
- 226 days, plus the full-time equivalent number of summer school
- 227 pupils. "Full-time equivalent number of part-time students"
- 228 is determined by dividing the total number of hours for
- 229 which all part-time students are enrolled by the number of
- 230 hours in the school term. "Full-time equivalent number of
- 231 summer school pupils" is determined by dividing the total
- 232 number of hours for which all summer school pupils were
- 233 enrolled by the number of hours required pursuant to section
- 234 160.011 in the school term. Only students eligible to be
- 235 counted for average daily attendance shall be counted for
- 236 membership;
- 237 (12) "Operating levy for school purposes", the sum of
- 238 tax rates levied for teachers' and incidental funds plus the
- 239 operating levy or sales tax equivalent pursuant to section
- 240 162.1100 of any transitional school district containing the
- 241 school district, in the payment year, not including any

equalized operating levy for school purposes levied by a special school district in which the district is located;

- 244 (13) "Performance district", any district that has met 245 performance standards and indicators as established by the
- 246 department of elementary and secondary education for
- 247 purposes of accreditation under section 161.092 and as
- 248 reported on the final annual performance report for that
- 249 district each year; for calculations to be utilized for
- 250 payments in fiscal years subsequent to fiscal year 2018, the
- 251 number of performance districts shall not exceed twenty-five
- 252 percent of all public school districts;
- 253 (14) "Performance levy", three dollars and forty-three
- 254 cents;
- 255 (15) "School purposes" pertains to teachers' and
- 256 incidental funds;
- 257 (16) "Special education pupil count", the number of
- 258 public school students with a current individualized
- 259 education program or services plan and receiving services
- 260 from the resident district as of December first of the
- 261 preceding school year, except for special education services
- 262 provided through a school district established under
- 263 sections 162.815 to 162.940 in a county with a charter form
- of government and with more than one million inhabitants, in
- 265 which case the sum of the students in each district within
- 266 the county exceeding the special education threshold of each
- 267 respective district within the county shall be counted
- 268 within the special district and not in the district of
- 269 residence for purposes of distributing the state aid derived
- 270 from the special education pupil count;
- 271 (17) "Special education threshold" shall be calculated
- 272 by dividing the total special education pupil count of every
- 273 performance district that falls entirely above the bottom

SB 476 10

305

274 five percent and entirely below the top five percent of 275 average daily attendance, when such districts are rank-276 ordered based on their current operating expenditures per 277 average daily attendance, by the total average daily 278 attendance of all included performance districts; 279 "State adequacy target", the sum of the current 280 operating expenditures of every performance district that 281 falls entirely above the bottom five percent and entirely 282 below the top five percent of average daily attendance, when 283 such districts are rank-ordered based on their current operating expenditures per average daily attendance, divided 284 by the total average daily attendance of all included 285 286 performance districts. The department of elementary and 287 secondary education shall first calculate the state adequacy 288 target for fiscal year 2007 and recalculate the state 289 adequacy target every two years using the most current 290 available data. The recalculation shall never result in a 291 decrease from the state adequacy target as calculated for 292 fiscal years 2017 and 2018 and any state adequacy target figure calculated subsequent to fiscal year 2018. Should a 293 294 recalculation result in an increase in the state adequacy 295 target amount, fifty percent of that increase shall be 296 included in the state adequacy target amount in the year of 297 recalculation, and fifty percent of that increase shall be 298 included in the state adequacy target amount in the 299 subsequent year. The state adequacy target may be adjusted 300 to accommodate available appropriations as provided in subsection 7 of section 163.031; 301 "Teacher", any teacher, teacher-secretary, 302 303 substitute teacher, supervisor, principal, supervising 304 principal, superintendent or assistant superintendent, school nurse, social worker, counselor or librarian who

SB 476

306

307 grade twelve more than one-half time in the public schools 308 and who is certified under the laws governing the certification of teachers in Missouri; 309 "Weighted average daily attendance", the average 310 311 daily attendance plus the [product of twenty-five hundredths multiplied by the free and reduced price lunch pupil count 312 313 that exceeds the free and reduced price lunch threshold] 314 weighting modifier for free and reduced price lunch pupils, 315 plus the product of seventy-five hundredths multiplied by the number of special education pupil count that exceeds the 316 special education threshold, plus the product of six-tenths 317 multiplied by the number of limited English proficiency 318 319 pupil count that exceeds the limited English proficiency 320 threshold. For special districts established under sections 162.815 to 162.940 in a county with a charter form of 321 322 government and with more than one million inhabitants, weighted average daily attendance shall be the average daily 323 attendance plus the [product of twenty-five hundredths 324 multiplied by the free and reduced price lunch pupil count 325 that exceeds the free and reduced price lunch threshold] 326 weighting modifier for free and reduced price lunch pupils, 327 plus the product of seventy-five hundredths multiplied by 328 329 the sum of the special education pupil count that exceeds 330 the threshold for each county district, plus the product of 331 six-tenths multiplied by the limited English proficiency pupil count that exceeds the limited English proficiency 332 threshold. None of the districts comprising a special 333 district established under sections 162.815 to 162.940 in a 334 335 county with a charter form of government and with more than 336 one million inhabitants[,] shall use any special education

shall, regularly, teach or be employed for no higher than

year, fifty hundredths.

348

pupil count in calculating their weighted average daily 337 338 attendance; (21) "Weighting modifier for free and reduced price 339 lunch pupils", the product of the free and reduced price 340 lunch pupil count that exceeds the free and reduced price 341 342 lunch threshold, multiplied by: For fiscal year 2022, thirty hundredths; 343 (a) For fiscal year 2023, thirty-five hundredths; 344 (b) (c) For fiscal year 2024, forty hundredths; 345 For fiscal year 2025, forty-five hundredths; 346 (d) For fiscal year 2026 and every subsequent fiscal 347

✓