## FIRST REGULAR SESSION

## SENATE BILL NO. 461

## 101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR KOENIG.

1993S.02I

ADRIANE D. CROUSE, Secretary

## **AN ACT**

To repeal sections 135.325, 135.326, 135.327, 135.335, 135.800, and 191.975, RSMo, and to enact in lieu thereof seven new sections relating to tax relief for the costs of caring for certain children.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 135.325, 135.326, 135.327, 135.335,

- 2 135.800, and 191.975, RSMo, are repealed and seven new sections
- 3 enacted in lieu thereof, to be known as sections 135.325,
- 4 135.326, 135.327, 135.335, 135.800, 143.1170, and 191.975, to
- 5 read as follows:
  - 135.325. Sections 135.325 to 135.339 shall be known
- 2 and may be cited as the "[Special Needs] Adoption Tax Credit
- 3 Act".
  - 135.326. As used in sections 135.325 to 135.339, the
- 2 following terms shall mean:
- 3 (1) "Business entity", person, firm, a partner in a
- 4 firm, corporation or a shareholder in an S corporation doing
- 5 business in the state of Missouri and subject to the state
- 6 income tax imposed by the provisions of chapter 143, or a
- 7 corporation subject to the annual corporation franchise tax
- 8 imposed by the provisions of chapter 147, or an insurance
- 9 company paying an annual tax on its gross premium receipts
- 10 in this state, or other financial institution paying taxes
- 11 to the state of Missouri or any political subdivision of
- 12 this state under the provisions of chapter 148, or an

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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express company which pays an annual tax on its gross receipts in this state pursuant to chapter 153; (2) "Child", any individual who:

- 16 (a) Has not attained an age of at least eighteen 17 years; or
- 18 (b) Is eighteen years of age or older but is
  19 physically or mentally incapable of caring for himself or
  20 herself;
- [(2) "Handicap",] (3) "Disability", a mental,

  physical, or emotional impairment that substantially limits

  one or more major life activities, whether the impairment is

  congenital or acquired by accident, injury or disease, and

  where the impairment is verified by medical findings;
- [(3)] (4) "Nonrecurring adoption expenses", reasonable and necessary adoption fees, court costs, attorney fees, and other expenses which are directly related to the legal adoption of a [special needs] child and which are not incurred in violation of federal, state, or local law;
  - [(4)] (5) "Special needs child", a child for whom it has been determined by the children's division, or by a child-placing agency licensed by the state, or by a court of competent jurisdiction to be a child:
- 35 (a) That cannot or should not be returned to the home 36 of his or her parents; and
- (b) Who has a specific factor or condition such as [ethnic background,] age, membership in a [minority or] sibling group, medical condition or diagnosis, or [handicap] disability because of which it is reasonable to conclude that such child cannot be easily placed with adoptive parents;
- 43 [(5)] (6) "State tax liability", any liability
  44 incurred by a taxpayer under the provisions of chapter 143,

45 chapter 147, chapter 148, and chapter 153, exclusive of the provisions relating to the withholding of tax as provided 46 47 for in sections 143.191 to 143.265 and related provisions. 135.327. 1. Any person residing in this state who 2 legally adopts a special needs child on or after January 1, 3 1988, and before January 1, 2000, shall be eligible to receive a tax credit of up to ten thousand dollars for 4 5 nonrecurring adoption expenses for each child adopted that 6 may be applied to taxes due under chapter 143. Any business 7 entity providing funds to an employee to enable that employee to legally adopt a special needs child shall be 8 9 eligible to receive a tax credit of up to ten thousand 10 dollars for nonrecurring adoption expenses for each child adopted that may be applied to taxes due under such business 11 12 entity's state tax liability, except that only one ten thousand dollar credit is available for each special needs 13 14 child that is adopted. 2. Any person residing in this state who proceeds in 15 16 good faith with the adoption of a special needs child on or after January 1, 2000, and before January 1, 2022, shall be 17 eligible to receive a tax credit of up to ten thousand 18 19 dollars for nonrecurring adoption expenses for each child 20 that may be applied to taxes due under chapter 143; 21 provided, however, that beginning on March 29, 2013, the tax 22 credits shall only be allocated for the adoption of special needs children who are residents or wards of residents of 23 24 this state at the time the adoption is initiated. business entity providing funds to an employee to enable 25 that employee to proceed in good faith with the adoption of 26 27 a special needs child shall be eligible to receive a tax credit of up to ten thousand dollars for nonrecurring 28 adoption expenses for each child that may be applied to 29

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taxes due under such business entity's state tax liability,

except that only one ten thousand dollar credit is available

for each special needs child that is adopted.

- Any person residing in this state who proceeds in good faith with the adoption of a child on or after January 1, 2022, regardless of whether such child is a special needs child, shall be eligible to receive a tax credit of up to ten thousand dollars for nonrecurring adoption expenses for each child that may be applied to taxes due under chapter The tax credit shall be allowed regardless of whether the child adopted is a resident or ward of a resident of this state at the time the adoption is initiated; however, priority shall be given to applications to claim the tax credit for special needs children who are residents or wards of residents of this state at the time the adoption is initiated. Any business entity providing funds to an employee to enable that employee to proceed in good faith with the adoption of a child shall be eligible to receive a tax credit of up to ten thousand dollars for nonrecurring adoption expenses for each child that may be applied to taxes due under such business entity's state tax liability; except that, only one credit, up to ten thousand dollars, shall be available for each child who is adopted.
- 4. Individuals and business entities may claim a tax credit for their total nonrecurring adoption expenses in each year that the expenses are incurred. A claim for fifty percent of the credit shall be allowed when the child is placed in the home. A claim for the remaining fifty percent shall be allowed when the adoption is final. The total of these tax credits shall not exceed the maximum limit of ten thousand dollars per child. The cumulative amount of tax credits which may be claimed by taxpayers claiming the

62 credit for nonrecurring adoption expenses in any one fiscal

- 63 year prior to July 1, 2004, shall not exceed two million
- 64 dollars. The cumulative amount of tax credits that may be
- 65 claimed by taxpayers claiming the credit for nonrecurring
- 66 adoption expenses shall not be more than two million dollars
- 67 but may be increased by appropriation in any fiscal year
- 68 beginning on or after July 1, 2004. For all fiscal years
- 69 beginning on or after July 1, 2006, applications to claim
- 70 the adoption tax credit [for special needs children who are
- 71 residents or wards of residents of this state at the time
- 72 the adoption is initiated] shall be filed between July first
- 73 and April fifteenth of each fiscal year.
- 74 [4.] 5. Notwithstanding any provision of law to the
- 75 contrary, any individual or business entity may assign,
- 76 transfer or sell tax credits allowed in this section. Any
- 77 sale of tax credits claimed pursuant to this section shall
- 78 be at a discount rate of seventy-five percent or greater of
- 79 the amount sold.
  - 135.335. In the year of adoption and in any year
- 2 thereafter in which the credit is carried forward pursuant
- 3 to section 135.333, the credit shall be reduced by an amount
- 4 equal to the state's cost of providing care, treatment,
- 5 maintenance and services when:
- 6 (1) The [special needs] child is placed, with no
- 7 intent to return to the adoptive home, in foster care or
- 8 residential treatment licensed or operated by the children's
- 9 division, the division of youth services or the department
- of mental health; or
- 11 (2) A juvenile court temporarily or finally relieves
- 12 the adoptive parents of custody of the [special needs] child.

135.800. 1. The provisions of sections 135.800 to

- 2 135.830 shall be known and may be cited as the "Tax Credit
- 3 Accountability Act of 2004".
- 4 2. As used in sections 135.800 to 135.830, the
- 5 following terms mean:
- 6 (1) "Administering agency", the state agency or
- 7 department charged with administering a particular tax
- 8 credit program, as set forth by the program's enacting
- 9 statute; where no department or agency is set forth, the
- 10 department of revenue;
- 11 (2) "Agricultural tax credits", the agricultural
- 12 product utilization contributor tax credit created pursuant
- 13 to section 348.430, the new generation cooperative incentive
- 14 tax credit created pursuant to section 348.432, the family
- 15 farm breeding livestock loan tax credit created under
- 16 section 348.505, the qualified beef tax credit created under
- 17 section 135.679, and the wine and grape production tax
- 18 credit created pursuant to section 135.700;
- 19 (3) "All tax credit programs", or "any tax credit
- 20 program", the tax credit programs included in the
- 21 definitions of agricultural tax credits, business
- 22 recruitment tax credits, community development tax credits,
- 23 domestic and social tax credits, entrepreneurial tax
- 24 credits, environmental tax credits, financial and insurance
- 25 tax credits, housing tax credits, redevelopment tax credits,
- 26 and training and educational tax credits;
- 27 (4) "Business recruitment tax credits", the business
- 28 facility tax credit created pursuant to sections 135.110 to
- 29 135.150 and section 135.258, the enterprise zone tax
- 30 benefits created pursuant to sections 135.200 to 135.270,
- 31 the business use incentives for large-scale development
- 32 programs created pursuant to sections 100.700 to 100.850,

33 the development tax credits created pursuant to sections

- 32.100 to 32.125, the rebuilding communities tax credit
- 35 created pursuant to section 135.535, the film production tax
- 36 credit created pursuant to section 135.750, the enhanced
- 37 enterprise zone created pursuant to sections 135.950 to
- 38 135.970, and the Missouri quality jobs program created
- 39 pursuant to sections 620.1875 to 620.1900;
- 40 (5) "Community development tax credits", the
- 41 neighborhood assistance tax credit created pursuant to
- 42 sections 32.100 to 32.125, the family development account
- 43 tax credit created pursuant to sections 208.750 to 208.775,
- 44 the dry fire hydrant tax credit created pursuant to section
- 45 320.093, and the transportation development tax credit
- 46 created pursuant to section 135.545;
- 47 (6) "Domestic and social tax credits", the youth
- 48 opportunities tax credit created pursuant to section 135.460
- 49 and sections 620.1100 to 620.1103, the shelter for victims
- of domestic violence created pursuant to section 135.550,
- 51 the senior citizen or disabled person property tax credit
- 52 created pursuant to sections 135.010 to 135.035, the
- 53 [special needs] adoption tax credit created pursuant to
- sections 135.325 to 135.339, the champion for children tax
- 55 credit created pursuant to section 135.341, the maternity
- 56 home tax credit created pursuant to section 135.600, the
- 57 surviving spouse tax credit created pursuant to section
- 58 135.090, the residential treatment agency tax credit created
- 59 pursuant to section 135.1150, the pregnancy resource center
- 60 tax credit created pursuant to section 135.630, the food
- 61 pantry tax credit created pursuant to section 135.647, the
- 62 health care access fund tax credit created pursuant to
- 63 section 135.575, the residential dwelling access tax credit
- 64 created pursuant to section 135.562, the developmental

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65 disability care provider tax credit created under section 135.1180, the shared care tax credit created pursuant to 66

67 section 192.2015, and the diaper bank tax credit created

pursuant to section 135.621; 68

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- "Entrepreneurial tax credits", the capital tax 69 70 credit created pursuant to sections 135.400 to 135.429, the certified capital company tax credit created pursuant to 71 72 sections 135.500 to 135.529, the seed capital tax credit created pursuant to sections 348.300 to 348.318, the new 73 74 enterprise creation tax credit created pursuant to sections 620.635 to 620.653, the research tax credit created pursuant 75 to section 620.1039, the small business incubator tax credit 76 77 created pursuant to section 620.495, the guarantee fee tax credit created pursuant to section 135.766, and the new 78 generation cooperative tax credit created pursuant to 79 sections 32.105 to 32.125; 80
- "Environmental tax credits", the charcoal producer tax credit created pursuant to section 135.313, the wood 82 83 energy tax credit created pursuant to sections 135.300 to 135.311, and the alternative fuel stations tax credit 84 created pursuant to section 135.710; 85
- "Financial and insurance tax credits", the bank 86 franchise tax credit created pursuant to section 148.030, 87 the bank tax credit for S corporations created pursuant to 88 section 143.471, the exam fee tax credit created pursuant to 89 90 section 148.400, the health insurance pool tax credit created pursuant to section 376.975, the life and health 91 insurance guaranty tax credit created pursuant to section 92 93 376.745, the property and casualty guaranty tax credit 94 created pursuant to section 375.774, and the self-employed health insurance tax credit created pursuant to section 95 143.119; 96

- 97 "Housing tax credits", the neighborhood preservation tax credit created pursuant to sections 135.475 98 99 to 135.487, the low-income housing tax credit created 100 pursuant to sections 135.350 to 135.363, and the affordable 101 housing tax credit created pursuant to sections 32.105 to 102 32.125; "Recipient", the individual or entity who is the 103 (11)104 original applicant for and who receives proceeds from a tax 105 credit program directly from the administering agency, the 106 person or entity responsible for the reporting requirements 107 established in section 135.805; "Redevelopment tax credits", the historic 108 109 preservation tax credit created pursuant to sections 253.545 to 253.559, the brownfield redevelopment program tax credit 110 created pursuant to sections 447.700 to 447.718, the 111 112 community development corporations tax credit created 113 pursuant to sections 135.400 to 135.430, the infrastructure 114 tax credit created pursuant to subsection 6 of section 115 100.286, the bond quarantee tax credit created pursuant to section 100.297, the disabled access tax credit created 116 pursuant to section 135.490, the new markets tax credit 117 created pursuant to section 135.680, and the distressed 118 areas land assemblage tax credit created pursuant to section 119 120 99.1205; 121 "Training and educational tax credits", the 122 Missouri works new jobs tax credit and Missouri works 123 retained jobs credit created pursuant to sections 620.800 to 620.809. 124
  - 143.1170. 1. As used in this section, the following terms mean:

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- 3 (1) "Deduction", an amount subtracted from a 4 taxpayer's Missouri adjusted gross income to determine the 5 taxpayer's Missouri taxable income for a given tax year;
- "Foster parent", the same definition as provided 6 7 under section 210.566;
- 8 "Taxpayer", any individual who is a resident of 9 this state and subject to the income tax imposed under this 10 chapter, excluding withholding tax imposed under sections 11 143.191 to 143.265.
- 12 (1) For all tax years beginning on or after January 1, 2022, a taxpayer shall be allowed a deduction for 13 expenses incurred directly by the taxpayer in providing care 14 15 as a foster parent to one or more children in this state.
- (2) The amount of the deduction shall be equal to the amount of expenses directly incurred by the taxpayer in 18 providing such care; provided that:
- 19 (a) If the taxpayer provides care as a foster parent for at least six months during the tax year, the total 20 amount of the deduction claimed under this section shall not 21 exceed two thousand five hundred dollars per taxpayer, or 22 23 five thousand dollars if married and filing a combined 24 return; and
- 25 If the taxpayer provides care as a foster parent 26 for less than six months during the tax year, the maximum 27 deduction limits described in paragraph (a) of this subdivision shall apply, but such limits shall be reduced on 28 29 a pro rata basis.
- The department of revenue shall collaborate with 30 the children's division of the department of social services 31 32 in order to establish and implement a procedure to verify that a taxpayer claiming the deduction authorized under this 33 section is a foster parent. 34

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her tax return.

- 4. Each taxpayer claiming the deduction authorized
  under this section shall file an affidavit with such
  taxpayer's income tax return. The affidavit shall affirm
  that the taxpayer is a foster parent and that the taxpayer
  is entitled to the deduction in the amount claimed on his or
- The department of revenue may promulgate all 41 necessary rules and regulations for the administration of 42 this section. Any rule or portion of a rule, as that term 43 44 is defined in section 536.010, that is created under the authority delegated in this section shall become effective 45 only if it complies with and is subject to all of the 46 provisions of chapter 536 and, if applicable, section 47 48 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly 49 50 pursuant to chapter 536 to review, to delay the effective 51 date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking 52 authority and any rule proposed or adopted after August 28, 53 2021, shall be invalid and void. 54
  - 6. Under section 23.253 of the Missouri sunset act:
- (1) The provisions of this section shall automatically sunset on December thirty-first six years after the effective date of this section, unless reauthorized by an act of the general assembly;
- 60 (2) If the provisions of this section are 61 reauthorized, the provisions shall automatically sunset on 62 December thirty-first twelve years after the effective date 63 of their reauthorization; and
- 64 (3) This section shall terminate on September first of 65 the calendar year immediately following the calendar year in 66 which the provisions of this section are sunset.

191.975. 1. This section shall be known and may be cited as the "Adoption Awareness Law".

- 3 2. To raise public awareness and to educate the
- 4 public, the department of social services, with the
- 5 assistance of the department of health and senior services,
- 6 shall be responsible for:
- 7 (1) Collecting and distributing resource materials to 8 educate the public about foster care and adoption;
- 9 (2) Developing and distributing educational materials,
- 10 including but not limited to videos, brochures and other
- 11 media as part of a comprehensive public relations campaign
- 12 about the positive option of adoption and foster care. The
- 13 materials shall include, but not be limited to, information
- 14 about:
- 15 (a) The benefits of adoption and foster care;
- 16 (b) Adoption and foster care procedures;
- 17 (c) Means of financing the cost of adoption and foster
- 18 care[,] including, but not limited to, adoption subsidies,
- 19 foster care payments, and [special needs] adoption tax
- 20 credits;
- 21 (d) Options for birth parents in choosing adoptive
- 22 parents;
- (e) Protection for and rights of birth parents and
- 24 adoptive parents prior to and following the adoption;
- 25 (f) Location of adoption and foster care agencies;
- 26 (g) Information regarding various state health and
- 27 social service programs for pregnant women and children,
- 28 including but not limited to medical assistance programs and
- 29 temporary assistance for needy families (TANF); and
- 30 (h) Referrals to appropriate counseling services,
- 31 including but not be limited to counseling services for
- 32 parents who are considering retaining custody of their

children, placing their children for adoption, or becoming foster or adoptive parents; but excluding any referrals for

35 abortion or to abortion facilities;

- Making such educational materials available 36 through state and local public health clinics, public 37 hospitals, family planning clinics, abortion facilities as 38 defined in section 188.015, maternity homes as defined in 39 40 section 135.600, child-placing agencies licensed pursuant to sections 210.481 to 210.536, attorneys whose practice 41 42 involves private adoptions, in vitro fertilization clinics and private physicians for distribution to their patients 43 who request such educational materials. Such materials 44 45 shall also be available to the public through the department of social services' internet website; 46
- 47 (4) Establishing a toll-free telephone number for 48 information on adoption and foster care, and to answer 49 questions and assist persons inquiring about becoming 50 adoptive or foster parents.
- 51 In addition, the department may establish and implement an ongoing advertising campaign for the 52 recruitment of adoptive and foster care families, with a 53 special emphasis on the recruitment of qualified adoptive 54 and foster care families for special needs children. 55 advertising campaign may utilize, but shall not be limited 56 to, the following media: television, radio, outdoor 57 58 advertising, newspaper, magazines and other print media, websites, and the internet. The department may contract 59 with professional advertising agencies or other professional 60 entities to conduct such advertising campaign on behalf of 61 the department. 62
- 4. The provisions of this section shall be subject to appropriations.

5. The department of social services shall promulgate rules for the implementation of this section in accordance with chapter 536.

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