SENATE BILL NO. 220

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR BECK.

1045S.01I

ANACT

To repeal sections 137.180 and 138.434, RSMo, and to enact in lieu thereof three new sections relating to property taxes.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 137.180 and 138.434, RSMo, are

ADRIANE D. CROUSE, Secretary

- 2 repealed and three new sections enacted in lieu thereof, to be
- 3 known as sections 137.108, 137.180, and 138.434, to read as
- 4 follows:
 - 137.108. 1. This section shall be known and may be
- 2 cited as the "Missouri Homestead Preservation Act".
- 3 2. As used in this section, the following terms shall
- 4 mean:
- 5 (1) "Department", the department of revenue;
- 6 (2) "Director", the director of revenue;
- 7 (3) "Disabled", as such term is defined in section
- 8 135.010;
- 9 (4) "Eligible owner", any individual owner of property
- 10 who is sixty-five years old or older as of January first of
- 11 the tax year in which the individual is claiming the credit
- 12 or who is disabled, and who had an income of equal to or
- 13 less than the maximum upper limit in the year prior to
- 14 completing an application pursuant to this section; or
- 15 (a) In the case of a married couple owning property
- 16 either jointly or as tenants by the entirety, or where only
- 17 one spouse owns the property, such couple shall be

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18 considered an eligible taxpayer if both spouses have reached 19 the age of sixty-five or if one spouse is disabled, or if 20 one spouse is at least sixty-five years old and the other 21 spouse is at least sixty years old, and the combined income 22 of the couple in the year prior to completing an application 23 pursuant to this section did not exceed the maximum upper 24 limit; or

- (b) In the case of joint ownership by unmarried persons or ownership by tenancy in common by two or more unmarried persons, such owners shall be considered an eligible owner if each person with an ownership interest individually satisfies the eliqibility requirements for an individual eligible owner under this section and the combined income of all individuals with an interest in the property is equal to or less than the maximum upper limit in the year prior to completing an application under this section. If any individual with an ownership interest in the property fails to satisfy the eliqibility requirements of an individual eligible owner or if the combined income of all individuals with interest in the property exceeds the maximum upper limit, then all individuals with an ownership interest in such property shall be deemed ineligible owners regardless of such other individual's ability to individually meet the eligibility requirements; or
- (c) In the case of property held in trust, the eligible owner and recipient of the tax credit shall be the trust itself provided the previous owner of the homestead or the previous owner's spouse: is the settlor of the trust with respect to the homestead; currently resides in such homestead; and but for the transfer of such property would have satisfied the age, ownership, and maximum upper limit requirements for income as defined in this subsection.

No individual shall be an eligible owner if the individual

- 51 has not paid the individual's property tax liability, if
- 52 any, in full by the payment due date in any of the three
- 53 prior tax years, except that a late payment of a property
- 54 tax liability in any prior year shall not disqualify a
- 55 potential eligible owner if such owner paid in full the tax
- 56 liability and any and all penalties, additions and interest
- 57 that arose as a result of such late payment; no individual
- 58 shall be an eligible owner if such person filed a valid
- 59 claim for the senior citizens property tax relief credit
- 60 pursuant to sections 135.010 to 135.035;
- (5) "Homestead", as such term is defined pursuant to
- 62 section 135.010, except as limited by provisions of this
- 63 section to the contrary. No property shall be considered a
- 64 homestead if such property was improved since the most
- 65 recent annual assessment by more than five percent of the
- 66 prior year appraised value, except where an eligible owner
- of the property has made such improvements to accommodate a
- 68 disabled person;
- 69 (6) "Homestead exemption limit", a percentage
- 70 increase, rounded to the nearest hundredth of a percent,
- 71 which shall be equal to the percentage increase to tax
- 72 liability, not including improvements, of a homestead from
- 73 one tax year to the next that exceeds a certain percentage
- 74 set pursuant to subsection 7 of this section;
- 75 (7) "Income", federal adjusted gross income, and in
- 76 the case of ownership of the homestead by trust, the income
- of the settlor applicant shall be imputed to the income of
- 78 the trust for purposes of determining eligibility with
- 79 regards to the maximum upper limit;
- 80 (8) "Maximum upper limit", in the calendar year 2021,
- 81 the income sum of ninety thousand dollars; in each

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82 successive calendar year this amount shall be raised by the

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83 incremental increase in the general price level, as defined

- 84 pursuant to article X, section 17 of the Missouri
- 85 Constitution.
- 3. Pursuant to article X, section 6(a) of the
- 87 Constitution of Missouri, if in the prior tax year, the
- 88 property tax liability on any parcel of subclass (1) real
- 89 property increased by more than the homestead exemption
- 90 limit, without regard for any prior credit received due to
- 91 the provisions of this section, then any eligible owner of
- 92 the property shall receive a homestead exemption credit to
- 93 be applied in the current tax year property tax liability to
- 94 offset the prior year increase to tax liability that exceeds
- 95 the homestead exemption limit, except as eligibility for the
- 96 credit is limited by the provisions of this section. The
- 97 amount of the credit shall be listed separately on each
- 98 taxpayer's tax bill for the current tax year, or on a
- 99 document enclosed with the taxpayer's bill. The homestead
- 100 exemption credit shall not affect the process of setting the
- 101 tax rate as required pursuant to article X, section 22 of
- the Constitution of Missouri and section 137.073 in any
- 103 prior, current, or subsequent tax year.
- 104 4. Any potential eligible owner may apply for the
- 105 homestead exemption credit by completing an application.
- 106 Applications may be completed between April first and
- 107 October fifteenth of any tax year in order for the taxpayer
- 108 to be eligible for the homestead exemption credit in the tax
- 109 year next following the calendar year in which the homestead
- 110 exemption credit application was completed. The application
- 111 shall be on forms provided by the department. Forms also
- 112 shall be made available on the department's internet site
- and at all permanent branch offices and all full-time,

114 temporary, or fee offices maintained by the department of

- 115 revenue. The applicant shall attest under penalty of
- 116 perjury:
- 117 (1) To the applicant's age;
- 118 (2) That the applicant's prior year income was less
- 119 than the maximum upper limit;
- 120 (3) To the address of the homestead property;
- 121 (4) That any improvements made to the homestead, not
- made to accommodate a disabled person, did not total more
- than five percent of the prior year appraised value.
- 124 The applicant shall also include with the application copies
- of receipts indicating payment of property tax by the
- 126 applicant for the homestead property for the three prior tax
- 127 years.
- 5. Each applicant shall send the application to the
- 129 department by October fifteenth of each year for the
- 130 taxpayer to be eligible for the homestead exemption credit
- in the tax year next following the calendar year in which
- the application was completed.
- 6. Upon receipt of the applications, the department
- 134 shall calculate the tax liability, verify compliance with
- the maximum income limit, verify the age of the applicants,
- and make adjustments to these numbers as necessary on the
- 137 applications. The department also shall disallow any
- 138 application where the applicant also has filed a valid
- 139 application for the senior citizens property tax credit
- under sections 135.010 to 135.035. Once adjusted tax
- 141 liability, age, and income are verified, the director shall
- 142 determine eligibility for the credit and provide a list of
- 143 all verified eligible owners to the county assessors or
- 144 county clerks in counties with a township form of government

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145 by December fifteenth of each year. By January fifteenth, 146 the county assessors shall provide a list to the department 147 of any verified eligible owners who made improvements not for accommodation of a disability to the homestead and the 148 149 dollar amount of the assessed value of such improvements. 150 If the dollar amount of the assessed value of such 151 improvements totaled more than five percent of the prior 152 year appraised value, such eligible owners shall be

- disqualified from receiving the credit in the current tax
 year.
- 7. The director shall calculate the level of 155 156 appropriation necessary to set the homestead exemption limit 157 at five percent when based on a year of general reassessment 158 or at two and one-half percent when based on a year without 159 general reassessment for the homesteads of all verified eligible owners, and provide such calculation to the speaker 160 161 of the house of representatives, the president pro tempore of the senate, and the director of the office of budget and 162 planning in the office of administration by January thirty-163 164 first of each year.
 - 8. If, in any given year, the general assembly makes an appropriation for the funding of the homestead exemption credit that is signed by the governor, then the director shall determine the apportionment percentage by equally apportioning the appropriation among all eligible applicants on a percentage basis. If no appropriation is made by the general assembly during any tax year or no funds are actually distributed pursuant to any appropriation therefor, then no homestead preservation credit shall apply in such year.
 - 9. After determining the apportionment percentage, the director shall calculate the credit to be associated with

177 each verified eligible owner's homestead, if any. 178 director shall send a list of those eligible owners who are 179 to receive the homestead exemption credit, including the 180 amount of each credit, the certified parcel number of the homestead, and the address of the homestead property, to the 181 182 county collectors or county clerks in counties with a township form of government by August thirty-first. 183 184 Pursuant to such calculation, the director shall instruct 185 the state treasurer as to how to distribute the 186 appropriation to the county collector's fund of each county 187 where recipients of the homestead exemption credit are located, so as to exactly offset each homestead exemption 188 credit being issued. As a result of the appropriation, in 189 190 no case shall a political subdivision receive more money 191 than it would have received absent the provisions of this section. Funds, at the direction of the collector of the 192 193 county or treasurer ex officio collector in counties with a township form of government, shall be deposited in the 194 county collector's fund of a county or may be sent by mail 195 196 to the collector of a county, or treasurer ex officio 197 collector in counties with a township form of government, not later than October first in any year a homestead 198 199 exemption credit is appropriated as a result of this section 200 and shall be distributed as moneys in such funds are 201 commonly distributed from other property tax revenues by the 202 collector of the county or the treasurer ex officio collector of the county in counties with a township form of 203 204 government, so as to exactly offset each homestead exemption 205 credit being issued. 206 The department shall promulgate rules for

implementation of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is

209 created under the authority delegated in this section shall 210 become effective only if it complies with and is subject to 211 all of the provisions of chapter 536 and, if applicable, 212 section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the 213 214 general assembly pursuant to chapter 536 to review, to delay 215 the effective date, or to disapprove and annul a rule are 216 subsequently held unconstitutional, then the grant of 217 rulemaking authority and any rule proposed or adopted after 218 August 28, 2021, shall be invalid and void. Any rule 219 promulgated by the department shall in no way impact, 220 affect, interrupt, or interfere with the performance of the required statutory duties of any county elected official, 221 222 more particularly including the county collector when 223 performing such duties as deemed necessary for the distribution of any homestead appropriation and the 224 225 distribution of all other real and personal property taxes. In the event that an eligible owner dies or 226 11. 227 transfers ownership of the property after the homestead 228 exemption limit has been set in any given year, but prior to 229 January first of the year in which the credit would otherwise be applied, the credit shall be void and any 230 231 corresponding moneys shall lapse to the state to be credited 232 to the general revenue fund. In the event the collector of 233 the county or the treasurer ex officio collector of the county in counties with a township form of government 234 determines prior to issuing the credit that the individual 235 236 is not an eligible owner because the individual did not pay 237 the prior three years' property tax liability in full, the 238 credit shall be void and any corresponding moneys shall 239 lapse to the state to be credited to the general revenue 240 fund.

- 12. This section shall apply to all tax years
- 242 beginning on or after January 1, 2022.
- 243 13. In accordance with the provisions of sections
- 244 23.250 to 23.298 and unless otherwise authorized pursuant to
- 245 section 23.253:
- 246 (1) The program authorized under the provisions of
- 247 this section shall automatically sunset six years after the
- 248 effective date of this section unless reauthorized by an act
- of the general assembly; and
- 250 (2) This section shall terminate on September first of
- 251 the year following the year in which any new program
- 252 authorized under this section is sunset, and the revisor of
- 253 statutes shall designate such sections and this section in a
- 254 revision bill for repeal.
 - 137.180. 1. Whenever any assessor shall increase the
 - 2 valuation of any real property he shall forthwith notify the
 - 3 record owner of such increase, either in person, or by mail
 - 4 directed to the last known address; every such increase in
 - 5 assessed valuation made by the assessor shall be subject to
 - 6 review by the county board of equalization whereat the
 - 7 landowner shall be entitled to be heard, and the notice to
 - 8 the landowner shall so state.
 - 9 2. Effective January 1, 2009, for all counties with a
- 10 charter form of government, other than any county adopting a
- 11 charter form of government after January 1, 2008, whenever
- 12 any assessor shall increase the valuation of any real
- 13 property, he or she shall forthwith notify the record owner
- 14 on or before June fifteenth of such increase and, in a year
- of general reassessment, the county shall notify the record
- owner of the projected tax liability likely to result from
- 17 such an increase, either in person, or by mail directed to
- 18 the last known address; every such increase in assessed

19 valuation made by the assessor shall be subject to review by

- 20 the county board of equalization whereat the landowner shall
- 21 be entitled to be heard, and the notice to the landowner
- 22 shall so state. Notice of the projected tax liability from
- 23 the county shall accompany the notice of increased valuation
- 24 from the assessor.
- 25 3. For all calendar years prior to the first day of
- 26 January of the year following receipt of software necessary
- 27 for the implementation of the requirements provided under
- 28 subsections 4 and 5 of this section from the state tax
- 29 commission, for any county not subject to the provisions of
- 30 subsection 2 of this section or subsection 2 of section
- 31 137.355, whenever any assessor shall increase the valuation
- 32 of any real property, he or she shall forthwith notify the
- 33 record owner on or before June fifteenth of the previous
- 34 assessed value and such increase either in person, or by
- 35 mail directed to the last known address and include in such
- 36 notice a statement indicating that the change in assessed
- 37 value may impact the record owner's tax liability and
- 38 provide all processes and deadlines for appealing
- 39 determinations of the assessed value of such property. Such
- 40 notice shall be provided in a font and format sufficient to
- 41 alert a record owner of the potential impact upon tax
- 42 liability and the appellate processes available.
- 4. Effective January first of the year following
- 44 receipt of software necessary for the implementation of the
- 45 requirements provided under this subsection and subsection 5
- 46 of this section from the state tax commission, for all
- 47 counties not subject to the provisions of subsection 2 of
- 48 this section or subsection 2 of section 137.355, whenever
- 49 any assessor shall increase the valuation of any real
- 50 property, he or she shall forthwith notify the record owner

- 51 on or before June fifteenth of such increase and, in a year
- 52 of general reassessment, the county shall notify the record
- owner of the projected tax liability likely to result from
- 54 such an increase, either in person, or by mail directed to
- 55 the last known address; every such increase in assessed
- valuation made by the assessor shall be subject to review by
- 57 the county board of equalization whereat the landowner shall
- 58 be entitled to be heard, and the notice to the landowner
- 59 shall so state. Notice of the projected tax liability from
- 60 the county shall accompany the notice of increased valuation
- from the assessor.
- 5. The notice of projected tax liability, required
- under subsections 2 and 4 of this section, from the county
- 64 shall include:
- (1) The record owner's name, address, and the parcel
- 66 number of the property;
- 67 (2) A list of all political subdivisions levying a tax
- 68 upon the property of the record owner;
- 69 (3) The projected tax rate for each political
- 70 subdivision levying a tax upon the property of the record
- 71 owner, and the purpose for each levy of such political
- 72 subdivisions;
- 73 (4) The previous year's tax rates for each individual
- 74 tax levy imposed by each political subdivision levying a tax
- 75 upon the property of the record owner;
- 76 (5) The tax rate ceiling for each levy imposed by each
- 77 political subdivision levying a tax upon the property of the
- 78 record owner;
- 79 (6) The contact information for each political
- 80 subdivision levying a tax upon the property of the record
- 81 owner;

- (7) A statement identifying any projected tax rates for political subdivisions levying a tax upon the property of the record owner, which were not calculated and provided by the political subdivision levying the tax; and
- 86 (8) The total projected property tax liability of the 87 taxpayer.
- In addition to the requirements provided under 88 6. 89 subsections 1, 2, and 5 of this section, effective January 1, 2011, in any county with a charter form of government and 90 91 with more than one million inhabitants, whenever any assessor shall notify a record owner of any change in 92 assessed value, such assessor shall provide notice that 93 94 information regarding the assessment method and computation of value for such property is available on the assessor's 95 website and provide the exact website address at which such 96 97 information may be accessed. Such notification shall provide the assessor's contact information to enable 98 99 taxpayers without internet access to request and receive 100 information regarding the assessment method and computation 101 of value for such property. Beginning January 1, 2022, such notice shall also include, in the case of a property 102 103 valued using sales of comparable properties, a list of such 104 comparable properties and the address or location and 105 purchase prices from sales thereof that the assessor used in 106 determining the assessed valuation of the owner's property. 107 As used in this subsection, the word "comparable" means that:
 - (1) Such sale was closed at a date relevant to the property valuation; and

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110 (2) Such properties are not more than one mile from 111 the site of the disputed property, except where no similar 112 properties exist within one mile of the disputed property, 113 the nearest comparable property shall be used. Such

property shall be within five hundred square feet in size of the disputed property, and resemble the disputed property in age, floor plan, number of rooms, and other relevant characteristics.

138.434. Any first class charter county or a city not 2 within a county may require by ordinance or charter the 3 reimbursement to a taxpayer for the amount of just and 4 reasonable appraisal costs, attorney fees and court costs 5 resulting from an evidentiary hearing before the state tax 6 commission or a court of competent jurisdiction if such appeal results in a final decision reducing the appraised 7 value of residential property by at least fifteen percent or 8 9 the appraised value of utility, industrial railroad and other subclass three property by at least twenty-five 10 percent from the appraised value determined by the board of 11 12 equalization for that tax year. The commission or court awarding such fees and costs shall consider the 13 reasonableness of the fees and costs within the context of 14 15 the particular case. Such fees and costs shall not exceed one thousand dollars for a residential property appeal. 16 Such fees and costs for utility, industrial railroad or 17 other subclass three property appeals shall not exceed the 18 lesser of four thousand dollars or twenty-five percent of 19 20 the tax savings resulting from the appeal. Beginning 21 January 1, 2022, for a county with a charter form of government and with more than nine hundred fifty thousand 22 inhabitants, such fees and costs shall not exceed six 23 thousand dollars for a residential property appeal, and such 24 fees and costs for utility, industrial railroad, or other 25 26 subclass three property appeals shall not exceed the lesser 27 of ten thousand dollars or twenty-five percent of the tax savings resulting from the appeal. The provisions of this 28

29 section shall only apply to the first contested year when

30 cases are tried on a consolidated basis.

