## FIRST REGULAR SESSION

## SENATE BILL NO. 178

## 101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR BROWN.

1135S.01I

ADRIANE D. CROUSE, Secretary

## **AN ACT**

To repeal section 386.890, RSMo, and to enact in lieu thereof one new section relating to net metering.

Be it enacted by the General Assembly of the State of Missouri, as follows:

- Section A. Section 386.890, RSMo, is repealed and one new
- 2 section enacted in lieu thereof, to be known as section 386.890,
- 3 to read as follows:
  - 386.890. 1. This section shall be known and may be
- 2 cited as the "Net Metering and Easy Connection Act".
- 3 2. As used in this section, the following terms shall
- 4 mean:
- 5 (1) "Avoided fuel cost", the current average cost of
- 6 fuel for the entity generating electricity, as defined by
- 7 the governing body with jurisdiction over any municipal
- 8 electric utility, rural electric cooperative as provided in
- 9 chapter 394, or electrical corporation as provided in this
- 10 chapter;
- 11 (2) "Commission", the public service commission of the
- 12 state of Missouri;
- 13 (3) "Customer-generator", the owner or operator of a
- 14 qualified electric energy generation unit which:
- (a) Is powered by a renewable energy resource;
- (b) Has an electrical generating system with a
- 17 capacity of not more than one hundred kilowatts;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

(c) Is located on a premises owned, operated, leased, or otherwise controlled by the customer-generator;

- 20 (d) Is interconnected and operates in parallel phase 21 and synchronization with a retail electric supplier and has
- been approved by said retail electric supplier;
- 23 (e) Is intended [primarily to offset part or all] and 24 designed not to exceed one hundred percent of the customer-25 generator's own electrical energy requirements;
- (f) Meets all applicable safety, performance,
  interconnection, and reliability standards established by
  the National Electrical Code, the National Electrical Safety
  Code, the Institute of Electrical and Electronics Engineers,
  Underwriters Laboratories, the Federal Energy Regulatory
  Commission, and any local governing authorities; and
- 32 (g) Contains a mechanism that automatically disables 33 the unit and interrupts the flow of electricity back onto 34 the supplier's electricity lines in the event that service 35 to the customer-generator is interrupted;
  - (4) "Department", the department of [economic development] natural resources;

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- 38 (5) "Net metering", using metering equipment
  39 sufficient to measure the difference between the electrical
  40 energy supplied to a customer-generator by a retail electric
  41 supplier and the electrical energy supplied by the customer42 generator to the retail electric supplier over the
  43 applicable billing period;
- 46 (6) "Renewable energy resources", electrical energy 45 produced from wind, solar thermal sources, hydroelectric 46 sources, photovoltaic cells and panels, fuel cells using 47 hydrogen produced by one of the above-named electrical 48 energy sources, and other sources of energy that become

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available after August 28, 2007, and are certified as renewable by the department;

- [municipal] municipally owned electric utility operating under chapter 91, electrical corporation regulated by the commission under this chapter, or rural electric cooperative operating under chapter 394 that provides retail electric service in this state. An electrical corporation that operates under a cooperative business plan as described in subsection 2 of section 393.110 shall be deemed to be a rural electric cooperative for purposes of this section.
  - 3. A retail electric supplier shall:
- 61 (1) Make net metering available to customer-generators on a first-come, first-served basis until the total rated 62 generating capacity of net metering systems equals five 63 64 percent of the [utility's] retail electric supplier's singlehour peak load during the previous year, after which the 65 commission for [a public utility] an electrical corporation 66 or the **respective** governing body [for] of other [electric 67 utilities] retail electric suppliers may increase the total 68 rated generating capacity of net metering systems to an 69 70 amount above five percent. However, in a given calendar year, no retail electric supplier shall be required to 71 72 approve any application for interconnection if the total 73 rated generating capacity of all applications for 74 interconnection already approved to date by said supplier in 75 said calendar year equals or exceeds one percent of said supplier's single-hour peak load for the previous calendar 76 77 year;
  - (2) Offer **net metering** to the customer-generator **pursuant to** a **commission-approved** tariff **of an electrical corporation**, or contract **approved by the respective**

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81 governing body of a rural electric cooperative or a 82 municipally owned electric utility, at rates that [is] are 83 identical in electrical energy rates, rate structure, and monthly charges to the contract or tariff that the customer 84 85 would be assigned if the customer were not an eligible 86 customer-generator [but shall not charge the customergenerator any additional standby, capacity, interconnection, 87 88 or other fee or charge that would not otherwise be charged 89 if the customer were not an eligible customer-generator], or 90 in the alternative, with energy and demand rates, rate 91 structure, and recurring monthly charges that are reasonably calculated to prevent unfair subsidization by recovering 92 that portion of the retail electric supplier's fixed and 93 94 demand costs attributable to connecting the eligible 95 customer-generator's eligible electric energy generating unit to the retail electric supplier's distribution system; 96 97 and 98

- (3) Disclose annually the availability of the net metering program to each of its customers **or members** with the method and manner of disclosure being at the discretion of the **retail electric** supplier.
- 102 A customer-generator's facility shall be equipped with sufficient metering equipment that can measure the net 103 104 amount of electrical energy produced or consumed by the 105 customer-generator. If the customer-generator's existing 106 meter equipment does not meet these requirements or if it is 107 necessary for the **retail** electric supplier to install additional distribution equipment to accommodate the 108 customer-generator's facility, the customer-generator shall 109 110 reimburse the retail electric supplier for the costs to 111 purchase and install the necessary additional equipment, 112 including necessary electric distribution system upgrades.

- 113 At the request of the customer-generator, such costs may be
- initially paid for by the retail electric supplier, and any
- 115 amount up to the total costs and a reasonable interest
- 116 charge may be recovered from the customer-generator over the
- 117 course of up to twelve billing cycles. Any subsequent meter
- 118 testing, maintenance or meter equipment change necessitated
- 119 by the customer-generator shall be paid for by the customer-
- 120 generator.
- 121 5. Consistent with the provisions in this section, the
- net electrical energy measurement shall be calculated in the
- 123 following manner:
- 124 (1) For a customer-generator, a retail electric
- 125 supplier shall measure the net electrical energy produced or
- 126 consumed during the billing period in accordance with normal
- 127 metering practices for customers in the same rate class,
- 128 either by employing a single, bidirectional meter that
- measures the amount of electrical energy produced and
- 130 consumed, or by employing multiple meters that separately
- measure the customer-generator's consumption and production
- 132 of electricity;
- 133 (2) If the electricity supplied by the supplier
- 134 exceeds the electricity generated by the customer-generator
- during a billing period, the customer-generator shall be
- 136 billed for the net electricity supplied by the supplier in
- 137 accordance with normal practices for customers in the same
- 138 rate class;
- 139 (3) If the electricity generated by the customer-
- 140 generator exceeds the electricity supplied by the supplier
- 141 during a billing period, the customer-generator shall be
- 142 billed for the appropriate customer and demand charges for
- 143 that billing period in accordance with subsection 3 of this
- 144 section and shall be credited an amount at least equal to

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the avoided fuel cost of the excess kilowatt-hours generated during the billing period, with this credit applied to the following billing period;

- (4) Any credits granted by this subsection shall expire without any compensation at the earlier of either twelve months after their issuance or when the customergenerator disconnects service or terminates the net metering relationship with the supplier;
- 153 (5) For any rural electric cooperative under chapter
  154 394, or [municipal] any municipally owned electric utility,
  155 upon agreement of the wholesale generator supplying electric
  156 energy to the retail electric supplier, at the option of the
  157 retail electric supplier, the credit to the customer158 generator may be provided by the wholesale generator.
- 159 (1) Each qualified electric energy generation unit 160 used by a customer-generator shall meet and be installed, 161 maintained, and repaired consistent with all applicable safety, performance, interconnection, and reliability 162 163 standards established by any local code authorities, the National Electrical Code, the National Electrical Safety 164 Code, the Institute of Electrical and Electronics Engineers, 165 and Underwriters Laboratories for distributed generation. 166 All qualified electric energy generation units utilizing 167 168 battery backup shall be installed to operate completely 169 isolated from the retail electric supplier's system, 170 including all neutral connections and grounding points, 171 during times of backup operation. Unless allowed under 172 subdivision (2) of subsection 3 of this section, no supplier shall impose any fee, charge, or other requirement not 173 174 specifically authorized by this section or the rules 175 promulgated under subsection 9 of this section unless the

fee, charge, or other requirement would apply to similarly

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177 situated customers who are not customer-generators, except 178 that a retail electric supplier may require that a customer-179 generator's system contain adequate surge protection and a switch, circuit breaker, fuse, or other easily accessible 180 181 device or feature located in immediate proximity to the 182 customer-generator's metering equipment that would allow a utility worker and emergency response personnel the ability 183 184 to manually and instantly disconnect the unit from the 185 utility's electric distribution system.

- For systems of ten kilowatts or less, a customergenerator whose system meets the standards and rules under subdivision (1) of this subsection shall not be required to install additional controls, perform or pay for additional tests or distribution equipment, or purchase additional liability insurance beyond what is required under subdivision (1) of this subsection and subsection 4 of this section.
- For customer-generator systems of greater than ten 194 kilowatts, the commission for [public utilities] electrical 195 196 corporations and the governing body for other [utilities] retail electric suppliers shall, by rule or equivalent 197 formal action by each respective governing body: 198
- Set forth safety, performance, and reliability 199 200 standards and requirements; and
- Establish the qualifications for exemption from a 202 requirement to install additional controls, perform or pay 203 for additional tests or distribution equipment, or purchase additional liability insurance. 204
- 205 7. (1) Applications by a customer-generator for 206 interconnection of a qualified electric energy generation 207 unit meeting the requirements of subdivision (3) of subsection 2 of this section to the distribution system 208

209 shall be accompanied by the plan for the customer-210 generator's electrical generating system, including but not 211 limited to a wiring diagram and specifications for the generating unit, and shall be reviewed and responded to by 212 the retail electric supplier, unless mutually agreed to, 213 214 within thirty days of receipt for systems ten kilowatts or less and within ninety days of receipt for all other 215 216 systems. Prior to the interconnection of the qualified 217 generation unit to the supplier's system, the customer-218 generator will furnish the retail electric supplier a certification from a [qualified] professional electrician or 219 engineer deemed qualified by the retail electric supplier 220 that the installation meets the requirements of subdivision 221 (1) of subsection 6 of this section. In the event the 222 223 professional electrician or engineer is not licensed, the 224 retail electric supplier may require a bond or other form of 225 surety to insure the safe installation and operation of the 226 qualified electric energy generation unit. 227 application for interconnection is approved by the retail 228 electric supplier and the customer-generator does not complete the interconnection within one year after receipt 229 of notice of the approval, the approval shall expire and the 230 customer-generator shall be responsible for filing a new 231 232 application. 233 Upon the change in ownership of a qualified 234

(2) Upon the change in ownership of a qualified electric energy generation unit, the new customer-generator shall be responsible for filing a new application under subdivision (1) of this subsection.

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8. Each [commission-regulated supplier] electrical corporation shall submit an annual net metering report to the commission, and all other [nonregulated] retail electric suppliers shall submit the same report to their respective

- 241 governing body and make said report available to a consumer
- of the supplier upon request, including the following
- 243 information for the previous calendar year:
- 244 (1) The total number of customer-generator facilities;
- 245 (2) The total estimated generating capacity of its net-
- 246 metered customer-generators; and
- 247 (3) The total estimated net kilowatt-hours received
- 248 from customer-generators.
- 249 9. The commission shall, within nine months of January
- 250 1, 2008, promulgate initial rules necessary for the
- 251 administration of this section for [public utilities]
- 252 electrical corporations, which shall include regulations
- 253 ensuring that simple contracts will be used for
- 254 interconnection and net metering. For systems of ten
- 255 kilowatts or less, the application process shall use an all-
- 256 in-one document that includes a simple interconnection
- 257 request, simple procedures, and a brief set of terms and
- 258 conditions. Any rule or portion of a rule, as that term is
- 259 defined in section 536.010, that is created under the
- 260 authority delegated in this section shall become effective
- 261 only if it complies with and is subject to all of the
- 262 provisions of chapter 536 and, if applicable, section
- 263 536.028. This section and chapter 536 are nonseverable and
- 264 if any of the powers vested with the general assembly under
- 265 chapter 536 to review, to delay the effective date, or to
- 266 disapprove and annul a rule are subsequently held
- 267 unconstitutional, then the grant of rulemaking authority and
- any rule proposed or adopted after August 28, 2007, shall be
- 269 invalid and void.
- 270 10. The governing body of a rural electric cooperative
- 271 or municipal utility shall, within nine months of January 1,
- 272 2008, adopt policies establishing a simple contract to be

- used for interconnection and net metering. For systems of
- 274 ten kilowatts or less, the application process shall use an
- 275 all-in-one document that includes a simple interconnection
- 276 request, simple procedures, and a brief set of terms and
- 277 conditions.
- 278 11. For any cause of action relating to any damages to
- 279 property or person caused by the qualified electric energy
- 280 generation unit of a customer-generator or the
- interconnection thereof, the retail electric supplier shall
- 282 have no liability absent clear and convincing evidence of
- 283 fault on the part of the supplier.
- 284 12. The estimated generating capacity of all net
- 285 metering systems operating under the provisions of this
- 286 section shall count towards the respective retail electric
- 287 supplier's accomplishment of any renewable energy portfolio
- 288 target or mandate adopted by the Missouri general assembly
- and for purposes of compliance with any applicable federal
- 290 law.
- 291 13. The sale of qualified electric **energy** generation
- 292 units to any customer-generator shall be subject to the
- 293 provisions of [sections 407.700 to 407.720] chapter 407.
- 294 The attorney general shall have the authority to promulgate
- in accordance with the provisions of chapter 536 rules
- 296 regarding mandatory disclosures of information by sellers of
- 297 qualified electric **energy** generation units. Any interested
- 298 person who believes that the seller of any qualified
- 299 electric energy generation unit is misrepresenting the cost
- 300 savings, investment payback period, safety or performance
- 301 standards of any such systems, or who believes that any
- 302 electric **energy** generation unit poses a danger to any
- 303 property or person, may report the same to the attorney
- 304 general, who shall be authorized to investigate such claims

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305 and take any necessary and appropriate actions. All cost savings or investment payback period calculations made by 306 307 sellers of qualified electric generation units shall be 308 based upon the then-existing electric service rates and 309 avoided cost of the potential or existing customer-310 generator's retail electric supplier, and if projections for future rate increases are included in the calculation, such 311 312 projections shall be based on that retail electric 313 supplier's then-existing rates and the actual percentage 314 increase in rates averaged over the previous ten-year period. Misrepresentation of a retail electric supplier's 315 current or projected rates shall constitute an unlawful 316 practice under section 407.020 and the violator shall be 317 subject to all penalties, remedies, and procedures provided 318 319 in sections 407.010 to 407.130, with such remedies being 320 cumulative. Any person who suffers a loss or harm as a 321 result of such unlawful practice may recover actual and 322 punitive damages, reasonable attorney's fees, court costs, and any other remedies provided by law. 323 324

- 14. Any costs incurred under this act by a retail electric supplier shall be recoverable in that utility's rate structure.
- No consumer shall connect or operate [an] a 327 328 qualified electric energy generation unit in parallel phase 329 and synchronization with any retail electric supplier 330 without written approval by said supplier that all of the requirements under subdivision (1) of subsection 7 of this 331 section have been met. For a consumer who violates this 332 provision, a supplier may immediately and without notice 333 334 disconnect the electric facilities of said consumer and terminate said consumer's electric service. 335

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16. The manufacturer of any qualified electric energy
337 generation unit used by a customer-generator may be held
338 liable for any damages to property or person caused by a
339 defect in the qualified electric energy generation unit of a
340 customer-generator.

qualified electric energy generation unit who knowingly misrepresents the safety aspects of an electric energy generation unit may be held liable and may recover actual and punitive damages, reasonable attorney's fees, court costs, and seek any other remedies provided by law for any damages to property or person caused by the qualified electric energy generation unit of a customer-generator.

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