

SECOND REGULAR SESSION
[P E R F E C T E D]
SENATE SUBSTITUTE FOR
SENATE COMMITTEE SUBSTITUTE FOR
SENATE BILL NO. 594
100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR HOUGH.

Offered March 4, 2020.

Senate Substitute adopted March 4, 2020.

Taken up for Perfection March 4, 2020. Bill declared Perfected and Ordered Printed, as amended.

ADRIANE D. CROUSE, Secretary.

3170S.08P

AN ACT

To repeal section 135.710, RSMo, and to enact in lieu thereof one new section relating
to workforce development.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 135.710, RSMo, is repealed and one new section
2 enacted in lieu thereof, to be known as section 620.2250, to read as follows:

620.2250. 1. This section shall be known and may be cited as the
2 **"Targeted Industrial Manufacturing Enhancement Zones Act".**

3 **2. As used in this section, the following terms shall mean:**

4 **(1) "County average wage", the average wage in each county as**
5 **determined by the department for the most recently completed full**
6 **calendar year. However, if the computed county average wage is above**
7 **the statewide average wage, the statewide average wage shall be**
8 **deemed the county average wage for such county for the purpose of**
9 **determining eligibility;**

10 **(2) "Department", the Missouri department of economic**
11 **development;**

12 **(3) "New job", the number of full-time employees located at the**
13 **project facility that exceeds the project facility base employment less**
14 **any decrease in the number of full-time employees at related facilities**

**EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is
intended to be omitted in the law.**

15 below the related facility base employment. No job that was created
16 prior to the date of the completion of an agreement pursuant to
17 subsection 6 of this section and no job that is relocated from another
18 location within this state shall be deemed a new job. An employee that
19 spends less than fifty percent of the employee's work time at the
20 facility is still considered to be located at a facility if the employee
21 receives his or her directions and control from that facility, is on the
22 facility's payroll, one hundred percent of the employee's income from
23 such employment is Missouri income, and the employee is paid at or
24 above the county average wage;

25 (4) "Political subdivision", a town, village, city, or county located
26 in this state;

27 (5) "Related facility", a facility operated by a company or a
28 related company prior to the establishment of the TIME zone in
29 question, and which is directly related to the operations of the facility
30 within the new TIME zone;

31 (6) "TIME zone", an area identified through an ordinance or
32 resolution passed pursuant to subsection 4 of this section that is being
33 developed or redeveloped for any purpose so long as any infrastructure
34 or building built or improved is in the development area;

35 (7) "Zone board", the governing body of a TIME zone.

36 3. The governing bodies of at least two contiguous or overlapping
37 political subdivisions in this state may establish one or more TIME
38 zones, which shall be political subdivisions of the state, for the
39 purposes of completing infrastructure projects to promote the economic
40 development of the region. Such zones may only include the area
41 within the governing bodies' jurisdiction, ownership, or control, and
42 may include any such area. The governing bodies shall determine the
43 boundaries for each TIME zone, and more than one TIME zone may
44 exist within the governing bodies' jurisdiction or under the governing
45 bodies' ownership or control, and may be expanded or contracted by
46 resolution of the zone board.

47 4. (1) To establish a TIME zone, the governing bodies of at least
48 two political subdivisions shall each propose an ordinance or resolution
49 creating such zone. Such ordinance or resolution shall set forth the
50 names of the political subdivisions which will form the TIME zone, the
51 general nature of the proposed improvements, the estimated cost of

52 such improvements, the boundaries of the proposed TIME zone, and the
53 estimated number of new jobs to be created in the TIME zone. Prior to
54 approving such ordinance or resolution, each governing body shall hold
55 a public hearing to consider the creation of the TIME zone and the
56 proposed improvements therein. The governing bodies shall hear and
57 pass upon all objections to the TIME zone and the proposed
58 improvements, if any, and may amend the proposed improvements, and
59 the plans and specifications therefor.

60 (2) After the passage or adoption of the ordinance or resolution
61 creating the TIME Zone, governance of the TIME zone shall be by the
62 zone board, which shall consist of seven members selected from the
63 political subdivisions creating the TIME zone. Members of a zone board
64 shall receive no salary or other compensation for their services as
65 members, but shall receive their necessary traveling and other
66 expenses incurred while actually engaged in the discharge of their
67 official duties. The zone board may expand or contract such TIME zone
68 through an ordinance or resolution following a public hearing
69 conducted to consider such expansion or contraction.

70 5. The boundaries of the proposed TIME zone shall be described
71 by metes and bounds, streets, or other sufficiently specific description.

72 6. (1) Prior to retaining any state withholding tax pursuant to
73 subsection 9 of this section, a zone board shall enter into an agreement
74 with the department. Such agreement shall include, but shall not be
75 limited to:

- 76 (a) The estimated number of new jobs to be created;
- 77 (b) The estimated average wage of new jobs to be created;
- 78 (c) The estimated net fiscal impact of the new jobs;
- 79 (d) The estimated costs of the proposed improvements;
- 80 (e) The estimated amount of withholding tax to be retained
81 pursuant to subsection 9 of this section over the period of the
82 agreement; and
- 83 (f) A copy of the ordinance establishing the board and a list of
84 its members.

85 (2) The department shall not approve an agreement with a zone
86 board unless the zone board commits to creating the following number
87 of new jobs:

- 88 (a) For a TIME zone with a total population of less than five

89 thousand inhabitants as determined by the most recent decennial
90 census, a minimum of five new jobs with an average wage that equals
91 or exceeds ninety percent of the county average wage;

92 (b) For a TIME zone with a total population of at least five
93 thousand inhabitants but less than fifty thousand inhabitants as
94 determined by the most recent decennial census, a minimum of ten new
95 jobs with an average wage that equals or exceeds ninety percent of the
96 county average wage;

97 (c) For a TIME zone with a total population of at least fifty
98 thousand inhabitants but less than one hundred fifty thousand
99 inhabitants as determined by the most recent decennial census, a
100 minimum of fifteen new jobs with an average wage that equals or
101 exceeds ninety percent of the county average wage; and

102 (d) For a TIME zone with a total population of at least one
103 hundred fifty thousand inhabitants as determined by the most recent
104 decennial census, a minimum of twenty-five new jobs with an average
105 wage that equals or exceeds ninety percent of the county average wage.

106 7. (1) The term of the agreement entered into pursuant to
107 subsection 6 of this section shall not exceed ten years. A zone board
108 may apply to the department for approval to renew any
109 agreement. Such application shall be made on forms provided by the
110 department. In determining whether to approve the renewal of an
111 agreement, the department shall consider:

112 (a) The number of new jobs created and the average wage and
113 net fiscal impact of such jobs;

114 (b) The outstanding improvements to be made within the TIME
115 zone and the funding necessary to complete such improvements; and

116 (c) Any other factor the department requires.

117 (2) The department may approve the renewal of an agreement for
118 a period not to exceed ten years. If a zone board has not met the new
119 job requirements pursuant to subdivision (2) of subsection 6 of this
120 section by the end of the agreement, the department shall recapture
121 from such zone board the amount of withholding tax retained by the
122 zone board pursuant to this section and the department shall not
123 approve the renewal of an agreement with such zone board.

124 (3) A zone board shall not retain any withholding tax pursuant
125 to this section in excess of the costs of improvements completed by the

126 zone board.

127 8. If a qualified company is retaining withholding tax pursuant
128 to sections 620.2000 to 620.2020 for new jobs, as such terms are defined
129 in section 620.2005, that also qualify for the retention of withholding
130 tax pursuant to this section, the department shall not authorize an
131 agreement pursuant to this section that results in more than fifty
132 percent of the withholding tax for such new jobs being retained
133 pursuant to this section and sections 620.2000 to 620.2020.

134 9. Upon the completion of an agreement pursuant to subsection
135 6 of this section, twenty-five percent of the state tax withholdings
136 imposed by sections 143.191 to 143.265 on new jobs within a TIME zone
137 after development or redevelopment has commenced shall not be
138 remitted to the general revenue fund of the state of Missouri. Such
139 moneys shall be deposited into the TIME zone fund established
140 pursuant to subsection 10 of this section for the purpose of continuing
141 to expand, develop, and redevelop TIME zones identified by the zone
142 board, and may be used for managerial, engineering, legal, research,
143 promotion, planning, and any other expenses.

144 10. There is hereby created in the state treasury the "TIME Zone
145 Fund", which shall consist of money collected under this section. The
146 state treasurer shall be custodian of the fund and may approve
147 disbursements from the fund in accordance with sections 30.170 and
148 30.180 to the zone boards of the TIME zones from which the funds were
149 collected, less the pro-rata portion appropriated by the general
150 assembly to be used solely for the administration of this section, which
151 shall not exceed ten percent of the total amount collected within the
152 TIME zones of a zone board. Notwithstanding the provisions of section
153 33.080 to the contrary, any moneys remaining in the fund at the end of
154 the biennium shall not revert to the credit of the general revenue
155 fund. The state treasurer shall invest moneys in the fund in the same
156 manner as other funds are invested. Any interest and moneys earned
157 on such investments shall be credited to the fund.

158 11. The zone board shall approve projects consistent with the
159 provisions of this section that begin construction and disburse any
160 money collected under this section. The zone board shall submit an
161 annual budget for the funds to the department explaining how and
162 when such money will be spent.

163 12. A zone board shall submit an annual report by December
164 thirty-first of each year to the department and the general
165 assembly. Such report shall include, but shall not be limited to:

166 (1) The locations of the established TIME zones governed by the
167 zone board;

168 (2) The number of new jobs created within the TIME zones
169 governed by the zone board;

170 (3) The average wage of the new jobs created within the TIME
171 zones governed by the zone board; and

172 (4) The amount of withholding tax retained pursuant to
173 subsection 9 of this section from new jobs created within the TIME
174 zones governed by the zone board.

175 13. No political subdivision shall establish a TIME zone with
176 boundaries that overlap the boundaries of an advanced industrial
177 manufacturing zone established pursuant to section 68.075.

178 14. The total amount of withholding taxes retained by all TIME
179 zones pursuant to the provisions of this section shall not exceed five
180 million dollars per fiscal year.

181 15. The department may promulgate rules to implement the
182 provisions of this section. Any rule or portion of a rule, as that term is
183 defined in section 536.010, that is created under the authority delegated
184 in this section shall become effective only if it complies with and is
185 subject to all of the provisions of chapter 536 and, if applicable, section
186 536.028. This section and chapter 536 are nonseverable and if any of
187 the powers vested with the general assembly pursuant to chapter 536
188 to review, to delay the effective date, or to disapprove and annul a rule
189 are subsequently held unconstitutional, then the grant of rulemaking
190 authority and any rule proposed or adopted after August 28, 2020, shall
191 be invalid and void.

192 16. Pursuant to section 23.253 of the Missouri sunset act:

193 (1) The provisions of the new program authorized pursuant to
194 this section shall sunset automatically on August 28, 2024, unless
195 reauthorized by an act of the general assembly;

196 (2) If such program is reauthorized, the program authorized
197 pursuant to this section shall sunset automatically twelve years after
198 the effective date of the reauthorization; and

199 (3) This section shall terminate on September first of the

200 **calendar year immediately following the calendar year in which the**
201 **program authorized pursuant to this section is sunset.**

[135.710. 1. As used in this section, the following terms mean:

2 (1) "Alternative fuel vehicle refueling property", property in
3 this state owned by an eligible applicant and used for storing
4 alternative fuels and for dispensing such alternative fuels into fuel
5 tanks of motor vehicles owned by such eligible applicant or private
6 citizens;

7 (2) "Alternative fuels", any motor fuel at least seventy
8 percent of the volume of which consists of one or more of the
9 following:

- 10 (a) Ethanol;
11 (b) Natural gas;
12 (c) Compressed natural gas, or CNG;
13 (d) Liquified natural gas, or LNG;
14 (e) Liquified petroleum gas, or LP gas, propane, or autogas;
15 (f) Any mixture of biodiesel and diesel fuel, without regard
16 to any use of kerosene;
17 (g) Hydrogen;

18 (3) "Department", the department of economic development;

19 (4) "Electric vehicle recharging property", property in this
20 state owned by an eligible applicant and used for recharging
21 electric motor vehicles owned by such eligible applicant or private
22 citizens;

23 (5) "Eligible applicant", a business entity or private citizen
24 that is the owner of an electric vehicle recharging property or an
25 alternative fuel vehicle refueling property;

26 (6) "Qualified Missouri contractor", a contractor whose
27 principal place of business is located in Missouri and has been
28 located in Missouri for a period of not less than five years;

29 (7) "Qualified property", an electric vehicle recharging
30 property or an alternative fuel vehicle refueling property which, if
31 constructed after August 28, 2014, was constructed with at least
32 fifty-one percent of the costs being paid to qualified Missouri
33 contractors for the:

- 34 (a) Fabrication of premanufactured equipment or process

35 piping used in the construction of such facility;

36 (b) Construction of such facility; and

37 (c) General maintenance of such facility during the time
38 period in which such facility receives any tax credit under this
39 section.

40 If no qualified Missouri contractor is located within seventy-five
41 miles of the property, the requirement that fifty-one percent of the
42 costs shall be paid to qualified Missouri contractors shall not apply.

43 2. For all tax years beginning on or after January 1, 2015,
44 but before January 1, 2018, any eligible applicant who installs and
45 operates a qualified property shall be allowed a credit against the
46 tax otherwise due under chapter 143, excluding withholding tax
47 imposed by sections 143.191 to 143.265, or due under chapter 147
48 or chapter 148 for any tax year in which the applicant is
49 constructing the qualified property. The credit allowed in this
50 section per eligible applicant who is a private citizen shall not
51 exceed fifteen hundred dollars or per eligible applicant that is a
52 business entity shall not exceed the lesser of twenty thousand
53 dollars or twenty percent of the total costs directly associated with
54 the purchase and installation of any alternative fuel storage and
55 dispensing equipment or any recharging equipment on any
56 qualified property, which shall not include the following:

57 (1) Costs associated with the purchase of land upon which
58 to place a qualified property;

59 (2) Costs associated with the purchase of an existing
60 qualified property; or

61 (3) Costs for the construction or purchase of any structure.

62 3. Tax credits allowed by this section shall be claimed by
63 the eligible applicant at the time such applicant files a return for
64 the tax year in which the storage and dispensing or recharging
65 facilities were placed in service at a qualified property, and shall
66 be applied against the income tax liability imposed by chapter 143,
67 chapter 147, or chapter 148 after all other credits provided by law
68 have been applied. The cumulative amount of tax credits which
69 may be claimed by eligible applicants claiming all credits
70 authorized in this section shall not exceed one million dollars in

71 any calendar year, subject to appropriations.

72 4. If the amount of the tax credit exceeds the eligible
73 applicant's tax liability, the difference shall not be refundable. Any
74 amount of credit that an eligible applicant is prohibited by this
75 section from claiming in a taxable year may be carried forward to
76 any of such applicant's two subsequent taxable years. Tax credits
77 allowed under this section may be assigned, transferred, sold, or
78 otherwise conveyed.

79 5. Any qualified property, for which an eligible applicant
80 receives tax credits under this section, which ceases to sell
81 alternative fuel or recharge electric vehicles shall cause the
82 forfeiture of such eligible applicant's tax credits provided under
83 this section for the taxable year in which the qualified property
84 ceased to sell alternative fuel or recharge electric vehicles and for
85 future taxable years with no recapture of tax credits obtained by an
86 eligible applicant with respect to such applicant's tax years which
87 ended before the sale of alternative fuel or recharging of electric
88 vehicles ceased.

89 6. The director of revenue shall establish the procedure by
90 which the tax credits in this section may be claimed, and shall
91 establish a procedure by which the cumulative amount of tax
92 credits is apportioned equally among all eligible applicants
93 claiming the credit. To the maximum extent possible, the director
94 of revenue shall establish the procedure described in this
95 subsection in such a manner as to ensure that eligible applicants
96 can claim all the tax credits possible up to the cumulative amount
97 of tax credits available for the taxable year. No eligible applicant
98 claiming a tax credit under this section shall be liable for any
99 interest or penalty for filing a tax return after the date fixed for
100 filing such return as a result of the apportionment procedure under
101 this subsection.

102 7. Any eligible applicant desiring to claim a tax credit
103 under this section shall submit the appropriate application for such
104 credit with the department. The application for a tax credit under
105 this section shall include any information required by the
106 department. The department shall review the applications and

107 certify to the department of revenue each eligible applicant that
108 qualifies for the tax credit.

109 8. The department and the department of revenue may
110 promulgate rules to implement the provisions of this section. Any
111 rule or portion of a rule, as that term is defined in section 536.010,
112 that is created under the authority delegated in this section shall
113 become effective only if it complies with and is subject to all of the
114 provisions of chapter 536 and, if applicable, section 536.028. This
115 section and chapter 536 are nonseverable and if any of the powers
116 vested with the general assembly pursuant to chapter 536 to
117 review, to delay the effective date, or to disapprove and annul a
118 rule are subsequently held unconstitutional, then the grant of
119 rulemaking authority and any rule proposed or adopted after
120 August 28, 2008, shall be invalid and void.

121 9. The provisions of section 23.253 of the Missouri sunset
122 act notwithstanding:

123 (1) The provisions of the new program authorized under
124 this section shall automatically sunset three years after December
125 31, 2014, unless reauthorized by an act of the general assembly;
126 and

127 (2) If such program is reauthorized, the program authorized
128 under this section shall automatically sunset six years after the
129 effective date of the reauthorization of this section; and

130 (3) This section shall terminate on December thirty-first of
131 the calendar year immediately following the calendar year in which
132 the program authorized under this section is sunset; and

133 (4) The provisions of this subsection shall not be construed
134 to limit or in any way impair the department's ability to redeem
135 tax credits authorized on or before the date the program authorized
136 under this section expires or a taxpayer's ability to redeem such
137 tax credits.]

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