SECOND REGULAR SESSION

SENATE BILL NO. 677

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR LUETKEMEYER.

Pre-filed December 1, 2019, and ordered printed

3053S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal section 195.140, RSMo, and to enact in lieu thereof seven new sections relating to the monitoring of certain prescribed controlled substances, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 195.140, RSMo, is repealed and seven new sections

- 2 enacted in lieu thereof, to be known as sections 195.140, 195.450, 195.453,
- 3 195.456, 195.459, 195.462, and 195.465, to read as follows:

195.140. 1. All controlled substances, imitation controlled substances or

- drug paraphernalia for the administration, use or manufacture of controlled
- 3 substances or imitation controlled substances and which have come into the
- 4 custody of a peace officer or officer or agent of the department of health and
- 5 senior services as provided by this chapter or chapter 579, the lawful possession
- 6 of which is not established or the title to which cannot be ascertained after a
- 7 hearing as prescribed in Rule 34 of Rules of Criminal Procedure for the courts of
- 8 Missouri or some other appropriate hearing, shall be forfeited, and disposed of as
- 9 follows:

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- 10 (1) Except as in this section otherwise provided, the court or associate
- 11 circuit judge having jurisdiction shall order such controlled substances, imitation
- 12 controlled substances, or drug paraphernalia forfeited and destroyed. A record
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of the place where said controlled substances, imitation controlled substances, or

- 14 drug paraphernalia were seized, of the kinds and quantities of controlled
- 15 substances, imitation controlled substances, or drug paraphernalia so destroyed,
- 16 and of the time, place and manner of destructions, shall be kept, and a return
- 17 under oath, reporting the destruction of the controlled substances, imitation
- 18 controlled substances, or drug paraphernalia shall be made to the court or

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associate circuit judge; 19

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- (2) The department of health and senior services shall keep a complete record of all controlled substances, imitation controlled substances, or drug 22 paraphernalia received and disposed of, together with the dates of such receipt 23 and disposal, showing the exact kinds, quantities, and forms of such controlled substances, imitation controlled substances, or drug paraphernalia; the persons from whom received and to whom delivered; and by whose authority they were 26 received, delivered or destroyed; which record shall be open to inspection by all federal or state officers charged with the enforcement of federal and state narcotic or controlled substances laws.
 - 2. (1) Everything of value furnished, or intended to be furnished, in exchange for a controlled substance, imitation controlled substance or drug paraphernalia in violation of this chapter or chapter 579, all proceeds traceable to such an exchange, and all moneys, negotiable instruments, or securities used, or intended to be used, to facilitate any violation of this chapter or chapter 579, shall be forfeited, except that no property shall be forfeited under this subsection to the extent of the interest of an owner by reason of any act or omission established by him to have been committed without his or her knowledge or consent.
 - (2) Any moneys, coin, or currency found in close proximity to forfeitable controlled substances, imitation controlled substances, or drug paraphernalia, or forfeitable records of the importation, manufacture, or distribution of controlled substances, imitation controlled substances or drug paraphernalia are presumed to be forfeitable under this subsection. The burden of proof shall be upon claimants of the property to rebut this presumption.
- (3) All forfeiture proceedings shall be conducted pursuant to the 44 provisions of sections 513.600 to 513.653. 45
 - 3. Notwithstanding any other provision of law to the contrary, all controlled substances which have come into the custody of a peace officer or officer or agent of the department of health and senior services under section 195.265 may be disposed of through incineration in either a hazardous waste combuster, a large or small municipal waste combuster, or other controlled substance incinerators owned by a governmental agency, to the extent permissible under federal law.

195.450. 1. Sections 195.450 to 195.465 shall be known and may be cited as the "Narcotics Control Act".

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2. As used in sections 195.450 to 195.465, the following terms shall mean:

- 5 (1) "Controlled substance", the same meaning as given to such 6 term in section 195.010;
 - (2) "Department", the department of health and senior services;
- 8 (3) "Dispenser", a person who delivers a Schedule II, III, or IV 9 controlled substance to a patient, but does not include:
- 10 (a) A hospital, as defined in section 197.020, that distributes such 11 substances for the purpose of inpatient care or dispenses prescriptions 12 for controlled substances at the time of discharge from such facility;
- 13 **(b)** A practitioner or other authorized person who administers 14 such a substance; or
 - (c) A wholesale distributor of a controlled substance;
- (4) "Patient", a person who is the ultimate user of a drug for whom a prescription is issued or for whom a drug is dispensed, not including a hospice patient enrolled in a Medicare-certified hospice program who has controlled substances dispensed to him or her by such hospice program;
- 21 (5) "Schedule II, III, or IV controlled substance", a controlled 22 substance that is listed in Schedule II, III, or IV of the schedules 23 provided under this chapter or the Controlled Substances Act, 21 U.S.C. 24 Section 812.
- 3. The provisions of sections 195.450 to 195.465 shall not apply to persons licensed under chapter 340.
- 195.453. 1. The department shall establish and maintain a narcotics control program for the monitoring of prescribing and dispensing of all Schedule II, III, and IV controlled substances by professionals licensed to prescribe or dispense such substances in this state. The funding of the narcotics control program shall be subject to appropriations. In addition to appropriations from the general assembly, the department may apply for available grants and shall be able to accept other gifts, grants, and donations to develop and maintain the program.
- 2. Each dispenser shall submit to the department by electronic means information regarding each dispensation of a drug included in subsection 1 of this section. The information submitted for each dispensation shall include:

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14 (1) The pharmacy's Drug Enforcement Administration (DEA)

- 15 number;
- 16 (2) The date of the dispensation;
- 17 (3) The following, if there is a prescription:
- 18 (a) The prescription number or other unique identifier;
- 19 (b) Whether the prescription is new or a refill; and
- 20 (c) The prescriber's DEA or National Provider Identifier (NPI)
- 21 number;
- 22 (4) The National Drug Code (NDC) for the drug dispensed;
- 23 (5) The quantity and dosage of the drug dispensed;
- 24 (6) The patient's identification number including, but not limited
- 25 to, any one of the following:
- 26 (a) The patient's drivers license number;
- 27 (b) The patient's government-issued identification number; or
- 28 (c) The patient's insurance cardholder identification number;
- 29 and
- 30 (7) The patient's name, address, and date of birth.
- 31 The addition of any further information to the list of data required to
- 32 be submitted in this subsection shall be the sole purview of the general
- 33 assembly.
- 34 3. Each dispenser shall submit the information in accordance
- 35 with transmission standards established by the American Society for
- 36 Automation in Pharmacy or any successor organization and shall report
- 37 data within twenty-four hours of dispensation. Beginning January 1,
- 38 2022, the department shall begin phasing in a requirement that
- 39 dispensers report data in real time with all report data to be submitted
- 40 in real time by January 1, 2023.
- 4. (1) The department may issue a waiver to a dispenser who is
- 42 unable to submit the dispensation information by electronic
- 43 means. Such waiver may permit the dispenser to submit dispensation
- 44 information by paper form or other means, provided all information
- 45 required in subsection 2 of this section is submitted in such alternative
- 46 format.
- 47 (2) The department may grant an extension to dispensers who
- 48 are temporarily unable to electronically submit the dispensation
- 49 information required in subsection 2 of this section in accordance with
- 50 the time frame established in subsection 3 of this section due to

- 51 unforeseen circumstances. In cases in which an extension is granted,
- 52 dispensers shall be responsible for reporting the required data in a
- 53 subsequent submission.

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- 195.456. 1. Dispensation information submitted to the 2 department shall be confidential and not subject to public disclosure 3 under chapter 610 except as provided in subsections 3 to 5 of this 4 section.
- 2. The department shall establish procedures to ensure that the privacy and confidentiality of patients is maintained and that personal information collected, recorded, transmitted, and maintained is not disclosed, except as otherwise provided in subsections 3 to 5 of this section.
- 3. The department shall review the dispensation information and, if there is reasonable cause to believe a violation of law or breach of professional standards may have occurred, the department shall notify the appropriate law enforcement or professional licensing board and provide any dispensation information required for an investigation.
 - 4. The department may provide data in the narcotics control program to the following persons:
 - (1) Persons, both in-state and out-of-state, authorized to prescribe or dispense controlled substances for the purpose of providing medical or pharmaceutical care for their patients;
- 21 (2) An individual who requests his or her own dispensation 22 information in accordance with state law;
 - (3) Any state board charged with regulating a professional who has the authority to prescribe or dispense controlled substances that requests data related to a specific professional under the authority of such board if such board has a current and open investigation into such professional and the data provided is limited to such professional;
- (4) Local, state, and federal law enforcement or prosecutorial officials, both in-state and out-of-state, engaged in the investigation or enforcement of the laws governing prescription drugs only when based on a specific case and under a subpoena or court order issued by a court of competent jurisdiction; and
- 33 (5) The MO HealthNet division within the department of social services regarding MO HealthNet program recipients.

- 5. The department may provide data to public or private entities for statistical, research, or educational purposes only after removing information that could be used to identify individual patients, prescribers, dispensers, or persons who received dispensations from dispensers.
- 6. Nothing in sections 195.450 to 195.465 shall be construed to require a pharmacist or prescriber to obtain information about a patient from the database.
- 7. No dispensation information submitted to the department shall be used by any local, state, or federal authority to prevent an individual from owning or obtaining a firearm.
- 8. No dispensation information submitted to the department shall be the sole basis for probable cause to obtain an arrest or search warrant as part of a criminal investigation.
- 9. Beginning August 28, 2022, the department shall maintain an individual's prescription and dispensation information obtained under sections 195.450 to 195.465 for a maximum of three years from the date of dispensation, after which such information shall be deleted from the program.
- 195.459. 1. The department is authorized to contract with any other agency of this state, a political subdivision of this state, any other state with a private vendor, or any state government that currently operates a narcotics control program. Any contractor shall comply with the provisions regarding confidentiality of dispensation information in section 195.456.
- 2. If a political subdivision of this state operates a narcotics control program, or an equivalent program, prior to August 28, 2020, such program may continue operating until such time as the department's program is available for utilization by prescribers and dispensers throughout the state.

195.462. The department shall promulgate rules setting forth the procedures and methods of implementing sections 195.450 to 195.465. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any powers vested in

8 the general assembly pursuant to chapter 536 to review, to delay the 9 effective date, or to disapprove and annul a rule are subsequently held 10 unconstitutional, then the grant of rulemaking authority and any rule 11 proposed or adopted after August 28, 2020, shall be invalid and void.

195.465. 1. A dispenser who knowingly fails to submit dispensation information to the department as required in sections 195.450 to 195.465 or knowingly submits the incorrect dispensation information shall be subject to an administrative penalty in the amount of one thousand dollars for each violation. The penalty shall be assessed through an order issued by the director of the department. Any person subject to an administrative penalty may appeal to the administrative hearing commission under the provisions of chapter 621.

2. Any person who unlawfully and knowingly accesses or discloses, or any person authorized to have prescription or dispensation information under sections 195.450 to 195.465 who knowingly discloses, such information in violation of sections 195.450 to 195.465 or knowingly uses such information in a manner and for a purpose in violation of sections 195.450 to 195.465 is guilty of a class E felony.

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