SECOND REGULAR SESSION

SENATE BILL NO. 1085

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR ROWDEN.

Read 1st time February 27, 2020, and ordered printed.

5428S.02I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 407.924, 407.925, 407.926, 407.927, 407.929, 407.931, 407.933, and 407.934, RSMo, and to enact in lieu thereof fourteen new sections relating to tobacco products, with penalty provisions and an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 407.924, 407.925, 407.926, 407.927, 407.929, 407.931,

- 2 407.933, and 407.934, RSMo, are repealed and fourteen new sections enacted in
- 3 lieu thereof, to be known as sections 196.1200, 196.1205, 196.1210, 196.1215,
- 4 196.1220, 196.1225, 407.924, 407.925, 407.926, 407.927, 407.929, 407.931,
- 5 407.933, and 407.934, to read as follows:

196.1200. As used in sections 196.1200 to 196.1225, the following

- 2 terms mean:
- 3 (1) "Alternative nicotine product", the same meaning as in section 4 407.925;
- 5 (2) "Cigar", any roll for smoking, except cigarettes, made chiefly
- 6 of tobacco or any substitute thereof. "Cigar" shall also include any
- 7 tobacco product manufactured or packaged as a wrap or as a hollow
- 8 tube made wholly or in part from tobacco that is designed or intended
- 9 to be filled by the consumer with loose tobacco or other fillers;
- 10 (3) "Department", the department of revenue;
- 11 (4) "Director", the director of the department of revenue;
- 12 (5) "Finished new tobacco product", any new tobacco product
- 13 that will not be subject to any additional processing before sale to a
- 14 consumer;
- 15 (6) "New tobacco product", any alternative nicotine product,

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

16 cigar, or vapor product:

- 17 (a) That was not commercially distributed or sold, including, but 18 not limited to, products distributed or sold in test markets, in the 19 United States as of February 15, 2007; or
- 20 (b) That had a modification in design, a modification of a 21component or part, or a change in the content or amount of any 22 additive or ingredient, at any time after February 15, 2007, for which 23 the U.S. Food and Drug Administration has issued a regulation or other 24formal guidance determining that such a modification alters the product to such an extent that it is no longer substantially equivalent 25 to a product commercially distributed or sold prior to February 15, 262007; 27
- (7) "New tobacco product manufacturer", any person who manufactures, fabricates, assembles, processes, mixes, prepares, labels, repacks, or relabels a finished new tobacco product. "New tobacco product manufacturer" includes an owner of a brand or formula for a new tobacco product who contracts with another person to complete the fabrication and assembly of the product to the brand or formula owner's standard;
 - (8) "Vapor product", the same meaning as in section 407.925.
 - 196.1205. 1. Beginning June 1, 2020, or another date not more than thirty days following a premarket tobacco application submission deadline issued by the U.S. Food and Drug Administration, whichever is later, every new tobacco product manufacturer whose new tobacco products are sold in this state, whether directly or through a distributor, retailer, or similar intermediary or intermediaries, shall execute and deliver on a form prescribed by the director, a certification to the director certifying, under penalty of perjury, the following:
- 9 (1) A premarket tobacco application has been submitted to the U.S. Food and Drug Administration with respect to each new tobacco product that is sold in the state by the new tobacco product manufacturer; and
- 13 (2) The date the premarket tobacco application was submitted to the U.S. Food and Drug Administration.
- 15 In addition to the foregoing, each new tobacco product manufacturer 16 shall provide a copy of the cover page of the premarket tobacco 17 application with evidence of receipt of said application by the U.S.

18 Food and Drug Administration.

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- 2. The director shall maintain a directory on the department's website and make available to the public a list of all new tobacco products that may lawfully be distributed or sold in the state. The director shall add each new tobacco product that is compliant with this section to the new tobacco product directory within thirty days after the filing of proper certification by a new tobacco product manufacturer.
- 3. Notwithstanding the provisions of subsections 1 and 2 of this section, if a new tobacco product manufacturer can demonstrate to the director that the U.S. Food and Drug Administration has issued a rule, guidance, or any other formal statement that temporarily exempts a new tobacco product from the federal premarket tobacco application requirements, the new tobacco product may be added to the new tobacco product directory upon request by the new tobacco product manufacturer and sufficient evidence that the new tobacco product is temporarily exempt from federal enforcement action.

196.1210. The director shall designate a fee, not to exceed five hundred dollars per new tobacco product to be paid by each new tobacco product manufacturer, that reasonably reflects the cost incurred by the department for processing the certifications required by section 196.1205 and for the operation of the new tobacco product directory.

196.1215. 1. Any new tobacco product manufacturer that has 2 made a certification as required pursuant to section 196.1205 shall 3 notify the director within thirty days of receiving either of the 4 following:

- 5 (1) An order issued by the U.S. Food and Drug Administration 6 with regard to a new tobacco product pursuant to 21 U.S.C. Section 7 387e or 21 U.S.C. Section 387j; or
- 8 (2) Any notice of action taken by the U.S. Food and Drug
 9 Administration affecting the ability of the new tobacco product to be
 10 introduced or delivered into interstate commerce for commercial
 11 distribution.
- 2. If the U.S. Food and Drug Administration takes a negative action resulting in the removal of the new tobacco product from interstate commerce, then the director shall remove that new tobacco

15 product from the new tobacco product directory, subject to 16 recertification.

196.1220. 1. Beginning July 1, 2020, it shall be unlawful for any 2 manufacturer, distributor, or retailer to distribute or sell any new 3 tobacco product that has not sufficiently complied with the new 4 tobacco product certification requirements pursuant to section 5 196.1205.

- 2. There shall be a rebuttable presumption that an alternative nicotine product, cigar, or vapor product distributed or sold in this state that is not listed on the new tobacco product directory is being distributed or sold, as applicable, unlawfully in the state.
- 3. Notwithstanding subsection 2 of this section, if a manufacturer of cigars that were distributed or sold prior to February 15, 2007, can provide a list of such cigars with evidence of the date of market entry to the director, such cigars shall be included on the directory described.
- 4. A knowing violation of subsection 1 of this section shall result in a fine of five hundred dollars. Each distribution or sale in this state of a new tobacco product that is not listed on the directory shall be considered a separate violation.
- 196.1225. 1. The director shall have authority, as appropriate, to promulgate rules and regulations only to the extent that such rules and regulations are necessary and proper to enforce and implement the provisions of section 196.1200 to 196.1220.
- 2. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after the effective date of this act shall be invalid and void.

407.924. 1. The division of [liquor] alcohol and tobacco control within 2 the department of public safety shall implement and enforce the provisions of 3 sections 407.925 to 407.934.

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4 2. Beginning January 1, 2003, the division [of liquor control] shall submit an annual report to the general assembly on the effectiveness of sections 407.925 to 407.934 in reducing tobacco possession by [minors] persons under twentyone years of age and the enforcement activities by the division for violations of sections 407.925 to 407.934.

- 3. The division of behavioral health within the department of mental health shall be responsible for ensuring that the state is in compliance with and satisfies all reporting and enforcement obligations pursuant to 42 U.S.C. Section 300x-26, as amended, and any rule or 13 regulation promulgated by the U.S. Department of Health and Human Services pursuant to 42 U.S.C. Section 300x-26, as amended, including, but not limited to, annually preparing and submitting to the Secretary of the Department of Health and Human Services a report, as required by federal law, describing:
 - (1) The activities carried out by the division of behavioral health, in coordination with the division of alcohol and tobacco control, to ensure that tobacco retailers do not sell alternative nicotine products, tobacco products, or vapor products to persons under the age of twenty-one;
 - (2) The extent of success the division of behavioral health, in coordination with the division of alcohol and tobacco control, has achieved in ensuring that retailers do not sell alternative nicotine products, tobacco products, and vapor products to individuals under the age of twenty-one; and
 - (3) The strategies utilized by the division of behavioral health, in coordination with the division of alcohol and tobacco control, to ensure that retailers do not sell alternative nicotine products, tobacco products, or vapor products to persons under the age of twenty-one.
 - 4. The department of mental health shall have authority to promulgate additional rules and regulations that are necessary and proper to ensure the state satisfies the enforcement and reporting obligations pursuant to subsection 3 of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the

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41 general assembly pursuant to chapter 536 to review, to delay the 42 effective date, or to disapprove and annul a rule are subsequently held 43 unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after the effective date of this act shall be invalid 44 and void. 45

5. Any authority delegated by the general assembly within sections 407.924 to 407.934 shall be strictly construed and limited in scope to reducing tobacco use and possession by persons under the age of twenty-one through the enforcement of state and federal law. If the general assembly has not expressly delegated authority concerning the subject matter of sections 407.924 to 407.934, then the powers remain vested exclusively in the general assembly.

407.925. As used in sections 407.925 to 407.934, the following terms 2 mean:

- 3 (1) "Alternative nicotine product", any noncombustible product containing nicotine that is intended for human consumption, whether chewed, absorbed, dissolved, or ingested by any other means. Alternative nicotine product does not include any vapor product, tobacco product or any product regulated as a drug or device by the United States Food and Drug Administration under Chapter V of the Food, Drug, and Cosmetic Act; 8
- 9 (2) ["Center of youth activities", any playground, school or other facility, when such facility is being used primarily by persons under the age of eighteen 10 11 for recreational, educational or other purposes;
- 12 (3)] "Distribute", a conveyance to the public by sale, barter, gift, or sample; 13
- 14 [(4) "Minor", a person under the age of eighteen;]
- (3) "Division", the division of alcohol and tobacco control within 15 16 the department of public safety;
- [(5)] (4) "Municipality", the city, village or town within which tobacco 18 products, alternative nicotine products or vapor products are sold or distributed 19 or, in the case of tobacco products, alternative nicotine products or vapor products 20 that are not sold or distributed within a city, village or town, the county in which they are sold or distributed;
- 22 (5) "Nicotine liquid container", a bottle or other container of liquid or other substance containing varying amounts of nicotine, 23flavorings, or other chemicals that is sold, marketed, or intended for

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use in a vapor product. A "nicotine liquid container" shall not include a liquid or other substance containing nicotine in a cartridge that is sold, marketed, or intended for use in a vapor product, provided that such cartridge is prefilled and sealed by the manufacturer and not intended to be opened by the consumer;

- 30 (6) "Person", an individual, partnership, copartnership, firm, company, 31 public or private corporation, association, joint stock company, trust, estate, 32 political subdivision or any agency, board, department or bureau of the state or 33 federal government, or any other legal entity which is recognized by law as the 34 subject of rights and duties;
 - (7) "Proof of age", a driver's license or other generally accepted means of identification that contains a picture of the individual and appears on its face to be valid;
 - (8) "Rolling papers", paper designed, manufactured, marketed, or sold for use primarily as a wrapping or enclosure for tobacco, which enables a person to roll loose tobacco into a smokable cigarette;
- 41 (9) "Sample", a tobacco product, alternative nicotine product, or vapor 42 product distributed to members of the general public at no cost or at nominal cost 43 for product promotional purposes;
 - (10) "Sampling", the distribution to members of the general public of tobacco product, alternative nicotine product or vapor product samples;
 - (11) "Tobacco products", any substance containing tobacco leaf **that is intended for human consumption**, including, but not limited to, cigarettes, cigars, pipe tobacco, snuff, chewing tobacco, or dipping tobacco but does not include alternative nicotine products, or vapor products;
 - (12) "Vapor product", any noncombustible product containing nicotine that employs a heating element, power source, electronic circuit, or other electronic, chemical or mechanical means, regardless of shape or size, that can be used to produce vapor from nicotine in a **liquid** solution [or other form]. Vapor product includes any electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or similar product or device and any vapor cartridge or other [container of] nicotine [in a solution or other form] **liquid container** that is intended to be used with or in an electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or similar product or device. **Vapor product also includes any device classified by the U.S. Food and Drug Administration as an electronic nicotine delivery system.** Vapor product does not include any

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- 61 alternative nicotine product [or tobacco product];
- 62 (13) "Vending machine", any mechanical electric or electronic, self-service
- 63 device which, upon insertion of money, tokens or any other form of payment,
- 64 dispenses tobacco products, alternative nicotine products, or vapor products.
- 407.926. 1. Any person or entity who sells tobacco products, alternative nicotine products, or vapor products shall deny the sale of such tobacco products to any person who is less than [eighteen] twenty-one years of age.
- 2. Any person or entity who sells or distributes tobacco products, alternative nicotine products, or vapor products by mail or through the internet in this state in violation of subsection 1 of this section shall be assessed a fine of two hundred fifty dollars for the first violation and five hundred dollars for each subsequent violation.
- 9 3. Alternative nicotine products and vapor products shall only be sold to persons [eighteen] **twenty-one** years of age or older, **and** shall be subject to local and state sales tax, but shall not be otherwise taxed or regulated as tobacco products.
- 4. (1) Any nicotine liquid container that is sold at retail in this state shall satisfy the child-resistant effectiveness standards set forth in 16 CFR 1700.15(b) as in effect on August 28, 2015, when tested in accordance with the method described in 16 CFR 1700.20 as in effect on August 28, 2015.
 - (2) [For the purposes of this subsection, "nicotine liquid container" shall mean a bottle or other container of liquid or other substance containing nicotine if the liquid or substance is sold, marketed, or intended for use in a vapor product. A "nicotine liquid container" shall not include a liquid or other substance containing nicotine in a cartridge that is sold, marketed, or intended for use in a vapor product, provided that such cartridge is prefilled and sealed by the manufacturer and not intended to be opened by the consumer.
 - (3)] Any person who engages in retail sales of liquid nicotine containers in this state in violation of this subsection shall be assessed a fine of two hundred fifty dollars for the first violation and five hundred dollars for each subsequent violation.
 - [(4)] (3) The department of health and senior services may adopt rules necessary to carry out the provisions of this subsection. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section

536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly under chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2015, shall be invalid and void.

- [(5) The provisions of this subsection and any rules adopted hereunder shall be null, void, and of no force and effect upon the effective date of the final regulations issued by the federal Food and Drug Administration or from any other federal agency if such regulations mandate child-resistant effectiveness standards for nicotine liquid containers.]
- 407.927. The owner of an establishment at which tobacco products, alternative nicotine products, vapor products, or rolling papers are sold at retail or through vending machines shall cause to be prominently displayed in a conspicuous place at every display from which tobacco products, alternative nicotine products, or vapor products are sold and on every vending machine where tobacco products are purchased a sign that shall:
- 7 (1) Contain in red lettering at least one-half inch high on a white 8 background the following: "It is a violation of state law for cigarettes, other 9 tobacco products, alternative nicotine products, or vapor products to be sold or 10 otherwise provided to any person under the age of [eighteen] **twenty-one** or for 11 such person to purchase, attempt to purchase or possess cigarettes, other tobacco 12 products, alternative nicotine products or vapor products."; and
- 13 (2) Include a depiction of a pack of cigarettes at least two inches high defaced by a red diagonal diameter of a surrounding red circle, and the words "Under [18] 21".
- 407.929. 1. A person or entity selling tobacco products, alternative nicotine products, or vapor products or rolling papers or distributing tobacco product, alternative nicotine product, or vapor product samples shall require proof of age from a prospective purchaser or recipient if an ordinary person would conclude on the basis of appearance that such prospective purchaser or recipient may be under the age of [eighteen] thirty.
- The operator's or chauffeur's license issued pursuant to the provisions of section 302.177, or the operator's or chauffeur's license issued pursuant to the laws of any state or possession of the United States to residents of those states or possessions, or an identification card as provided for in section 302.181, or the identification card issued by any uniformed service of the United States, or a

12 valid passport shall be presented by the holder thereof upon request of any agent 13 of the division [of liquor control] or any owner or employee of an establishment that sells tobacco, alternative nicotine products, or vapor products, for the 14 purpose of aiding the [registrant,] agent, owner, or employee to determine 15 whether or not the person is at least [eighteen] twenty-one years of age when 16 17such person desires to purchase or possess tobacco products, alternative nicotine products, or vapor products [procured from a registrant]. Upon such 18 19 presentation, the owner or employee of the establishment shall compare the 20 photograph and physical characteristics noted on the license, identification card 21 or passport with the physical characteristics of the person presenting the license, 22 identification card or passport.

- 23 3. Any person who shall, without authorization from the department of 24revenue, reproduce, alter, modify or misrepresent any chauffeur's license, motor vehicle operator's license or identification card shall be deemed guilty of a misdemeanor and upon conviction shall be subject to a fine of not more than one
- thousand dollars, and confinement for not more than one year, or by both such 27
- 28 fine and imprisonment.

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- 4. Reasonable reliance on proof of age or on the appearance of the 29 30 purchaser or recipient shall be a defense to any action for a violation of 31 subsections 1, 2 and 3 of section 407.931. No person shall be liable for more than one violation of subsections 2 and 3 of section 407.931 on any single day. 32
- 407.931. 1. It shall be unlawful for any person to sell, provide or distribute tobacco products, alternative nicotine products, or vapor products to 3 persons under [eighteen] twenty-one years of age.
- 4 2. All vending machines that dispense tobacco products, alternative nicotine products, or vapor products shall be located within the unobstructed line of sight and under the direct supervision of an adult responsible for preventing persons less than [eighteen] twenty-one years of age from purchasing any tobacco product, alternative nicotine product, or vapor product from such machine or shall be equipped with a lock-out device to prevent the machines from being 9 10 operated until the person responsible for monitoring sales from the machines disables the lock. Such locking device shall be of a design that prevents it from 11 being left in an unlocked condition and which will allow only a single sale when 13 activated. A locking device shall not be required on machines that are located in 14 areas where persons less than [eighteen] twenty-one years of age are not permitted or prohibited by law. An owner of an establishment whose vending

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machine is not in compliance with the provisions of this subsection shall be subject to the penalties contained in subsection 5 of this section. A determination of noncompliance may be made by a local law enforcement agency or the division [of liquor control]. Nothing in this section shall apply to a vending machine if located in a factory, private club or other location not generally accessible to the general public.

- 3. No person or entity shall sell, provide or distribute any tobacco product, alternative nicotine product, or vapor product or rolling papers to any [minor] **person under twenty-one years of age**, or sell any individual cigarettes to any person in this state. This subsection shall not apply to the distribution by family members on property that is not open to the public.
- 4. Any person including, but not limited to, a sales clerk, owner or operator who violates subsection 1, 2 or 3 of this section or section 407.927 shall be penalized as follows:
- 30 (1) For the first offense, twenty-five dollars;
- 31 (2) For the second offense, one hundred dollars;
- 32 (3) For a third and subsequent offense, two hundred fifty dollars.
- 5. Any owner of the establishment where tobacco products, alternative nicotine products, or vapor products are available for sale who violates subsection 3 of this section, in addition to the penalties established in subsection 4 of this section, shall be penalized in the following manner:
- 37 (1) For the first violation per location within two years, a reprimand shall 38 be issued by the division [of liquor control];
- 39 (2) For the second violation per location within two years, the division [of 40 liquor control] shall issue a citation prohibiting the outlet from selling tobacco 41 products, alternative nicotine products, or vapor products for a twenty-four-hour 42 period;
- 43 (3) For the third violation per location within two years, the division [of liquor control] shall issue a citation prohibiting the outlet from selling tobacco products, alternative nicotine products, or vapor products for a forty-eight-hour period;
- 47 (4) For the fourth and any subsequent violations per location within two 48 years, the division [of liquor control] shall issue a citation prohibiting the outlet 49 from selling tobacco products for a five-day period.
- 6. Any owner of the establishment where tobacco products are available for sale who violates subsection 3 of this section shall not be penalized pursuant

52 to this section if such person documents the following:

- (1) An in-house or other tobacco compliance employee training program was in place to provide the employee with information on the state and federal regulations regarding sales of tobacco products, alternative nicotine products, or vapor products to [minors] persons under twenty-one years of age. Such training program must be attended by all employees who sell tobacco products, alternative nicotine products, or vapor products to the general public;
- (2) A signed statement by the employee stating that the employee has been trained and understands the state laws and federal regulations regarding the sale of tobacco products, alternative nicotine products, or vapor products to [minors] persons under twenty-one years of age; and
- 63 (3) Such in-house or other tobacco compliance training meets the 64 minimum training criteria, which shall not exceed a total of ninety minutes in 65 length, established by the division [of liquor control].
- 7. The exemption in subsection 6 of this section shall not apply to any person who is considered the general owner or operator of the outlet where tobacco products, alternative nicotine products, or vapor products are available for sale if:
- 70 (1) Four or more violations per location of subsection 3 of this section 71 occur within a one-year period; or
 - (2) Such person knowingly violates or knowingly allows his or her employees to violate subsection 3 of this section.
 - 8. If a sale is made by an employee of the owner of an establishment in violation of sections 407.925 to 407.934, the employee shall be guilty of an offense established in subsections 1, 2 and 3 of this section. If a vending machine is in violation of section 407.927, the owner of the establishment shall be guilty of an offense established in subsections 3 and 4 of this section. If a sample is distributed by an employee of a company conducting the sampling, such employee shall be guilty of an offense established in subsections 3 and 4 of this section.
 - 9. A person cited for selling, providing or distributing any tobacco product, alternative nicotine product, or vapor product to any individual less than [eighteen] **twenty-one** years of age in violation of subsection 1, 2 or 3 of this section shall conclusively be presumed to have reasonably relied on proof of age of the purchaser or recipient, and such person shall not be found guilty of such violation if such person raises and proves as an affirmative defense that such individual presented a driver's license or other government-issued photo

88 identification purporting to establish that such individual was [eighteen] 89 **twenty-one** years of age or older.

- 90 10. Any person adversely affected by this section may file an appeal with 91 the administrative hearing commission which shall be adjudicated pursuant to 92 the procedures established in chapter 621.
 - 407.933. 1. No person less than [eighteen] **twenty-one** years of age shall purchase, attempt to purchase or possess cigarettes, other tobacco products, alternative nicotine products, or vapor products unless such person is an employee of a seller of cigarettes, tobacco products, alternative nicotine products, or vapor products and is in such possession to effect a sale in the course of employment, or an employee of the division [of liquor control] for enforcement purposes pursuant to subsection 5 of section 407.934.
- 8 2. Any person less than [eighteen] **twenty-one** years of age shall not 9 misrepresent his or her age to purchase cigarettes, tobacco products, alternative 10 nicotine products, or vapor products.
- 3. Any person who violates the provisions of this section shall be penalized as follows:
- 13 (1) For the first violation, the person is guilty of an infraction and shall 14 have any cigarettes, tobacco products, alternative nicotine products, or vapor 15 products confiscated;
- 16 (2) For a second violation and any subsequent violations, the person is 17 guilty of an infraction, shall have any cigarettes, tobacco products, alternative 18 nicotine products, or vapor products confiscated and shall complete a tobacco 19 education or smoking cessation program, if available.
- 407.934. 1. No person shall sell cigarettes, tobacco products, alternative 2 nicotine products, or vapor products unless the person has a retail sales tax 3 license.
- 2. The department of revenue shall permit persons to designate through the internet or by including a place on all sales tax license applications for the applicant to designate himself or herself as a seller of tobacco products, alternative nicotine products, or vapor products and to provide a list of all locations where the applicant sells such products.
- 3. On or before July first of each year, the department of revenue shall make available to the division [of liquor control] and the department of mental health a complete list of every establishment which sells cigarettes, other tobacco products, alternative nicotine products, or vapor products in this state.

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13 4. The division [of liquor control] shall have the authority to inspect 14 stores and tobacco outlets for compliance with all laws related to access of tobacco 15 products, alternative nicotine products, or vapor products to minors. The division may employ a person between seventeen and twenty years of age, with 16 parental consent for a person under eighteen years of age, to attempt to 17 18 purchase tobacco for the purpose of inspection or enforcement of tobacco laws.

- 5. The supervisor of the division [of liquor control] shall not use [minors] persons under twenty-one years of age to enforce the provisions of this chapter unless the supervisor promulgates rules that establish standards for the use of [minors] persons under twenty-one years of age. The supervisor shall establish mandatory guidelines for the use of [minors] persons under twentyone years of age in investigations by a state, county, municipal or other local law enforcement authority which shall be followed by such authority and which shall, at a minimum, provide for the following:
- 27 (1) The [minor] person shall be between seventeen and twenty years of age; 28
- (2) The [minor] person shall have a youthful appearance, and the 30 [minor] person, if a male, shall not have facial hair or a receding hairline and if a female, shall not wear excessive makeup or excessive jewelry;
 - (3) The state, county, municipal or other local law enforcement agency shall obtain the consent of the [minor's] person's parent or legal guardian, if the person is under eighteen years of age, before the use of such [minor] **person** on a form approved by the supervisor;
- 36 (4) The state, county, municipal or other local law enforcement agency 37 shall make a photocopy of the [minor's] **person's** valid identification showing the [minor's] **person's** correct date of birth; 38
- 39 (5) Any attempt by such [minor] **person** to purchase tobacco products, alternative nicotine products, or vapor products shall be videotaped or audiotaped 40 with equipment sufficient to record all statements made by the [minor] person 41 42 and the seller of the tobacco product;
- 43 (6) The [minor] **person** shall carry his or her own identification showing [the minor's] his or her correct date of birth and shall, upon request, produce 44 45 such identification to the seller of the tobacco product, alternative nicotine 46product, or vapor product;
- 47 (7) The [minor] **person** shall answer truthfully any questions about his 48 or her age and shall not remain silent when asked questions regarding his or her

49 age;

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- 50 (8) The [minor] **person** shall not lie to the seller of the tobacco product, 51 alternative nicotine product, or vapor product to induce a sale of tobacco products;
- 52 (9) The [minor] **person** shall not be employed by the state, county, 53 municipal or other local law enforcement agency on an incentive or quota basis;
- 54 (10) The state, county, municipal or other local law enforcement agency 55 shall, within forty-eight hours, contact or take all reasonable steps to contact the 56 owner or manager of the establishment if a violation occurs;
- 57 (11) The state, county, municipal or other local law enforcement agency 58 shall maintain records of each visit to an establishment where a [minor] person 59 under twenty-one years of age is used by the state, county, municipal or other 60 local law enforcement agency for a period of at least one year following the 61 incident, regardless of whether a violation occurs at each visit, and such records 62 shall, at a minimum, include the following information:
- 63 (a) The signed consent form of the [minor's] **person's** parent or legal guardian **if the person is under eighteen years of age**;
 - (b) A [Polaroid] photograph of the minor;
- 66 (c) A photocopy of the [minor's] **person's** valid identification, showing 67 [the minor's] **his or her** correct date of birth;
- 68 (d) An information sheet completed by the [minor] **person** on a form 69 approved by the supervisor; and
 - (e) The name of each establishment visited by the [minor] **person**, and the date and time of each visit.
- 72 6. If the state, county, municipal or other local law enforcement authority 73 uses [minors] persons under twenty-one years of age in investigations or in enforcing or determining violations of this chapter or any local ordinance and 74does not comply with the mandatory guidelines established by the supervisor of 75 [liquor control] the division in subsection 5 of this section, the supervisor [of 76 liquor control shall not take any disciplinary action against the establishment or seller pursuant to this chapter based on an alleged violation discovered when 78 using a [minor] person under twenty-one years of age and shall not 79 cooperate in any way with the state, county, municipal or other local law 80 enforcement authority in prosecuting any alleged violation discovered when using 82 a [minor] person under twenty-one years of age.
 - Section B. Because of the necessity of complying with federal regulations and the importance of protecting the health and welfare of young Missourians,

3 section A of this act is deemed necessary for the immediate preservation of the

- 4 public health, welfare, peace and safety, and is hereby declared to be an
- 5 emergency act within the meaning of the constitution, and section A of this act
- 6 shall be in full force and effect upon its passage and approval.



Unofficial

Bill

