## FIRST EXTRAORDINARY SESSION

## SENATE BILL NO. 16

## 100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR WILLIAMS.

Read 1st time July 27, 2020, and ordered printed.

5855S.01I

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 105.240, 542.271, 542.276, 542.291, 542.296, 544.190, 544.200, 563.031, 563.041, 563.046, 563.051, 563.074, 566.145, 575.180, 590.010, 590.030, 590.040, 590.080, 590.180, and 590.195, RSMo, and to enact in lieu thereof twenty-eight new sections relating to law enforcement agency accountability, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 105.240, 542.271, 542.276, 542.291, 542.296, 544.190,

- 2 544.200, 563.031, 563.041, 563.046, 563.051, 563.074, 566.145, 575.180, 590.010,
- 3 590.030, 590.040, 590.080, 590.180, and 590.195, RSMo, are repealed and twenty-
- 4 eight new sections enacted in lieu thereof, to be known as sections 105.240,
- 5 542.271, 542.276, 542.291, 542.296, 544.190, 544.200, 563.031, 563.041, 563.046,
- 6 563.074, 566.145, 574.055, 575.180, 590.010, 590.030, 590.040, 590.080, 590.180,
- 7 590.195, 590.230, 590.510, 590.520, 590.651, 590.652, 590.654, 590.655, and
- 8 590.656, to read as follows:

105.240. Every officer may break open doors and enclosures to execute a

- 2 warrant or other process for the arrest of any person, or to levy an execution, or
- 3 execute an order for the delivery of personal property, if, upon public demand and
- 4 an announcement of his official character, they be not opened. Any search
- 5 warrant issued by a judge and executed upon a premises that does not
- 6 require those executing the warrant to knock may only be used with
- 7 reasonable suspicion that the alleged perpetrator of a violent felony
- 8 offense will escape or cause bodily harm to others.

542.271. 1. A warrant may be issued to search for and seize, or

2 photograph, copy or record any of the following:

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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or

3 (1) Property, article, material, or substance that constitutes evidence of 4 the commission of a criminal offense; or

- 5 (2) Property which has been stolen or acquired in any other manner 6 declared an offense by chapters 569 and 570; or
- 7 (3) Property owned by any person furnishing public communications 8 services to the general public subject to the regulations of the public service 9 commission if such person has failed to remove the property within a reasonable 10 time after receipt of a written notice from a peace officer stating that such 11 property is being used as an instrumentality in the commission of an offense; or
- 12 (4) Property for which possession is an offense under the law of this state;
- 14 (5) Property for which seizure is authorized or directed by any statute of 15 this state; or
- 16 (6) Property which has been used by the owner or used with his 17 acquiescence or consent as a raw material or as an instrument to manufacture or 18 produce any thing for which possession is an offense under the laws of this state.
- 19 2. A warrant may be issued to search for and rescue a kidnapped person.
- 3. A warrant may be issued to search for any person for whom a valid felony arrest warrant is outstanding.
- 4. A warrant may be issued to search for and seize any deceased human fetus or corpse, or part thereof.
  - 5. Any search warrant issued by a judge and executed upon a premises that does not require those executing the warrant to knock may only be used with reasonable suspicion that the alleged perpetrator of a violent felony offense will escape or cause bodily harm to others.
- 6. The provisions of sections 542.261 to 542.296 and section 542.301 shall prevail over any rules and regulations promulgated by any state governmental agency, commission or board, to the contrary notwithstanding.
- 542.276. 1. Any peace officer or prosecuting attorney may make 2 application under section 542.271 for the issuance of a search warrant.
- 3 2. The application shall:
- 4 (1) Be in writing;
- 5 (2) State the time and date of the making of the application;
- 6 (3) Identify the property, article, material, substance or person which is 7 to be searched for and seized, in sufficient detail and particularity that the officer

- 8 executing the warrant can readily ascertain it;
- 9 (4) Identify the person, place, or thing which is to be searched, in 10 sufficient detail and particularity that the officer executing the warrant can 11 readily ascertain whom or what he or she is to search;
- 12 (5) State facts sufficient to show probable cause for the issuance of a 13 search warrant;
- 14 (6) Be verified by the oath or affirmation of the applicant;
- 15 (7) Be filed in the proper court;

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- 16 (8) Be signed by the prosecuting attorney of the county where the search 17 is to take place, or his or her designated assistant.
- 3. The application may be supplemented by a written affidavit verified by oath or affirmation. Such affidavit shall be considered in determining whether there is probable cause for the issuance of a search warrant and in filling out any deficiencies in the description of the person, place, or thing to be searched or of the property, article, material, substance, or person to be seized. Oral testimony shall not be considered. The application may be submitted by facsimile or other electronic means.
  - 4. The judge shall determine whether sufficient facts have been stated to justify the issuance of a search warrant. If it appears from the application and any supporting affidavit that there is probable cause to believe that property, article, material, substance, or person subject to seizure is on the person or at the place or in the thing described, a search warrant shall immediately be issued. The warrant shall be issued in the form of an original and two copies.
  - 5. Any search warrant issued by a judge and executed upon a premises that does not require those executing the warrant to knock may only be used with reasonable suspicion that the alleged perpetrator of a violent felony offense will escape or cause bodily harm to others.
- **6.** The application and any supporting affidavit and a copy of the warrant shall be retained in the records of the court from which the warrant was issued.
  - [6.] 7. The search warrant shall:
  - (1) Be in writing and in the name of the state of Missouri;
  - (2) Be directed to any peace officer in the state;
- 41 (3) State the time and date the warrant is issued;
- 42 (4) Identify the property, article, material, substance or person which is 43 to be searched for and seized, in sufficient detail and particularity that the officer

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- 44 executing the warrant can readily ascertain it;
- 45 (5) Identify the person, place, or thing which is to be searched, in 46 sufficient detail and particularity that the officer executing the warrant can 47 readily ascertain whom or what he or she is to search;
- 48 (6) Command that the described person, place, or thing be searched and 49 that any of the described property, article, material, substance, or person found 50 thereon or therein be seized or photographed or copied and within ten days after 51 filing of the application, any photographs or copies of the items may be filed with 52 the issuing court;
  - (7) Be signed by the judge, with his or her title of office indicated.
  - [7.] 8. A search warrant issued under this section may be executed only by a peace officer. The warrant shall be executed by conducting the search and seizure commanded. The search warrant issued under this section may be issued by facsimile or other electronic means.
  - [8.] 9. A search warrant shall be executed as soon as practicable and shall expire if it is not executed and the return made within ten days after the date of the making of the application. A search and any subsequent searches of the contents of any property, article, material, or substance seized and removed from the location of the execution of any search warrant during its execution may be conducted at any time during or after the execution of the warrant, subject to the continued existence of probable cause to search the property, article, material, or substance seized and removed. A search and any subsequent searches of the property, article, material, or substance seized and removed may be conducted after the time for delivering the warrant, return, and receipt to the issuing judge has expired. A supplemental return and receipt shall be delivered to the issuing judge upon final completion of any search which concludes after the expiration of time for delivering the original return and receipt.
  - [9.] 10. After execution of the search warrant, the warrant with a return thereon, signed by the officer making the search, shall be delivered to the judge who issued the warrant. The return shall show the date and manner of execution, what was seized, and the name of the possessor and of the owner, when he or she is not the same person, if known. The return shall be accompanied by a copy of the itemized receipt required by subsection 6 of section 542.291. The judge or clerk shall, upon request, deliver a copy of such receipt to the person from whose possession the property was taken and to the applicant for the warrant.

- 80 [10.] 11. A search warrant shall be deemed invalid:
- 81 (1) If it was not issued by a judge; or
- 82 (2) If it was issued without a written application having been filed and 83 verified; or
  - (3) If it was issued without probable cause; or
- 85 (4) If it was not issued in the proper county; or
- 86 (5) If it does not describe the person, place, or thing to be searched or the 87 property, article, material, substance, or person to be seized with sufficient 88 certainty; or
- 89 (6) If it is not signed by the judge who issued it; or
- 90 (7) If it was not executed within the time prescribed by subsection 8 of 91 this section.
- [11.] 12. The application or execution of a search warrant shall not be deemed invalid for the sole reason that the application or execution of the warrant relies upon electronic signatures of the peace officer or prosecutor seeking the warrant or judge issuing the warrant.
- 542.291. 1. The search shall be conducted in a reasonable manner. The search may be made at night if making it during the daytime is not practicable. Notwithstanding any other provision of law to the contrary, a search is not conducted in a reasonable manner if the search is conducted without the officer knocking and providing notice of his or her authority and purpose unless the officer has a reasonable suspicion that the alleged perpetrator of a violent felony offense will escape or cause bodily harm to others.
- 9 2. An officer making a search pursuant to an invalid warrant, the 10 invalidity of which is not apparent on its face, may use such force as he would be justified in using if the warrant were valid. A warrant is invalid on its face 11 if it authorizes or impliedly authorizes peace officers to execute said 12 warrant without knocking and providing notice of their authority and 13 purpose. A peace officer may still execute a search warrant that authorizes or impliedly authorizes him or her to execute a search without knocking and providing notice of his or her authority and purpose, but, pursuant to subsection 1 of this section, such officer shall 17 knock and provide notice of his or her authority and purpose unless 18 the officer has a reasonable suspicion that the alleged perpetrator of 19 a violent felony offense will escape or cause bodily harm to others.

- 3. The officer may summon as many persons as he deems necessary to assist him in executing the warrant. Such persons shall not be held liable as a result of the illegality of the search and seizure.
- 4. If any property is seized, the officer shall give to the person from whose possession it is taken, if he is present, a copy of the warrant and an itemized receipt of the property taken. If no person is present, the officer shall leave the copy and the receipt at the site of the search.
- 5. A copy of the itemized receipt of any property taken shall be delivered to the office of the prosecuting attorney in the county where the property was taken within two working days of the search.
  - 542.296. 1. A person aggrieved by an unlawful seizure made by an officer and against whom there is a pending criminal proceeding growing out of the subject matter of the seizure may file a motion to suppress the use in evidence of the property or matter seized. For the purposes of this section, a pending criminal proceeding shall mean any criminal investigation being conducted with the intention of using the seized subject matter in seeking an indictment or information or when an information has been issued or an indictment returned.
- 8 2. The motion to suppress shall be in writing. It shall be filed with the 9 court in which there is pending against the moving party a criminal proceeding 10 growing out of the subject matter of the seizure.
- 3. The motion shall be made before the commencement of the trial of the moving party on the charge arising out of the seizure unless he was unaware of the grounds or had no opportunity to do so before the trial. In that event the motion may be made during the trial. However, the trial judge may in his discretion entertain a motion any time during trial.
- 4. Notice shall be given to the prosecuting attorney of the date, time, placeand nature of the hearing.
- 18 5. The motion to suppress may be based upon any one or more of the 19 following grounds:
- 20 (1) That the search and seizure were made without warrant and without 21 lawful authority;
- 22 (2) That the warrant was improper upon its face or was illegally issued, 23 including the issuance of a warrant without proper showing of probable cause;
- 24 (3) That the property seized was not that described in the warrant and 25 that the officer was not otherwise lawfully privileged to seize the same;
- 26 (4) That the warrant was illegally executed by the officer, including that

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27 it was executed without the officer knocking and providing notice of his or her authority and purpose; 28

- 29 (5) That in any other manner the search and seizure violated the rights of the movant under Section 15 of Article I of the Constitution of Missouri, or the 30 fourth and fourteenth amendments of the Constitution of the United States. 31
- 32 6. The judge shall receive evidence on any issue of fact necessary to the 33 decision of the motion. The burden of going forward with the evidence and the risk of nonpersuasion shall be upon the state to show by a preponderance of the 34 evidence that the motion to suppress should be overruled. 35
- 36 7. If the motion is sustained, the judge shall order the property or matter 37 delivered to the moving party, unless its retention is authorized or required by 38 section 542.301, or by any other law of this state.
- 544.190. [If, after notice of the intention to arrest the defendant, he either flee or forcibly resist, the 2
- 3 1. An officer [may use all necessary means] shall not use deadly force to effect [the] an arrest unless:
- 5 (1) A person is displaying aggravated aggressive resistance, thereby leading the officer to an objectively reasonable belief that the 6 person poses an imminent threat of death or serious physical injury to the officer or others, or to prevent escape of a person whom the officer has reasonable grounds to believe committed or attempted to commit a violent felony where the officer has probable cause to believe that the suspect poses a threat of immediate, serious physical injury either to 12 the officer or others; and
  - (2) The officer first used less intrusive or physically harmful methods to control the person and such methods were ineffective or the officer reasonably determines such methods would be ineffective.
- 16 2. (1) Officers shall receive training on opportunities to employ 17 tactical retreat, withdrawal, and other de-escalation techniques to 18 increase incident resolution options and enhance officer safety; and
- 19 (2) Law enforcement agencies shall publicly share use of force 20 policies and report all instances of deadly force to the attorney general for annual publication.
  - 3. (1) Prior to using force to effect an arrest, officers shall:
- 23 (a) Identify themselves as officers before using force whenever safely possible; 24

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- 25 (b) Permit individuals the opportunity to submit to arrest before 26 force is used whenever possible; and
- (c) Communicate, when possible and appropriate, to the individual and other officers that the use of the weapon is imminent in order to allow the individual an opportunity to comply; and
- 30 (2) In determining whether the use of force is necessary and reasonable to effect an arrest, an officer shall consider whether a person may be noncompliant due to a medical or mental health condition, mental health crisis, physical or hearing impairment, language barrier, or drug interaction. When noncompliance appears to be due to such a condition, an officer shall be trained and required to employ dees calation tactics and techniques.
  - 4. Use of force to effect an arrest shall be prohibited when:
- 38 (1) A person is restrained, such as when handcuffed or contained 39 in a police vehicle;
  - (2) A person only verbally confronts an officer;
- 41 (3) Used as a retaliatory force against a person by an officer 42 when use of such force is not reasonably necessary to effect the arrest;
- 43 (4) Used to punish a person for fleeing or otherwise resisting 44 arrest;
- 45 (5) Used in response to an expression of criticism or disrespect 46 for an officer or any other person;
- 47 (6) Used against a person who may be observing or recording 48 officer behavior;
- 49 (7) Used to effect compliance with a command that is unlawful 50 unless:
- 51 (a) Necessary to prevent imminent or ongoing injury to any 52 person; or
  - (b) A person is refusing to get out of a law enforcement vehicle and reasonable attempts to gain voluntary compliance have failed, and a supervisor has approved the use of force to remove such person.
- 56 5. Immediately following any arrest which required use of force, an officer shall:
- 58 (1) Inspect the person for injury or complaints of pain resulting 59 from the use of force;
- 60 (2) Render medical assistance, including emergency care, for any 61 person who exhibits signs of physical distress, has sustained a visible

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62 injury, expresses a complaint of injury or continuing pain, or was 63 rendered unconscious, including providing first aid until professional 64 medical care providers arrive on the scene;

- (3) Handcuff a person only when, based on the totality of the circumstances, the officer reasonably believes such person remains an imminent physical threat; and
- (4) Ensure the person arrested is not restrained in a manner that compromises the ability for such person to breathe.
- 6. (1) If a person is killed or seriously injured by an officer during an arrest, the law enforcement agency shall provide the family of such person with all information the agency can reasonable share regarding the incident and information relating to available counseling services.
- (2) The law enforcement agency may keep the family from the seriously injured or killed person as necessary to protect the integrity of the scene provided that the law enforcement agency give the family the rationale for such exclusion.
- (3) Family members shall not be restrained unless necessary to protect the integrity of the scene.

544.200. To make an arrest in criminal actions, the officer may break open any outer or inner door or window of a dwelling house or other building, or any other enclosure, if, after notice of his office and purpose, he be refused admittance. Any search warrant issued by a judge and executed upon a premises that does not require those executing the warrant to knock may only be used with reasonable suspicion that the suspect of a violent felony offense will escape or cause bodily harm to others.

- 563.031. 1. A person may, subject to the provisions of subsection 2 of this section, use physical force upon another person when and to the extent he or she reasonably believes such force to be necessary to defend himself or herself or a third person from what he or she reasonably believes to be the use or imminent use of unlawful force by such other person, unless:
- 6 (1) The actor was the initial aggressor; except that in such case his or her 7 use of force is nevertheless justifiable provided:
- 8 (a) He or she has withdrawn from the encounter and effectively 9 communicated such withdrawal to such other person but the latter persists in 0 continuing the incident by the use or threatened use of unlawful force; or

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- 11 (b) He or she is a law enforcement officer and as such is an aggressor 12 pursuant to section 563.046; or
- 13 (c) The aggressor is justified under some other provision of this chapter 14 or other provision of law;
- 15 (2) Under the circumstances as the actor reasonably believes them to be, 16 the person whom he or she seeks to protect would not be justified in using such 17 protective force;
- 18 (3) The actor was attempting to commit, committing, or escaping after the commission of a forcible felony.
  - 2. A person shall not use deadly force upon another person under the circumstances specified in subsection 1 of this section unless:
- 22 (1) He or she reasonably believes that such deadly force is necessary to 23 protect himself, or herself or her unborn child, or another against death, serious 24 physical injury, or any forcible felony;
- 25 (2) Such force is used against a person who unlawfully enters, remains 26 after unlawfully entering, or attempts to unlawfully enter a dwelling, residence, 27 or vehicle lawfully occupied by such person; or
- 28 (3) Such force is used against a person who unlawfully enters, remains 29 after unlawfully entering, or attempts to unlawfully enter private property that 30 is owned or leased by an individual, or is occupied by an individual who has been 31 given specific authority by the property owner to occupy the property, claiming 32 a justification of using protective force under this section.
  - 3. A person does not have a duty to retreat:
- 34 (1) From a dwelling, residence, or vehicle where the person is not 35 unlawfully entering or unlawfully remaining;
  - (2) From private property that is owned or leased by such individual; or
  - (3) If the person is in any other location such person has the right to be.
  - 4. The justification afforded by this section extends to the use of physical restraint as protective force provided that the actor takes all reasonable measures to terminate the restraint as soon as it is reasonable to do so.
- 5. If an individual is justified in using physical force under this section, that individual also shall be justified in detaining the aggressor until the arrival of a law enforcement officer. However, if the aggressor flees, whether before or after being detained, the individual shall not be justified in pursuing the aggressor and shall be denied the defense available in section 563.074 with respect to any force used

47 against the aggressor during or after pursuit of such aggressor.

- 6. The defendant shall have the burden of injecting the issue of justification under this section. If a defendant asserts that his or her use of force is described under subdivision (2) of subsection 2 of this section, the burden shall then be on the state to prove beyond a reasonable doubt that the defendant did not reasonably believe that the use of such force was necessary to defend against what he or she reasonably believed was the use or imminent use of unlawful force.
- 563.041. 1. A person may, subject to the limitations of subsection 2, use physical force upon another person when and to the extent that he or she reasonably believes it necessary to prevent what he or she reasonably believes to be the commission or attempted commission by such person of stealing, property damage or tampering in any degree.
- 6 2. A person may use deadly force under circumstances described in 7 subsection 1 only when such use of deadly force is authorized under other sections 8 of this chapter.
- 9 3. The justification afforded by this section extends to the use of physical 10 restraint as protective force provided that the actor takes all reasonable measures 11 to terminate the restraint as soon as it is reasonable to do so.
- 4. An armed nuclear security guard may use the following levels of physical force against another person at a nuclear power plant or within a structure or fenced yard of a nuclear power plant if the armed nuclear security guard reasonably believes that such force is necessary:
- 16 (1) An armed nuclear security guard may use physical force, as he or she 17 reasonably believes is immediately necessary, up to and including deadly physical 18 force to:
- 19 (a) Prevent an action that would constitute murder in the first or second 20 degree under section 565.020 or 565.021;
- 21 (b) Prevent an action that would constitute voluntary manslaughter under 22 section 565.023;
- 23 (c) Prevent an action that would constitute assault in the first or second 24 degree under section 565.050 or 565.052; or
- 25 (d) Defend himself, herself, or a third person from the use or imminent 26 use of deadly physical force;
- 27 (2) An armed nuclear security guard may use physical force, as he or she 28 reasonably believes is immediately necessary, up to but not including deadly

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- 29 physical force to prevent an action that would constitute:
- 30 (a) Assault in the third or fourth degree under section 565.054 or 565.056;
- (b) Kidnapping in the first, second, or third degree under section 565.110, 31 32565.120, or 565.130;
- 33 (c) Burglary in the first or second degree under section 569.160 or 569.170; 34
- 35 (d) Arson in the first, second, or third degree under section 569.040, 569.050, or 569.053; 36
- 37 (e) Property damage in the first degree under section 569.100;
- 38 (f) Robbery in the first or second degree under section 570.023 or 570.025;
- 39 (g) Armed criminal action under section 571.015; or
- 40 (h) Trespass in the first degree under section 569.140;
- 41 (3) An armed nuclear security guard is justified in threatening to use 42physical force or deadly physical force if and to the extent a reasonable armed nuclear security guard believes it necessary to protect himself, herself, or others 43 against another person's potential use of physical force or deadly physical force. 44
  - 5. Notwithstanding any provisions of section 563.016 to the contrary, an armed nuclear security guard, employer of an armed nuclear security guard, or owner of a nuclear power plant shall not be subject to civil liability for conduct of an armed nuclear security guard that is permitted by this section.
  - 6. If an individual is justified in using physical force under this section, that individual also shall be justified in detaining the aggressor until the arrival of a law enforcement officer. However, if the aggressor flees, whether before or after being detained, the individual shall not be justified in pursuing the aggressor and shall be denied the defense available in section 563.074 with respect to any force used against the aggressor during or after pursuit of such aggressor.
- 56 7. The defendant shall have the burden of injecting the issue of justification under this section. 57
  - 563.046. 1. A law enforcement officer need not retreat or desist from efforts to effect the arrest, or from efforts to prevent the escape from custody, of a person he or she reasonably believes to have committed an offense because of resistance or threatened resistance of the arrestee. In addition to the use of physical force authorized under other sections of this chapter, a law enforcement officer is, subject to section 544.190 and the provisions of subsections 2 [and],
  - 3, 4, and 5 of this section, justified in the use of such physical force as he or

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she reasonably believes is immediately necessary to effect the arrest or to prevent 9 the escape from custody.

- 2. The use of any physical force in making an arrest is not justified under 10 this section unless the arrest is lawful or the law enforcement officer reasonably 11 believes the arrest is lawful, and the amount of physical force used was 12 objectively reasonable in light of the totality of the particular facts and 13 circumstances confronting the officer on the scene, without regard to the officer's 14 underlying intent or motivation. 15
  - 3. The use of a carotid restraint or choke-hold in making an arrest is not justified under this section.
  - 4. In effecting an arrest or in preventing an escape from custody, a law enforcement officer is justified in using deadly force only when the law enforcement officer reasonably believes, based on the totality of the circumstances, that such force is necessary:
  - (1) [When deadly force is authorized under other sections of this chapter] To protect the law enforcement officer or another from imminent death or great bodily harm; or
  - (2) [When the officer reasonably believes that such use of deadly force is immediately necessary to effect the arrest or prevent an escape from custody and also reasonably believes that the person to be arrested:
- 28 (a) Has committed or attempted to commit a felony offense involving the infliction or threatened infliction of serious physical injury; or 29
  - (b) Is attempting to escape by use of a deadly weapon or dangerous instrument; or
- (c) May otherwise endanger life or inflict serious physical injury to the officer or others unless arrested without delay To effect the arrest or capture of a person whom the law enforcement officer knows or has reasonable grounds to believe has committed or attempted to commit a felony offense involving the infliction or threatened infliction of serious 36 physical injury and the officer reasonably believes that the person will cause death or great bodily harm to another person unless immediately apprehended.
  - 5. A law enforcement officer shall not use deadly force against a person based on the danger the person poses to the law enforcement officer if an objectively reasonable law enforcement officer would believe the person does not pose an imminent threat of death or great

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- 44 bodily harm to the law enforcement officer or to another person.
- 45 [4.] **6.** The defendant shall have the burden of injecting the issue of 46 justification under this section.
- 7. A law enforcement officer shall have the duty at any scene where physical force is being applied to either stop, or attempt to stop, another officer when force is inappropriately applied or is no longer required.
- 8. (1) A law enforcement officer who purposefully allows a fellow officer to use inappropriate or excessive force, including the use of a choke-hold, may be prosecuted for failure to intervene.
- 54 (2) Such failure to intervene shall be a class E felony if it is 55 proven the defendant officer was aware of the other officer's violation 56 and chose not to intervene.
  - 563.074. 1. Notwithstanding the provisions of section 563.016, a person who uses force as described in sections 563.031, 563.041, 563.046, 563.051, 563.056, and 563.061 is justified in using such force and such fact shall be an absolute defense to criminal prosecution or civil liability.
- 2. The court shall award attorney's fees, court costs, and all reasonable expenses incurred by the defendant in defense of any civil action brought by a plaintiff if the court finds that the defendant has an absolute defense as provided in [subsection 1 of this section] sections 563.031, 563.041, 563.051, 563.056, and 563.061.
  - 566.145. 1. A person commits the offense of sexual conduct in the course of public duty if the person engages in sexual conduct:
- 3 (1) With a detainee, a prisoner, or an offender [if he or she] and the 4 person:
- [(1)] (a) Is an employee of, or assigned to work in, any jail, prison or correctional facility and engages in sexual conduct with a prisoner or an offender who is confined in a jail, prison, or correctional facility; [or
  - (2)] **(b)** Is a probation and parole officer and engages in sexual conduct with an offender who is under the direct supervision of the officer; **or**
- 10 (c) Is a police officer and engages in sexual conduct with a 11 detainee or prisoner who is in the custody of such officer; or
- 12 (2) With someone who is not a detainee, a prisoner, or an 13 offender and the person is:
- 14 (a) A probation and parole officer, a police officer, or an

employee of, or assigned to work in, any jail, prison, or correctional facility; and

17 **(b)** On duty.

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- 18 2. For the purposes of this section, the following terms shall mean:
- 19 (1) "Detainee", a person deprived of liberty and kept under 20 involuntary restraint, confinement, or custody;
- 21 **(2)** "Offender", includes any person in the custody of a prison or 22 correctional facility and any person who is under the supervision of the state 23 board of probation and parole;
- [(2)] (3) "Prisoner", includes any person who is in the custody of a jail, whether pretrial or after disposition of a charge.
- 3. The offense of sexual conduct [with a prisoner or offender] in the course of public duty is a class E felony.
- 4. Consent of a **detainee**, a prisoner [or], an offender, or any other person is not a defense.
- 574.055. 1. A law enforcement agency, when using chemical 2 agents, shall:
- 3 (1) Only use a chemical agent after a person has caused or 4 attempted to cause serious physical injury to another person, and shall 5 only use the chemical agent on that person;
- 6 (2) Provide a warning before deploying chemical agents by 7 issuing at least one clearly audible and understandable warning with 8 an amplification system or device prior to the use of such chemical 9 agent and the warning shall state:
  - (a) Where chemical agents will be deployed;
- 11 **(b)** How much time individuals have to leave the area or stop the 12 unlawful, violent behavior;
  - (c) What exit route a person may follow to leave the area; and
- 14 (d) Consequences of failing to comply; and
- 15 (3) Require law enforcement officers to wear badges affixed to 16 a uniform or helmet in a manner that is visible to the public even if 17 officers are wearing riot gear.
- 2. A law enforcement agency, when using chemical agents, shall not:
- 20 (1) Use chemical agents against individuals or groups who fail 21 to disperse and have not caused or attempted to cause serious physical 22 injury to another person;

- 23 (2) Use such agents on a person who is restrained;
- 24 (3) Block any route of egress prior to the deployment of a 25 chemical agent;
- 26 (4) Prevent or retaliate against any person who lawfully 27 exercises his or her right to witness, observe, record, livestream, or protest police activity; and 28
- 29 (5) Establish an emergency area or zone, by using a police line to encircle or substantially encircle, a demonstration, rally, parade, 30 31 march, picket line, or other similar assembly conducted for the purpose of people expressing political, social, or religious views unless there is 33 probable cause to believe that a significant number or percentage of people located in an area or zone have committed unlawful acts and law enforcement officers may lawfully arrest such people. 35
  - 575.180. 1. A law enforcement officer commits the offense of failure to execute an arrest warrant if, with the purpose of allowing any person charged with or convicted of a crime to escape, he or she fails to execute any arrest warrant, capias, or other lawful process ordering apprehension or confinement of such person, which he or she is authorized and required by law to execute. For purposes of this section, "escape" means to flee from; to avoid; to get away, as to flee to avoid arrest.
- 8 2. The offense of failure to execute an arrest warrant is a class A misdemeanor, unless the offense involved is a felony, in which case failure to 9 execute an arrest warrant is a class E felony. 10
- 3. It shall be an affirmative defense to prosecution under this section that the law enforcement officer acted under exigent 12 circumstances in failing to execute an arrest warrant on a person who has committed a misdemeanor offense under chapter 301, 302, 304, or 14 307 or a misdemeanor traffic offense in another state; except that, the 15 16 provisions of this subsection shall not apply to the following offenses:
- 17 (1) Failure to drive in a careful and prudent manner under section 304.012; 18
- 19 (2) Driving with a cancelled, suspended, or revoked license under section 302.321; 20
- 21 (3) Operating a motor vehicle without a proper license under 22 section 302.020; or
- 23 (4) Any offense committed in another state that is comparable to the offenses listed under subdivisions (1), (2), and (3) of this

25 subsection.

590.010. As used in this chapter, the following terms mean:

- 2 (1) "Carotid restraint", the use of any body part or object to 3 attempt to control or disable by applying pressure to the person's neck, 4 including the trachea or carotid artery, with the purpose, intent, or 5 effect of controlling or restricting the person's movement or restricting 6 their blood flow or breathing;
- 7 **(2)** "Commission", when not obviously referring to the POST commission, 8 means a grant of authority to act as a peace officer;
- 9 [(2)] (3) "Director", the director of the Missouri department of public 10 safety or his or her designated agent or representative;
- [(3)] (4) "Peace officer", a law enforcement officer of the state or any political subdivision of the state with the power of arrest for a violation of the criminal code or declared or deemed to be a peace officer by state statute;
- 14 **[**(4)**] (5)** "POST commission", the peace officer standards and training 15 commission;
- 16 [(5)] (6) "Reserve peace officer", a peace officer who regularly works less 17 than thirty hours per week;
- [(6)] (7) "School protection officer", an elementary or secondary school teacher or administrator who has been designated as a school protection officer by a school district;
- 21 (8) "Security guard", any person who is paid to protect the person 22 or property of another, but shall not include law enforcement officers 23 or any other public official or employee.
- 590.030. 1. The POST commission shall establish minimum standards for 2 the basic training of peace officers. Such standards may vary for each class of 3 license established pursuant to subsection 2 of section 590.020.
- 2. The director shall review the basic training materials, licenses of law enforcement basic training centers, and basic training instructors of the POST commission. Such training materials shall require de-escalation training for peace officers and training on community policing practices. The director shall establish standards regarding de-escalation training and training on community policing practices. The director shall conduct an initial review by December 31, 2021. The director shall establish a review schedule on a three year rotational basis.

- 3. The director shall establish minimum age, citizenship, and general education requirements and may require a qualifying score on a certification examination as conditions of eligibility for a peace officer license. Such general education requirements shall require completion of a high school program of education under chapter 167 or obtainment of a General Educational Development (GED) certificate.
- [3.] 4. The director shall provide for the licensure, with or without additional basic training, of peace officers possessing credentials by other states or jurisdictions, including federal and military law enforcement officers.
- [4.] 5. The director shall establish a procedure for obtaining a peace officer license and shall issue the proper license when the requirements of this chapter have been met.
  - [5.] **6.** As conditions of licensure, all licensed peace officers shall:
- 26 (1) Obtain continuing law enforcement education pursuant to rules to be 27 promulgated by the POST commission; and
- 28 (2) Maintain a current address of record on file with the director.
- 29 [6.] 7. A peace officer license shall automatically expire if the licensee fails to hold a commission as a peace officer for a period of five consecutive years, 30 31 provided that the POST commission shall provide for the relicensure of such 32 persons and may require retraining as a condition of eligibility for relicensure, 33 and provided that the director may provide for the continuing licensure, subject to restrictions, of persons who hold and exercise a law enforcement commission 34 requiring a peace officer license but not meeting the definition of a peace officer 35 pursuant to this chapter. 36
  - 590.040. 1. The POST commission shall set the minimum number of hours of basic training for licensure as a peace officer no lower than four hundred seventy and no higher than six hundred, with the following exceptions:
- 4 (1) Up to one thousand hours may be mandated for any class of license 5 required for commission by a state law enforcement agency;
- 6 (2) As few as one hundred twenty hours may be mandated for any class
  7 of license restricted to commission as a reserve peace officer with police powers
  8 limited to the commissioning political subdivision;
- 9 (3) Persons validly licensed on August 28, 2001, may retain licensure 10 without additional basic training;
- 11 (4) Persons licensed and commissioned within a county of the third 12 classification before July 1, 2002, may retain licensure with one hundred twenty

13 hours of basic training if the commissioning political subdivision has adopted an 14 order or ordinance to that effect;

- (5) Persons serving as a reserve officer on August 27, 2001, within a county of the first classification or a county with a charter form of government and with more than one million inhabitants on August 27, 2001, having previously completed a minimum of one hundred sixty hours of training, shall be granted a license necessary to function as a reserve peace officer only within such county. For the purposes of this subdivision, the term "reserve officer" shall mean any person who serves in a less than full-time law enforcement capacity, with or without pay and who, without certification, has no power of arrest and who, without certification, must be under the direct and immediate accompaniment of a certified peace officer of the same agency at all times while on duty; and
- (6) The POST commission shall provide for the recognition of basic training received at law enforcement training centers of other states, the military, the federal government and territories of the United States regardless of the number of hours included in such training and shall have authority to require supplemental training as a condition of eligibility for licensure.
- 2. The director shall have the authority to limit any exception provided in subsection 1 of this section to persons remaining in the same commission or transferring to a commission in a similar jurisdiction.
- 3. The basic training of every peace officer, except agents of the conservation commission, shall include at least thirty hours of training in the investigation and management of cases involving domestic and family violence. Such training shall include instruction, specific to domestic and family violence cases, regarding: report writing; physical abuse, sexual abuse, child fatalities and child neglect; interviewing children and alleged perpetrators; the nature, extent and causes of domestic and family violence; the safety of victims, other family and household members and investigating officers; legal rights and remedies available to victims, including rights to compensation and the enforcement of civil and criminal remedies; services available to victims and their children; the effects of cultural, racial and gender bias in law enforcement; and state statutes. Said curriculum shall be developed and presented in consultation with the department of health and senior services, the children's division, public and private providers of programs for victims of domestic and family violence, persons who have demonstrated expertise in training and education concerning

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domestic and family violence, and the Missouri coalition against domestic 49 50 violence.

- 4. The basic training of every peace officer, except agents of the 51 52conservation commission, shall require certification in de-escalation training and use of body-worn cameras by peace officers. 53
- 54 5. The basic training of every peace officer, except agents of the conservation commission, shall prohibit the use of maneuvers that 55 restrict blood or oxygen flow to the brain, or prevents or hinders breathing or reduces the intake of air, such has knee-holds, choke-57 holds, or similar acts of applying force or pressure against the trachea, windpipe, carotid arteries, or jugular veins unless deadly force is lawful. 60
  - 590.080. 1. The director shall have cause to discipline any peace officer licensee who:
- 3 (1) Is unable to perform the functions of a peace officer with reasonable competency or reasonable safety as a result of a mental condition, including alcohol or substance abuse; 5
- 6 (2) Has committed any criminal offense, whether or not a criminal charge has been filed; 7
- (3) Has applied a carotid restraint within the meaning of this 8 chapter in the course of his or her duties as a peace officer, whether or not the application of the carotid restraint resulted in serious injury 10 or death and whether or not the licensee is criminally prosecuted;
- (4) Has committed any act while on active duty or under color of law that 12 involves moral turpitude or a reckless disregard for the safety of the public or any 13 14 person;
- [(4)] (5) Has caused a material fact to be misrepresented for the purpose 15 of obtaining or retaining a peace officer commission or any license issued pursuant to this chapter; 17
- [(5)] (6) Has violated a condition of any order of probation lawfully 18 issued by the director; or 19
- 20 [(6)] (7) Has violated a provision of this chapter or a rule promulgated 21 pursuant to this chapter.
- 22 2. When the director has knowledge of cause to discipline a peace officer license pursuant to this section, the director may cause a complaint to be filed 23 with the administrative hearing commission, which shall conduct a hearing to

determine whether the director has cause for discipline, and which shall issue findings of fact and conclusions of law on the matter. The administrative hearing commission shall not consider the relative severity of the cause for discipline or any rehabilitation of the licensee or otherwise impinge upon the discretion of the director to determine appropriate discipline when cause exists pursuant to this section.

- 3. Upon a finding by the administrative hearing commission that cause to discipline exists, the director shall, within thirty days, hold a hearing to determine the form of discipline to be imposed and thereafter shall probate, suspend, or permanently revoke the license at issue. If the licensee fails to appear at the director's hearing, this shall constitute a waiver of the right to such hearing. The director shall produce an annual public report including a list of officers from each law enforcement agency whose licenses are on probation, suspended, or revoked and post such report on the department's website.
- 4. Notice of any hearing pursuant to this chapter or section may be made by certified mail to the licensee's address of record pursuant to subdivision (2) of subsection 3 of section 590.130. Proof of refusal of the licensee to accept delivery or the inability of postal authorities to deliver such certified mail shall be evidence that required notice has been given. Notice may be given by publication.
- 5. Nothing contained in this section shall prevent a licensee from informally disposing of a cause for discipline with the consent of the director by voluntarily surrendering a license or by voluntarily submitting to discipline.
- 6. The provisions of chapter 621 and any amendments thereto, except those provisions or amendments that are in conflict with this chapter, shall apply to and govern the proceedings of the administrative hearing commission and pursuant to this section the rights and duties of the parties involved.
  - 590.180. 1. [No arrest shall be deemed unlawful solely because of the licensure status of a peace officer, and evidence on the question cannot be received in any civil or criminal case.
- 2.] The name, licensure status, and commissioning or employing law enforcement agency, if any, of applicants and licensees pursuant to this chapter shall be an open record. All other records retained by the director pertaining to any applicant or licensee shall be confidential and shall not be disclosed to the public or any member of the public, except with written consent of the person or entity whose records are involved, provided, however, that the director may

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disclose such information in the course of voluntary interstate exchange of information, during the course of litigation involving the director, to other state agencies, or, upon a final determination of cause to discipline, to law enforcement agencies. No closed record conveyed to the director pursuant to this chapter shall lose its status as a closed record solely because it is retained by the director. Nothing in this section shall be used to compel the director to disclose any record subject to attorney-client privilege or work-product privilege.

- [3.] 2. In any investigation, hearing, or other proceeding pursuant to this chapter, any record relating to any applicant or licensee shall be discoverable by the director and shall be admissible into evidence, regardless of any statutory or common law privilege or the status of any record as open or closed, including records in criminal cases whether or not a sentence has been imposed. No person or entity shall withhold records or testimony bearing upon the fitness to be commissioned as a peace officer of any applicant or licensee on the ground of any privilege involving the applicant or licensee, with the exception of attorney-client privilege.
- [4.] 3. Any person or entity submitting information to the director pursuant to this chapter and doing so in good faith and without negligence shall be immune from all criminal and civil liability arising from the submission of such information and no cause of action of any nature shall arise against such person.
- [5.] **4.** No person shall make any unauthorized use of any testing materials or certification examination administered pursuant to subsection 2 of section 590.030.
- 590.195. 1. A person commits a class B misdemeanor if, in violation of 2 this chapter, such person knowingly:
- 3 (1) Holds a commission as a peace officer without a peace officer license 4 valid for such commission; or
- 5 (2) Grants or continues the commission of a peace officer not validly 6 licensed for such commission.
- 7 2. Any person who purposely violates any other provision of this chapter 8 shall be guilty of a class B misdemeanor.
- 9 3. Any law enforcement agency that commissions a peace officer in 10 violation of this chapter or that is otherwise in violation of any provision of this 11 chapter shall not be eligible to receive state or federal funds that would otherwise 12 be paid to it for the purpose of training and licensing peace officers or for any

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13 other law enforcement, safety, or criminal justice purpose and shall be subject

- 14 to a fine of one thousand dollars each day the agency commissions a
- 15 peace officer in violation of this chapter to serve.

590.230. 1. A law enforcement agency shall not receive the following property from a military equipment surplus program operated by the federal government:

- (1) Drones that are armored, weaponized, or both;
- (2) Aircraft that are combat configured or combat coded;
- 6 (3) Grenades or similar explosives and grenade launchers;
- 7 (4) Firearm or weapon silencers; or
- 8 (5) Militarized armored vehicles.
- 2. If a law enforcement agency purchases property from a military equipment surplus program operated by the federal government, the law enforcement agency may only use state or local funds for the purchase. Funds obtained from the federal government shall not be used to purchase property from a military equipment surplus program.
- 3. If a law enforcement agency requests property from a military equipment surplus program, the law enforcement agency shall publish a notice of the request on a publicly accessible website within fourteen days after the request.
- 590.510. 1. Every law enforcement agency in this state shall have a written policy regarding the investigation of an officer-involved death that involves a law enforcement officer employed by the law enforcement agency. Such written policy shall:
- (1) Require an investigation conducted by at least two investigators, one of whom is the lead investigator and neither of whom is employed by a law enforcement agency that employs a law enforcement officer involved in the officer-involved death;
- 9 (2) Require the investigation to use a crash reconstruction unit 10 from a law enforcement agency that does not employ a law enforcement 11 officer involved in the officer-involved death being investigated if the 12 death is traffic related. However, any state law enforcement agency 13 may allow an investigation involving a law enforcement officer 14 employed by that agency to use a crash reconstruction unit from the 15 same state law enforcement agency; and
  - (3) Allow an internal investigation into the officer-involved death

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if the internal investigation does not interfere with the investigationrequired under this section.

- 2. Compensation for participation in an investigation under this section shall be determined in a manner consistent with mutual aid agreements.
  - 3. The investigators conducting an investigation under this section shall provide a complete report, in an expeditious manner, to the prosecutor of the county or city not within a county in which the officer-involved death occurred. If the prosecutor determines there is no basis to prosecute the law enforcement officer involved in the officer-involved death, the investigators conducting the investigation under this section shall release a report of their findings.
  - 4. As used in this section, the term "officer-involved death" shall mean a death of an individual that results directly from an action or an omission of a law enforcement officer while the officer is on duty or while the officer is off duty but performing activities that are within the scope of his or her law enforcement duties.
  - 590.520. 1. For purposes of this section, "serious misconduct" means improper or illegal actions taken by a law enforcement officer in connection with the officer's official duties including, but not limited to, a conviction for a felony, fabrication of evidence, repeated use of excessive force, acceptance of a bribe, or the commission of fraud.
  - 2. Before beginning employment with a law enforcement agency in this state, a law enforcement officer who has been certified in another state shall submit a preliminary application for certification through examination by the agency.
- 3. The application shall be under oath and shall require the law enforcement officer to provide any information determined to be necessary by the agency, including but not limited to, an attestation by the law enforcement officer of any of the following:
- 14 (1) Whether the officer has pled guilty to or been convicted of a 15 felony;
- 16 (2) Whether the officer has been discharged for serious 17 misconduct from employment as a law enforcement officer;
- 18 (3) Whether the officer's certification as a law enforcement 19 officer has been revoked or suspended in another state; and
  - (4) Whether the officer resigned or has been laid off when the

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21officer knew or had reason to believe that a disciplinary investigation or action was imminent or pending which could have resulted in the officer being discharged for serious misconduct.

- 24 4. A law enforcement agency shall deny a preliminary application upon a finding that a law enforcement officer has done any 25 of the following: 26
  - (1) Pled guilty to or been convicted of a felony;
- 28 (2) Has had his or her certification as a law enforcement officer 29 revoked in another state;
- (3) Been discharged for serious misconduct from employment as 30 a law enforcement officer; or 31
  - (4) Resigned or been laid off when a disciplinary investigation or action was imminent or pending which could have resulted in the officer being discharged for serious misconduct.
- 35 5. If a law enforcement agency denies a preliminary application 36 for certification, the officer shall be prohibited from employment as a law enforcement officer in this state.
  - 590.651. All law enforcement agencies shall prohibit the use of a carotid restraint or choke-hold. The use of carotid restraints and choke-holds shall be defined as deadly force pursuant to section 563.011 and shall be reported to the attorney general for publication.
- 590.652. Law enforcement agencies shall adopt the following 2 requirements regarding weapons and the use of force by officers:
- 3 (1) Each law enforcement agency shall ensure that only officers who have successfully completed approved training and who are currently certified under this chapter may carry and use firearms; 5
- 6 (2) Law enforcement officers must complete approved training for use of firearms once per year; 7
  - (3) Law enforcement officers who fail to complete approved training shall immediately relinquish all department-issued firearms;
- 10 (4) Law enforcement officer who fail to complete remedial training within a reasonable time shall be subject to disciplinary 11 action, which may include termination of employment; 12
- (5) Any law enforcement agency found to permit law enforcement officers to carry an unauthorized firearm shall receive a warning for the first offense and a fine of up to five thousand dollars for each subsequent offense; 16

17 (6) Each law enforcement agency shall require officers to report a reasonable justification for each shot fired as a separate incident of 18 19 use of force.

- 590.654. 1. Any peace officer or security guard, while in the performance of his or her official duties, who uses a carotid restraint or choke-hold and causes death to another person in circumstances in which a reasonable person would believe the use of deadly force is not justified shall be guilty of the offense of aggravated strangulation in the first degree. Such offense shall be a class A felony.
- 2. Any peace officer who is found guilty or has entered a plea of guilty or nolo contendere under this section shall be referred for disciplinary action pursuant to section 590.080. 9
- 590.655. 1. Any peace officer or security guard, while in the performance of his or her official duties, who uses a carotid restraint or choke-hold and causes serious physical injury to another person in circumstances in which a reasonable person would believe physical force is not justified shall be guilty of the offense of aggravated strangulation in the second degree. Such offense shall be a class B felony. 7
- 8 2. Any peace officer who is found guilty or has entered a plea of guilty or nolo contendere under this section shall be referred for 9 10 disciplinary action pursuant to section 590.080.
  - 590.656. 1. Each state and local law enforcement agency shall send a report of all complaints alleging excessive use of force to the attorney general. The report shall include a breakdown of which complaints were verified, found to be unfounded, remain active, and what steps were taken to address verified complaints. The report of complaints shall include the age, gender, and race or minority group of the individual alleging the complaint.
- 8 2. Each state and local law enforcement agency shall send a report to the attorney general of all instances of deadly force by law 10 enforcement officers pursuant to section 544.190.

[563.051. 1. A private person who has been directed by a person he or she reasonably believes to be a law enforcement officer 3 to assist such officer to effect an arrest or to prevent escape from custody may, subject to the limitations of subsection 3 of this section, use physical force when and to the extent that he or she

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27 6 reasonably believes such to be necessary to carry out such officer's 7 direction unless he or she knows or believes that the arrest or 8 prospective arrest is not or was not authorized. 9 2. A private person acting on his or her own account may, subject to the limitations of subsection 3 of this section, use 10 11 physical force to arrest or prevent the escape of a person whom 12 such private person reasonably believes has committed an offense, and who in fact has committed such offense, when the private 13

or prevent his or her escape from custody.

3. A private person in effecting an arrest or in preventing escape from custody is justified in using deadly force only:

person's actions are immediately necessary to arrest the offender

- (1) When deadly force is authorized under other sections of this chapter; or
- (2) When he or she reasonably believes deadly force is authorized under the circumstances and he or she is directed or authorized by a law enforcement officer to use deadly force; or
- (3) When he or she reasonably believes such use of deadly force is immediately necessary to arrest a person who at that time and in his or her presence:
- (a) Committed or attempted to commit a class A felony or murder; or
  - (b) Is attempting to escape by use of a deadly weapon.
- 4. The defendant shall have the burden of injecting the issue of justification under this section.]

