## CONFERENCE COMMITTEE SUBSTITUTE

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 653

## AN ACT

To repeal sections 210.112, 210.145, 210.566, and 211.171, RSMo, and to enact in lieu thereof eight new sections relating to the protection of children.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 210.112, 210.145, 210.566, and 211.171,
- 2 RSMo, are repealed and eight new sections enacted in lieu
- 3 thereof, to be known as sections 210.112, 210.116, 210.123,
- 4 210.145, 210.566, 210.652, 211.135, and 211.171, to read as
- 5 follows:
- 6 210.112. 1. It is the policy of this state and its
- 7 agencies to implement a foster care and child protection and
- 8 welfare system focused on providing the highest quality of
- 9 services and outcomes for children and their families. The
- department of social services shall implement such system subject
- 11 to the following principles:
- 12 (1) The safety and welfare of children is paramount;
- 13 (2) All providers of direct services to children and their
- families will be evaluated in a uniform, transparent, objective,

and consistent basis <u>based on an evaluation tool established in</u> this section;

- (3) Services to children and their families shall be provided in a timely manner to maximize the opportunity for successful outcomes, and such services shall be tracked and routinely evaluated through a quality assurance program; [and]
- (4) Any provider of direct services to children and families shall have the appropriate and relevant training, education, and expertise to provide the highest quality of services possible which shall be consistent with [the] federal and state standards[, but not less than the standards and policies used by the children's division as of January 1, 2004];
- (5) Resources and efforts shall be committed to pursue the best possible opportunity for a successful outcome for each child. Successful outcomes may include preparing youth for a productive and successful life as an adult outside the foster care system, such as independent living. For those providers that work with children requiring intensive twenty-four-hour treatment services, successful outcomes shall be based on the least restrictive alternative possible based on the child's needs as well as the quality of care received; and
- (6) All service providers shall prioritize methods of reducing or eliminating a child's need for residential treatment through community-based services and supports.
- 2. (1) In conjunction with the response and evaluation team established under this section, as well as other individuals the division deems appropriate, the division shall establish an evaluation tool that complies with state and federal quidelines.

1 (2) The evaluation tool shall include metrics supporting
2 best practices for case management and service provision
3 including, but not limited to, the frequency of face-to-face
4 visits with the child.

- (3) There shall be a mechanism whereby providers may propose different evaluation metrics on a case-by-case basis if such case may have circumstances far beyond those that would be expected. Such cases shall be evaluated by the response and evaluation team under this section.
- (4) Data regarding all evaluation metrics shall be collected by the division on a monthly basis, and the division shall issue a quarterly report regarding the evaluation data for each provider, both public and private, by county. The response and evaluation team shall determine how to aggregate cases for the division and large contractors so that performance and outcomes may be compared effectively while also protecting confidentiality. Such reports shall be made public and shall include information by county.
- (5) The standards and metrics developed through this evaluation tool shall be used to evaluate competitive bids for future contracts established under this section.
- 3. The division shall create a response and evaluation team. Membership of the team shall be composed of five staff members from the division with experience in foster care appointed by the director of the division; five representatives, one from each contract region for foster care case management contracts under this section, who shall be annually rotated among contractors in each region, which shall appoint the agency; two

- 1 <u>experts working in either research or higher education on issues</u>
- 2 relating to child welfare and foster care appointed by the
- 3 <u>director of the division and who shall be actively working for</u>
- 4 either an academic institution or policy foundation; one juvenile
- officer or a Missouri juvenile justice director to be appointed
- 6 by the Missouri juvenile justice association; and one juvenile or
- 7 family court judge appointed by the supreme court. The division
- 8 shall provide the necessary staffing for the team's operations.
- 9 All members shall be appointed, and the team shall meet for the
- first time before January 1, 2021. The team shall:
- 11 (1) Review the evaluation tool and metrics set forth in
- this section on a semiannual basis to determine any adjustments
- needed or issues that could affect the quality of such tools and
- 14 <u>approve or deny on a case-by-case basis:</u>
- 15 (a) Cases that a provider feels are anomalous and should
- 16 not be part of developing the case management tool under this
- 17 section;
- 18 <u>(b) Alternative evaluation metrics recommended by providers</u>
- 19 based on the best interests of the child under this section; or
- 20 (c) Review and recommend any structure for incentives or
- 21 <u>other reimbursement strategies under this section;</u>
- 22 (2) Develop and execute periodic provider evaluations of
- 23 cases managed by the division and children service providers
- 24 contracted with the state to provide foster care case management
- 25 <u>services</u>, in the field under the evaluation tool created under
- this section to ensure basic requirements of the program are met,
- 27 which shall include, but are not limited to, random file review
- 28 to ensure documentation shows required visits and case management

## plan notes; and

- (3) Develop a system for reviewing and working with providers identified under this subsection or providers who request such assistance from the division, who show signs of performance weakness to ensure technical assistance and other services are offered to assist the providers in achieving successful outcomes for their cases.
- 4. [On or before July 1, 2005, and subject to appropriations,] The children's division and any other state agency deemed necessary by the division shall, in consultation with [the community and] service providers [of services] and other relevant parties, enter into and implement contracts with qualified children's services providers and agencies to provide a comprehensive and deliberate system of service delivery for children and their families. Contracts shall be awarded through a competitive process and provided by [children's services providers and agencies currently contracting with the state to provide such services and by] qualified public and private not-for-profit or limited liability corporations owned exclusively by not-for-profit corporations children's services providers and agencies which have:
- (1) A proven record of providing child welfare services within the state of Missouri which shall be consistent with the federal standards, but not less than the standards and policies used by the children's division as of January 1, 2004; and
- (2) The ability to provide a range of child welfare services[, which may include] <u>including</u>, but not limited to, case management services, family-centered services, foster and

1 adoptive parent recruitment and retention, residential care, in-

2 home services, foster care services, adoption services, relative

3 care case management, planned permanent living services, and

4 family reunification services.

January 1, 2004.

No contracts <u>under this section</u> shall be issued for services related to the child abuse and neglect hotline, investigations of alleged abuse and neglect, and initial family assessments. Any contracts entered into by the division shall be in accordance with all federal laws and regulations, and shall [not result in the loss of] <u>seek to maximize</u> federal funding. [Such] Children's services providers and agencies under contract with the division shall be subject to all federal, state, and local laws and regulations relating to the provision of such services, and shall be subject to oversight and inspection by appropriate state agencies to assure compliance with standards which shall be consistent with the federal standards[, but not less than the standards and policies used by the children's division as of

3. In entering into and implementing contracts under subsection 2 of this section, the division shall consider and direct their efforts towards geographic areas of the state, including Greene County, where eligible direct children's services providers and agencies are currently available and capable of providing a broad range of services, including case management services, family-centered services, foster and adoptive parent recruitment and retention, residential care, family preservation services, foster care services, adoption

- 1 services, relative care case management, other planned living
- 2 arrangements, and family reunification services consistent with
- 3 federal guidelines. Nothing in this subsection shall prohibit
- 4 the division from contracting on an as-needed basis for any
- 5 individual child welfare service listed above.

- 4. The contracts entered into under this section shall assure that:
  - (1) Child welfare services shall be delivered to a child and the child's family by professionals who have substantial and relevant training, education, or competencies otherwise demonstrated in the area of children and family services;
    - (2) Children's services providers and agencies shall be evaluated by the division based on objective, consistent, and performance-based criteria;
    - (3) Any case management services provided shall be subject to a case management plan established under subsection 5 of this section which is consistent with all relevant federal guidelines. The case management plan shall focus on attaining permanency in children's living conditions to the greatest extent possible and shall include concurrent planning and independent living where appropriate in accordance with the best interests of each child served and considering relevant factors applicable to each individual case as provided by law, including:
    - (a) The interaction and interrelationship of a child with the child's foster parents, biological or adoptive parents, siblings, and any other person who may significantly affect the child's best interests;
      - (b) A child's adjustment to his or her foster home, school,

1 and community;

- 2 (c) The mental and physical health of all individuals
  3 involved, including any history of abuse of or by any individuals
  4 involved;
  - (d) The needs of the child for a continuing relationship with the child's biological or adoptive parents and the ability and willingness of the child's biological or adoptive parents to actively perform their functions as parents with regard to the needs of the child; and
  - (e) For any child, treatment services may be available as defined in section 210.110. Assessments, as defined in section 210.110, may occur to determine which treatment services best meet the child's psychological and social needs. When the assessment indicates that a child's needs can be best resolved by intensive twenty-four-hour treatment services, the division will locate, contract, and place the child with the appropriate organizations. This placement will be viewed as the least restrictive for the child based on the assessment;
  - (4) The delivery system shall have sufficient flexibility to take into account children and families on a case-by-case basis;
  - (5) The delivery system shall provide a mechanism for the assessment of strategies to work with children and families immediately upon entry into the system to maximize permanency and successful outcome in the shortest time possible and shall include concurrent planning. Outcome measures for private and public agencies shall be equal for each program; and
    - (6) Payment to the children's services providers and

- 1 agencies shall be made based on the reasonable costs of services,
- 2 including responsibilities necessary to execute the contract.
- 3 Contracts shall provide incentives in addition to the costs of
- 4 services provided in recognition of accomplishment of the case
- 5 goals and the corresponding cost savings to the state. The
- 6 division shall promulgate rules to implement the provisions of
- 7 this subdivision.
- 8 5. Contracts entered into under this section shall require
- 9 that a case management plan consistent with all relevant federal
- 10 guidelines shall be developed for each child at the earliest time
- 11 after the initial investigation, but in no event longer than
- thirty days after the initial investigation or referral to the
- 13 contractor by the division. Such case management plan shall be
- 14 presented to the court and be the foundation of service delivery
- to the child and family. The case management plan shall, at a
- 16 minimum, include:
- 17 (1) An outcome target based on the child and family
- 18 situation achieving permanency or independent living, where
- 19 appropriate;
- 20 (2) Services authorized and necessary to facilitate the
- 21 outcome target;
- 22 (3) Time frames in which services will be delivered; and
- 23 (4) Necessary evaluations and reporting.

- 25 In addition to any visits and assessments required under case
- 26 management, services to be provided by a public or private
- 27 children's services provider under the specific case management
- 28 plan may include family-centered services, foster and adoptive

parent recruitment and retention, residential care, in-home
services, foster care services, adoption services, relative care
case services, planned permanent living services, and family
reunification services. In all cases, an appropriate level of
services shall be provided to the child and family after
permanency is achieved to assure a continued successful outcome.

- 6. By December 1, 2018, the division shall convene a task force to review the recruitment, licensing and retention of foster and adoptive parents statewide. In addition to representatives of the division and department, the task force shall include representatives of the private sector and faith-based community which provide recruitment and licensure services. The purpose of the task force shall and will be to study the extent to which changes in the system of recruiting, licensing, and retaining foster and adoptive parents would enhance the effectiveness of the system statewide. The task force shall develop a report of its findings with recommendations by December 1, 2019, and provide copies of the report to the general assembly, to the joint committee on child abuse and neglect under section 21.771, and to the governor.
  - 7. On or before July 15, 2006, and each July fifteenth thereafter that the project is in operation, the division shall submit a report to the general assembly which shall include:
  - (1) Details about the specifics of the contracts, including the number of children and families served, the cost to the state for contracting such services, the current status of the children and families served, an assessment of the quality of services provided and outcomes achieved, and an overall evaluation of the

1 project; and

- 2 (2) Any recommendations regarding the continuation or possible statewide implementation of such project; and
  - (3) Any information or recommendations directly related to the provision of direct services for children and their families that any of the contracting children's services providers "and agencies request to have included in the report].
  - [8.] 5. The division shall accept as prima facie evidence of completion of the requirements for licensure under sections 210.481 to 210.511 proof that an agency is accredited by any of the following nationally recognized bodies: the Council on Accreditation of Services, Children and Families, Inc.; the Joint Commission on Accreditation of Hospitals; or the Commission on Accreditation of Rehabilitation Facilities. [The division shall not require any further evidence of qualification for licensure if such proof of voluntary accreditation is submitted.]
  - 6. Payment to the children's services providers and agencies shall be made based on the reasonable costs of services, including responsibilities necessary to execute the contract.

    Any reimbursement increases made through enhanced appropriations for services shall be allocated to providers regardless of whether the provider is public or private. Such increases shall be considered additive to the existing contracts. In addition to payments reflecting the cost of services, contracts shall include incentives provided in recognition of performance based on the evaluation tool created under this section and the corresponding savings for the state. The response and evaluation team under this section shall review a formula to distribute such payments,

- 1 <u>as recommended by the division.</u>
- 2 7. The division shall consider immediate actions that are
- 3 in the best interests of the children served including, but not
- 4 limited to, placing the agency on a corrective plan, halting new
- 5 referrals, transferring cases to other performing providers, or
- 6 terminating the provider's contract. The division shall take
- 7 steps necessary to evaluate the nature of the issue and act
- 8 accordingly in the most timely fashion possible.
- 9 [9.] <u>8.</u> By [February 1, 2005] <u>July 1, 2021</u>, the children's
- 10 division shall promulgate and have in effect rules to implement
- 11 the provisions of this section and, pursuant to this section,
- shall define implementation plans and dates. Any rule or portion
- of a rule, as that term is defined in section 536.010, that is
- created under the authority delegated in this section shall
- 15 become effective only if it complies with and is subject to all
- of the provisions of chapter 536 and, if applicable, section
- 17 536.028. This section and chapter 536 are nonseverable and if
- any of the powers vested with the general assembly pursuant to
- 19 chapter 536 to review, to delay the effective date, or to
- disapprove and annul a rule are subsequently held
- 21 unconstitutional, then the grant of rulemaking authority and any
- 22 rule proposed or adopted after August 28, 2004, shall be invalid
- 23 and void.
- 24 <u>210.116.</u> The division may share any records, information,
- and findings with federal, state, or local child welfare agency
- 26 personnel and law enforcement agencies, including those from
- 27 outside the state, or any agent of such agencies, in the
- 28 performance of the division's duties, upon a reasonable belief

- 1 that such information is needed to protect a child from abuse or
- 2 <u>neglect or to assist such agency in providing child welfare</u>
- 3 services. Such information may include, but is not limited to,
- 4 substantiated or unsubstantiated reports of abuse or neglect,
- 5 family assessments, and any other documents or information the
- 6 <u>division deems necessary for another agency to have access to in</u>
- 7 order to protect a child. Identifying information may be shared
- 8 only if the children's division reasonably believes the receiving
- 9 entity will prevent the unauthorized dissemination of the
- 10 information contained therein.
- 11 <u>210.123.</u> 1. As used in this section, the following terms
- 12 <u>and phrases mean:</u>
- 13 (1) "Relative", as that term is defined in section 210.565.
- 14 Such relative shall be an adult;
- 15 <u>(2) "Temporary alternative placement agreement", a</u>
- 16 voluntary agreement between the division, a relative of the
- 17 child, and the parent or guardian of the child to provide a
- 18 <u>temporary</u>, out of home placement for a child if the parent or
- 19 guardian is temporarily unable to provide care or support for the
- 20 child and the child is not in imminent danger of death or serious
- 21 <u>bodily injury</u>, or being sexually abused such that the division
- determines that a referral to the juvenile office with a
- recommendation to file a petition or to remove the child is not
- 24 appropriate. The agreement shall be reduced to writing within
- 25 three business days. The written agreement shall be signed by
- 26 the parent or quardian, the relative, and the authorized
- 27 representative of the division. A temporary alternative
- 28 placement agreement shall be valid for no more than ninety days.

- 1 If the agreement shall be extended beyond ninety days, then,
- 2 before the expiration of the ninety-day period, the division
- 3 shall send a referral to the juvenile officer to make a
- 4 determination whether to file a petition, to set the matter for a
- 5 preliminary child welfare hearing, or to take other appropriate
- 6 action as the juvenile officer deems necessary. The temporary
- 7 alternative placement agreement shall include:
- 8 (a) A plan for return of the child to the child's parent or
- 9 legal guardian within the time specified under the agreement, or
- 10 diligent implementation of an alternative, legal arrangement for
- 11 the safe care, custody, and control of the child including, but
- not limited to, execution of a power of attorney under section
- 13 475.602, an affidavit for relative caretaker under section
- 431.058, legal guardianship, the entry of an order of child
- protection, or entry of temporary or permanent legal custody
- 16 arrangements by a court of competent jurisdiction;
- 17 <u>(b) A requirement that the parties cooperate with the</u>
- division and participate in all services offered by the division;
- 19 (c) A notice to all parties that the division will notify
- 20 the juvenile officer that a temporary alternative placement
- 21 agreement has been implemented, that a copy of the agreement will
- be provided to the juvenile officer, that the temporary
- 23 alternative placement agreement is not binding on the juvenile
- officer, and the division retains the authority to refer the case
- 25 <u>to the juvenile officer with a recommendation for further action</u>
- 26 at any time;
- 27 <u>(d) Identifying the behaviorally specific changes that the</u>
- 28 parent or guardian of the child shall make to ensure that the

- child's safety and welfare can be assured before the child is 1 2 returned to the home;
- 3 (e) Identifying the services that the division shall offer 4 the parents and the child to address the reasons the child is 5 being placed out of the home;
- Requiring that the child reside in the state of 7 Missouri for the duration of the agreement; and

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- (g) That the agreement is voluntary and that the parent or quardian may withdraw from the agreement upon five days' written notice.
  - 2. As provided in this section, the division may enter into a temporary alternative placement agreement with parents and legal quardians of a minor child who cannot safely remain in the child's home on a temporary basis. The purpose of such agreement is to mitigate trauma to the child and to enable the division to make reasonable efforts to assure the safety of a child in a placement familiar to the child, and to give the child and the child's family an opportunity to develop and implement a plan to assure the stability and well-being of the child in the short term. The child shall reside in the state of Missouri for the duration of the temporary alternative placement agreement unless the child requires medical treatment in another state that is not reasonably available within the state of Missouri.
  - 3. (1) The division shall conduct a walk-through of the relative's home where the child will be staying and conduct a background check of the relative and any adult household member before determining whether the relative is suitable.
    - (2) The background check shall include a check of the

- 1 central registry, the sexual offender registry, the department of
- 2 social services's family care safety registry, any state courts
- 3 automated case management system, and the records of the division
- 4 to determine if circumstances exist that indicate the child shall
- 5 not be safe if placed in the home. The division may, in its
- 6 discretion, follow up with a fingerprint-based criminal
- 7 background check.
- 8 (3) The suitable relative shall be a resident of the state
- 9 of Missouri and shall remain a resident of the state of Missouri
- 10 for the duration of the agreement.
- 11 <u>4.</u> (1) The division may only enter into a temporary
- 12 <u>alternative placement agreement if:</u>
- 13 <u>(a) The child cannot remain safely in the home of the</u>
- 14 child's parent or legal guardian;
- 15 (b) It is not apparent that the child is otherwise in
- 16 imminent danger of death, serious physical injury, or being
- sexually abused such that an immediate referral to the juvenile
- 18 officer with a recommendation to remove the child and initiate
- 19 juvenile court proceedings is appropriate;
- 20 (c) There is a relative who is ready, willing, and able to
- 21 provide safe care for the child on a temporary basis;
- 22 (d) The division has reasonably available services for the
- 23 child and family to support and supervise the implementation of
- the agreement;
- 25 (e) The child's parent or legal guardian voluntarily enters
- 26 into the agreement; and
- 27 (f) The child's parent or legal quardian executes all
- 28 necessary documents and consents to implement the agreement.

1 (2) The fact that the parent or legal guardian has been 2 advised that the division or juvenile officer may take additional 3 action within his or her authority under law shall not constitute a basis for claiming that the parent or legal guardian's 4 5

agreement is not voluntary or was coerced.

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- The parent or quardian shall give at least five days' 7 written notice of intent to terminate the agreement to the division and the relative placement provider. The agreement shall remain in effect until the termination of the agreement is effective.
  - 5. (1) The relative shall have the authority to make the day-to-day decisions for the care of the child during the agreement, as provided in the agreement, and shall further have the authority to make educational and medical decisions for the child as provided in this section.
  - (2) The relative shall consult with the child's parents, legal quardian, and the division before making decisions pertaining to the child other than routine, day-to-day decisions necessary to care for the child.
  - (3) The division shall provide a notice to the relative on a form promulgated by the division for use in notifying schools, medical care providers, and others that the suitable relative or adult has the temporary authority to make these decisions. Individuals and institutions, including schools and medical care providers, acting upon the authority of such notice shall be immune from liability for acting upon the authority as set forth in the notice.
    - 6. (1) The division shall closely monitor, track, and

document the implementation of the provisions of the temporary
alternative placement agreement for the duration of the
agreement.

- (2) The division shall have personal contact with the child as may be appropriate to ensure that the temporary alternative placement agreement is being safely implemented, but in no event less than two times each month. At least one personal contact with the child shall be in the child's alternative placement.
- (3) The division shall schedule a team decision making meeting within ten days of the execution of a temporary alternative placement agreement and at least once every month thereafter for the duration of the agreement.
- (4) Within ten days of the execution of a temporary alternative placement agreement, the division shall open a family centered services case and keep the case open for the duration of the agreement.
- (5) No later than ten days before the termination of the temporary alternative placement agreement, the division shall submit a written report to the juvenile office. The division shall provide a copy of the report to the placement provider and the child's parent or quardian. The report shall include a copy of the agreement, a specific description of the steps taken to complete the agreement, and a recommendation to the juvenile officer about whether further action may be necessary.
- 7. If the parent or guardian does not agree to the temporary alternative placement agreement, the division shall refer the matter to the juvenile officer for appropriate action as determined by the juvenile officer.

1 8. All parties to the temporary alternative care agreement 2 shall exercise diligent efforts to implement the agreement. The 3 suitable relative and the parents or guardians shall fully

cooperate with the division.

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- 9. If the division determines that the goals of the temporary alternative placement agreement are not accomplished 7 within the time period specified in the agreement and the safety or wellbeing of the child cannot be assured if the child were to return home, the division shall refer the case to the juvenile officer.
- 11 10. A temporary alternative placement agreement may be executed in conjunction with the informal adjustment process 12 13 through the juvenile office.
  - 11. The juvenile officer shall not be bound by the terms of a temporary alternative placement agreement, unless the juvenile officer is a signatory to the agreement, and the juvenile officer may exercise discretion to take appropriate action within the juvenile officer's authority under law. However, the juvenile officer shall take into consideration the provisions of and the implementation of the agreement when taking action under such authority.
- 22 12. The division shall promulgate regulations to implement the provisions of this section. This section shall not be 23 24 effective until the regulations are promulgated.
- 25 210.145. 1. The division shall develop protocols which 26 give priority to:
- 27 Ensuring the well-being and safety of the child in 28 instances where child abuse or neglect has been alleged;

(2) Promoting the preservation and reunification of children and families consistent with state and federal law;

- 3 (3) Providing due process for those accused of child abuse 4 or neglect; and
  - (4) Maintaining an information system operating at all times, capable of receiving and maintaining reports. This information system shall have the ability to receive reports over a single, statewide toll-free number. Such information system shall maintain the results of all investigations, family assessments and services, and other relevant information.
  - 2. (1) The division shall utilize structured decision-making protocols, including a standard risk assessment that shall be completed within seventy-two hours of the report of abuse or neglect, for classification purposes of all child abuse and neglect reports. The protocols developed by the division shall give priority to ensuring the well-being and safety of the child. All child abuse and neglect reports shall be initiated within twenty-four hours and shall be classified based upon the reported risk and injury to the child. The division shall promulgate rules regarding the structured decision-making protocols to be utilized for all child abuse and neglect reports.
  - (2) The director of the division and the office of state courts administrator shall develop a joint safety assessment tool before December 31, 2020, and such tool shall be implemented before January 1, 2022. The safety assessment tool shall replace the standard risk assessment required under subdivision (1) of this subsection and shall also be completed within seventy-two hours of the report of abuse or neglect.

- Upon receipt of a report, the division shall determine 1 2 if the report merits investigation, including reports which if true would constitute a suspected violation of any of the 3 following: section 565.020, 565.021, 565.023, 565.024, or 5 565.050 if the victim is a child less than eighteen years of age, section 566.030 or 566.060 if the victim is a child less than 6 7 eighteen years of age, or other crimes under chapter 566 if the 8 victim is a child less than eighteen years of age and the 9 perpetrator is twenty-one years of age or older, section 567.050 10 if the victim is a child less than eighteen years of age, section 568.020, 568.030, 568.045, 568.050, 568.060, 573.200, or 573.205, 11 12 section 573.025, 573.035, 573.037, or 573.040, or an attempt to 13 commit any such crimes. The division shall immediately 14 communicate all reports that merit investigation to its 15 appropriate local office and any relevant information as may be 16 contained in the information system. The local division staff 17 shall determine, through the use of protocols developed by the division, whether an investigation or the family assessment and 18 19 services approach should be used to respond to the allegation. The protocols developed by the division shall give priority to 20 21 ensuring the well-being and safety of the child.
  - 4. The division may accept a report for investigation or family assessment if either the child or alleged perpetrator resides in Missouri, may be found in Missouri, or if the incident occurred in Missouri.

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5. If the division receives a report in which neither the child nor the alleged perpetrator resides in Missouri or may be found in Missouri and the incident did not occur in Missouri, the

division shall document the report and communicate it to the appropriate agency or agencies in the state where the child is believed to be located, along with any relevant information or records as may be contained in the division's information system.

- 6. When the child abuse and neglect hotline receives three or more calls, within a seventy-two hour period, from one or more individuals concerning the same child, the division shall conduct a review to determine whether the calls meet the criteria and statutory definition for a child abuse and neglect report to be accepted. In conducting the review, the division shall contact the hotline caller or callers in order to collect information to determine whether the calls meet the criteria for harassment.
- 7. The local office shall contact the appropriate law enforcement agency immediately upon receipt of a report which division personnel determine merits an investigation and provide such agency with a detailed description of the report received. In such cases the local division office shall request the assistance of the local law enforcement agency in all aspects of the investigation of the complaint. The appropriate law enforcement agency shall either assist the division in the investigation or provide the division, within twenty-four hours, an explanation in writing detailing the reasons why it is unable to assist.
- 8. The local office of the division shall cause an investigation or family assessment and services approach to be initiated in accordance with the protocols established in subsection 2 of this section, except in cases where the sole basis for the report is educational neglect. If the report

- 1 indicates that educational neglect is the only complaint and
- 2 there is no suspicion of other neglect or abuse, the
- 3 investigation shall be initiated within seventy-two hours of
- 4 receipt of the report. If the report indicates the child is in
- 5 danger of serious physical harm or threat to life, an
- 6 investigation shall include direct observation of the subject
- 7 child within twenty-four hours of the receipt of the report.
- 8 Local law enforcement shall take all necessary steps to
- 9 facilitate such direct observation. Callers to the child abuse
- and neglect hotline shall be instructed by the division's hotline
- 11 to call 911 in instances where the child may be in immediate
- 12 danger. If the parents of the child are not the alleged
- perpetrators, a parent of the child must be notified prior to the
- child being interviewed by the division. No person responding to
- or investigating a child abuse and neglect report shall call
- 16 prior to a home visit or leave any documentation of any attempted
- visit, such as business cards, pamphlets, or other similar
- 18 identifying information if he or she has a reasonable basis to
- 19 believe the following factors are present:
- 20 (1) (a) No person is present in the home at the time of
- 21 the home visit; and
- 22 (b) The alleged perpetrator resides in the home or the
- 23 physical safety of the child may be compromised if the alleged
- 24 perpetrator becomes aware of the attempted visit;
- 25 (2) The alleged perpetrator will be alerted regarding the
- 26 attempted visit; or
- 27 (3) The family has a history of domestic violence or
- 28 fleeing the community.

If the alleged perpetrator is present during a visit by the 1 2 person responding to or investigating the report, such person shall provide written material to the alleged perpetrator 3 informing him or her of his or her rights regarding such visit, 5 including but not limited to the right to contact an attorney. 6 The alleged perpetrator shall be given a reasonable amount of 7 time to read such written material or have such material read to 8 him or her by the case worker before the visit commences, but in 9 no event shall such time exceed five minutes; except that, such 10 requirement to provide written material and reasonable time to 11 read such material shall not apply in cases where the child faces 12 an immediate threat or danger, or the person responding to or 13 investigating the report is or feels threatened or in danger of 14 physical harm. If the abuse is alleged to have occurred in a 15 school or child care facility the division shall not meet with 16 the child in any school building or child-care facility building 17 where abuse of such child is alleged to have occurred. When the child is reported absent from the residence, the location and the 18 19 well-being of the child shall be verified. For purposes of this 20 subsection, "child care facility" shall have the same meaning as 21 such term is defined in section 210.201.

9. The director of the division shall name at least one chief investigator for each local division office, who shall direct the division response on any case involving a second or subsequent incident regarding the same subject child or perpetrator. The duties of a chief investigator shall include verification of direct observation of the subject child by the division and shall ensure information regarding the status of an

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- 1 investigation is provided to the public school district liaison.
- 2 The public school district liaison shall develop protocol in
- 3 conjunction with the chief investigator to ensure information
- 4 regarding an investigation is shared with appropriate school
- 5 personnel. The superintendent of each school district shall
- 6 designate a specific person or persons to act as the public
- 7 school district liaison. Should the subject child attend a
- 8 nonpublic school the chief investigator shall notify the school
- 9 principal of the investigation. Upon notification of an
- investigation, all information received by the public school
- district liaison or the school shall be subject to the provisions
- of the federal Family Educational Rights and Privacy Act (FERPA),
- 13 20 U.S.C. Section 1232g, and federal rule 34 C.F.R. Part 99.
- 14 10. The investigation shall include but not be limited to
- 15 the nature, extent, and cause of the abuse or neglect; the
- identity and age of the person responsible for the abuse or
- neglect; the names and conditions of other children in the home,
- 18 if any; the home environment and the relationship of the subject
- child to the parents or other persons responsible for the child's
- 20 care; any indication of incidents of physical violence against
- 21 any other household or family member; and other pertinent data.
- 22 11. When a report has been made by a person required to
- 23 report under section 210.115, the division shall contact the
- 24 person who made such report within forty-eight hours of the
- 25 receipt of the report in order to ensure that full information
- 26 has been received and to obtain any additional information or
- 27 medical records, or both, that may be pertinent.
- 28 12. Upon completion of the investigation, if the division

suspects that the report was made maliciously or for the purpose 1 2 of harassment, the division shall refer the report and any evidence of malice or harassment to the local prosecuting or 3 circuit attorney.

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- 13. Multidisciplinary teams shall be used whenever conducting the investigation as determined by the division in conjunction with local law enforcement. Multidisciplinary teams shall be used in providing protective or preventive social services, including the services of law enforcement, a liaison of the local public school, the juvenile officer, the juvenile court, and other agencies, both public and private.
- 14. For all family support team meetings involving an alleged victim of child abuse or neglect, the parents, legal counsel for the parents, foster parents, the legal guardian or custodian of the child, the guardian ad litem for the child, and the volunteer advocate for the child shall be provided notice and be permitted to attend all such meetings. Family members, other than alleged perpetrators, or other community informal or formal service providers that provide significant support to the child and other individuals may also be invited at the discretion of the parents of the child. In addition, the parents, the legal counsel for the parents, the legal guardian or custodian and the foster parents may request that other individuals, other than alleged perpetrators, be permitted to attend such team meetings. Once a person is provided notice of or attends such team meetings, the division or the convenor of the meeting shall provide such persons with notice of all such subsequent meetings involving the child. Families may determine whether individuals

- 1 invited at their discretion shall continue to be invited.
- 2 15. If the appropriate local division personnel determine
- 3 after an investigation has begun that completing an investigation
- 4 is not appropriate, the division shall conduct a family
- 5 assessment and services approach. The division shall provide
- 6 written notification to local law enforcement prior to
- 7 terminating any investigative process. The reason for the
- 8 termination of the investigative process shall be documented in
- 9 the record of the division and the written notification submitted
- 10 to local law enforcement. Such notification shall not preclude
- 11 nor prevent any investigation by law enforcement.
- 16. If the appropriate local division personnel determines
- 13 to use a family assessment and services approach, the division
- 14 shall:
- 15 (1) Assess any service needs of the family. The assessment
- of risk and service needs shall be based on information gathered
- 17 from the family and other sources;
- 18 (2) Provide services which are voluntary and time-limited
- 19 unless it is determined by the division based on the assessment
- of risk that there will be a high risk of abuse or neglect if the
- 21 family refuses to accept the services. The division shall
- 22 identify services for families where it is determined that the
- 23 child is at high risk of future abuse or neglect. The division
- 24 shall thoroughly document in the record its attempt to provide
- voluntary services and the reasons these services are important
- to reduce the risk of future abuse or neglect to the child. If
- 27 the family continues to refuse voluntary services or the child
- needs to be protected, the division may commence an

- 1 investigation;
- 2 (3) Commence an immediate investigation if at any time
- during the family assessment and services approach the division
- 4 determines that an investigation, as delineated in sections
- 5 210.109 to 210.183, is required. The division staff who have
- 6 conducted the assessment may remain involved in the provision of
- 7 services to the child and family;
- 8 (4) Document at the time the case is closed, the outcome of
- 9 the family assessment and services approach, any service provided
- and the removal of risk to the child, if it existed.
- 11 17. (1) Within forty-five days of an oral report of abuse
- or neglect, the local office shall update the information in the
- information system. The information system shall contain, at a
- 14 minimum, the determination made by the division as a result of
- the investigation, identifying information on the subjects of the
- 16 report, those responsible for the care of the subject child and
- other relevant dispositional information. The division shall
- 18 complete all investigations within forty-five days, unless good
- 19 cause for the failure to complete the investigation is
- 20 specifically documented in the information system. Good cause
- 21 for failure to complete an investigation shall include, but not
- 22 be limited to:

- 23 (a) The necessity to obtain relevant reports of medical
- 24 providers, medical examiners, psychological testing, law
- 25 enforcement agencies, forensic testing, and analysis of relevant
- 26 evidence by third parties which has not been completed and
- 27 provided to the division;
  - (b) The attorney general or the prosecuting or circuit

- 1 attorney of the city or county in which a criminal investigation
- 2 is pending certifies in writing to the division that there is a
- 3 pending criminal investigation of the incident under
- 4 investigation by the division and the issuing of a decision by
- 5 the division will adversely impact the progress of the
- 6 investigation; or
- 7 (c) The child victim, the subject of the investigation or
- 8 another witness with information relevant to the investigation is
- 9 unable or temporarily unwilling to provide complete information
- 10 within the specified time frames due to illness, injury,
- 11 unavailability, mental capacity, age, developmental disability,
- or other cause.

- 14 The division shall document any such reasons for failure to
- 15 complete the investigation.
- 16 (2) If a child fatality or near-fatality is involved in a
- 17 report of abuse or neglect, the investigation shall remain open
- until the division's investigation surrounding such death or
- 19 near-fatal injury is completed.
- 20 (3) If the investigation is not completed within forty-five
- 21 days, the information system shall be updated at regular
- 22 intervals and upon the completion of the investigation, which
- shall be completed no later than ninety days after receipt of a
- 24 report of abuse or neglect, or one hundred twenty days after
- 25 receipt of a report of abuse or neglect involving sexual abuse,
- or until the division's investigation is complete in cases
- 27 involving a child fatality or near-fatality. The information in
- the information system shall be updated to reflect any subsequent

- findings, including any changes to the findings based on an administrative or judicial hearing on the matter.
- A person required to report under section 210.115 to 3 4 the division and any person making a report of child abuse or 5 neglect made to the division which is not made anonymously shall 6 be informed by the division of his or her right to obtain 7 information concerning the disposition of his or her report. 8 Such person shall receive, from the local office, if requested, 9 information on the general disposition of his or her report. 10 Such person may receive, if requested, findings and information concerning the case. Such release of information shall be at the 11 12 discretion of the director based upon a review of the reporter's 13 ability to assist in protecting the child or the potential harm 14 to the child or other children within the family. The local 15 office shall respond to the request within forty-five days. 16 findings shall be made available to the reporter within five days 17 of the outcome of the investigation. If the report is determined to be unsubstantiated, the reporter may request that the report 18 be referred by the division to the office of child advocate for 19 20 children's protection and services established in sections 37.700 21 to 37.730. Upon request by a reporter under this subsection, the 22 division shall refer an unsubstantiated report of child abuse or 23 neglect to the office of child advocate for children's protection
  - 19. The division shall provide to any individual who is not satisfied with the results of an investigation information about the office of child advocate and the services it may provide under sections 37.700 to 37.730.

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and services.

- 20. In any judicial proceeding involving the custody of a child the fact that a report may have been made pursuant to sections 210.109 to 210.183 shall not be admissible. However:
  - (1) Nothing in this subsection shall prohibit the introduction of evidence from independent sources to support the allegations that may have caused a report to have been made; and
  - (2) The court may on its own motion, or shall if requested by a party to the proceeding, make an inquiry not on the record with the children's division to determine if such a report has been made.

- If a report has been made, the court may stay the custody proceeding until the children's division completes its investigation.
  - 21. Nothing in this chapter shall be construed to prohibit the children's division from coinvestigating a report of child abuse or neglect or sharing records and information with child welfare, law enforcement, or judicial officers of another state, territory, or nation if the children's division determines it is appropriate to do so under the standard set forth in subsection 4 of section 210.150 and if such receiving agency is exercising its authority under the law.
  - 22. In any judicial proceeding involving the custody of a child where the court determines that the child is in need of services under paragraph (d) of subdivision (1) of subsection 1 of section 211.031 and has taken jurisdiction, the child's parent, guardian or custodian shall not be entered into the registry.

1 23. The children's division is hereby granted the authority 2 to promulgate rules and regulations pursuant to the provisions of 3 section 207.021 and chapter 536 to carry out the provisions of 4 sections 210.109 to 210.183.

- 24. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2000, shall be invalid and void.
  - 210.566. 1. (1) The children's division and its contractors, recognizing that foster parents are not clients but rather are colleagues in the child welfare team, shall treat foster parents in a manner consistent with the National Association of Social Workers' ethical standards of conduct as described in its Social Workers' Ethical Responsibilities to Colleagues. Foster parents shall treat the children in their care, the child's birth family and members of the child welfare team in a manner consistent with their ethical responsibilities as professional team members.
    - (2) The children's division and its contractors shall provide written notification of the rights enumerated in this section at the time [of] a child is placed with the prospective

foster parent, at initial licensure, and at the time of each licensure renewal following the initial licensure period.

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- 2. (1) The children's division and its contractors shall provide foster parents with regularly scheduled opportunities for preservice training, and regularly scheduled opportunities for pertinent inservice training, as determined by the Missouri State Foster Care and Adoption Advisory Board.
- The children's division and its contractors shall (2)provide to foster parents and potential adoptive parents, prior to placement, all pertinent information, including but not limited to full disclosure of all medical, psychological, and psychiatric conditions of the child, as well as information from previous placements that would indicate that the child or children may have a propensity to cause violence to any member of the foster family home. The foster parents shall be provided with any information regarding the child or the child's family, including but not limited to the case plan, any family history of mental or physical illness, sexual abuse of the child or sexual abuse perpetrated by the child, criminal background of the child or the child's family, fire-setting or other destructive behavior by the child, substance abuse by the child or child's family, or any other information which is pertinent to the care and needs of the child and to protect the foster or adoptive family. children's division and its contractors shall provide full access to the child's medical, psychological, and psychiatric records in its possession at the time of placement, including records prior to the child coming into care, at the time the child is placed with a foster parent. After initial placement, the children's

- division and its contractors shall have a continuing duty and obligation to provide access to such records that come into its possession or of which the division or its contractors become aware. Access shall include providing information and authorization for foster parents to review or to obtain the records directly from the medical, psychological, or psychiatric services provider. A foster parent may decline access to any or all of the child's records. Knowingly providing false or misleading information to foster parents in order to secure placement shall be denoted in the caseworker's personnel file and shall be kept on record by the division.
  - (3) The children's division and its contractors shall arrange preplacement visits, except in emergencies.

- (4) The foster parents may ask questions about the child's case plan, encourage a placement or refuse a placement without reprisal from the caseworker or agency. After a placement, the children's division and its contractors shall update the foster parents as new information about the child is gathered.
- (5) Foster parents shall be informed in a timely manner by the children's division and its contractors of all team meetings and staffings concerning their licensure status or children placed in their homes, and shall be allowed to participate, consistent with section 210.761.
- (6) The children's division and its contractors shall establish reasonably accessible respite care for children in foster care for short periods of time, jointly determined by foster parents and the child's caseworker pursuant to section 210.545. Foster parents shall follow all procedures established

- by the children's division and its contractors for requesting and
  using respite care.
- Foster parents shall treat all information received from the children's division and its contractors about the child and the child's family as confidential. Information necessary for the medical or psychiatric care of the child may be provided to the appropriate practitioners. Foster parents may share information necessary with school personnel in order to secure a safe and appropriate education for the child. Additionally, foster parents shall share information they may learn about the child and the child's family, and concerns that arise in the care of the child, with the caseworker and other members of the child welfare team. Recognizing that placement changes are difficult for children, foster parents shall seek all necessary information, and participate in preplacement visits whenever possible, before deciding whether to accept a child for placement.
  - 3. (1) Foster parents shall make decisions about the daily living concerns of the child, and shall be permitted to continue the practice of their own family values and routines while respecting the child's cultural heritage. All discipline shall be consistent with state laws and regulations. The children's division shall allow foster parents to help plan visitation between the child and the child's siblings or biological family. Visitations should be scheduled at a time that meets the needs of the child, the biological family members, and the foster family whenever possible. Recognizing that visitation with family members is an important right of children in foster care, foster

- parents shall be flexible and cooperative with regard to family

  visits. The children's division shall not require foster parents

  to conduct supervised visits or be present during any supervised
- 4 visits between the child and the child's siblings or biological
- 5 family.

- Foster parents shall provide care that is respectful of the child's cultural identity and needs. Recognizing that cultural competence can be learned, the children's division and their contractors shall provide foster parents with training that specifically addresses cultural needs of children, including but not limited to, information on skin and hair care, information on any specific religious or cultural practices of the child's biological family, and referrals to community resources for ongoing education and support.
  - (3) Foster parents shall recognize that the purpose of discipline is to teach and direct the behavior of the child, and ensure that it is administered in a humane and sensitive manner. Foster parents shall use discipline methods which are consistent with children's division policy.
  - 4. (1) Consistent with state laws and regulations, the children's division and its contractors shall provide, upon request by the foster parents, information about a child's progress after the child leaves foster care.
  - (2) Except in emergencies, foster parents shall be given two weeks advance notice and a written statement of the reasons before a child is removed from their care. When requesting removal of a child from their home, foster parents shall give two weeks advance notice, consistent with division policy, to the

1 child's caseworker, except in emergency situations.

- 2 (3) Recognizing the critical nature of attachment for 3 children, if a child reenters the foster care system and is not 4 placed in a relative home, the child's former foster parents 5 shall be given first consideration for placement of the child.
  - (4) If a child becomes free for adoption while in foster care, the child's foster family shall be given preferential consideration as adoptive parents consistent with section 453.070.
    - (5) If a foster child becomes free for adoption and the foster parents desire to adopt the child, they shall inform the caseworker within sixty days of the caseworker's initial query. If they do not choose to pursue adoption, foster parents shall make every effort to support and encourage the child's placement in a permanent home, including but not limited to providing information on the history and care needs of the child and accommodating transitional visitation.
    - 5. Foster parents shall be informed by the court no later than two weeks prior to all court hearings pertaining to a child in their care, and informed of their right to attend and participate, consistent with section 211.464.
    - 6. The children's division and their contractors shall provide access to a fair and impartial grievance process to address licensure, case management decisions, and delivery of service issues. Foster parents shall have timely access to the child placement agency's appeals process, and shall be free from acts of retaliation when exercising the right to appeal.
      - 7. The children's division and their contractors shall

- provide training to foster parents on the policies and procedures governing the licensure of foster homes, the provision of foster care, and the adoption process. Foster parents shall, upon request, be provided with written documentation of the policies of the children's division and their contractors. Per licensure requirements, foster parents shall comply with the policies of
- 8. For purposes of this section, "foster parent" means a resource family providing care of children in state custody.
  - 210.652. Beginning August 28, 2020, the department of social services, in conjunction with the office of administration, shall implement a computerized method to allow for the electronic exchanging of data and documents required by the Interstate Compact on the Placement of Children to place children across state lines.
  - 211.135. The court, after considering all information provided by the children's division and input from the family support team, shall order the child to appear in court only:
  - (1) If necessary to make a decision; and
  - (2) After considering:

the child placement agency.

- (a) The appropriateness of the courtroom environment for the child based on the level of trauma to the child either in the past or to be caused by the experience in the courtroom; and
- (b) The hardship to be endured by the child and current guardians in regards to the disruption in regular activities, including school and work, and the needs of any other children in the home,

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- 1 so long as the court is in compliance with all federal
  2 quidelines.
- 211.171. 1. The procedure to be followed at the hearing 3 4 shall be determined by the juvenile court judge and may be as 5 formal or informal as he or she considers desirable, consistent 6 with constitutional and statutory requirements. The judge may 7 take testimony and inquire into the habits, surroundings, conditions and tendencies of the child and the family to enable 8 9 the court to render such order or judgment as will best promote 10 the welfare of the child and carry out the objectives of this 11 chapter.
- 12 2. The hearing may, in the discretion of the court, proceed 13 in the absence of the child and may be adjourned from time to 14 time.
- 15 The current foster [parents] parent of a child, or any preadoptive parent or relative currently providing care for the 16 child, shall be provided with notice of, and an opportunity to be 17 18 heard in, any hearing to be held with respect to [the]  $\underline{a}$  child  $\underline{in}$ 19 his or her care, and a foster parent shall have standing to 20 participate in all court hearings pertaining to a child in their 21 care. If a foster parent alleges the court failed to allow the 22 foster parent to be heard orally or by submission of 23 correspondence at any hearing regarding a child in their care, 24 the foster parent may seek remedial writ relief pursuant to Missouri supreme court rules 84, 94, and 97. No docket fee shall 25 be required to be paid by the foster parent. The children's 26 27 division shall not remove a child from placement with a foster parent based solely upon the foster parent's filing of a petition 28

- for a remedial writ or while a writ is pending, unless removal is necessary to ensure the health and safety of the child.
- 4. The court shall ensure a child's foster parent has
  received full access to the child's medical, psychological, and
  psychiatric records, including prior records, from the children's
  division and its contractors under section 210.566, by inquiring
  at the first hearing at which the foster parent is present.
  - <u>5.</u> All cases of children shall be heard separately from the trial of cases against adults.

- [5.] <u>6.</u> Stenographic notes or an authorized recording of the hearing shall be required if the court so orders or, if requested by any party interested in the proceeding.
- [6.] 7. The general public shall be excluded and only such persons admitted as have a direct interest in the case or in the work of the court except in cases where the child is accused of conduct which, if committed by an adult, would be considered a class A or B felony; or for conduct which would be considered a class C felony, if the child has previously been formally adjudicated for the commission of two or more unrelated acts which would have been class A, B or C felonies, if committed by an adult.
- [7.] 8. The practice and procedure customary in proceedings in equity shall govern all proceedings in the juvenile court; except that, the court shall not grant a continuance in such proceedings absent compelling extenuating circumstances, and in such cases, the court shall make written findings on the record detailing the specific reasons for granting a continuance.
  - [8.] 9. The court shall allow the victim of any offense to

1	submit a written statement to the court. The court shall allow
2	the victim to appear before the court personally or by counsel
3	for the purpose of making a statement, unless the court finds
4	that the presence of the victim would not serve justice. The
5	statement shall relate solely to the facts of the case and any
6	personal injuries or financial loss incurred by the victim. A
7	member of the immediate family of the victim may appear
8	personally or by counsel to make a statement if the victim has
9	died or is otherwise unable to appear as a result of the offense
10	committed by the child.
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Sheila Solon

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Sandy Crawford