# FIRST REGULAR SESSION [P E R F E C T E D]

#### SENATE COMMITTEE SUBSTITUTE FOR

## SENATE BILL NO. 90

### 100TH GENERAL ASSEMBLY

Reported from the Committee on Small Business and Industry, February 14, 2019, with recommendation that the Senate Committee Substitute do pass.

Senate Committee Substitute for Senate Bill No. 90, adopted February 20, 2019.

Taken up for Perfection February 20, 2019. Bill declared Perfected and Ordered Printed, as amended.

ADRIANE D. CROUSE, Secretary.

0642S.02P

### AN ACT

To repeal sections 288.040, 288.130, 288.160, and 288.245, RSMo, and to enact in lieu thereof five new sections relating to employment security.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 288.040, 288.130, 288.160, and 288.245, RSMo, are

- 2 repealed and five new sections enacted in lieu thereof, to be known as sections
- 3 288.040, 288.130, 288.160, 288.245, and 288.247, to read as follows:
  - 288.040. 1. A claimant who is unemployed and has been determined to
- 2 be an insured worker shall be eligible for benefits for any week only if the deputy
- 3 finds that:
- 4 (1) The claimant has registered for work at and thereafter has continued
- 5 to report at an employment office in accordance with such regulations as the
- 6 division may prescribe;
- 7 (2) The claimant is able to work and is available for work. No person
- 8 shall be deemed available for work unless such person has been and is actively
- 9 and earnestly seeking work. Upon the filing of an initial or renewed claim, and
- 10 prior to the filing of each weekly claim thereafter, the deputy shall notify each
- 11 claimant of the number of work search contacts required to constitute an active
- 12 search for work. Unless the deputy directs otherwise, a claimant shall
- 13 make a minimum of three work search contacts during any week for
- 14 which he or she claims benefits. No person shall be considered not available
- 15 for work, pursuant to this subdivision, solely because he or she is a substitute

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teacher or is on jury duty. A claimant shall not be determined to be ineligible
 pursuant to this subdivision because of not actively and earnestly seeking work
 if:

- 19 (a) The claimant is participating in training approved pursuant to Section 20 236 of the Trade Act of 1974, as amended, (19 U.S.C.A. Sec. 2296, as amended);
- 21 (b) The claimant is temporarily unemployed through no fault of his or her 22 own and has a definite recall date within eight weeks of his or her first day of 23 unemployment; however, upon application of the employer responsible for the 24 claimant's unemployment, such eight-week period may be extended not to exceed 25 a total of sixteen weeks at the discretion of the director;
  - (3) The claimant has reported to an office of the division as directed by the deputy, but at least once every four weeks, except that a claimant shall be exempted from the reporting requirement of this subdivision if:
  - (a) The claimant is claiming benefits in accordance with division regulations dealing with partial or temporary total unemployment; or
  - (b) The claimant is temporarily unemployed through no fault of his or her own and has a definite recall date within eight weeks of his or her first day of unemployment; or
- 34 (c) The director of the division of employment security has determined 35 that the claimant belongs to a group or class of workers whose opportunities for 36 reemployment will not be enhanced by reporting, or is prevented from reporting 37 due to emergency conditions that limit access by the general public to an office 38 that serves the area where the claimant resides, but only during the time such 39 circumstances exist.
- Ineligibility pursuant to this subdivision shall begin on the first day of the week which the claimant was scheduled to claim and shall end on the last day of the week preceding the week during which the claimant does report to the division's office;
  - (4) Prior to the first week of a period of total or partial unemployment for which the claimant claims benefits he or she has been totally or partially unemployed for a waiting period of one week. No more than one waiting week will be required in any benefit year. During calendar year 2008 and each calendar year thereafter, the one-week waiting period shall become compensable once his or her remaining balance on the claim is equal to or less than the compensable amount for the waiting period. No week shall be counted as a week of total or partial unemployment for the purposes of this subsection unless it

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occurs within the benefit year which includes the week with respect to which the claims benefits;

- 54 (5) The claimant has made a claim for benefits within fourteen days from 55 the last day of the week being claimed. The fourteen-day period may, for good 56 cause, be extended to twenty-eight days;
  - (6) The claimant has reported to an employment office to participate in a reemployment assessment and reemployment services as directed by the deputy or designated staff of an employment office, unless the deputy determines that good cause exists for the claimant's failure to participate in such reemployment assessment and reemployment services. For purposes of this section, "reemployment services" may include, but not be limited to, the following:
    - (a) Providing an orientation to employment office services;
    - (b) Providing job search assistance; and
- 65 (c) Providing labor market statistics or analysis;
  - Ineligibility under this subdivision shall begin on the first day of the week which the claimant was scheduled to report for the reemployment assessment or reemployment services and shall end on the last day of the week preceding the week during which the claimant does report in person to the employment office for such reemployment assessment or reemployment services;
  - (7) The claimant is participating in reemployment services, such as job search assistance services, as directed by the deputy if the claimant has been determined to be likely to exhaust regular benefits and to need reemployment services pursuant to a profiling system established by the division, unless the deputy determines that:
    - (a) The individual has completed such reemployment services; or
- 77 (b) There is justifiable cause for the claimant's failure to participate in 78 such reemployment services.
- 2. A claimant shall be ineligible for waiting week credit or benefits for any week for which the deputy finds he or she is or has been suspended by his or her most recent employer for misconduct connected with his or her work. Suspensions of four weeks or more shall be treated as discharges.
- 3. (1) Benefits based on "service in employment", described in subsections
  7 and 8 of section 288.034, shall be payable in the same amount, on the same
  terms and subject to the same conditions as compensation payable on the basis
  of other service subject to this law; except that:
  - (a) With respect to service performed in an instructional, research, or

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principal administrative capacity for an educational institution, benefits shall not be paid based on such services for any week of unemployment commencing during 89 the period between two successive academic years or terms, or during a similar 90 period between two regular but not successive terms, or during a period of paid 91 92 sabbatical leave provided for in the individual's contract, to any individual if such individual performs such services in the first of such academic years (or terms) 93 and if there is a contract or a reasonable assurance that such individual will 94 perform services in any such capacity for any educational institution in the second of such academic years or terms;

- (b) With respect to services performed in any capacity (other than instructional, research, or principal administrative capacity) for an educational institution, benefits shall not be paid on the basis of such services to any individual for any week which commences during a period between two successive academic years or terms if such individual performs such services in the first of such academic years or terms and there is a contract or a reasonable assurance that such individual will perform such services in the second of such academic years or terms;
- (c) With respect to services described in paragraphs (a) and (b) of this subdivision, benefits shall not be paid on the basis of such services to any individual for any week which commences during an established and customary vacation period or holiday recess if such individual performed such services in the period immediately before such vacation period or holiday recess, and there is reasonable assurance that such individual will perform such services immediately following such vacation period or holiday recess;
- (d) With respect to services described in paragraphs (a) and (b) of this subdivision, benefits payable on the basis of services in any such capacity shall be denied as specified in paragraphs (a), (b), and (c) of this subdivision to any individual who performed such services at an educational institution while in the employ of an educational service agency, and for this purpose the term "educational service agency" means a governmental agency or governmental entity which is established and operated exclusively for the purpose of providing such services to one or more educational institutions.
- (2) If compensation is denied for any week pursuant to paragraph (b) or (d) of subdivision (1) of this subsection to any individual performing services at an educational institution in any capacity (other than instructional, research or principal administrative capacity), and such individual was not offered an

opportunity to perform such services for the second of such academic years or terms, such individual shall be entitled to a retroactive payment of the compensation for each week for which the individual filed a timely claim for compensation and for which compensation was denied solely by reason of paragraph (b) or (d) of subdivision (1) of this subsection.

- 4. (1) A claimant shall be ineligible for waiting week credit, benefits or shared work benefits for any week for which he or she is receiving or has received remuneration exceeding his or her weekly benefit amount or shared work benefit amount in the form of:
- (a) Compensation for temporary partial disability pursuant to the workers' compensation law of any state or pursuant to a similar law of the United States;
- (b) A governmental or other pension, retirement or retired pay, annuity, or other similar periodic payment which is based on the previous work of such claimant to the extent that such payment is provided from funds provided by a base period or chargeable employer pursuant to a plan maintained or contributed to by such employer; but, except for such payments made pursuant to the Social Security Act or the Railroad Retirement Act of 1974 (or the corresponding provisions of prior law), the provisions of this paragraph shall not apply if the services performed for such employer by the claimant after the beginning of the base period (or remuneration for such services) do not affect eligibility for or increase the amount of such pension, retirement or retired pay, annuity or similar payment.
- (2) If the remuneration referred to in this subsection is less than the benefits which would otherwise be due, the claimant shall be entitled to receive for such week, if otherwise eligible, benefits reduced by the amount of such remuneration, and, if such benefit is not a multiple of one dollar, such amount shall be lowered to the next multiple of one dollar.
- (3) Notwithstanding the provisions of subdivisions (1) and (2) of this subsection, if a claimant has contributed in any way to the Social Security Act or the Railroad Retirement Act of 1974, or the corresponding provisions of prior law, no part of the payments received pursuant to such federal law shall be deductible from the amount of benefits received pursuant to this chapter.
- 5. A claimant shall be ineligible for waiting week credit or benefits for any week for which or a part of which he or she has received or is seeking unemployment benefits pursuant to an unemployment insurance law of another state or the United States; provided, that if it be finally determined that the

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160 claimant is not entitled to such unemployment benefits, such ineligibility shall 161 not apply.

- 6. (1) A claimant shall be ineligible for waiting week credit or benefits for 163 any week for which the deputy finds that such claimant's total or partial 164 unemployment is due to a stoppage of work which exists because of a labor dispute in the factory, establishment or other premises in which such claimant 165is or was last employed. In the event the claimant secures other employment 166 167 from which he or she is separated during the existence of the labor dispute, the 168 claimant must have obtained bona fide employment as a permanent employee for at least the major part of each of two weeks in such subsequent employment to 169 terminate his or her ineligibility. If, in any case, separate branches of work 170 which are commonly conducted as separate businesses at separate premises are 172conducted in separate departments of the same premises, each such department shall for the purposes of this subsection be deemed to be a separate factory, 173 establishment or other premises. This subsection shall not apply if it is shown to the satisfaction of the deputy that:
- 176 (a) The claimant is not participating in or financing or directly interested in the labor dispute which caused the stoppage of work; and 177
  - (b) The claimant does not belong to a grade or class of workers of which, immediately preceding the commencement of the stoppage, there were members employed at the premises at which the stoppage occurs, any of whom are participating in or financing or directly interested in the dispute.
  - (2) "Stoppage of work" as used in this subsection means a substantial diminution of the activities, production or services at the establishment, plant, factory or premises of the employing unit. This definition shall not apply to a strike where the employees in the bargaining unit who initiated the strike are participating in the strike. Such employees shall not be eligible for waiting week credit or benefits during the period when the strike is in effect, regardless of diminution, unless the employer has been found guilty of an unfair labor practice by the National Labor Relations Board or a federal court of law for an act or actions preceding or during the strike.
  - 7. On or after January 1, 1978, benefits shall not be paid to any individual on the basis of any services, substantially all of which consist of participating in sports or athletic events or training or preparing to so participate, for any week which commences during the period between two successive sport seasons (or similar periods) if such individual performed such

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services in the first of such seasons (or similar periods) and there is a reasonable assurance that such individual will perform such services in the later of such seasons (or similar periods).

- 8. Benefits shall not be payable on the basis of services performed by an alien, unless such alien is an individual who was lawfully admitted for permanent residence at the time such services were performed, was lawfully present for purposes of performing such services, or was permanently residing in the United States under color of law at the time such services were performed (including an alien who was lawfully present in the United States as a result of the application of the provisions of Section 212(d)(5) of the Immigration and Nationality Act).
- (1) Any data or information required of individuals applying for benefits to determine whether benefits are not payable to them because of their alien status shall be uniformly required from all applicants for benefits.
- (2) In the case of an individual whose application for benefits would otherwise be approved, no determination that benefits to such individual are not payable because of such individual's alien status shall be made except upon a preponderance of the evidence.
- 9. A claimant shall be ineligible for waiting week credit or benefits for any week such claimant has an outstanding penalty which was assessed based upon an overpayment of benefits, as provided for in subsection 9 of section 288.380.
- 10. The directors of the division of employment security and the division of workforce development shall submit to the governor, the speaker of the house of representatives, and the president pro tem of the senate no later than October 15, 2006, a report outlining their recommendations for how to improve work search verification and claimant reemployment activities. The recommendations shall include, but not limited to how to best utilize "greathires.org", and how to reduce the average duration of unemployment insurance claims. Each calendar year thereafter, the directors shall submit a report containing their recommendations on these issues by December thirty-first of each year.
- 11. For purposes of this section, a claimant may satisfy reporting requirements provided under this section by reporting by internet communication or any other means deemed acceptable by the division of employment security.
  - 288.130. 1. Each employing unit shall keep true and accurate payroll and other related records, containing such information as the division may by regulation prescribe for a period of at least three calendar years after the record was made. Such records shall be open to inspection and be subject to being

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- copied by authorized representatives of the division at any reasonable time and
- as often as may be necessary. Any authorized person engaged in administering
- this law may require from any employing unit any sworn or unsworn reports,
- with respect to individuals performing services for it, which are deemed necessary
- for the effective administration of this law. 9
- 10 2. All employers [required to report W-2 copy A information on magnetic media tape to the Social Security Administration pursuant to 26 CFR Section 301.6011-2, or successor regulations, are likewise required to with fifty or 12 more workers shall report quarterly wage information due pursuant to section 13 288.090 to the division [on magnetic tape or diskette] in [a] an electronic format prescribed by the division. However, for good cause shown, the director may permit an employer with fifty or more workers to report quarterly wage information on a paper form approved by the division.
  - 3. Each employer shall post and maintain in places readily accessible to the employer's workers printed statements concerning benefit rights, claims for benefits and such other matters related to the administration of this law as the division may by regulation prescribe. Each employer shall supply to workers copies of any printed statements relating to claims for benefits when and as the division may by regulation prescribe. Such printed statements and other materials shall be supplied by the division without cost.
- 4. A deputy shall make an ex parte determination after investigation but without hearing with respect to any matter pertaining to the liability of an employing unit which does not involve a claimant. The deputy shall promptly 28 notify any interested employing units of each such determination and the reason 29 for it. The division shall grant a hearing before an appeals tribunal to any 30 employing unit appealing from any such ex parte determination provided an appeal is filed in writing within thirty days following the date of notification or 32 the mailing of such determination to the party's last known address. In the 33 absence of an appeal any such determination shall become final at the expiration 34 of a thirty-day period. The deputy may, however, at any time within a year from the date of the deputy's determination, for good cause, reconsider the determination and shall promptly notify all interested employing units of his amended determination and the reason for it.
- 38 5. The thirty-day period provided in subsection 4 of this section may, for 39 good cause, be extended.

288.160. 1. If any employer neglects or refuses to make a report as

required by this [law] chapter the division shall make an estimate based on any information in its possession or that may come into its possession of the amount of wages paid by such employer for the period in respect to which the employer failed to make the report, and upon the basis of such estimated amount compute and assess the contributions and interest payable by such employer, adding to such sum a penalty as set forth in subsection 2 of this section. Promptly thereafter, the division shall give to such employer written notice of such estimated contributions, interest and penalties as so assessed, the notice to be served [personally or] by [registered] certified mail, directed to the last known [principal place of business] address of such employer [in this state or in any state in the event the employer has none in this state].

- 2. If any employer neglects or refuses to file any required report by the last day of the month following the due date there shall be imposed a penalty, equal to the greater of one hundred dollars or ten percent of the contributions required to be shown on the report, for each month or fraction thereof during which such failure continues, provided, however, that the penalty shall not exceed the greater of two hundred dollars or twenty percent of the contributions in the aggregate.
- 3. In any case in which any contributions, interest or penalties imposed by this [law] chapter are not paid when due, it shall be the duty of the division, when the amount of contributions, interest or penalties is determined, either by the report of the employer or by such investigation as the division may make, to assess the contributions, interest and penalties so determined against such employer and to certify the amount of such contributions, interest and penalties and give such employer written notice, served [personally or] by [registered] certified mail, directed to the last known address of such employer [in this state or in any state, in the event the employer has none in this state].
  - 4. If fraud or evasion on the part of any employer is discovered by the division, the division shall determine the amount by which the state has been defrauded, shall add to the amount so determined a penalty equal to twenty-five percent thereof, and shall assess the same against the employer. The amount so assessed shall be immediately due and payable; provided, however, that the division shall promptly thereafter give to such employer written notice of such assessment.
- 5. Any employer against whom an assessment is made pursuant to the provisions of subsections 1, 2, 3 and 4 of this section may petition for

38 reassessment. The petition for such reassessment shall be filed with the division 39 during the thirty-day period following the [day of service or] mailing of the notice 40 of such assessment. In the absence of the filing of such a petition for

- 41 reassessment the assessment shall become final upon the expiration of such a
- 42 thirty-day period. Each such petition for reassessment shall set forth specifically 43 and in detail the grounds upon which it is claimed the assessment is erroneous.
- 44 6. (1) In any case in which any contributions, interest or penalties
- 45 imposed by [law] this chapter are not paid when due, the notice of the
- 46 assessment of such contributions, interest and penalties shall be served upon or
- 47 mailed to the employer within three years of the date upon which the payment
- 48 of the contributions was due except that in any case of fraud or misrepresentation
- 49 on the part of the employer, the notice of the assessment of the contributions,
- 50 interest and penalties may be served [upon or mailed] by mail to the last
- 51 **known address of such** employer at any time.
- 52 (2) The giving of the notice of the making of the assessment shall toll any 53 statute of limitations on the collection of any contributions, interest and penalties
- 54 assessed.
- 55 (3) In the event any employer is entitled to the advantage of the Soldiers'
- 56 and Sailors' Civil Relief Act of 1940, or any amendment thereto, prior to the date
- 57 any assessment becomes final, such employer shall be permitted to file a petition
- 58 for reassessment at any time within ninety days following such employer's
- 59 discharge from the armed services.
- 60 (4) The certificate of assessment which, pursuant to the provisions of
- 61 section 288.170, may be filed with the clerk of the circuit court shall, upon such
- 62 filing, thereafter be treated in all respects as a final judgment of the circuit court
- 63 against the employer and the general statute of limitations applying to other
- 64 judgments of courts of record shall apply.
  - 288.245. The records of the division shall constitute prima facie evidence
- 2 of the date of mailing or the date of electronic transmission of any notice,
- 3 determination or other paper mailed or electronically transmitted under this
- 4 chapter.
- 288.247. 1. Except as otherwise required by law, any notice,
- 2 determination, decision, or other paper required to be mailed by the
- 3 division to an employing unit or claimant under this chapter may be
- 4 transmitted solely by electronic means to any employing unit or
- 5 claimant, unless an alternative method of transmittal is requested by

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the employing unit or claimant. The date the division transmits such notice, determination, decision, or other paper shall be the date of mailing or notification.

- 2. Any protest, notice of appeal, or other paper required to be filed with the division under this chapter may be filed by electronic means to the website specified by the division. The date and time of receipt shall be determined by the division's computer system.
- 13 3. Any function required to be performed by a representative of the division under this chapter may be performed by the computer or 14 other automated means programmed and tested by a representative of 15 the division, office of administration, or a vendor retained to perform 16 such programming under the direction of the division or office of 17 administration. However, any issue raised by an employer in a timely 18 protest and any issue of fraud under section 288.380 shall be decided 19 by a deputy of the division after investigation. Further, any appeal to a determination issued by the division or deputy shall be decided by an order or decision of an appeals referee after an opportunity for a fair hearing as provided in section 288.190. 23



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