FIRST REGULAR SESSION

SENATE BILL NO. 377

100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RIDDLE.

Read 1st time February 12, 2019, and ordered printed.

1946S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To amend chapter 393, RSMo, by adding thereto four new sections relating to water and wastewater infrastructure.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 393, RSMo, is amended by adding thereto four new

- 2 sections, to be known as sections 393.1500, 393.1502, 393.1504, and 393.1506, to
- 3 read as follows:

393.1500. Sections 393.1500 to 393.1506 shall be known and may

- 2 be cited as the "Missouri Water and Wastewater Infrastructure
- 3 Resilience Act".

393.1502. As used in sections 393.1500 to 393.1506, the following

- 2 terms shall mean:
- 3 (1) "Appropriate pretax revenues", the revenues necessary to 4 produce net operating income equal to:
- 5 (a) The water or sewer corporation's pretax weighted cost of
- 6 capital multiplied by the net original cost of eligible infrastructure
- 7 system projects, including recognition of accumulated deferred income
- 8 taxes and accumulated depreciation associated with eligible
- 9 infrastructure system projects which are included in a currently
- 10 effective infrastructure resilience rate adjustment implemented under
- 11 sections 393.1504 and 393.1506:
- 12 (b) The state, federal, and local income or excise taxes applicable
- 13 to the revenues;
- 14 (c) The depreciation expense applicable to the eligible
- 15 infrastructure system project; or
- 16 (d) The property taxes applicable to the eligible infrastructure
- 17 that will be due within twelve months of the filing of a request to

18 implement an infrastructure resilience rate adjustment under sections

19 **393.1504** and **393.1506**;

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- (2) "Commission", the Missouri public service commission;
- 21 (3) "Eligible infrastructure system projects", water or sewer 22 utility plant projects that:
- (a) Replace, reinforce, strengthen, or improve reliability or resilience of the existing infrastructure including, but not limited to, water transmission and distribution mains, valves, hydrants, service lines, pumps, sewer collecting lines and associated pumping and transmission facilities, water treatment plant facilities, wells and storage facilities, and sewer treatment facilities;
 - (b) Are in service, used, and useful;
- 30 (c) Do not increase revenues by directly connecting the eligible 31 infrastructure system project to new customers; and
- 32 (d) The costs of which were not included in the water or sewer 33 corporation's base rates in its most recent general rate case;
- 34 (4) "Infrastructure resilience rate adjustment" or "IRRA", a 35 separate line item rate on a customer's water system projects 36 implemented under sections 393.1500 to 393.1506;
- 37 (5) "IRRA revenues", revenues produced through implementation 38 of an IRRA under sections 393.1500 to 393.1506, exclusive of revenues 39 from all other rates and charges;
- 40 (6) "Sewer corporation", the same as defined in section 386.020;
- 41 (7) "Water corporation", the same as defined in section 386.020.

2 chapter 386 to the contrary, a water or sewer corporation providing
3 water or sewer service anywhere within the state may file a petition
4 and proposed rate schedules with the commission to establish or
5 change an IRRA that will provide for the recovery of the appropriate
6 pretax revenues associated with the eligible infrastructure system
7 projects, provided that the IRRA, on an annualized basis, must produce
8 IRRA revenues of at least one million dollars. In addition, the IRRA,
9 individually or when combined with a currently effective ISRS under
10 subsection 1 of section 393.1003, shall not produce revenues in excess
11 of fifteen percent of the water or sewer corporation's base revenue
12 requirement approved by the commission in the water or sewer
13 corporation's most recent general rate proceeding. The IRRA and any

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future changes thereto shall be calculated and implemented in accordance with the provisions of sections 393.1502 and 393.1506. IRRA 16 revenues shall be subject to refund based upon a finding and order of the commission, to the extent provided in subsections 5 and 8 of section 393.1506. 18

- 19 2. The commission shall not approve an IRRA for a water or sewer corporation that has not had a general rate proceeding decided 20 or dismissed by issuance of a commission order in the three years 2122before the filing of a petition under this section, unless the water or sewer corporation has filed for or is the subject of a new general rate 23 proceeding. 24
- 25 3. In no event shall a water or sewer corporation collect an IRRA for a period exceeding three years unless the water or sewer 26 corporation has filed for or is the subject of a new general rate 27 proceeding, provided that the IRRA may be collected until the effective date of new rate schedules established under a new general rate 30 proceeding or until the subject general rate proceeding is otherwise decided or dismissed by issuance of a commission order without new 31 rates being established. 32
- 393.1506. 1. (1) At the time that a water or sewer corporation files a petition under section 393.1504, it shall submit proposed IRRA rate schedules and supporting documentation regarding the calculation of the proposed IRRA with the petition and shall serve the office of the public counsel with a copy of its petition, its proposed IRRA rate 6 schedules, and the supporting documentation.
- 7 (2) Upon the filing of a petition and any associated IRRA rate schedules seeking to establish or change an IRRA, the commission shall publish notice of the filing.
- 10 2. (1) When a petition, along with any associated proposed rate schedules, is filed under section 393.1504 and this section, the commission shall conduct an examination of the proposed IRRA. 12

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13 (2) The commission may examine the schedules and documentation submitted by the water or sewer corporation to confirm 14 that the underlying costs are in accordance with the provisions of section 393.1504 and this section and that such costs are properly 16 calculated. The commission may also create a report regarding its 17 examination no later than sixty days after the petition is filed. No

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other revenue requirement or ratemaking issues shall be examined in consideration of the petition or associated proposed IRRA rate schedules filed under the provisions of sections 393.1500 to 393.1506.

- 22 (3) The commission may hold a hearing on the petition and any 23 associated IRRA rate schedules and shall issue an order with an 24 effective date no later than one hundred twenty days after the petition 25 is filed.
 - (4) If the commission finds that a petition complies with the requirements of section 393.1504 and this section, the commission shall enter an order authorizing the water or sewer corporation to implement an IRRA that is sufficient to recover appropriate pretax revenues, as determined by the commission under section 393.1504 and this section.
- 32 3. A water or sewer corporation may petition for a change in its IRRA under this section no more than twice in a twelve-month period.
- 4. In determining the appropriate pretax revenues, the commission shall consider only the following:
- 36 (1) The current state, federal, and local income or excise tax 37 rates;
- 38 (2) The water or sewer corporation's actual regulatory capital 39 structure as determined during the most recent general rate 40 proceeding of the water or sewer corporation;
- 41 (3) The actual cost rates for the water or sewer corporation's 42 debt and preferred stock as determined during the most recent general 43 rate proceeding of the water or sewer corporation;
- 44 (4) The water or sewer corporation's cost of common equity as 45 determined during the most recent general rate proceeding of the 46 water or sewer corporation;
 - (5) The current property tax rate or rates applicable to the eligible infrastructure system projects; and
- 49 (6) The current depreciation rates applicable to the eligible 50 infrastructure system projects.
- In the event information considered under subdivisions (2), (3), and (4) of this subsection is unavailable and the commission is not provided with such information on an agreed-upon basis, the commission shall utilize the last authorized overall pretax weighted average cost of capital for an IRRA or the last authorized overall pretax weighted

56 average cost of capital in a general rate proceeding of the water or 57 sewer corporation.

- 5. (1) An IRRA shall be calculated based upon the amount of infrastructure system project costs that are eligible for recovery during the period in which the IRRA will be in effect and upon the applicable customer class billing determinants utilized in designing the water or sewer corporation's customer rates in its most recent general rate proceeding and allocated in a manner consistent with the rate design methodology utilized to develop the water or sewer corporation's rates resulting from its most recent general rate proceeding.
- (2) At the end of each calendar year that an IRRA is in effect, the water or sewer corporation shall reconcile the differences between the revenues resulting from an IRRA and the appropriate pretax revenues as found by the commission for that period and shall submit the reconciliation and a proposed IRRA to the commission for approval to recover or credit the difference, as appropriate, through an IRRA.
- 6. (1) A water or sewer corporation that has implemented an IRRA under the provisions of section 393.1504 and this section shall file revised IRRA schedules to reset the IRRA to zero when new base rates and charges become effective for the water or sewer corporation following a commission order establishing customer rates in a general rate proceeding that incorporates in the utility's base rates, subject to subsections 8 and 9 of this section, eligible costs previously reflected in an IRRA.
- (2) Upon the inclusion in a water or sewer corporation's base rates of eligible costs previously reelected in an IRRA, subject to subsections 8 and 9 of this section, the water or sewer corporation shall immediately thereafter reconcile any previously unreconciled IRRA revenues as necessary to ensure that revenues resulting from the IRRA match as closely as possible the appropriate pretax revenues as found by the commission for that period.
- 7. A water or sewer corporation's filing of a petition to establish or change an IRRA under the provisions of section 393.1504 and this section shall not be considered a request for a general increase in the water or sewer corporation's base rates and charges.
- 91 8. Nothing contained in section 393.1504 and this section shall be 92 construed to impair the authority of the commission to review the

93 prudence or eligibility of specific projects included in the proposed 94 IRRA, including the authority to approve, modify, or reject project 95 costs based on prudence and eligibility requirements.

9. The commission shall have authority to promulgate rules for the implementation of sections 393.1500 to 393.1506, but only to the extent such rules are consistent with and do not delay the implementation of the provisions of sections 393.1500 to 393.1506. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2019, shall be invalid and void.



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