FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 29

100TH GENERAL ASSEMBLY

Reported from the Committee on Appropriations, March 14, 2019, with recommendation that the Senate Committee Substitute do pass.

0680S.06C ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 190.839, 198.439, 208.431, 208.432, 208.433, 208.434, 208.435, 208.436, 208.437, 208.453, 208.480, 338.550, and 633.401, RSMo, and to enact in lieu thereof fourteen new sections relating to reimbursement allowance assessments.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 190.839, 198.439, 208.431, 208.432, 208.433, 208.434,

- 2 208.435, 208.436, 208.437, 208.453, 208.480, 338.550, and 633.401, RSMo, are
- 3 repealed and fourteen new sections enacted in lieu thereof, to be known as
- 4 sections 190.839, 198.439, 208.431, 208.432, 208.433, 208.434, 208.435, 208.436,
- 5 208.437, 208.438, 208.453, 208.480, 338.550, and 633.401, to read as follows: 190.839. Sections 190.800 to 190.839 shall expire on September 30, [2019]
- 2 **2021**.
- 198.439. Sections 198.401 to 198.436 shall expire on September 30, [2019]
- 2 **2021**.
 - 208.431. 1. For purposes of sections 208.431 to [208.437] **208.438**, the
- 2 following terms mean:
- 3 (1) "Engaging in the business of providing health benefit services",
- 4 accepting payment for health benefit services;
- 5 (2) "[Medicaid] Managed care organization", a health [benefit plan, as
- 6 defined in section 376.1350, with maintenance organization, as defined in
- 7 section 354.400, including health maintenance organizations operating
- 8 pursuant to a contract under 42 U.S.C. Section 1396b(m) to provide benefits to
- 9 [Missouri MC+] MO HealthNet managed care program eligibility groups.

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2. Beginning July 1, [2005] 2020, each [Medicaid] managed care organization in this state shall, in addition to all other fees and taxes now required or paid, pay a [Medicaid] managed care organization reimbursement allowance for the privilege of engaging in the business of providing health benefit services in this state. The managed care organization reimbursement allowance shall not apply to an organization that is exempt from assessment under federal law under 42 CFR 422.404 or 5 U.S.C. Section 8909(f)(1).

3. Each [Medicaid] managed care organization's reimbursement allowance shall be based on a formula set forth in rules, including emergency rules if necessary, promulgated by the department of social services. No [Medicaid] managed care organization reimbursement allowance shall be collected by the department of social services if the federal Center for Medicare and Medicaid Services determines that such reimbursement allowance is not authorized under Title XIX of the Social Security Act. If such determination is made by the federal Center for Medicare and Medicaid Services, any [Medicaid] managed care organization reimbursement allowance collected prior to such determination shall be immediately returned to the [Medicaid] managed care organizations which have paid such allowance.

208.432. Each [Medicaid] managed care organization shall keep such records as may be necessary to determine the amount of its reimbursement allowance. Every [Medicaid] managed care organization shall submit to the department of social services a statement that accurately reflects such information as is necessary to determine that [Medicaid] managed care organization's reimbursement allowance.

208.433. 1. The director of the department of social services shall make 2 a determination as to the amount of [Medicaid] managed care organization's 3 reimbursement allowance due from each [Medicaid] managed care organization.

- 2. The director of the department of social services shall notify each [Medicaid] managed care organization of the annual amount of its reimbursement allowance. Such amount may be paid in monthly increments over the balance of the reimbursement allowance period.
- 3. The department of social services shall recognize the cost of the managed care organization reimbursement allowance as a cost in calculating actuarially sound reimbursement rates. The department of social services may offset the managed care organization reimbursement

allowance owed by the [Medicaid] managed care organization against any payment due that managed care organization only if the managed care organization requests such an offset. The amounts to be offset shall result, so far as practicable, in withholding from the managed care organization an amount substantially equivalent to the reimbursement allowance owed by the managed care organization. The office of administration and state treasurer may make any fund transfers necessary to execute the offset.

208.434. 1. Each [Medicaid] managed care organization reimbursement allowance determination shall be final after receipt of written notice from the department of social services, unless the [Medicaid] managed care organization files a protest with the director of the department of social services setting forth the grounds on which the protest is based, within thirty days from the date of receipt of written notice from the department of social services to the managed care organization.

- 8 2. If a timely protest is filed, the director of the department of social services shall reconsider the determination and, if the [Medicaid] managed care 10 organization has so requested, the director or the director's designee shall grant the managed care organization a hearing to be held within forty-five days after 11 12 the protest is filed, unless extended by agreement between the managed care organization and the director. The director shall issue a final decision within 13 forty-five days of the completion of the hearing. After reconsideration of the 14 reimbursement allowance determination and a final decision by the director of the 15 16 department of social services, a managed care organization's appeal of the 17 director's final decision shall be to the administrative hearing commission in accordance with sections 208.156 and 621.055. 18
- 208.435. 1. The department of social services shall promulgate rules, including emergency rules if necessary, to implement the provisions of sections 208.431 to [208.437] **208.438**, including but not limited to:
- 4 (1) The form and content of any documents required to be filed under sections 208.431 to [208.437] **208.438**;
- 6 (2) The dates for the filing of documents by [Medicaid] managed care 7 organizations and for notification by the department to each [Medicaid] managed 8 care organization of the annual amount of its reimbursement allowance; and
- 9 (3) The formula for determining the amount of each managed care 10 organization's reimbursement allowance.
- 11 2. Any rule or portion of a rule, as that term is defined in section 536.010,

12 that is created under the authority delegated in sections 208.431 to [208.437]

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- 13 **208.438** shall become effective only if it complies with and is subject to all of the
- 14 provisions of chapter 536 and, if applicable, section 536.028. Sections 208.431 to
- 15 [208.437] **208.438** and chapter 536 are nonseverable and if any of the powers
- 16 vested with the general assembly pursuant to chapter 536 to review, to delay the
- 17 effective date, or to disapprove and annul a rule are subsequently held
- 18 unconstitutional, then the grant of rulemaking authority and any rule proposed
- 19 or adopted after May 13, 2005, shall be invalid and void.
 - 208.436. 1. (1) The [Medicaid] managed care organization
 - 2 reimbursement allowance owed or, if an offset has been requested, the balance,
- 3 if any, after such offset, shall be remitted by the managed care organization to
- 4 the department of social services. The remittance shall be made payable to the
- 5 director of the department of revenue.
- 6 (2) The amount remitted shall be deposited in the state treasury to the
- 7 credit of the "[Medicaid] Managed Care Organization Reimbursement Allowance
- 8 Fund", which is hereby created for the sole purposes of providing payment to
- 9 [Medicaid] managed care organizations. All investment earnings of the managed
- 10 care organization reimbursement allowance fund shall be credited to the
- 11 [Medicaid] managed care organization reimbursement allowance fund.
- 12 (3) The unexpended balance in the [Medicaid] managed care organization
- 13 reimbursement allowance fund at the end of the biennium is exempt from the
- 14 provisions of section 33.080. The unexpended balance shall not revert to the
- 15 general revenue fund, but shall accumulate in the [Medicaid] managed care
- 16 organization reimbursement allowance fund from year to year.
- 17 (4) The state treasurer shall maintain records that show the amount of
- 18 money in the [Medicaid] managed care organization reimbursement allowance
- 19 fund at any time and the amount of any investment earnings on that
- 20 amount. The department of social services shall disclose such information to any
- 21 interested party upon written request.
- 22 2. An offset as authorized by this section or a payment to the [Medicaid]
- 23 managed care organization reimbursement allowance fund shall be accepted as
- 24 payment of the [Medicaid] managed care organization's obligation imposed by
- 25 section 208.431.
 - 208.437. 1. A [Medicaid] managed care organization reimbursement
 - 2 allowance period as provided in sections 208.431 to [208.437] 208.438 shall be
 - 3 from the first day of July to the thirtieth day of June. The department shall

4 notify each [Medicaid] managed care organization with a balance due on the 5 thirtieth day of June of each year the amount of such balance due. If any 6 managed care organization fails to pay its managed care organization

reimbursement allowance within thirty days of such notice, the reimbursement

- allowance shall be delinquent. The reimbursement allowance may remain unpaid
- 9 during an appeal.

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- 2. Except as otherwise provided in this section, if any reimbursement 10 allowance imposed under the provisions of sections 208.431 to [208.437] 208.438 11 is unpaid and delinquent, the department of social services may compel the 1213 payment of such reimbursement allowance in the circuit court having jurisdiction 14 in the county where the main offices of the [Medicaid] managed care organization 15 are located. In addition, the director of the department of social services or the 16 director's designee may cancel or refuse to issue, extend or reinstate a [Medicaid] contract agreement to any [Medicaid] managed care organization which fails to 17 18 pay such delinquent reimbursement allowance required by sections 208.431 to [208.437] **208.438** unless under appeal. 19
- 20 3. Except as otherwise provided in this section, failure to pay a delinquent reimbursement allowance imposed under sections 208.431 to [208.437] 208.438 2122 shall be grounds for denial, suspension or revocation of a license granted by the 23 department of insurance, financial institutions and professional registration. The director of the department of insurance, financial institutions and professional 24 registration may deny, suspend or revoke the license of a [Medicaid] managed 2526 care organization [with a contract under 42 U.S.C. Section 1396b(m)] which fails 27to pay a managed care organization's delinquent reimbursement allowance unless 28 under appeal.
- 4. Nothing in sections 208.431 to [208.437] **208.438** shall be deemed to effect or in any way limit the tax-exempt or nonprofit status of any [Medicaid] managed care organization [with a contract under 42 U.S.C. Section 1396b(m) granted by state law].
 - 5. Sections 208.431 to 208.437 shall expire on September 30, [2019] 2021.

208.438. The managed care organization reimbursement allowance under sections 208.431 to 208.437 may be imposed on the basis of revenue or enrollment and may impose differential rates on Medicaid and commercial businesses; provided that the rate applied to commercial businesses that do not provide Medicaid services shall not exceed one dollar and eighty cents per member per month.

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208.453. 1. Every hospital as defined by section 197.020, except any hospital operated by the department of health and senior services, shall, in addition to all other fees and taxes now required or paid, pay a federal reimbursement allowance for the privilege of engaging in the business of providing inpatient health care in this state. For the purpose of this section, the phrase "engaging in the business of providing inpatient health care in this state" shall mean accepting payment for inpatient services rendered. The federal reimbursement allowance to be paid by a hospital which has an unsponsored care ratio that exceeds sixty-five percent or hospitals owned or operated by the board 9 10 of curators, as defined in chapter 172, may be eliminated by the director of the 11 department of social services. The unsponsored care ratio shall be calculated by 12 the department of social services.

- 2. Essential safety net hospitals shall be determined as follows:
- (1) An acute care hospital that is allowed to transfer intergovernmental funds for federal matching purposes, operates in a city of more than four hundred thousand inhabitants, has a low income 16 utilization rate of more then twenty-five percent and a Medicaid 18 inpatient utilization rate greater than one standard deviation from the mean, and provides medical education training in conjunction with a 19 medical school at a state higher education institution operated by the Curators of the University of Missouri, as defined in section 172.020;
 - (2) A hospital owned or operated by the Curators of the University of Missouri; or
- 24 (3) A public hospital operated by the department of mental health primarily for the care and treatment of mental disorders. 25
- 3. Those hospitals which meet the criteria established in 26 subdivisions (1), (2), or (3) of subsection 2 of this section shall be 27 28 deemed essential safety net hospitals.

208.480. Notwithstanding the provisions of section 208.471 to the contrary, sections 208.453 to 208.480 shall expire on September 30, [2019] 2021.

338.550. 1. The pharmacy tax required by sections 338.500 to 338.550 2 shall expire ninety days after any one or more of the following conditions are met:

- 3 (1) The aggregate dispensing fee as appropriated by the general assembly paid to pharmacists per prescription is less than the fiscal year 2003 dispensing fees reimbursement amount; or 5
- 6 (2) The formula used to calculate the reimbursement as appropriated by

7 the general assembly for products dispensed by pharmacies is changed resulting

- 8 in lower reimbursement to the pharmacist in the aggregate than provided in
- 9 fiscal year 2003; or
- 10 (3) September 30, [2019] **2021**.
- 11 The director of the department of social services shall notify the revisor of
- 12 statutes of the expiration date as provided in this subsection. The provisions of
- 13 sections 338.500 to 338.550 shall not apply to pharmacies domiciled or
- 14 headquartered outside this state which are engaged in prescription drug sales
- 15 that are delivered directly to patients within this state via common carrier, mail
- 16 or a carrier service.
- 2. Sections 338.500 to 338.550 shall expire on September 30, [2019] **2021**. 633.401. 1. For purposes of this section, the following terms mean:
- 2 (1) "Engaging in the business of providing health benefit services", 3 accepting payment for health benefit services;
- 4 (2) "Intermediate care facility for the intellectually disabled", a private or
- 5 department of mental health facility which admits persons who are intellectually
- 6 disabled or developmentally disabled for residential habilitation and other
- 7 services pursuant to chapter 630. Such term shall include habilitation centers
- 8 and private or public intermediate care facilities for the intellectually disabled
- 9 that have been certified to meet the conditions of participation under 42 CFR,
- 10 Section 483, Subpart I;
- 11 (3) "Net operating revenues from providing services of intermediate care
- 12 facilities for the intellectually disabled" shall include, without limitation, all
- 13 moneys received on account of such services pursuant to rates of reimbursement
- 14 established and paid by the department of social services, but shall not include
- 15 charitable contributions, grants, donations, bequests and income from nonservice
- 16 related fund-raising activities and government deficit financing, contractual
- 17 allowance, discounts or bad debt;
- 18 (4) "Services of intermediate care facilities for the intellectually disabled"
- 19 has the same meaning as the term services of intermediate care facilities for the
- 20 mentally retarded, as used in Title 42 United States Code, Section
- 21 1396b(w)(7)(A)(iv), as amended, and as such qualifies as a class of health care
- 22 services recognized in federal Public Law 102-234, the Medicaid Voluntary
- 23 Contribution and Provider Specific Tax Amendments of 1991.
- 2. Beginning July 1, 2008, each provider of services of intermediate care
- 25 facilities for the intellectually disabled shall, in addition to all other fees and

taxes now required or paid, pay assessments on their net operating revenues for the privilege of engaging in the business of providing services of the intermediate care facilities for the intellectually disabled or developmentally disabled in this state.

- 3. Each facility's assessment shall be based on a formula set forth in rules 31 and regulations promulgated by the department of mental health.
 - 4. For purposes of determining rates of payment under the medical assistance program for providers of services of intermediate care facilities for the intellectually disabled, the assessment imposed pursuant to this section on net operating revenues shall be a reimbursable cost to be reflected as timely as practicable in rates of payment applicable within the assessment period, contingent, for payments by governmental agencies, on all federal approvals necessary by federal law and regulation for federal financial participation in payments made for beneficiaries eligible for medical assistance under Title XIX of the federal Social Security Act.
 - 5. Assessments shall be submitted by or on behalf of each provider of services of intermediate care facilities for the intellectually disabled on a monthly basis to the director of the department of mental health or his or her designee and shall be made payable to the director of the department of revenue.
 - 6. In the alternative, a provider may direct that the director of the department of social services offset, from the amount of any payment to be made by the state to the provider, the amount of the assessment payment owed for any month.
 - 7. Assessment payments shall be deposited in the state treasury to the credit of the "Intermediate Care Facility Intellectually Disabled Reimbursement Allowance Fund", which is hereby created in the state treasury. All investment earnings of this fund shall be credited to the fund. Notwithstanding the provisions of section 33.080 to the contrary, any unexpended balance in the intermediate care facility intellectually disabled reimbursement allowance fund at the end of the biennium shall not revert to the general revenue fund but shall accumulate from year to year. The state treasurer shall maintain records that show the amount of money in the fund at any time and the amount of any investment earnings on that amount.
 - 8. Each provider of services of intermediate care facilities for the intellectually disabled shall keep such records as may be necessary to determine the amount of the assessment for which it is liable under this section. On or

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before the forty-fifth day after the end of each month commencing July 1, 2008, each provider of services of intermediate care facilities for the intellectually disabled shall submit to the department of social services a report on a cash basis that reflects such information as is necessary to determine the amount of the assessment payable for that month.

- 9. Every provider of services of intermediate care facilities for the intellectually disabled shall submit a certified annual report of net operating revenues from the furnishing of services of intermediate care facilities for the intellectually disabled. The reports shall be in such form as may be prescribed by rule by the director of the department of mental health. Final payments of the assessment for each year shall be due for all providers of services of intermediate care facilities for the intellectually disabled upon the due date for submission of the certified annual report.
- 10. The director of the department of mental health shall prescribe by rule the form and content of any document required to be filed pursuant to the provisions of this section.
- 11. Upon receipt of notification from the director of the department of mental health of a provider's delinquency in paying assessments required under this section, the director of the department of social services shall withhold, and shall remit to the director of the department of revenue, an assessment amount estimated by the director of the department of mental health from any payment to be made by the state to the provider.
- 84 12. In the event a provider objects to the estimate described in subsection 11 of this section, or any other decision of the department of mental health 85 86 related to this section, the provider of services may request a hearing. If a hearing is requested, the director of the department of mental health shall 87 provide the provider of services an opportunity to be heard and to present 88 evidence bearing on the amount due for an assessment or other issue related to 89 this section within thirty days after collection of an amount due or receipt of a 90 request for a hearing, whichever is later. The director shall issue a final decision 91 within forty-five days of the completion of the hearing. After reconsideration of 92 93 the assessment determination and a final decision by the director of the 94 department of mental health, an intermediate care facility for the intellectually 95 disabled provider's appeal of the director's final decision shall be to the 96 administrative hearing commission in accordance with sections 208.156 and 97 621.055.

13. Notwithstanding any other provision of law to the contrary, appeals regarding this assessment shall be to the circuit court of Cole County or the circuit court in the county in which the facility is located. The circuit court shall hear the matter as the court of original jurisdiction.

- 102 14. Nothing in this section shall be deemed to affect or in any way limit 103 the tax-exempt or nonprofit status of any intermediate care facility for the 104 intellectually disabled granted by state law.
- 105 15. The director of the department of mental health shall promulgate rules and regulations to implement this section. Any rule or portion of a rule, as 106 that term is defined in section 536.010, that is created under the authority 107 delegated in this section shall become effective only if it complies with and is 108 109 subject to all of the provisions of chapter 536 and, if applicable, section 110 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the 111 112 effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed 113 114 or adopted after August 28, 2008, shall be invalid and void.
- 115 16. The provisions of this section shall expire on September 30, [2019] 116 **2021**.

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