FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 189

100TH GENERAL ASSEMBLY

Reported from the Committee on Local Government and Elections, April 4, 2019, with recommendation that the Senate Committee Substitute do pass.

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ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 32.310, 144.605, and 144.757, RSMo, and to enact in lieu thereof five new sections relating to use taxes.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 32.310, 144.605, and 144.757, RSMo, are repealed and

- 2 five new sections enacted in lieu thereof, to be known as sections 32.310, 144.605,
- 3 144.637, 144.752, and 144.757, to read as follows:
 - 32.310. 1. The department of revenue shall create and maintain a
- 2 mapping feature on its official public website that displays sales and use tax
- 3 information of political subdivisions of this state that have taxing authority,
- 4 including the current tax rate for each sales and use tax imposed and
- 5 collected. Such display shall have the option to showcase the borders and
- 6 jurisdiction of the following political subdivisions on a map of the state to the
- 7 extent that such political subdivisions collect sales **and use** tax:
- 8 (1) Ambulance districts;
- 9 (2) Community improvement districts;
- 10 (3) Fire protection districts:
- 11 (4) Levee districts;
- 12 (5) Library districts;
- 13 (6) Neighborhood improvement districts;
- 14 (7) Port authority districts;
- 15 (8) Tax increment financing districts;
- 16 (9) Transportation development districts;
- 17 (10) School districts; or

- 18 (11) Any other political subdivision that imposes a sales **or use** tax 19 within its borders and jurisdiction.
- 20 2. The mapping feature shall also have the option to superimpose state 21 house of representative districts and state senate districts over the political 22 subdivisions.
- 3. A political subdivision collecting sales **or use** tax listed in subsection 1 of this section shall provide to the department of revenue mapping and 25 geographic data pertaining to the political subdivision's borders and 26 jurisdictions. The political subdivision shall certify the accuracy of the data by affidavit and shall provide the data in a format specified by the department of revenue. Such data shall be sent to the department of revenue by April 1, 2019, and shall be updated and sent to the department if a change in the political subdivision's borders or jurisdiction occurs thereafter.
- 4. The department of revenue may contract with another entity to build and maintain the mapping feature.
- 5. By July 1, 2019, the department shall implement the mapping feature using the data provided to it under subsection 3 of this section.

144.605. The following words and phrases as used in sections 144.600 to 2 144.745 mean and include:

- 3 (1) "Calendar quarter", the period of three consecutive calendar months 4 ending on March thirty-first, June thirtieth, September thirtieth or December 5 thirty-first;
- 6 (2) "Engages in business activities within this state" includes:
- 7 (a) Maintaining or having a franchisee or licensee operating under the 8 seller's trade name in this state if the franchisee or licensee is required to collect 9 sales tax pursuant to sections 144.010 to 144.525;
- 10 (b) Soliciting sales or taking orders by sales agents or traveling 11 representatives;
- 12 (c) A vendor is presumed to engage in business activities within this state 13 if any person, other than a common carrier acting in its capacity as such, that has 14 substantial nexus with this state:
- a. Sells a similar line of products as the vendor and does so under the same or a similar business name;
- b. Maintains an office, distribution facility, warehouse, or storage place, or similar place of business in the state to facilitate the delivery of property or services sold by the vendor to the vendor's customers;

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20 c. Delivers, installs, assembles, or performs maintenance services for the 21 vendor's customers within the state;

- d. Facilitates the vendor's delivery of property to customers in the state by allowing the vendor's customers to pick up property sold by the vendor at an office, distribution facility, warehouse, storage place, or similar place of business maintained by the person in the state; or
- e. Conducts any other activities in the state that are significantly associated with the vendor's ability to establish and maintain a market in the state for the sales;
- (d) The presumption in paragraph (c) of this subdivision may be rebutted by demonstrating that the person's activities in the state are not significantly associated with the vendor's ability to establish or maintain a market in this state for the vendor's sales;
- (e) Notwithstanding paragraph (c) of this subdivision, a vendor shall be presumed to engage in business activities within this state if the vendor enters into an agreement with one or more residents of this state under which the resident, for a commission or other consideration, directly or indirectly refers potential customers, whether by a link on an internet website, an in-person oral presentation, telemarketing, or otherwise, to the vendor, if the cumulative gross receipts from sales by the vendor to customers in the state who are referred to the vendor by all residents with this type of an agreement with the vendor is in excess of ten thousand dollars during the preceding twelve months;
- (f) The presumption in paragraph (e) of this subdivision may be rebutted by submitting proof that the residents with whom the vendor has an agreement did not engage in any activity within the state that was significantly associated with the vendor's ability to establish or maintain the vendor's market in the state during the preceding twelve months. Such proof may consist of sworn written statements from all of the residents with whom the vendor has an agreement stating that they did not engage in any solicitation in the state on behalf of the vendor during the preceding year provided that such statements were provided and obtained in good faith;
 - (g) a. Beginning October 1, 2019, a vendor engages in business activities within this state if the cumulative gross receipts from the vendor's sales of tangible personal property to purchasers for the purpose of storage, use, or consumption in this state are one hundred thousand dollars or more during any twelve-month period, as

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56 determined under subparagraph b of this paragraph;

- b. Following the close of each calendar quarter, a vendor shall determine whether the vendor met the requirements provided under subparagraph a of this paragraph during the twelve-month period ending on the last day of the preceding calendar quarter. If the vendor met such requirements for any such twelve-month period, such vendor shall collect and remit the tax as provided under section 144.635 for a period of not less than twelve months, beginning not more than three months following the close of the preceding calendar quarter, and shall continue to collect and remit the tax for as long as the vendor is engaged in business activities in this state, as provided under this paragraph, or otherwise maintains a substantial nexus with this state;
- (3) "Maintains a place of business in this state" includes maintaining, occupying, or using, permanently or temporarily, directly or indirectly, by whatever name called, an office, place of distribution, sales or sample room or place, warehouse or storage place, or other place of business in this state, whether owned or operated by the vendor or by any other person other than a common carrier acting in its capacity as such;
- (4) "Person", any individual, firm, copartnership, joint venture, association, corporation, municipal or private, and whether organized for profit or not, state, county, political subdivision, state department, commission, board, bureau or agency, except the state transportation department, estate, trust, business trust, receiver or trustee appointed by the state or federal court, syndicate, or any other group or combination acting as a unit, and the plural as well as the singular number;
 - (5) "Purchase", the acquisition of the ownership of, or title to, tangible personal property, through a sale, as defined herein, for the purpose of storage, use or consumption in this state;
 - (6) "Purchaser", any person who is the recipient for a valuable consideration of any sale of tangible personal property acquired for use, storage or consumption in this state;
- 87 (7) "Sale", any transfer, barter or exchange of the title or ownership of 88 tangible personal property, or the right to use, store or consume the same, for a 89 consideration paid or to be paid, and any transaction whether called leases, 90 rentals, bailments, loans, conditional sales or otherwise, and notwithstanding 91 that the title or possession of the property or both is retained for security. For

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the purpose of this law the place of delivery of the property to the purchaser, user, storer or consumer is deemed to be the place of sale, whether the delivery be by the vendor or by common carriers, private contractors, mails, express, agents, salesmen, solicitors, hawkers, representatives, consignors, peddlers, canvassers or otherwise;

- 97 (8) "Sales price", the consideration including the charges for services, except charges incident to the extension of credit, paid or given, or contracted to 98 99 be paid or given, by the purchaser to the vendor for the tangible personal 100 property, including any services that are a part of the sale, valued in money, 101 whether paid in money or otherwise, and any amount for which credit is given to 102 the purchaser by the vendor, without any deduction therefrom on account of the 103 cost of the property sold, the cost of materials used, labor or service cost, losses 104 or any other expenses whatsoever, except that cash discounts allowed and taken on sales shall not be included and "sales price" shall not include the amount 105 106 charged for property returned by customers upon rescission of the contract of sales when the entire amount charged therefor is refunded either in cash or credit 107 108 or the amount charged for labor or services rendered in installing or applying the 109 property sold, the use, storage or consumption of which is taxable pursuant to sections 144.600 to 144.745. The sales price shall not include usual and 110 111 customary delivery charges that are separately stated. In determining the 112 amount of tax due pursuant to sections 144.600 to 144.745, any charge incident 113 to the extension of credit shall be specifically exempted;
- 114 (9) "Selling agent", every person acting as a representative of a principal, 115 when such principal is not registered with the director of revenue of the state of 116 Missouri for the collection of the taxes imposed pursuant to sections 144.010 to 117 144.525 or sections 144.600 to 144.745 and who receives compensation by reason 118 of the sale of tangible personal property of the principal, if such property is to be 119 stored, used, or consumed in this state;
- 120 (10) "Storage", any keeping or retention in this state of tangible personal 121 property purchased from a vendor, except property for sale or property that is 122 temporarily kept or retained in this state for subsequent use outside the state;
- 123 (11) "Tangible personal property", all items subject to the Missouri sales 124 tax as provided in subdivisions (1) and (3) **of subsection 1** of section 144.020;
- 125 (12) "Taxpayer", any person remitting the tax or who should remit the tax 126 levied by sections 144.600 to 144.745;
- 127 (13) "Use", the exercise of any right or power over tangible personal

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property incident to the ownership or control of that property, except that it does not include the temporary storage of property in this state for subsequent use outside the state, or the sale of the property in the regular course of business;

- 131 (14) "Vendor", every person engaged in making sales of tangible personal 132 property by mail order, by advertising, by agent or peddling tangible personal 133 property, soliciting or taking orders for sales of tangible personal property, for 134 storage, use or consumption in this state, all salesmen, solicitors, hawkers, 135 representatives, consignees, peddlers or canvassers, as agents of the dealers, 136 distributors, consignors, supervisors, principals or employers under whom they 137 operate or from whom they obtain the tangible personal property sold by them, 138 and every person who maintains a place of business in this state, maintains a 139 stock of goods in this state, or engages in business activities within this state and 140 every person who engages in this state in the business of acting as a selling agent for persons not otherwise vendors as defined in this subdivision. Irrespective of 141 142 whether they are making sales on their own behalf or on behalf of the dealers, distributors, consignors, supervisors, principals or employers, they must be 143 144 regarded as vendors and the dealers, distributors, consignors, supervisors, 145 principals or employers must be regarded as vendors for the purposes of sections 146 144.600 to 144.745.
 - 144.637. 1. The director of revenue shall provide and maintain a database that describes boundary changes for all taxing jurisdictions and the effective dates of such changes for the use of vendors collecting the tax imposed under sections 144.600 to 144.745.
 - 2. For the identification of counties and cities, codes corresponding to the rates shall be provided according to Federal Information Processing Standards (FIPS) as developed by the National Institute of Standards and Technology. For the identification of all other jurisdictions, codes corresponding to the rates shall be in a format determined by the director.
 - 3. The director shall provide and maintain a database that assigns each five- and nine-digit zip code to the proper rates and taxing jurisdictions. The lowest combined tax rate imposed in the zip code area shall apply if the area includes more than one tax rate in any level of taxing jurisdiction. If a nine-digit zip code designation is not available for a street address, or if a vendor is unable to determine the nine-digit zip code designation applicable to a purchase after

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exercising due diligence to determine the designation, the vendor may apply the rate for the five-digit zip code area. For purposes of this 19 section, there shall be a rebuttable presumption that a vendor has exercised due diligence if the vendor has attempted to determine the 21 nine-digit zip code designation by utilizing software approved by the 2223 director that makes this designation from the street address and the five-digit zip code applicable to a purchase. 24

25 4. The director may provide address-based boundary database 26 records for assigning taxing jurisdictions and associated rates which shall be in addition to the requirements of subsection 3 of this section. The database records shall be in the same approved format as 28 the database records required under subsection 3 of this section and 29 shall meet the requirements developed pursuant to the federal Mobile 30 Telecommunications Sourcing Act, 4 U.S.C. Section 119(a). If the 31 director develops address-based assignment database records, vendors 33 shall be required to use such database. A vendor shall use such database records in place of the five- and nine-digit zip code database 34 records provided for in subsection 3 of this section. If a vendor is 35 unable to determine the applicable rate and jurisdiction using an 36 address-based database record after exercising due diligence, the 37 vendor may apply the nine-digit zip code designation applicable to a 38 39 purchase. If a nine-digit zip code designation is not available for a 40 street address or if a vendor is unable to determine the nine-digit zip code designation applicable to a purchase after exercising due 42diligence to determine the designation, the vendor may apply the rate 43 for the five-digit zip code area. For the purposes of this section, there shall be a rebuttable presumption that a vendor has exercised due 44 diligence if the vendor has attempted to determine the tax rate and 45jurisdiction by utilizing software approved by the director and makes 46 the assignment from the address and zip code information applicable to the purchase. If the director has met the requirements of subsection 48 49 3 of this section, the director may also elect to certify address-based databases provided by third parties for assigning tax rates and 50 jurisdictions. The databases shall be in the same approved format as the database records under this section and meet the requirements 52developed pursuant to the federal Mobile Telecommunications Sourcing 53 Act, 4 U.S.C. Section 119(a). If the director certifies an address-based 55 database provided by a third party, a vendor may use such database in 56 place of the database provided for in this subsection.

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- 57 5. The electronic databases provided for in subsections 1, 2, 3, and 4 of this section shall be in downloadable format as determined by 58 the director. The databases may be directly provided by the director 59 or provided by a third party as designated by the director. The 60 databases shall be provided at no cost to the user of the database. The 61 62 provisions of subsections 3 and 4 of this section shall not apply if the purchased product is received by the purchaser at the business location 63 of the vendor. 64
- 65 6. No vendor shall be liable for reliance upon erroneous data 66 provided by the director on tax rates, boundaries, or taxing jurisdiction 67 assignments.

144.752. 1. For the purposes of this section, the following terms 2 shall mean:

- (1) "Marketplace facilitator", a person that contracts with sellers to facilitate for consideration, regardless of whether deducted as fees from the transaction, the sale of the seller's products through an electronic marketplace operated by a person, and engages:
- 7 (a) Either directly or indirectly, through one or more affiliated 8 persons in any of the following:
 - a. Transmitting or otherwise communicating the offer or acceptance between the purchaser and marketplace seller;
- b. Owning or operating the infrastructure, electronic or physical,
 or technology that brings purchasers and marketplace sellers together;
- 13 c. Providing a virtual currency that purchasers are allowed or 14 required to use to purchase products from the marketplace seller; or
 - d. Software development or research and development activities related to any of the activities described in paragraph (b) of this subdivision if such activities are directly related to an electronic marketplace operated by a person or an affiliated person; and
- 19 **(b)** In any of the following activities with respect to the 20 marketplace seller's products:
- 21 a. Payment processing services;
- 22 b. Fulfillment or storage services;
- 23 c. Listing products for sale;
- d. Setting prices;

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- 25 e. Branding sales as those of the marketplace facilitator;
- 26 f. Order taking;

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- 27g. Advertising or promotion; or
- h. Providing customer service or accepting or assisting with 28 29 returns or exchanges;
- A marketplace facilitator is a vendor as defined in section 144.605 and 30 shall comply with the provisions of sections 144.600 to 144.753; 31
 - (2) "Marketplace seller", a seller that makes sales through any electronic marketplace operated by a marketplace facilitator;
- (3) "Person", any individual, firm, copartnership, joint venture, association, corporation, municipal or private, whether organized for profit or not, state, county, political subdivision, state department, commission, board, bureau or agency, except the department of 37transportation, estate, trust, business trust, receiver or trustee appointed by the state or federal court, syndicate, or any other group or combination acting as a unit;
 - (4) "Purchaser", any person who is the recipient for a valuable consideration of any sale of tangible personal property acquired for use, storage, or consumption in this state;
- (5) "Retail sale", the same meaning as defined under sections 44 144.010 and 144.011, excluding motor vehicles, trailers, motorcycles, 45 46 mopeds, motortricycles, boats, and outboard motors required to be 47 titled under the laws of the state and subject to tax under subdivision 48 (9) of subsection 1 of section 144.020;
 - (6) "Seller", a person selling or furnishing tangible personal property or rendering services on the receipts from which a tax is imposed under section 144.020.
- 52 2. By no later than January 1, 2020, marketplace facilitators that reach the threshold provided under paragraph (g) of subdivision (2) of 53 section 144.605 shall register with the department to collect and remit 54 use tax on sales made through the marketplace facilitator's 55 56 marketplace by or on behalf of a marketplace seller that are delivered into the state, whether by the marketplace facilitator or another 57person. Such retail sales shall include those made directly by the marketplace facilitator and shall also include those retail sales made 59 by marketplace sellers through the marketplace facilitator's 60 marketplace. The collection and reporting requirements of this

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- subsection shall not apply to retail sales other than those made through 63 a marketplace facilitator's marketplace.
- 64 3. Marketplace facilitators that are required to collect use tax under this section shall report and remit the tax in accordance with the 65 provisions of this chapter and shall maintain records of all sales 66 delivered to a location in the state, including copies of invoices 67 showing the purchaser, address, purchase amount, and use tax 68 collected. Such records shall be made available for review and 69 inspection upon request by the department.
- 71 4. Marketplace facilitators who properly collect and remit to the 72department in a timely manner use tax on sales in accordance with the provisions of this section by or on behalf of marketplace sellers shall 73 74be eligible for any discount provided under this chapter.
- 5. A marketplace facilitator shall provide the purchaser with a 76 statement or invoice showing that the use tax was collected and shall be remitted on the purchaser's behalf.
 - 6. Any taxpayer who remits use tax under this section shall be entitled to refunds or credits to the same extent and in the same manner provided for in section 144.190 for taxes collected and remitted under this section.
 - 7. Marketplace facilitators shall be subject to the penalty provisions, procedures, and reporting requirements provided under the provisions of this chapter.
 - 8. For the purposes of this section, a marketplace facilitator shall not include a third party financial institution appointed by a merchant or a marketplace facilitator to handle various forms of payment transactions, such as processing credit cards and debit cards, and whose sole activity with respect to marketplace sales is to facilitate the payment transactions between two parties.
 - 144.757. 1. Any county or municipality, except municipalities within a county having a charter form of government with a population in excess of nine hundred thousand, may, by a majority vote of its governing body, impose a local use tax if a local sales tax is imposed as defined in section 32.085 at a rate equal to the rate of the local sales tax in effect in such county or municipality; provided, however, that no ordinance or order enacted pursuant to sections 144.757 to 144.761 shall be effective unless the governing body of the county or municipality submits to the voters thereof at a municipal, county or state general, primary or

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special election a proposal to authorize the governing body of the county or municipality to impose a local use tax pursuant to sections 144.757 to 144.761. Municipalities within a county having a charter form of government with a population in excess of nine hundred thousand may, upon voter approval received pursuant to paragraph (b) of subdivision (2) of subsection 2 of this section, impose a local use tax at the same rate as the local municipal sales tax with the revenues from all such municipal use taxes to be distributed pursuant to subsection 4 of section 94.890. The municipality shall within thirty days of the approval of the use tax imposed pursuant to paragraph (b) of subdivision (2) of subsection 2 of this section select one of the distribution options permitted in subsection 4 of section 94.890 for distribution of all municipal use taxes.

2. (1) The ballot of submission, except for counties and municipalities described in subdivisions (2) and (3) of this subsection, shall contain substantially the following language:

Shall the _____ (county or municipality's name) impose a local use tax at the same rate as the total local sales tax rate, [currently _____ (insert percent),] provided that if the local sales tax rate is reduced or raised by voter approval, the local use tax rate shall also be reduced or raised by the same action? [A use tax return shall not be required to be filed by persons whose purchases from out-of-state vendors do not in total exceed two thousand dollars in any calendar year.] Approval of this question will eliminate the disparity in tax rates collected by local and out-of-state sellers by imposing the same rate on all sellers.

 \Box YES \Box NO

If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

(2) (a) The ballot of submission in a county having a charter form of government with a population in excess of nine hundred thousand shall contain substantially the following language:

For the purposes of enhancing county and municipal public safety, parks, and job creation and enhancing local government services, shall the county be authorized to collect a local use tax equal to the total of the existing county sales tax rate [of (insert tax rate)], provided that if the county sales tax is repealed, reduced or raised

45 by voter approval, the local use tax rate shall also be repealed, reduced or raised by the same voter action? Fifty percent of the 46 revenue shall be used by the county throughout the county for 47 48 improving and enhancing public safety, park improvements, and 49 job creation, and fifty percent shall be used for enhancing local government services. The county shall be required to make 50 available to the public an audited comprehensive financial report 51 52 detailing the management and use of the countywide portion of the 53 funds each year. 54 A use tax is the equivalent of a sales tax on purchases from 55 out-of-state sellers by in-state buyers and on certain taxable 56 business transactions. [A use tax return shall not be required to be 57 filed by persons whose purchases from out-of-state vendors do not 58 in total exceed two thousand dollars in any calendar year.] 59 Approval of this question will eliminate the disparity in 60 tax rates collected by local and out-of-state sellers by 61 imposing the same rate on all sellers. \square NO 62 \square YES If you are in favor of the question, place an "X" in the box opposite 63 "YES". If you are opposed to the question, place an "X" in the box 64 65 opposite "NO". 66 (b) The ballot of submission in a municipality within a county having a 67 charter form of government with a population in excess of nine hundred thousand 68 shall contain substantially the following language: 69 Shall the municipality be authorized to impose a local use tax at 70 the same rate as the local sales tax by a vote of the governing body, 71provided that if any local sales tax is repealed, reduced or raised 72 by voter approval, the respective local use tax shall also be 73 repealed, reduced or raised by the same action? [A use tax return shall not be required to be filed by persons whose purchases from 74out-of-state vendors do not in total exceed two thousand dollars in 75any calendar year.] Approval of this question will eliminate 76 77 the disparity in tax rates collected by local and out-of-state 78 sellers by imposing the same rate on all sellers. 79 \square YES \square NO If you are in favor of the question, place an "X" in the box opposite 80

81 "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

(3) The ballot of submission in any city not within a county shall contain substantially the following language:

Shall the ______ (city name) impose a local use tax at the same rate as the local sales tax, [currently at a rate of ______ (insert percent)] which includes the capital improvements sales tax and the transportation tax, provided that if any local sales tax is repealed, reduced or raised by voter approval, the respective local use tax shall also be repealed, reduced or raised by the same action? [A use tax return shall not be required to be filed by persons whose purchases from out-of-state vendors do not in total exceed two thousand dollars in any calendar year.] Approval of this question will eliminate the disparity in tax rates collected by local and out-of-state sellers by imposing the same rate on all sellers.

 \square YES \square NO

If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

(4) If any of such ballots are submitted on August 6, 1996, and if a majority of the votes cast on the proposal by the qualified voters voting thereon are in favor of the proposal, then the ordinance or order and any amendments thereto shall be in effect October 1, 1996, provided the director of revenue receives notice of adoption of the local use tax on or before August 16, 1996. If any of such ballots are submitted after December 31, 1996, and if a majority of the votes cast on the proposal by the qualified voters voting thereon are in favor of the proposal, then the ordinance or order and any amendments thereto shall be in effect on the first day of the calendar quarter which begins at least forty-five days after the director of revenue receives notice of adoption of the local use tax. If a majority of the votes cast by the qualified voters voting are opposed to the proposal, then the governing body of the county or municipality shall have no power to impose the local use tax as herein authorized unless and until the governing body of the county or municipality shall again have submitted another proposal to authorize the governing body of the county or municipality to impose the local use tax and such proposal is approved by a majority of the qualified

117 voters voting thereon.

- 3. The local use tax may be imposed at the same rate as the local sales tax then currently in effect in the county or municipality upon all transactions which are subject to the taxes imposed pursuant to sections 144.600 to 144.745 within the county or municipality adopting such tax; provided, however, that if any local sales tax is repealed or the rate thereof is reduced or raised by voter approval, the local use tax rate shall also be deemed to be repealed, reduced or raised by the same action repealing, reducing or raising the local sales tax.
- 4. For purposes of sections 144.757 to 144.761, the use tax may be referred to or described as the equivalent of a sales tax on purchases made from out-of-state sellers by in-state buyers and on certain intrabusiness transactions. Such a description shall not change the classification, form or subject of the use tax or the manner in which it is collected.

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