









Infrastructure Cost Recovery Mechanisms: A National Overview

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Purpose and Scope of Testimony

- ☐ Purpose
 - Informational- What is happening policy wise around the nation
 - Explanatory- How mechanisms work within regulatory paradigm
- ☐ Scope
 - Review of factors driving regulatory change
 - Review the range of policy alternatives currently employed to address these factors



Need for Enhanced Recovery Mechanisms

☐ Changing Environment

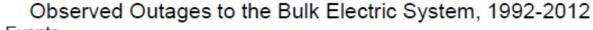
- Safety Issue
- Productivity Improvements
- Storm Recovery
- Reduced consumption/demand

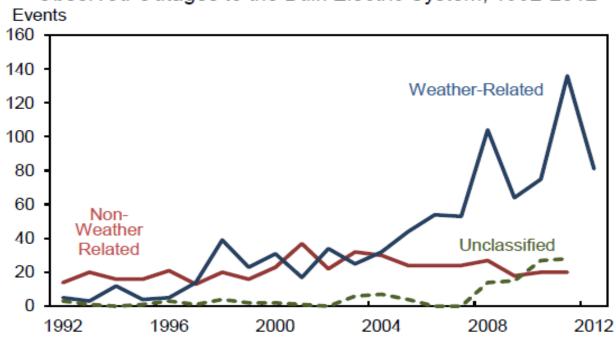
☐ Objectives of Regulation

- Energy Efficiency Investment
- Conservation
- Intelligent Systems- Grid Modernization, Smart technology
- Outcome focus-performance



Effects of Weather on System Outages



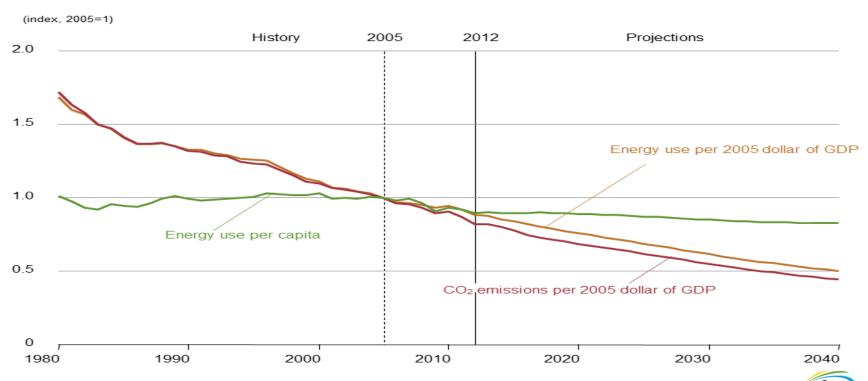


Source: Energy Information Administration



Energy Use

Figure 9. Energy uses per capita, energy use per dollar of GDP, and emissions per dollar of GDP, 1980-2040





Electric Demand Growth

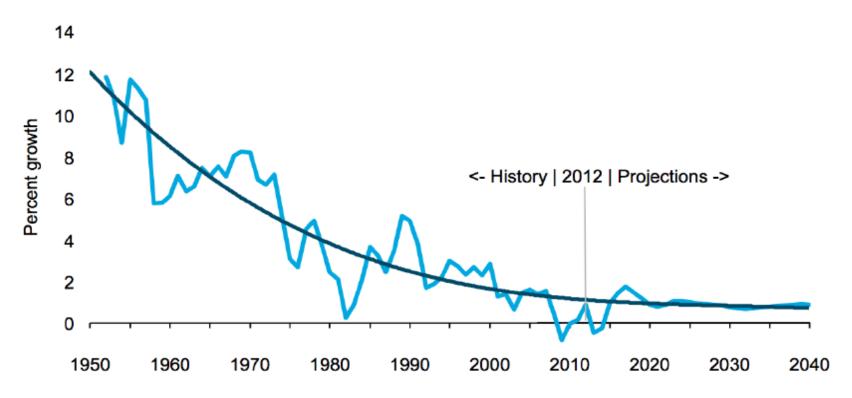
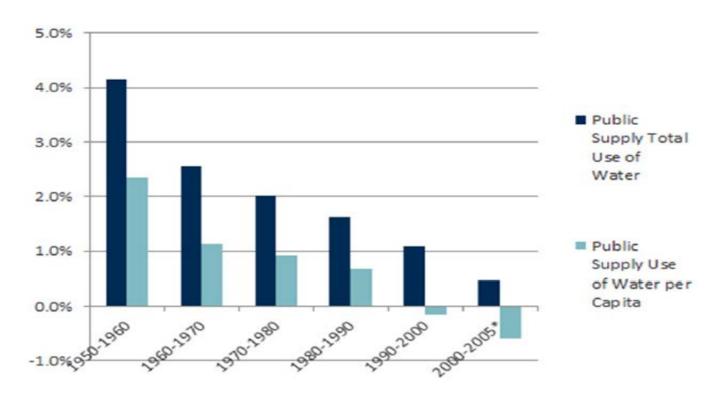


Figure 1. U.S. electricity demand growth, 1950-2035 (percent, 3-year moving average). Figures beyond 2012 are projections and not actual data. *Source:* EIA 2013e.



Water Demand Growth

Figure 3.3: Trends in Annual Growth Rates of Public Supply Water in Total Use and Use Per Capita in U.S., 1950 – 2005²⁹



Revenue Requirement

RR = OC + T + d + r (V-D) [+/-surcharge, rider, tracker]

RR = Allowed Revenue Requirement

OC = Operating Costs

T = Taxes

and

Regulation

d = Annual depreciation

r = Rate of return

V = Value of plant and equipment

D = Accumulated/accrued Depreciation.



Variety of Mechanisms

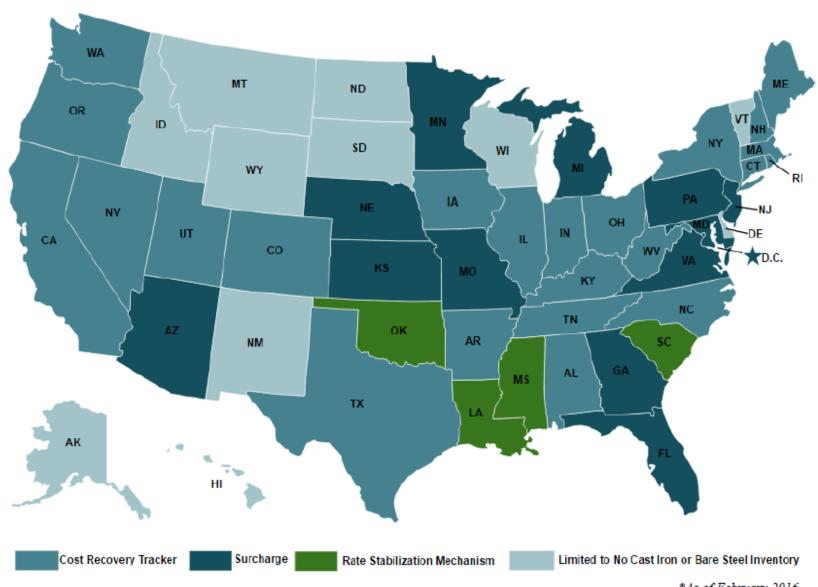
☐ Surcharges
 ☐ Trackers
 ☐ Construction Work in Progress (CWIP)
 ☐ Test Years
 ☐ Rate Design
 ☐ Formula Rates
 ☐ Multi-Year Rates
 ☐ Performance/Earnings Sharing Mechanisms



Current Mechanism in Missouri

- ☐ Surcharges
- ☐ Trackers-Main replacement
- ☐ Rate Design
- ☐ Test Year- partial forecasted may be employed
- ☐ Performance Regulation- Earning Sharing

Attachment 6: States with Accelerated Infrastructure Replacement Programs





Conclusions

- ☐ Enabling legislation should provide authority to state commission to adopt/employ alternative forms of regulation on a case-by-case basis.
- ☐ Legislation should empower the commission by ensuring it has ample regulatory tools to address problems as they unfold.
- ☐ If the Legislature identifies a problem as critical to the public interest it can pass legislation that targets a particular mechanism to address the particular problem.

Appendix- Additional State Policy Maps



Data Sources

Alternative Regulation and Ratemaking for Water Companies, Joseph Wharton, Bente Villdasen and Heidi Bishop, The Brattle Group, September 23, 2013 ☐ Gas Distribution Infrastructure: Pipeline Replacement and Upgrade, Prepared for The American Gas Foundation by Yardley Associates, July 2012. ☐ Alternative Regulation For Evolving Utility Challenges, Prepared for The Edison Electric Institute, Pacific Economics Group Research LLC., January 2013. ☐ Testimony of Cheryl Campbell on behalf of AGA, House Transportation and Infrastructure Committee United States Congress, February 25, 2016

Figure 3: Recent Capex Tracker Precedents by State: Water Utilities

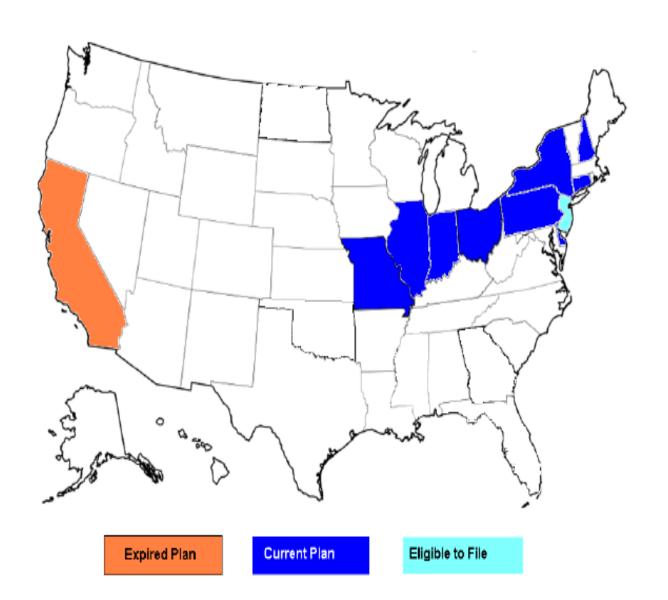


Figure 4: Recent Electric Precedents for CWIP In Rate Base

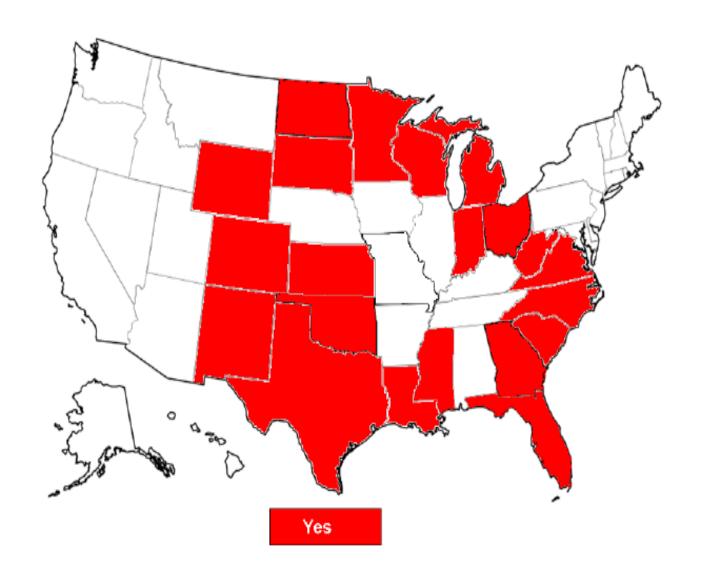


Figure 8: Test Year Policy by State

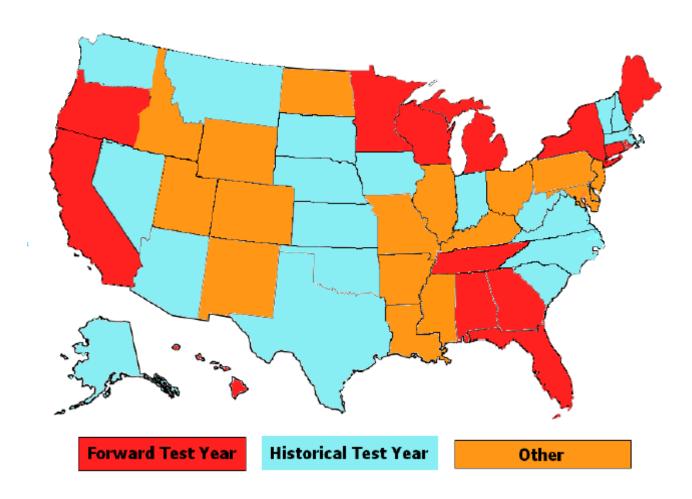


Figure 7: Fixed Variable Pricing Precedents by State

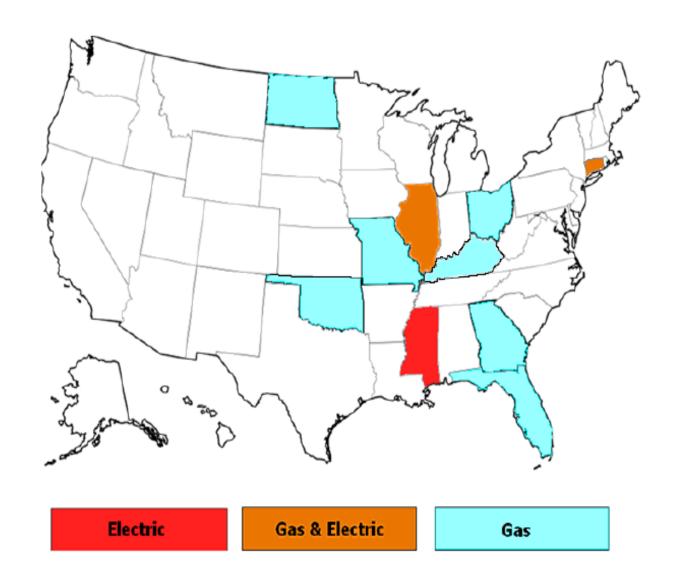
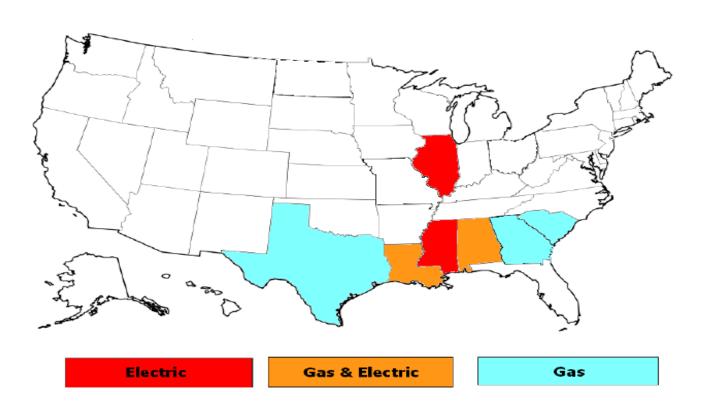




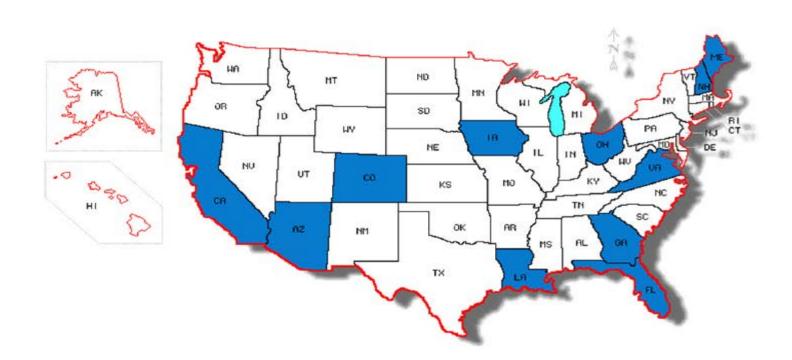
Figure 10: Current Retail Formula Rate Precedents by State





Multi-Year Rates Electric companies

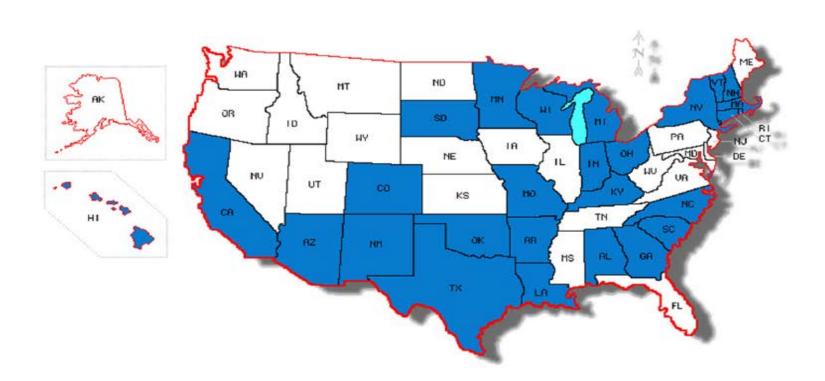
Figure 4.11: States that Allow Multi-Year Rate Mechanisms for Electric Companies⁵²





Performance/Earnings Sharing Mechanisms

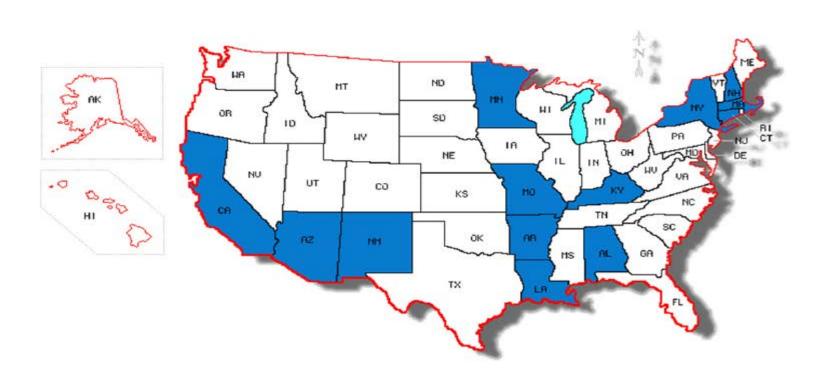
Figure 4.14: States Allowing Performance Based Measures or Earning Sharing for Electric Companies⁶¹





Performance/Earnings Sharing-Gas

Figure 4.15: States Allowing Performance Based Measures or Earning Sharing for Gas Companies⁶²





Formula Rates for Water Companies

Figure 4.10⁵⁰: States Allowing Formula Rate Making for Water Companies





Future Test Years- Water

Figure 4.1866: States with Future Test Years for Water Companies

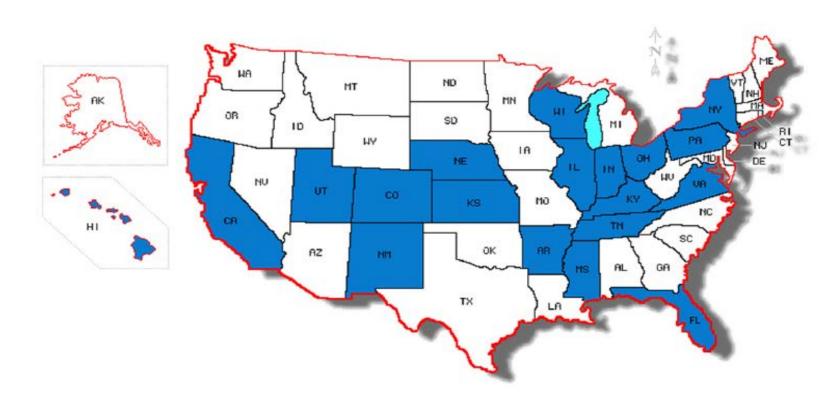


Figure 5b: Gas Decoupling True up Plans by State

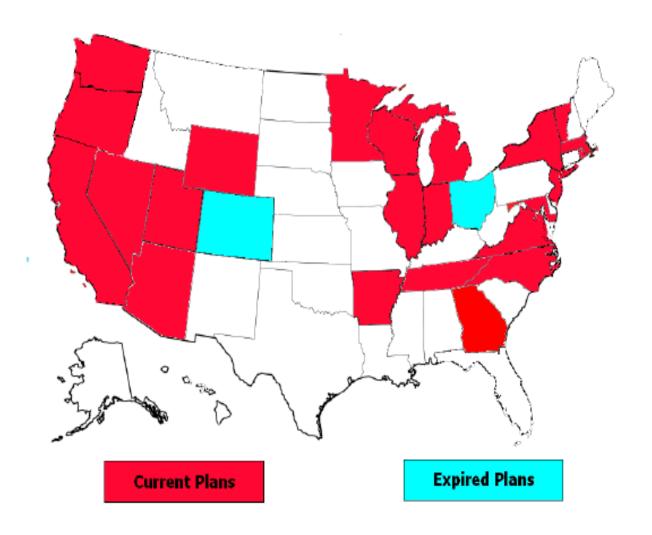


Figure 5a: Electric Decoupling True up Plans by State

