## SECOND REGULAR SESSION

## **SENATE BILL NO. 985**

## 99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RIDDLE.

Read 1st time February 5, 2018, and ordered printed.

6220S.01I

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 210.025, 210.254, and 210.258, RSMo, and to enact in lieu thereof four new sections relating to background checks for child care providers.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 210.025, 210.254, and 210.258, RSMo, are repealed 2 and four new sections enacted in lieu thereof, to be known as sections 210.025, 3 210.254, 210.258, and 210.1080, to read as follows:

210.025. 1. An applicant child care provider; persons employed by the applicant child care provider for compensation, including  $\mathbf{2}$ contract employees or self-employed individuals; individuals or 3 volunteers whose activities involve the care or supervision of children 4  $\mathbf{5}$ for the applicant child care provider or unsupervised access to children who are cared for or supervised by the applicant child care provider; 6 7 or individuals residing in the applicant's family child care home who are seventeen years of age or older shall be required to submit to a 8 criminal background check under section 43.540 prior to an applicant 9 10 being granted a registration and every five years thereafter and an annual check of the central registry for child abuse established in 11 12section 210.145 in order for the applicant to qualify for receipt of state or 13 federal funds for providing child-care services [in the home] either by direct 14payment or through reimbursement to a child-care beneficiary[, an applicant and any person over the age of seventeen who is living in the applicant's home shall 1516 be required to submit to a criminal background check pursuant to section 43.540 and a check of the central registry for child abuse established in section 17210.145. Effective January 1, 2001, the requirements of this subsection or 18

19 subsection 2 of this section shall be satisfied through registration with the family
20 care safety registry established in sections 210.900 to 210.936]. Any costs
21 associated with such checks shall be paid by the applicant.

22 2. Upon receipt of an application for state or federal funds for providing 23 child-care services in the home, the [family support] children's division shall:

(1) Determine if a finding of child abuse or neglect by probable cause prior
to August 28, 2004, or by a preponderance of the evidence after August 28, 2004,
involving the applicant or any person over the age of seventeen who is living in
the applicant's home has been recorded pursuant to section 210.145 or 210.221;

28 (2) Determine if the applicant or any person over the age of seventeen who 29 is living in the applicant's home has been refused licensure or has experienced 30 licensure suspension or revocation pursuant to section 210.221 or 210.496; and

31 (3) Upon initial application, require the applicant to submit to 32 fingerprinting and request a criminal background check of the applicant and any 33 person over the age of seventeen who is living in the applicant's home pursuant 34 to section 43.540 and section 210.487, and inquire of the applicant whether any 35 children less than seventeen years of age residing in the applicant's home have 36 ever been certified as an adult and convicted of, or pled guilty or nolo contendere 37 to any crime.

38 3. Except as otherwise provided in subsection 4 of this section, upon 39 completion of the background checks in subsection 2 of this section, an applicant 40 shall be denied state or federal funds for providing child care if such applicant, 41 any person over the age of seventeen who is living in the applicant's home, and 42 any child less than seventeen years of age who is living in the applicant's home 43 and who the division has determined has been certified as an adult for the 44 commission of a crime:

(1) Has had a finding of child abuse or neglect by probable cause prior to
August 28, 2004, or by a preponderance of the evidence after August 28, 2004,
pursuant to section 210.145 or section 210.152;

48 (2) Has been refused licensure or has experienced licensure suspension49 or revocation pursuant to section 210.496;

50 (3) Has pled guilty or nolo contendere to or been found guilty of any felony 51 for an offense against the person as defined by chapter 565, or any other offense 52 against the person involving the endangerment of a child as prescribed by law; 53 of any misdemeanor or felony for a sexual offense as defined by chapter 566; of 54 any misdemeanor or felony for an offense against the family as defined in chapter 55 568, with the exception of the sale of fireworks, as defined in section 320.110, to 56 a child under the age of eighteen; of any misdemeanor or felony for pornography 57 or related offense as defined by chapter 573; or of any similar crime in any 58 federal, state, municipal or other court of similar jurisdiction of which the 59 director has knowledge or any offenses or reports which will disqualify an 60 applicant from receiving state or federal funds.

4. An applicant shall be given an opportunity by the division to offer any extenuating or mitigating circumstances regarding the findings, refusals or violations against such applicant or any person over the age of seventeen or less than seventeen who is living in the applicant's home listed in subsection 2 of this section. Such extenuating and mitigating circumstances may be considered by the division in its determination of whether to permit such applicant to receive state or federal funds for providing child care in the home.

5. An applicant who has been denied state or federal funds for providing child care in the home may appeal such denial decision in accordance with the provisions of section 208.080.

6. If an applicant is denied state or federal funds for providing child care in the home based on the background check results for any person over the age of seventeen who is living in the applicant's home, the applicant shall not apply for such funds until such person is no longer living in the applicant's home.

757. Any rule or portion of a rule, as that term is defined in section 536.010, 76that is created under the authority delegated in this section shall become effective 77only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. All rulemaking authority delegated prior to August 7879 28, 1999, is of no force and effect and repealed. Nothing in this section shall be interpreted to repeal or affect the validity of any rule filed or adopted prior to 80 August 28, 1999, if it fully complied with all applicable provisions of law. This 81 section and chapter 536 are nonseverable and if any of the powers vested with the 82general assembly pursuant to chapter 536 to review, to delay the effective date 83 or to disapprove and annul a rule are subsequently held unconstitutional, then 84 the grant of rulemaking authority and any rule proposed or adopted after August 85 28, 1999, shall be invalid and void. 86

210.254. 1. Child-care facilities operated by religious organizations pursuant to the exempt status recognized in subdivision (5) of section 210.211 shall upon enrollment of any child provide the parent or guardian enrolling the child two copies of a notice of parental responsibility, one copy of which shall be 7

5 retained in the files of the facility after the enrolling parent acknowledges, by6 signature, having read and accepted the information contained therein.

2. The notice of parental responsibility shall include the following:

8 (1) Notification that the child-care facility is exempt as a religious 9 organization from state licensing and therefore not inspected or supervised by the 10 department of health and senior services other than as provided herein and that 11 the facility has been inspected by those designated in section 210.252 and is 12 complying with the fire, health and sanitation requirements of sections 210.252 13 to 210.257;

14 (2) The names, addresses and telephone numbers of agencies and 15 authorities which inspect the facility for fire, health and safety and the date of 16 the most recent inspection by each;

17 (3) The staff/child ratios for enrolled children under two years of age, for 18 children ages two to four and for those five years of age and older as required by 19 the department of health and senior services regulations in licensed facilities, the 20 standard ratio of staff to number of children for each age level maintained in the 21 exempt facility, and the total number of children to be enrolled by the facility;

22(4) Notification that background checks have been conducted [on each 23individual caregiver and all other personnel at the facility. The background check 24shall be conducted upon employment and every two years thereafter on each 25individual caregiver and all other personnel at the facility. Such background check shall include a screening for child abuse or neglect through the children's 2627division, and a criminal record review through the Missouri highway patrol 28pursuant to section 43.540. The fee for the criminal record review shall be 29limited to the actual costs incurred by the Missouri highway patrol in conducting such review not to exceed ten dollars] under the provisions of section 30 31210.1080;

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(5) The disciplinary philosophy and policies of the child-care facility; and

(6) The educational philosophy and policies of the child-care facility.

34 3. A copy of notice of parental responsibility, signed by the principal 35 operating officer of the exempt child-care facility and the individual primarily 36 responsible for the religious organization conducting the child-care facility and 37 copies of the annual fire and safety inspections shall be filed annually during the 38 month of August with the [director of the] department of health and senior 39 services. [Exempt child-care facilities which begin operation after August 28, 40 1993, shall file such notice at least five days prior to starting to operate.]

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210.258. The provisions of this section and section 210.259 apply to a 2 child care facility maintained or operated under the exclusive control of a 3 religious organization. Nothing in sections 210.252 to 210.257 shall be construed 4 to authorize the department of health and senior services or any other 5 governmental entity:

6 (1) To interfere with the program, curriculum, ministry, teaching or 7 instruction offered in a child care facility;

8 (2) To interfere with the [selection,] certification[,] and minimal formal 9 educational degree requirements[, supervision or terms of employment] of a 10 facility's personnel;

(3) [To interfere with the selection of individuals sitting on any governingboard of a child care facility;

13 (4)] To interfere with the selection of children enrolled in a child care14 facility; or

15 [(5)] (4) To prohibit the use of corporal punishment. However, the 16 department of health and senior services may require the child care facility to 17 provide the parent or guardian enrolling a child in the facility a written 18 explanation of the disciplinary philosophy and policies of the child care facility.

**210.1080.** 1. As used in this section, the following terms mean:

 $\mathbf{2}$ (1) "Child care staff member", a child care provider; persons employed by the child care provider for compensation, including 3 contract employees or self-employed individuals; individuals or 4 volunteers whose activities involve the care or supervision of children 5for a child care provider or unsupervised access to children who are 6 7 cared for or supervised by a child care provider; or individuals 8 residing in a family child care home who are seventeen years of age 9 and older;

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(2) "Criminal background check":

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(a) A Federal Bureau of Investigation fingerprint check;

(b) A search of the National Crime Information Center's National
 Sex Offender Registry; and

(c) A search of the following registries, repositories, or databases
in Missouri, the state where the child care staff member resides, and
each state where such staff member resided during the preceding five
years:

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a. The state criminal registry or repository, with the use of

19 fingerprints being required in the state where the staff member resides20 and optional in other states;

21 b. The state sex offender registry or repository; and

c. The state-based child abuse and neglect registry and database.
2. (1) Prior to the employment or presence of a child care staff
member in a family child care home, group child care home, child care
center, or license-exempt child care facility, the child care provider
shall request the results of a criminal background check for such child
care staff member from the department of health and senior services.

(2) A prospective child care staff member may begin work for a child care provider after the criminal background check has been requested from the department; however, pending completion of the criminal background check, the prospective child care staff member shall be supervised at all times by another child care staff member who received a qualifying result on the criminal background check within the past five years.

(3) A family child care home, group child care home, child care center, or license-exempt child care facility that has child care staff members at the time this section becomes effective shall request the results of a criminal background check for all child care staff members by January 31, 2019, unless the requirements of subsection 5 of this section are met by the child care provider and proof is submitted to the department of health and senior services by January 31, 2019.

42 3. The costs of the criminal background check shall be the 43 responsibility of the child care staff member but may be paid or 44 reimbursed by the child care provider at the provider's discretion. The 45 fees charged for the criminal background check shall not exceed the 46 actual cost of processing and administration.

47 4. Except as otherwise provided in subsection 2 of this section, 48 upon completion of the criminal background check, any child care staff 49 member or prospective child care staff member shall be ineligible for 50 employment or presence at a family child care home, a group child care 51 home, a licensed child care center, or a license-exempt child care 52 facility if such person:

53 (1) Refuses to consent to the criminal background check as 54 required by this section;

55 (2) Knowingly makes a materially false statement in connection

56 with the criminal background check as required by this section;

- (3) Is registered, or is required to be registered, on a state sex
  offender registry or repository or the National Sex Offender Registry;
  (4) Has a finding of child abuse or neglect under section 210.145
- 60 or 210.152 or any other finding of child abuse or neglect based on any 61 other state's registry or database;
- 62 (5) Has been convicted of a felony consisting of:
- 63 (a) Murder, as described in 18 U.S.C. Section 1111;
- 64 (b) Child abuse or neglect;
- 65 (c) A crime against children, including child pornography;
- 66 (d) Spousal abuse;
- 67 (e) A crime involving rape or sexual assault;
- 68 (f) Kidnapping;
- 69 (g) Arson;
- 70 (h) Physical assault or battery; or
- (i) Subject to subsection 5 of this section, a drug-related offense
  committed during the preceding five years;
- (6) Has been convicted of a violent misdemeanor committed as
  an adult against a child, including the following crimes: child abuse,
  child endangerment, or sexual assault, or of a misdemeanor involving
  child pornography; or
- (7) Has been convicted of any similar crime in any federal, state,
  municipal, or other court.

Adult household members seventeen years of age and older in a family
child care home shall be ineligible to maintain a presence at a family
child care home if any one or more of the provisions of this subsection
applies to them.

5. A child care provider shall not be required to submit a request
for a criminal background check under this section for a child care
staff member if:

(1) The staff member received a criminal background check
within five years before the latest date on which such a submission may
be made and while employed by or seeking employment by another
child care provider within Missouri;

90 (2) The department of health and senior services provided to the
91 first provider a qualifying criminal background check result, consistent
92 with this section, for the staff member; and

eighty consecutive days.

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(3) The staff member is employed by a child care provider within Missouri or has been separated from employment from a child care

provider within Missouri for a period of not more than one hundred

6. (1) The department of health and senior services shall process the request for a criminal background check for any prospective child care staff member or child care staff member as expeditiously as possible, but not to exceed forty-five days after the date on which the provider submitted the request.

102 (2) The department shall provide the results of the criminal 103 background check to the child care provider in a statement that indicates whether the prospective child care staff member or child care 104 staff member is eligible or ineligible for employment or presence at the 105child care facility. The department shall not reveal to the child care 106 provider any disqualifying crime or other related information 107 108 regarding the prospective child care staff member or child care staff member. 109

110 (3) If such prospective child care staff member or child care staff member is ineligible for employment or presence at the child care 111 facility, the department shall, when providing the results of criminal 112background check, include information related to each disqualifying 113114 crime or other related information, in a report to such prospective 115child care staff member or child care staff member, along with 116 information regarding the opportunity to appeal under subsection 7 of 117 this section.

1187. The prospective child care staff member or child care staff member may appeal in writing to the department to challenge the 119 120 accuracy or completeness of the information contained in his or her criminal background check, or to offer information mitigating the 121122results and explaining why an eligibility exception should be 123 granted. The department of health and senior services shall attempt to 124 verify the accuracy of the information challenged by the individual, 125including making an effort to locate any missing disposition information related to the disqualifying crime. The appeal shall be 126filed within ten days from the delivery or mailing of the notice of 127128ineligibility. The department shall make a decision on the appeal in a 129timely manner.

130 8. The department may adopt emergency rules to implement the 131requirements of this section. Any rule or portion of a rule, as that term 132is defined in section 536.010, that is created under the authority 133 delegated in this section shall become effective only if it complies with 134and is subject to all of the provisions of chapter 536, and, if applicable, 135section 536.028. This section and chapter 536 are nonseverable, and if 136 any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a 137 rule are subsequently held unconstitutional, then the grant of 138139 rulemaking authority and any rule proposed or adopted after August 28, 2018, shall be invalid and void. 140

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