#### SECOND REGULAR SESSION

# **SENATE BILL NO. 919**

#### 99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR LIBLA.

Read 1st time January 17, 2018, and ordered printed.

ADRIANE D. CROUSE, Secretary.

#### 5772S.01I

### AN ACT

To repeal sections 302.170, 302.173, and 302.720, RSMo, and to enact in lieu thereof three new sections relating to licensure to operate motor vehicles, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 302.170, 302.173, and 302.720, RSMo, are repealed 2 and three new sections enacted in lieu thereof, to be known as sections 302.170, 3 302.173, and 302.720, to read as follows:

302.170. 1. As used in this section, the following terms shall mean:

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(1) "Biometric data", shall include, but not be limited to, the following:

- 3 (a) Facial feature pattern characteristics;
- 4 (b) Voice data used for comparing live speech with a previously created 5 speech model of a person's voice;
- 6 (c) Iris recognition data containing color or texture patterns or codes;
- 7 (d) Retinal scans, reading through the pupil to measure blood vessels8 lining the retina;
- 9 (e) Fingerprint, palm prints, hand geometry, measure of any and all 10 characteristics of biometric information, including shape and length of fingertips, 11 or recording ridge pattern or fingertip characteristics;
- 12 (f) Eye spacing;
- 13 (g) Characteristic gait or walk;
- 14 (h) DNA;
- (i) Keystroke dynamic, measuring pressure applied to key pads or otherdigital receiving devices;
- 17 (2) "Commercial purposes", shall not include data used or compiled solely

## EXPLANATION-Matter enclosed in **bold-faced** brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

to be used for, or obtained or compiled solely for purposes expressly allowedunder Missouri law or the federal Drivers Privacy Protection Act;

(3) "Source documents", original or certified copies, where applicable, of documents presented by an applicant as required under 6 CFR Part 37 to the department of revenue to apply for a driver's license or nondriver's license. Source documents shall also include any documents required for the issuance of driver's licenses or nondriver's licenses by the department of revenue under the provisions of this chapter or accompanying regulations.

262. Except as provided in subsection 3 of this section and as required to 27carry out the provisions of subsection 4 of this section, the department of revenue shall not retain copies, in any format, of source documents presented by 2829individuals applying for or holding driver's licenses or nondriver's licenses or use 30 technology to capture digital images of source documents so that the images are capable of being retained in electronic storage in a transferable 31 32format. Documents retained as provided or required by subsections 3 and 4 of 33 this section shall be stored solely on a system not connected to the internet nor 34to a wide area network that connects to the internet. Once stored on such system, the documents and data shall be purged from any systems on which they 3536 were previously stored so as to make them irretrievable.

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3. The provisions of this section shall not apply to:

38 (1) Original application forms, which may be retained but not scanned39 except as provided in this section;

40 (2) Test score documents issued by state highway patrol driver examiners;
41 (3) Documents demonstrating lawful presence of any applicant who is not
42 a citizen of the United States, including documents demonstrating duration of the
43 person's lawful presence in the United States;

44 (4) Any document required to be retained under federal motor carrier
45 regulations in Title 49, Code of Federal Regulations, including but not limited to
46 documents required by federal law for the issuance of a commercial driver's
47 license and a commercial driver instruction permit; [and]

48 (5) Documents submitted by a commercial driver's license 49 applicant who is a Missouri resident and is active duty military or a 50 veteran, as "veteran" is defined in 38 U.S.C. 101, which allow for waiver 51 of the commercial driver's license knowledge test, skills test, or both; 52 and

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(6) Any other document at the request of and for the convenience of the

54 applicant where the applicant requests the department of revenue review 55 alternative documents as proof required for issuance of a driver's license, 56 nondriver's license, or instruction permit.

4. (1) To the extent not prohibited under subsection 13 of this section, the department of revenue shall amend procedures for applying for a driver's license or identification card in order to comply with the goals or standards of the federal REAL ID Act of 2005, any rules or regulations promulgated under the authority granted in such Act, or any requirements adopted by the American Association of Motor Vehicle Administrators for furtherance of the Act, unless such action conflicts with Missouri law.

(2) The department of revenue shall issue driver's licenses or 64 65 identification cards that are compliant with the federal REAL ID Act of 2005, as 66 amended, to all applicants for driver's licenses or identification cards unless an applicant requests a driver's license or identification card that is not REAL ID 67 68 compliant. Except as provided in subsection 3 of this section and as required to carry out the provisions of this subsection, the department of revenue shall not 69 70retain the source documents of individuals applying for driver's licenses or identification cards not compliant with REAL ID. Upon initial application for a 71driver's license or identification card, the department shall inform applicants of 72the option of being issued a REAL ID compliant driver's license or identification 7374card or a driver's license or identification card that is not compliant with REAL ID. The department shall inform all applicants: 75

(a) With regard to the REAL ID compliant driver's license or identification
card:

a. Such card is valid for official state purposes and for official federal purposes as outlined in the federal REAL ID Act of 2005, as amended, such as domestic air travel and seeking access to military bases and most federal facilities;

b. Electronic copies of source documents will be retained by the
department and destroyed after the minimum time required for retention by the
federal REAL ID Act of 2005, as amended;

c. The facial image capture will only be retained by the department if the application is finished and submitted to the department; and

d. Any other information the department deems necessary to inform the applicant about the REAL ID compliant driver's license or identification card under the federal REAL ID Act;

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90 (b) With regard to a driver's license or identification card that is not 91 compliant with the federal REAL ID Act:

a. Such card is valid for official state purposes, but it is not valid for
official federal purposes as outlined in the federal REAL ID Act of 2005, as
amended, such as domestic air travel and seeking access to military bases and
most federal facilities;

b. Source documents will be verified but no copies of such documents will
be retained by the department unless permitted under subsection 3 of this
section, except as necessary to process a request by a license or card holder or
applicant;

c. Any other information the department deems necessary to inform theapplicant about the driver's license or identification card.

1025. The department of revenue shall not use, collect, obtain, share, or retain biometric data nor shall the department use biometric technology to 103 104 produce a driver's license or nondriver's license or to uniquely identify licensees or license applicants. This subsection shall not apply to digital images nor 105106 licensee signatures required for the issuance of driver's licenses and nondriver's licenses or to biometric data collected from employees of the department of 107 108 revenue, employees of the office of administration who provide information technology support to the department of revenue, contracted license offices, and 109 110 contracted manufacturers engaged in the production, processing, or manufacture 111 of driver's licenses or identification cards in positions which require a background 112check in order to be compliant with the federal REAL ID Act or any rules or regulations promulgated under the authority of such Act. Except as otherwise 113114 provided by law, applicants' source documents and Social Security numbers shall not be stored in any database accessible by any other state or the federal 115government. Such database shall contain only the data fields included on driver's 116 licenses and nondriver identification cards compliant with the federal REAL ID 117Act, and the driving records of the individuals holding such driver's licenses and 118 119 nondriver identification cards.

6. Notwithstanding any provision of this chapter that requires an applicant to provide reasonable proof of lawful presence for issuance or renewal of a noncommercial driver's license, noncommercial instruction permit, or a nondriver's license, an applicant shall not have his or her privacy rights violated in order to obtain or renew a Missouri noncommercial driver's license, noncommercial instruction permit, or a nondriver's license.

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126 7. No citizen of this state shall have his or her privacy compromised by 127the state or agents of the state. The state shall within reason protect the 128 sovereignty of the citizens the state is entrusted to protect. Any data derived 129from a person's application shall not be sold for commercial purposes to any other 130organization or any other state without the express permission of the applicant 131 without a court order; except such information may be shared with a law 132enforcement agency, judge, prosecuting attorney, or officer of the court, or with 133another state for the limited purposes set out in section 302.600, or for the 134purposes set forth in section 32.091, or for conducting driver history checks in compliance with the Motor Carrier Safety Improvement Act, 49 U.S.C. Section 13531309. The state of Missouri shall protect the privacy of its citizens when 136 137handling any written, digital, or electronic data, and shall not participate in any 138standardized identification system using driver's and nondriver's license records 139except as provided in this section.

8. Other than to process a request by a license or card holder or applicant, 140no person shall access, distribute, or allow access to or distribution of any 141 142written, digital, or electronic data collected or retained under this section without 143 the express permission of the applicant or a court order, except that such 144 information may be shared with a law enforcement agency, judge, prosecuting 145attorney, or officer of the court, or with another state for the limited purposes set 146 out in section 302.600 or for conducting driver history checks in compliance with the Motor Carrier Safety Improvement Act, 49 U.S.C. Section 31309. A first 147148 violation of this subsection shall be a class A misdemeanor. A second violation 149of this subsection shall be a class E felony. A third or subsequent violation of 150this subsection shall be a class D felony.

1519. Any person harmed or damaged by any violation of this section may bring a civil action for damages, including noneconomic and punitive damages, 152as well as injunctive relief, in the circuit court where that person resided at the 153154time of the violation or in the circuit court of Cole County to recover such 155damages from the department of revenue and any persons participating in such violation. Sovereign immunity shall not be available as a defense for the 156157department of revenue in such an action. In the event the plaintiff prevails on 158any count of his or her claim, the plaintiff shall be entitled to recover reasonable 159attorney fees from the defendants.

160 10. The department of revenue may promulgate rules necessary to 161 implement the provisions of this section. Any rule or portion of a rule, as that 162term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all 163 of the provisions of chapter 536 and, if applicable, section 536.028. This section 164 and chapter 536 are nonseverable and if any of the powers vested with the 165166 general assembly pursuant to chapter 536 to review, to delay the effective date, 167 or to disapprove and annul a rule are subsequently held unconstitutional, then 168the grant of rulemaking authority and any rule proposed or adopted after August 169 28, 2017, shall be invalid and void.

170 11. Biometric data, digital images, source documents, and licensee 171 signatures, or any copies of the same, required to be collected or retained to 172 comply with the requirements of the federal REAL ID Act of 2005 shall be 173 retained for no longer than the minimum duration required to maintain 174 compliance, and immediately thereafter shall be securely destroyed so as to make 175 them irretrievable.

176 12. No agency, department, or official of this state or of any political 177 subdivision thereof shall use, collect, obtain, share, or retain radio frequency 178 identification data from a REAL ID compliant driver's license or identification 179 card issued by a state, nor use the same to uniquely identify any individual.

180 13. Notwithstanding any provision of law to the contrary, the department 181 of revenue shall not amend procedures for applying for a driver's license or 182identification card, nor promulgate any rule or regulation, for purposes of complying with modifications made to the federal REAL ID Act of 2005 after 183 184 August 28, 2017, imposing additional requirements on applications, document 185retention, or issuance of compliant licenses or cards, including any rules or 186 regulations promulgated under the authority granted under the federal REAL ID Act of 2005, as amended, or any requirements adopted by the American 187 Association of Motor Vehicle Administrators for furtherance thereof. 188

189 14. If the federal REAL ID Act of 2005 is modified or repealed such that 190 driver's licenses and identification cards issued by this state that are not 191 compliant with the federal REAL ID Act of 2005 are once again sufficient for 192 federal identification purposes, the department shall not issue a driver's license 193 or identification card that complies with the federal REAL ID Act of 2005 and 194 shall securely destroy, within thirty days, any source documents retained by the 195 department for the purpose of compliance with such Act.

196 15. The provisions of this section shall expire five years after August 28,197 2017.

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302.173. 1. Any applicant for a license, who does not possess a valid license issued pursuant to the laws of this state, another state, or a country which has a reciprocal agreement with the state of Missouri regarding the exchange of licenses pursuant to section 302.172 shall be examined as herein

exchange of licenses pursuant to section 302.172 shall be examined as herein 4 provided. Any person who has failed to renew such person's license on or before  $\mathbf{5}$ the date of its expiration or within six months thereafter must take the complete 6 examination. Any active member of the Armed Forces, their adult dependents or 7 8 any active member of the Peace Corps may apply for a renewal license without 9 examination of any kind, unless otherwise required by sections 302.700 to 10 302.780, provided the renewal application shows that the previous license had not been suspended or revoked. Any person honorably discharged from the Armed 11 12Forces of the United States who held a valid license prior to being inducted may 13apply for a renewal license within sixty days after such person's honorable discharge without submitting to any examination of such person's ability to safely 1415operate a motor vehicle over the highways of this state unless otherwise required by sections 302.700 to 302.780, other than the vision test provided in section 16 17 302.175, unless the facts set out in the renewal application or record of convictions on the expiring license, or the records of the director show that there 18 19is good cause to authorize the director to require the applicant to submit to the complete examination. No applicant for a renewal license shall be required to 2021submit to any examination of his or her ability to safely operate a motor vehicle over the highways of this state unless otherwise required by sections 302.700 to 2223302.780 or regulations promulgated thereunder, other than a test of the 24applicant's ability to understand highway signs regulating, warning or directing traffic and the vision test provided in section 302.175, unless the facts set out in 25the renewal application or record of convictions on the expiring license, or the 26records of the director show that there is good cause to authorize the director to 27require the applicant to submit to the complete examination. The examination 28shall be made available in each county. Reasonable notice of the time and place 29of the examination shall be given the applicant by the person or officer designated 30 to conduct it. The complete examination shall include a test of the applicant's 31 32natural or corrected vision as prescribed in section 302.175, the applicant's ability 33 to understand highway signs regulating, warning or directing traffic, the 34applicant's practical knowledge of the traffic laws of this state, and an actual 35demonstration of ability to exercise due care in the operation of a motor vehicle 36 of the classification for which the license is sought. When an applicant for a

37 license has a license from a state which has requirements for issuance of a license 38 comparable to the Missouri requirements or a license from a country which has a reciprocal agreement with the state of Missouri regarding the exchange of 39 licenses pursuant to section 302.172 and such license has not expired more than 40 six months prior to the date of application for the Missouri license, the director 41 may waive the test of the applicant's practical knowledge of the traffic laws of 42 this state, and the requirement of actual demonstration of ability to exercise due 43care in the operation of a motor vehicle. If the director has reasonable grounds 44to believe that an applicant is suffering from some known physical or mental 45ailment which ordinarily would interfere with the applicant's fitness to operate 46a motor vehicle safely upon the highways, the director may require that the 4748 examination include a physical or mental examination by a licensed physician of 49 the applicant's choice, at the applicant's expense, to determine the fact. The director shall prescribe regulations to ensure uniformity in the examinations and 50 in the grading thereof and shall prescribe and furnish all forms to the members 51of the highway patrol and to other persons authorized to conduct examinations 5253as may be necessary to enable the officer or person to properly conduct the examination. The records of the examination shall be forwarded to the director 5455who shall not issue any license hereunder if in the director's opinion the applicant is not qualified to operate a motor vehicle safely upon the highways of 5657this state.

2. Beginning July 1, 2005, when the examiner has reasonable grounds to believe that an individual has committed fraud or deception during the examination process, the license examiner shall immediately forward to the director all information relevant to any fraud or deception, including, but not limited to, a statement of the examiner's grounds for belief that the person committed or attempted to commit fraud or deception in the written, skills, or vision examination.

65 3. The director of revenue shall delegate the power to conduct the 66 examinations required for a license or permit to any member of the highway 67 patrol or any person employed by the highway patrol. The powers delegated to 68 any examiner may be revoked at any time by the director of revenue upon notice. 69 4. Notwithstanding the requirements of subsections 1 and 3 of this 70section, the successful completion of a motorcycle rider training course approved 71pursuant to sections 302.133 to 302.137 shall constitute an actual demonstration 72of the person's ability to exercise due care in the operation of a motorcycle or 73 motortricycle, and no further practical knowledge or driving test shall be 74 required to obtain a motorcycle or motortricycle license or endorsement. The 75 motorcycle rider training course completion shall be accepted for 76 purposes of motorcycle license or endorsement issuance for one year 77 from the date of course completion.

785. Notwithstanding the requirements of subsections 1 and 3 of this section, the successful completion of a military motorcycle rider training course 79that meets or exceeds the Motorcycle Safety Foundation curriculum standards by 80 an applicant who is an active member of the [U.S.] United States Armed Forces, 81 82 shall constitute an actual demonstration of the person's ability to exercise due care in the operation of a motorcycle or motortricycle, and no further practical 83 84 **knowledge or** driving test shall be required to obtain a motorcycle or 85 motortricycle license or endorsement. The military motorcycle rider 86 training course completion shall be accepted for purposes of motorcycle license or endorsement issuance for one year from the date 87 88 of course completion. The director of revenue is authorized to promulgate rules and regulations for the administration and implementation of this 89 subsection including rules governing the presentment of motorcycle training 90 course completion cards from a military motorcycle rider training course or other 91 documentation showing that the applicant has successfully completed a course in 9293 basic motorcycle safety instruction that meets or exceeds curriculum standards established by the Motorcycle Safety Foundation or other national organization 94 whose purpose is to improve the safety of motorcyclists on the nation's streets and 95 highways. Any rule or portion of a rule, as that term is defined in section 96 97 536.010, that is created under the authority delegated in this section shall 98 become effective only if it complies with and is subject to all of the provisions of 99 chapter 536 and, if applicable, section 536.028. This section and chapter 536 are 100 nonseverable and if any of the powers vested with the general assembly pursuant 101 to chapter 536 to review, to delay the effective date, or to disapprove and annul 102a rule are subsequently held unconstitutional, then the grant of rulemaking 103 authority and any rule proposed or adopted after August 28, 2012, shall be 104invalid and void.

302.720. 1. Except when operating under an instruction permit as described in this section, no person may drive a commercial motor vehicle unless the person has been issued a commercial driver's license with applicable endorsements valid for the type of vehicle being operated as specified in sections 5

302.700 to 302.780. A commercial driver's instruction permit shall allow the

6 holder of a valid license to operate a commercial motor vehicle when accompanied by the holder of a commercial driver's license valid for the vehicle being operated 7 and who occupies a seat beside the individual, or reasonably near the individual 8 in the case of buses, for the purpose of giving instruction in driving the 9 commercial motor vehicle. No person may be issued a commercial driver's 10 instruction permit until he or she has passed written tests which comply with the 11 12minimum federal standards. A commercial driver's instruction permit shall be valid for the vehicle being operated for a period of not more than six months, and 1314 shall not be issued until the permit holder has met all other requirements of 15sections 302.700 to 302.780, except for the driving test. A permit holder, unless 16 otherwise disqualified, may be granted one six-month renewal within a one-year 17period. The fee for such permit or renewal shall be five dollars. In the alternative, a commercial driver's instruction permit shall be issued for a 18 19 thirty-day period to allow the holder of a valid driver's license to operate a commercial motor vehicle if the applicant has completed all other requirements 2021except the driving test. The permit may be renewed for one additional thirty-day 22period and the fee for the permit and for renewal shall be five dollars.

232. No person may be issued a commercial driver's license until he has 24passed written and driving tests for the operation of a commercial motor vehicle 25which complies with the minimum federal standards established by the Secretary 26and has satisfied all other requirements of the Commercial Motor Vehicle Safety 27Act of 1986 (Title XII of Pub. Law 99-570), as well as any other requirements 28imposed by state law. All applicants for a commercial driver's license shall have maintained the appropriate class of commercial driver's instruction permit issued 29by this state or any other state for a minimum of fourteen calendar days prior to 30 the date of taking the skills test. Applicants for a hazardous materials 31endorsement must also meet the requirements of the U.S. Patriot Act of 2001 3233 (Title X of Public Law 107-56) as specified and required by regulations 34 promulgated by the Secretary. Nothing contained in this subsection shall be construed as prohibiting the director from establishing alternate testing formats 35 for those who are functionally illiterate; provided, however, that any such 36 37 alternate test must comply with the minimum requirements of the Commercial 38 Motor Vehicle Safety Act of 1986 (Title XII of Pub. Law 99-570) as established by 39 the Secretary.

40 (1) The written and driving tests shall be held at such times and in such

41 places as the superintendent may designate. A twenty-five dollar examination 42fee shall be paid by the applicant upon completion of any written or driving test, except the examination fee shall be waived for applicants seventy years of age or 43older renewing a license with a school bus endorsement. The director shall 44 delegate the power to conduct the examinations required under sections 302.700 45to 302.780 to any member of the highway patrol or any person employed by the 46 highway patrol qualified to give driving examinations. The written test shall only 47be administered in the English language. No translators shall be allowed for 48 49 applicants taking the test.

50 (2) The director shall adopt and promulgate rules and regulations 51 governing the certification of third-party testers by the department of 52 revenue. Such rules and regulations shall substantially comply with the 53 requirements of 49 CFR 383, Section 383.75. A certification to conduct 54 third-party testing shall be valid for one year, and the department shall charge 55 a fee of one hundred dollars to issue or renew the certification of any third-party 56 tester.

57(3) Beginning August 28, 2006, the director shall only issue or renew third-party tester certification to community colleges established under chapter 5859178 or to private companies who own, lease, or maintain their own fleet and administer in-house testing to their employees, or to school districts and their 60 61 agents that administer in-house testing to the school district's or agent's employees. Any third-party tester who violates any of the rules and regulations 62 63 adopted and promulgated pursuant to this section shall be subject to having his certification revoked by the department. The department shall provide written 64 65 notice and an opportunity for the third-party tester to be heard in substantially the same manner as provided in chapter 536. If any applicant submits evidence 66 that he has successfully completed a test administered by a third-party tester, the 67 actual driving test for a commercial driver's license may then be waived. 68

69 (4) Every applicant for renewal of a commercial driver's license shall 70 provide such certifications and information as required by the Secretary and if 71 such person transports a hazardous material must also meet the requirements of 72 the U.S. Patriot Act of 2001 (Title X of Public Law 107-56) as specified and 73 required by regulations promulgated by the Secretary. Such person shall be 74 required to take the written test for such endorsement. A twenty-five dollar 75 examination fee shall be paid upon completion of such tests.

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(5) The director shall have the authority to waive the **knowledge and** 

driving skills [test] tests for any qualified military applicant for a commercial 77 78driver's license who is currently licensed at the time of application for a commercial driver's license. The director shall impose conditions and limitations 79 to restrict the applicants from whom the department may accept alternative 80 requirements for the knowledge and skills [test] tests described in federal 81 regulation 49 CFR 383.71 and 49 CFR 383.77. An applicant must certify that, 82 during the two-year period immediately preceding application for a commercial 83 driver's license, all of the following apply: 84

85 (a) The applicant has not had more than one license;

86 (b) The applicant has not had any license suspended, revoked, or 87 cancelled;

(c) The applicant has not had any convictions for any type of motor vehicle
for the disqualifying offenses contained in this chapter or federal rule 49 CFR
383.51(b);

91 (d) The applicant has not had more than one conviction for any type of92 motor vehicle for serious traffic violations;

(e) The applicant has not had any conviction for a violation of state or
local law relating to motor vehicle traffic control, but not including any parking
violation, arising in connection with any traffic accident, and has no record of an
accident in which he or she was at fault;

97 (f) The applicant has been regularly employed within the last [ninety 98 days] year in a military position requiring operation of a commercial motor 99 vehicle and has operated the vehicle for at least sixty days during the two years 100 immediately preceding application for a commercial driver's license. The vehicle 101 must be representative of the commercial motor vehicle the driver applicant 102 operates or expects to operate;

(g) The applicant, if on active duty, must provide a notarized affidavit
signed by a commanding officer as proof of driving experience as indicated in
paragraph (f) of this subdivision;

(h) The applicant, if honorably discharged from military service, mustprovide a form-DD214 or other proof of military occupational specialty;

(i) The applicant must meet all federal and state qualifications to operatea commercial vehicle; and

(j) The applicant will be required to complete all applicable knowledge
tests, except when the applicant provides proof of approved military
training sufficient for waiver of the knowledge and skills tests as

#### 113 specified in subdivision (5) of subsection 3 of section 302.170.

3. A commercial driver's license or commercial driver's instruction permit 114 may not be issued to a person while the person is disqualified from driving a 115commercial motor vehicle, when a disqualification is pending in any state or while 116 117the person's driver's license is suspended, revoked, or cancelled in any state; nor 118 may a commercial driver's license be issued unless the person first surrenders in a manner prescribed by the director any commercial driver's license issued by 119 120another state, which license shall be returned to the issuing state for 121 cancellation.

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4. Beginning July 1, 2005, the director shall not issue an instruction permit under this section unless the director verifies that the applicant is lawfully present in the United States before accepting the application. The director may, by rule or regulation, establish procedures to verify the lawful presence of the applicant under this section. No rule or portion of a rule promulgated pursuant to the authority of this section shall become effective unless it has been promulgated pursuant to chapter 536.

5. Notwithstanding the provisions of this section or any other law to the contrary, beginning August 28, 2008, the director of the department of revenue shall certify as a third-party tester any municipality that owns, leases, or maintains its own fleet that requires certain employees as a condition of employment to hold a valid commercial driver's license; and that administered in-house testing to such employees prior to August 28, 2006.

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