## SECOND REGULAR SESSION

## SENATE BILL NO. 550

## 99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR WASSON.

Pre-filed December 1, 2017, and ordered printed.

4474S.01I

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal section 620.2020, RSMo, and to enact in lieu thereof one new section relating to financial incentives for job creation.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 620.2020, RSMo, is repealed and one new section 2 enacted in lieu thereof, to be known as section 620.2020, to read as follows:

620.2020. 1. The department shall respond to a written request, by or on behalf of a qualified company, for a proposed benefit award under the provisions of this program within five business days of receipt of such request. Such response shall contain either a proposal of benefits for the qualified company, or a written response refusing to provide such a proposal and stating the reasons for such refusal. A qualified company that intends to seek benefits under the program shall submit to the department a notice of intent. The department shall respond within thirty days to a notice of intent with an approval or a rejection, provided that the department may withhold approval or provide a contingent 10 approval until it is satisfied that proper documentation of eligibility has been 11 provided. Failure to respond on behalf of the department shall result in the notice of intent being deemed approved. A qualified company receiving approval 12for program benefits may receive additional benefits for subsequent new jobs at 13 the same facility after the full initial project period if the applicable minimum job 14 requirements are met. There shall be no limit on the number of project periods 15 a qualified company may participate in the program, and a qualified company 16 may elect to file a notice of intent to begin a new project period concurrent with 17an existing project period if the applicable minimum job requirements are 18

achieved, the qualified company provides the department with the required

SB 550 2

20

21

22

2526

27

28 29

30

31

32

33

34

35 36

37

38 39

40

41 42

43

44

45

46

47 48

49

50

51 52

53

54

55

annual reporting, and the qualified company is in compliance with this program and any other state programs in which the qualified company is currently or has previously participated. However, the qualified company shall not receive any 23 further program benefits under the original approval for any new jobs created 24 after the date of the new notice of intent, and any jobs created before the new notice of intent shall not be included as new jobs for purposes of the benefit calculation for the new approval. When a qualified company has filed and received approval of a notice of intent and subsequently files another notice of intent, the department shall apply the definition of project facility under subdivision (18) of section 620.2005 to the new notice of intent as well as all previously approved notices of intent and shall determine the application of the definitions of new job, new payroll, project facility base employment, and project facility base payroll accordingly.

- 2. Notwithstanding any provision of law to the contrary, the benefits available to the qualified company under any other state programs for which the company is eligible and which utilize withholding tax from the new or retained jobs of the company shall first be credited to the other state program before the withholding retention level applicable under this program will begin to accrue. If any qualified company also participates in a job training program utilizing withholding tax, the company shall retain no withholding tax under this program, but the department shall issue a refundable tax credit for the full amount of benefit allowed under this program. The calendar year annual maximum amount of tax credits which may be issued to a qualifying company that also participates in a job training program shall be increased by an amount equivalent to the withholding tax retained by that company under a jobs training program.
- 3. A qualified company receiving benefits under this program shall provide an annual report of the number of jobs and such other information as may be required by the department to document the basis for program benefits available no later than ninety days prior to the end of the qualified company's tax year immediately following the tax year for which the benefits provided under the program are attributed. In such annual report, if the average wage is below the applicable percentage of the county average wage, the qualified company has not maintained the employee insurance as required, or if the number of jobs is below the number required, the qualified company shall not receive tax credits or retain the withholding tax for the balance of the project period. Failure to timely file the annual report required under this section shall result in the forfeiture of tax

56 credits attributable to the year for which the reporting was required and a 57 recapture of withholding taxes retained by the qualified company during such 58 year.

- 59 4. The department may withhold the approval of any benefits under this program until it is satisfied that proper documentation has been provided, and 60 shall reduce the benefits to reflect any reduction in full-time employees or 61 62 payroll. Upon approval by the department, the qualified company may begin the retention of the withholding taxes when it reaches the required number of jobs 63 and the average wage meets or exceeds the applicable percentage of county 64 65 average wage. Tax credits, if any, may be issued upon satisfaction by the 66 department that the qualified company has exceeded the applicable percentage 67 of county average wage and the required number of jobs.
- 5. Any qualified company approved for benefits under this program shall provide to the department, upon request, any and all information and records reasonably required to monitor compliance with program requirements. This program shall be considered a business recruitment tax credit under subdivision (4) of subsection 2 of section 135.800, and any qualified company approved for benefits under this program shall be subject to the provisions of sections 135.800 to 135.830.
- 6. Any taxpayer who is awarded benefits under this program who knowingly hires individuals who are not allowed to work legally in the United States shall immediately forfeit such benefits and shall repay the state an amount equal to any state tax credits already redeemed and any withholding taxes already retained.
- 7. The maximum amount of tax credits that may be authorized under this program for any fiscal year shall be limited as follows, less the amount of any tax credits previously obligated for that fiscal year under any of the tax credit programs referenced in subsection 13 of this section:
- 84 (1) For the fiscal year beginning on July 1, 2013, but ending on or before 85 June 30, 2014, no more than one hundred six million dollars in tax credits may 86 be authorized;
- 87 (2) For the fiscal year beginning on July 1, 2014, but ending on or before 88 June 30, 2015, no more than one hundred eleven million dollars in tax credits 89 may be authorized; and
- 90 (3) For any fiscal year beginning on or after July 1, 2015, no more than 91 one hundred sixteen million dollars in tax credits may be authorized for each

92 fiscal year.

93

9495

96

97

98

99 100

101

102

103

104

105106

107108

109

110

111

112

113114

115

116

117

118

119120

121

122

123

124

125

126

127

8. For tax credits for the creation of new jobs under section 620.2010, the department shall allocate the annual tax credits based on the date of the approval, reserving such tax credits based on the department's best estimate of new jobs and new payroll of the project, and any other applicable factors in determining the amount of benefits available to the qualified company under this program. However, the annual issuance of tax credits shall be subject to annual verification of actual payroll by the department. Any authorization of tax credits shall expire if, within two years from the date of commencement of operations, or approval if applicable, the qualified company has failed to meet the applicable minimum job requirements. The qualified company may retain authorized amounts from the withholding tax under the project once the applicable minimum job requirements have been met for the duration of the project period. No benefits shall be provided under this program until the qualified company meets the applicable minimum new job requirements. In the event the qualified company does not meet the applicable minimum new job requirements, the qualified company may submit a new notice of intent or the department may provide a new approval for a new project of the qualified company at the project facility or other facilities.

9. Tax credits provided under this program may be claimed against taxes otherwise imposed by chapters 143 and 148, and may not be carried forward, but shall be claimed within one year of the close of the taxable year for which they were issued. Tax credits provided under this program may be transferred, sold, or assigned by filing a notarized endorsement thereof with the department that names the transferee, the amount of tax credit transferred, and the value received for the credit, as well as any other information reasonably requested by the department. For a qualified company with flow-through tax treatment to its members, partners, or shareholders, the tax credit shall be allowed to members, partners, or shareholders in proportion to their share of ownership on the last day of the qualified company's tax period.

10. Prior to the issuance of tax credits or the qualified company beginning to retain withholding taxes, the department shall verify through the department of revenue and any other applicable state department that the tax credit applicant does not owe any delinquent income, sales, or use tax or interest or penalties on such taxes, or any delinquent fees or assessments levied by any state department and through the department of insurance, financial institutions and

144

145

146

147

148

128 professional registration that the applicant does not owe any delinquent 129 insurance taxes or other fees. Such delinquency shall not affect the approval, 130 except that any tax credits issued shall be first applied to the delinquency and 131 any amount issued shall be reduced by the applicant's tax delinquency. If the 132 department of revenue, the department of insurance, financial institutions and 133 professional registration, or any other state department concludes that a taxpayer is delinquent after June fifteenth but before July first of any year and the 134 135 application of tax credits to such delinquency causes a tax deficiency on behalf of 136 the taxpayer to arise, then the taxpayer shall be granted thirty days to satisfy the 137 deficiency in which interest, penalties, and additions to tax shall be tolled. After 138 applying all available credits toward a tax delinquency, the administering agency 139 shall notify the appropriate department and that department shall update the 140 amount of outstanding delinquent tax owed by the applicant. If any credits remain after satisfying all insurance, income, sales, and use tax delinquencies, 141 142 the remaining credits shall be issued to the applicant, subject to the restrictions 143 of other provisions of law.

- 11. The director of revenue shall issue a refund to the qualified company to the extent that the amount of tax credits allowed under this program exceeds the amount of the qualified company's tax liability under chapter 143 or 148.
- 12. An employee of a qualified company shall receive full credit for the amount of tax withheld as provided in section 143.211.
- 149 13. Notwithstanding any provision of law to the contrary, beginning 150 August 28, 2013, no new benefits shall be authorized for any project that had not 151 received from the department a proposal or approval for such benefits prior to 152 August 28, 2013, under the development tax credit program created under sections 32.100 to 32.125, the rebuilding communities tax credit program created 153 under section 135.535, the enhanced enterprise zone tax credit program created 154 under sections 135.950 to 135.973, and the Missouri quality jobs program created 155 under sections 620.1875 to 620.1890. The provisions of this subsection shall not 156 157 be construed to limit or impair the ability of any administering agency to authorize or issue benefits for any project that had received an approval or a 158 159 proposal from the department under any of the programs referenced in this 160 subsection prior to August 28, 2013, or the ability of any taxpayer to redeem any 161 such tax credits or to retain any withholding tax under an approval issued prior 162 to that date. The provisions of this subsection shall not be construed to limit or 163 in any way impair the ability of any governing authority to provide any local

177

178

179180

181

182

187

188

189

192

193

194195

196

197

198

199

abatement or designate a new zone under the enhanced enterprise zone program created by sections 135.950 to 135.963. Notwithstanding any provision of law to the contrary, no qualified company that is awarded benefits under this program shall:

- 168 (1) Simultaneously receive benefits under the programs referenced in this 169 subsection at the same capital investment; or
- 170 (2) Receive benefits under the provisions of section 620.1910 for the same 171 jobs.
- 14. If any provision of sections 620.2000 to 620.2020 or application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or application of these sections which can be given effect without the invalid provisions or application, and to this end, the provisions of sections 620.2000 to 620.2020 are hereby declared severable.
  - 15. By no later than January 1, 2014, and the first day of each calendar quarter thereafter, the department shall present a quarterly report to the general assembly detailing the benefits authorized under this program during the immediately preceding calendar quarter to the extent such information may be disclosed under state and federal law. The report shall include, at a minimum:
    - (1) A list of all approved and disapproved applicants for each tax credit;
- 183 (2) A list of the aggregate amount of new or retained jobs that are directly attributable to the tax credits authorized;
- 185 (3) A statement of the aggregate amount of new capital investment 186 directly attributable to the tax credits authorized;
  - (4) Documentation of the estimated net state fiscal benefit for each authorized project and, to the extent available, the actual benefit realized upon completion of such project or activity; and
- 190 (5) The department's response time for each request for a proposed benefit 191 award under this program.
  - 16. The department may adopt such rules, statements of policy, procedures, forms, and guidelines as may be necessary to carry out the provisions of sections 620.2000 to 620.2020. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to

disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 202 2013, shall be invalid and void.

- 17. Under section 23.253 of the Missouri sunset act:
- (1) The provisions of the [new] program authorized under sections 620.2000 to 620.2020 shall [automatically sunset six years after August 28, 2013, unless reauthorized by an act of the general assembly] be reauthorized as of the effective date of this act and shall expire on August 28, 2030; and
- (2) If such program is reauthorized, the program authorized under this section shall automatically sunset twelve years after the effective date of this reauthorization of sections 620.2000 to 620.2020; and
- (3) Sections 620.2000 to 620.2020 shall terminate on September first of the calendar year immediately following the calendar year in which the program authorized under sections 620.2000 to 620.2020 is sunset.