SECOND REGULAR SESSION

SENATE BILL NO. 1037

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR WASSON.

Read 1st time February 26, 2018, and ordered printed.

ADRIANE D. CROUSE, Secretary.

6575S.01I

AN ACT

To amend chapter 348, RSMo, by adding thereto nine new sections relating to an innovation fund to promote economic growth in the state of Missouri.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 348, RSMo, is amended by adding thereto nine new

2 sections, to be known as sections 348.550, 348.555, 348.560, 348.565, 348.570,

3 348.575, 348.580, 348.585, and 348.590, to read as follows:

348.550. Sections 348.550 to 348.590 shall be known and may be 2 cited as the "Missouri Innovation Fund Act".

348.555. As used in sections 348.550 to 348.590, the following 2 terms shall mean:

3 (1) "Bond proceeds", the moneys raised from the sale of bonds
4 issued under section 348.575;

5 (2) "Innovation fund", the Missouri innovation fund established 6 under section 348.570;

7 (3) "Missouri innovation fund corporation", the Missouri
8 innovation fund corporation established under section 348.560;

9 (4) "Missouri technology corporation", the Missouri technology
10 corporation established under sections 348.251;

11 (5) "Proceeds", all interest, dividends, and other moneys or 12 property derived from the Missouri innovation fund corporation's 13 securities obtained by direct seed capital and venture capital 14 investments in qualified companies and qualified funds, including all 15 moneys derived from the sale of such investments, whether such 16 investments constitute debt or equity. "Proceeds" shall not include 17 bond proceeds as defined in this section;

(6) "Project facility", a building or buildings within the state of

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19 Missouri used by a qualified company at which new or retained jobs are20 or will be located;

21 (7) "Qualified company", a firm, partnership, joint venture, 22 association, or private or public for-profit corporation that:

23 (a) Is headquartered in this state;

(b) Has at least fifty-one percent of its employees employed inthis state;

26 (c)

(c) Is any of the following:

a. Engaged in or has committed to engage in innovation within
a business sector with high potential for economic growth as
determined by the Missouri innovation fund corporation, including, but
not limited to:

31 (i) Manufacturing, biotechnology, nanotechnology,
32 communications, agriculture, clean energy creation or storage
33 technology, or transportation and logistics;

(ii) Processing or assembling products, including medical
devices, pharmaceuticals, computer software, computer hardware,
semiconductors, any other innovative technology products, or other
products that are produced using manufacturing methods that are
enabled by applying technology; or

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(iii) Services that are enabled by applying technology;

b. Undertaking pre-commercialization activity related to
technology that includes conducting research, developing a new
product or business process, or developing a service that is principally
reliant on applying technology;

(d) Is not primarily engaged in real estate development, insurance, banking, lending, lobbying, political consulting, professional services provided by attorneys, accountants, business consultants, physicians, or health care consultants, wholesale or retail trade, leisure, or hospitality. Notwithstanding the foregoing, a company that develops software, online marketplaces or platforms, or other technological innovation related to the sectors listed in this paragraph may constitute a qualified company if it satisfies the other criteria required under this subdivision;

53 (e) At the time of investment, has less than one hundred 54 employees;

55 (f) At the time it is initially certified under this subdivision, has

56been in operation in this state for not more than ten consecutive years;

57(g) Agrees that it will not relocate any portion of its operations 58 outside the state during the three years immediately after it receives 59 an investment from the innovation fund, and further agrees to repay 60 the Missouri innovation fund corporation the amount of such investment received from the innovation fund, including investment 61 through a qualified fund, if any portion of the business relocates 62 outside the state during such three year period. For the purposes of 63 64 this paragraph, except as provided in policies and procedures established by the department of economic development, a business 65 relocates outside this state when the business locates more than ten 66 percent of any of the following outside the state: 67

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a. The company's employees;

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b. The company's total payroll; or

70 c. The activities of the company's headquarters, as determined 71by the Missouri innovation fund corporation; and

72(h) At the time of investment, has lawfully registered with the commissioner of securities, or is exempt from registration under the 73provisions of chapter 409; 74

75(8) "Qualified fund", a fund consisting entirely of investments in qualified companies, established by any corporation, partnership, joint 7677 venture, unincorporated association, trust, or other organization 78registered to do business in the state, and which is certified by the 79 Missouri innovation fund corporation under section 348.560.

348.560. 1. The Missouri technology corporation is hereby $\mathbf{2}$ granted all powers necessary to create a wholly-owned subsidiary nonprofit corporation to promote economic growth and job creation 3 within the state of Missouri. The nonprofit corporation shall be known 4 as the "Missouri Innovation Fund Corporation". 5

6 2. The purpose of the Missouri innovation fund corporation, which shall be deemed to provide a public benefit, shall be to promote 7 8 economic growth and job creation throughout the state of Missouri under sections 348.550 to 348.590. 9

3. The Missouri innovation fund corporation shall implement a 10 program to certify investment fund managers for the purposes of 11 sections 348.550 to 348.590. An investment fund manager desiring 12certification as a qualified fund shall submit an application to the 13

14 Missouri innovation fund corporation. The investment fund manager shall specify in the application the investment amount that the 1516 manager wishes to raise and the Missouri innovation fund corporation may certify the manager and determine the amount of innovation fund 17 investment in such manager's qualified fund. In determining whether 18 19 to certify an investment fund manager, the Missouri innovation fund corporation shall consider the investment fund manager's experience 2021in managing venture capital funds, the past performance of investment 22funds managed by the applicant, the expected level of investment in the investment fund to be managed by the applicant, and any other 23relevant factors. The Missouri innovation fund corporation may certify 2425only investment fund managers that commit to consider placing investments in qualified companies. 26

274. The Missouri innovation fund corporation shall publish an 28annual report which shall include, but not be limited to, a description 29of its efforts in establishing and maintaining the operation of the innovation fund, the qualified companies and qualified funds in which 30 the Missouri innovation fund corporation has invested, and fund 3132expenditures made by the innovation fund. Copies of such annual report shall be submitted to the governor and members of the general 33 assembly on or before November first of each year. 34

348.565. 1. The Missouri innovation fund corporation shall have 2 the power to:

3 (1) Make direct seed capital or venture capital investments in 4 qualified companies and qualified funds which demonstrate the 5 promise of growth and job creation. Investments from the Missouri 6 innovation fund corporation may be in the form of debt or equity, 7 provided that such investments shall require the approval of a majority 8 of the board of directors of the Missouri technology corporation;

9 (2) Contract with private persons, including, but not limited to, 10 for-profit corporations, nonprofit corporations, limited liability 11 companies, and partnerships to carry out the provisions of sections 12 348.550 to 348.590 on terms and conditions acceptable to the Missouri 13 technology corporation; and

(3) Engage in and contract for any and all types of services,
actions, or endeavors not prohibited by law, and which are necessary
to the successful and efficient operation and continuation of the

17 Missouri innovation fund corporation and the purposes for which it is18 created.

19 2. The debt and equity securities held by the Missouri innovation fund corporation and all proceeds derived therefrom shall be held by 20it on behalf of and for the sole benefit of the state. Such debt and 21equity securities held by the Missouri innovation fund corporation 22shall be deemed to be owned by the state. However, any voting rights 23associated with such securities may be exercised by such proxies or 2425designees as appointed by the Missouri technology corporation board of directors. 26

27 3. The Missouri innovation fund corporation may sell or 28 otherwise divest debt and equity securities at the discretion of the 29 executive director of the Missouri technology corporation.

4. The Missouri innovation fund corporation shall allocate
 proceeds within thirty days following the date that the Missouri
 innovation fund corporation receives such proceeds as follows:

(1) Fifty percent of proceeds shall be allocated to the Missouri
 innovation fund for reinvestment under sections 348.550 to 348.590; and

35 (2) Fifty percent of proceeds shall be allocated to the general
 36 revenue fund.

37 5. Neither the Missouri innovation fund corporation nor any 38 qualified fund shall make investments in or on behalf of qualified companies involved in abortion services, human cloning, or prohibited 39 40 human research as defined under section 196.1127. For the purposes 41 of this subsection, a qualified company's involvement in such 42prohibited activities shall include, but is not limited to, research, development, or engagement in any such prohibited activity provided 43under this subsection. 44

348.570. 1. There is hereby established in the state treasury a fund to be known as the "Missouri Innovation Fund", which shall consist $\mathbf{2}$ of all moneys which may be appropriated by the general assembly, 3 along with any bond proceeds, gifts, contributions, transfers of funds 4 or assets, or grants or bequests received from federal, private, or other $\mathbf{5}$ 6 sources. Money in the innovation fund shall be used to carry out the provisions of sections 348.550 to 348.590. Notwithstanding the 7 provisions of section 33.080 to the contrary, any moneys remaining in 8 the innovation fund at the end of any fiscal year shall not lapse to the 9

10 general revenue fund, but shall remain in the Missouri innovation fund.

2. The purpose of the Missouri innovation fund shall be to receive bond proceeds, proceeds, and capital investments, to invest such moneys in qualified companies and qualified funds, and to allocate proceeds under subsection 4 of section 348.565.

3. Funds from the innovation fund shall not be expended, paid, or granted to or on behalf of qualified companies involved in abortion services, human cloning, or prohibited human research as defined under section 196.1127. For the purposes of this subsection, a qualified company's involvement in such prohibited activities shall include, but is not limited to, research, development, or engagement in any such prohibited activity provided under this subsection.

348.575. 1. The Missouri innovation fund corporation may issue 2 negotiable revenue bonds or notes in such principal amount as, in the 3 opinion of the Missouri technology corporation board of directors, shall 4 be necessary to provide sufficient funds for the raising of capital to 5 invest in qualified companies and qualified funds, for the establishment 6 of reserves to secure such bonds and notes, and for all other 7 expenditures of the Missouri innovation fund corporation incident to 8 and necessary to carry out its purposes and powers.

9 2. The Missouri innovation fund corporation may issue renewal 10 notes, issue bonds to pay such notes, and, whenever it deems refunding 11 expedient, to refund any bonds by the issuance of new bonds, whether 12the bonds to be refunded have or have not matured, and to issue bonds 13 partly to refund bonds then outstanding and partly for any other 14 purpose. The refunding bonds shall be sold and the proceeds applied to the purchase, redemption, or payment of the bonds to be refunded. 1516 3. The notes and bonds issued under sections 348.550 to 348.590 shall be authorized by resolution of the Missouri technology 17corporation board of directors, shall bear such date or dates, and shall 18 mature at such time or times, in the case of any note, or any renewal 19 20 thereof, not exceeding twenty years from the date of issuance of such 21original note, and in the case of any bond not exceeding fifty years 22from the date of original issuance as the resolution may provide. The notes and bonds shall bear interest at such rate, be in such 2324denominations, be in such form, either coupon or registered, carry such registration privileges, be executed in such manner, be payable in such 25

26 method of payment, at such place or places, and be subject to such 27 terms of redemption as the resolution may provide. The notes and 28 bonds of the Missouri innovation fund corporation may be sold at 29 public or private sale at such price or prices as the Missouri innovation 30 fund corporation shall determine.

4. Bond proceeds shall be placed solely in the Missouri
innovation fund and shall not revert to the general revenue fund except
as provided in section 348.565.

5. Neither the state nor the Missouri technology corporation shall be liable on notes or bonds of the Missouri innovation fund corporation, and such notes and bonds shall not constitute a debt of the state or the Missouri technology corporation, and such notes and bonds shall contain on the face thereof a statement to such effect.

348.580. 1. The Missouri technology corporation board of 2 directors shall serve as the board of directors of the Missouri 3 innovation fund corporation with terms and offices identical to their 4 respective terms and offices in their capacities as directors of the 5 Missouri technology corporation.

6 2. Board members of the Missouri innovation fund corporation 7 shall not be compensated for their services while serving on the 8 board. However, board members may receive reimbursement for their 9 actual and necessary expenses incurred in the performance of their 10 duties.

348.585. The articles of incorporation and bylaws of the Missouri 2 innovation fund corporation shall provide that:

3 (1) The purpose of the Missouri innovation fund corporation is
4 to promote economic growth and job creation throughout the state of
5 Missouri under sections 348.550 to 348.590;

6 (2) The board of directors of the Missouri innovation fund 7 corporation is composed of fifteen persons who shall be the directors 8 of the Missouri technology corporation. Each director shall serve on 9 the board of the Missouri innovation fund corporation with terms and 10 offices identical to their respective terms and offices as directors of the 11 Missouri technology corporation;

(3) The Missouri innovation fund corporation may receive money
from any source, may borrow money, may enter into contracts, and may
expend money for any activities appropriate to its purpose;

15 (4) The Missouri innovation fund corporation may appoint staff 16 and take all other actions necessary or incidental to carrying out the 17 functions under sections 348.550 to 348.590;

18 (5) Any changes in the articles of incorporation or bylaws shall
19 be approved by the governor;

20(6) The Missouri innovation fund corporation shall publish an annual report which shall include but not be limited to, a description 2122of its efforts in establishing and maintaining the operation of the 23innovation fund, the qualified companies and qualified funds in which the Missouri innovation fund corporation has invested, and fund 24expenditures made by the innovation fund. Copies of such annual 25report shall be submitted to the governor and members of the general 2627assembly on or before November first of each year; and

(7) The Missouri innovation fund corporation shall be subject to
an annual audit by the state auditor and that the Missouri innovation
fund corporation shall bear the full cost of such audit.

348.590. 1. The department of economic development may promulgate rules and regulations necessary to administer the $\mathbf{2}$ provisions of sections 348.550 to 348.590. Any rule or portion of a rule, 3 as that term is defined in section 536.010 that is created under the 4 authority delegated in this section shall become effective only if it 56 complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are 78 nonseverable and if any of the powers vested with the general assembly 9 pursuant to chapter 536, to review, to delay the effective date, or to 10 disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or 11 12adopted after August 28, 2018, shall be invalid and void.

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2. Pursuant to section 23.253 of the Missouri sunset act:

(1) The provisions of the new program authorized under sections
348.550 to 348.590 shall sunset automatically on June 30, 2024, unless
reauthorized by an act of the general assembly; and

(2) If such program is reauthorized, the program authorized
under sections 348.550 to 348.590 shall sunset automatically six years
after the effective date of the reauthorization; and

20 (3) Sections 348.550 to 348.590 shall terminate on September first
21 of the calendar year immediately following the calendar year in which

22 the program authorized under sections 348.550 to 348.590 is sunset.



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