SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 892

99TH GENERAL ASSEMBLY

Reported from the Committee on Health and Pensions, February 15, 2018, with recommendation that the Senate Committee Substitute do pass and be placed on the Consent Calendar.

5750S.03C

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 56.363, 56.805, 56.807, 56.814, 56.833, and 56.840, RSMo, and to enact in lieu thereof six new sections relating to the public employee retirement system for prosecuting and circuit attorneys.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 56.363, 56.805, 56.807, 56.814, 56.833, and 56.840, RSMo, are repealed and six new sections enacted in lieu thereof, to be known as sections 56.363, 56.805, 56.807, 56.814, 56.833, and 56.840, to read as follows: 56.363. 1. The county commission of any county may on its own motion and shall upon the petition of ten percent of the total number of people who voted in the previous general election in the county submit to the voters at a general or special election the proposition of making the county prosecutor a full-time position. The commission shall cause notice of the election to be published in a newspaper published within the county, or if no newspaper is published within the county, in a newspaper published in an adjoining county, for three weeks consecutively, the last insertion of which shall be at least ten days and not more than thirty days before the day of the election, and by posting printed notices thereof at three of the most public places in each township in the county. The 10 proposition shall be put before the voters substantially in the following form: 11 12 Shall the office of prosecuting attorney be made a full-time position in 13 County? \square YES \square NO 14 If a majority of the voters voting on the proposition vote in favor of making the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

county prosecutor a full-time position, it shall become effective upon the date that

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the prosecutor who is elected at the next election subsequent to the passage of such proposal is sworn into office. The position shall then qualify for the retirement benefits available to a full-time prosecutor of a county of the first classification. Any county that elects to make the position of prosecuting attorney full-time shall pay into the Missouri prosecuting attorneys and circuit attorneys' retirement fund at the same contribution amount as paid by counties of the first classification.

- 2. The provisions of subsection 1 of this section notwithstanding, in any county where the proposition of making the county prosecutor a full-time position was submitted to the voters at a general election in 1998 and where a majority of the voters voting on the proposition voted in favor of making the county prosecutor a full-time position, the proposition shall become effective on May 1, 1999. Any prosecuting attorney whose position becomes full time on May 1, 1999, under the provisions of this subsection shall have the additional duty of providing not less than three hours of continuing education to peace officers in the county served by the prosecuting attorney in each year of the term beginning January 1, 1999.
- 3. In counties that, prior to August 28, 2001, have elected pursuant to this section to make the position of prosecuting attorney a full-time position, the county commission may at any time elect to have that position also qualify for the 36 retirement benefit available for a full-time prosecutor of a county of the first classification. Such election shall be made by a majority vote of the county 38 commission and once made shall be irrevocable, unless the voters of the county 39 40 elect to change the position of prosecuting attorney back to a part-time position under subsection 4 of this section. When such an election is made, the results shall be transmitted to the Missouri prosecuting attorneys and circuit attorneys' retirement system fund, and the election shall be effective on the first day of 43 January following such election. Such election shall also obligate the county to 44 pay into the Missouri prosecuting attorneys and circuit attorneys' system retirement fund the same retirement contributions for full-time prosecutors as are paid by counties of the first classification.
 - 4. In any county of the third classification without a township form of government and with more than twelve thousand but fewer than fourteen thousand inhabitants and with a city of the fourth classification with more than one thousand seven hundred but fewer than one thousand nine hundred inhabitants as the county seat that has elected to make the county prosecutor a

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full-time position under this section after August 28, 2014, the county commission may on its own motion and shall upon the petition of ten percent of the total number of people who voted in the previous general election in the county submit 55 to the voters at a general or special election the proposition of changing the 56 full-time prosecutor position to a part-time position. The commission shall cause 57 notice of the election to be published in a newspaper published within the county, 58 or if no newspaper is published within the county, in a newspaper published in 59 an adjoining county, for three weeks consecutively, the last insertion of which 60 shall be at least ten days and not more than thirty days before the day of the 61 62 election, and by posting printed notices thereof at three of the most public places in each township in the county. The proposition shall be put before the voters 64 substantially in the following form:

Shall the office of prosecuting attorney be made a part-time position in County?

 \Box YES \Box NO

If a majority of the voters vote in favor of making the county prosecutor a part-time position, it shall become effective upon the date that the prosecutor who is elected at the next election subsequent to the passage of such proposal is sworn into office.

5. In any county that has elected to make the full-time position of county prosecutor a part-time position under subsection 4 of this section, the county's retirement contribution to the retirement system and the retirement benefit earned by the member shall prospectively be that of a part-time prosecutor as established in this chapter. Any retirement contribution made and retirement benefit earned prior to the effective date of the voter-approved proposition under subsection 4 of this section shall be maintained by the retirement system and used to calculate the retirement benefit for such prior full-time position service. Under no circumstances shall a member in a part-time prosecutor position earn full-time position retirement benefit service accruals for time periods after the effective date of the proposition changing the county prosecutor back to a part-time position.

56.805. As used in sections 56.800 to 56.840, the following words and terms mean:

3 (1) "Annuity", annual payments, made in equal monthly installments, to 4 a retired member from funds provided for, in, or authorized by, the provisions of 5 sections 56.800 to 56.840;

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- 6 (2) "Average final compensation", the average compensation of an employee for the two consecutive years prior to retirement when the employee's 8 compensation was greatest;
- 9 (3) "Board of trustees" or "board", the board of trustees established by the provisions of sections 56.800 to 56.840; 10
- (4) "Compensation", all salary and other compensation payable by a 12 county to an employee for personal services rendered as an employee, including 13 any salary reduction amounts under a cafeteria plan that satisfies 26 U.S.C. Section 125 or an eligible deferred compensation plan that 14 satisfies 26 U.S.C. Section 457 but not including [travel and mileage] 15 reimbursement for any expenses, any consideration for agreeing to terminate employment, or any other nonrecurring or unusual payment 18 that is not part of regular remuneration;
 - (5) "County", the City of St. Louis and each county in the state;
- 20 (6) "Creditable service", the sum of both membership service and 21 creditable prior service;
 - (7) "Effective date of the establishment of the system", August 28, 1989;
- 23 (8) "Employee", an elected or appointed prosecuting attorney or circuit attorney who is employed by a county or a city not within a county; 24
- 25 (9) "Membership service", service as a prosecuting attorney or circuit attorney after becoming a member that is creditable in determining the amount 26 27 of the member's benefits under this system;
- 28 (10) "Prior service", service of a member rendered prior to the effective date of the establishment of the system which is creditable under section 56.823; 29
- 30 (11) "Retirement system" or "system", the prosecuting attorneys and 31 circuit attorneys' retirement system authorized by the provisions of sections 32 56.800 to 56.840.
- 56.807. 1. Beginning August 28, 1989, and continuing monthly thereafter 2 until August 27, 2003, the funds for prosecuting attorneys and circuit attorneys 3 provided for in subsection 2 of this section shall be paid from county or city funds.
- 2. Beginning August 28, 1989, and continuing monthly thereafter until 4 August 27, 2003, each county treasurer shall pay to the system the following amounts to be drawn from the general revenues of the county: 6
- 7 (1) For counties of the third and fourth classification except as provided in subdivision (3) of this subsection, three hundred seventy-five dollars;
- 9 (2) For counties of the second classification, five hundred forty-one dollars

10 and sixty-seven cents;

11 (3) For counties of the first classification, and, except as otherwise 12 provided under section 56.363, counties which pursuant to section 56.363 elect to 13 make the position of prosecuting attorney a full-time position after August 28, 14 2001, or whose county commission has elected a full-time retirement benefit 15 pursuant to subsection 3 of section 56.363, and the City of St. Louis, one 16 thousand two hundred ninety-one dollars and sixty-seven cents.

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- 17 3. Beginning August 28, 1989, and continuing until August 27, 2003, the county treasurer shall at least monthly transmit the sums specified in subsection 18 19 2 of this section to the Missouri office of prosecution services for deposit to the 20 credit of the "Missouri Prosecuting Attorneys and Circuit Attorneys' Retirement 21System Fund", which is hereby created. All moneys held by the state treasurer 22on behalf of the system shall be paid to the system within ninety days after August 28, 1993. Moneys in the Missouri prosecuting attorneys and circuit 23 24attorneys' retirement system fund shall be used only for the purposes provided in sections 56.800 to 56.840 and for no other purpose. 25
- 4. Beginning August 28, 2003, the funds for prosecuting attorneys and circuit attorneys provided for in this section shall be paid from county or city funds and the surcharge established in this section and collected as provided by this section and sections 488.010 to 488.020.
- 5. (1) Beginning August 28, 2003, each county treasurer shall pay to the system the following amounts to be drawn from the general revenues of the county:
- 33 (a) For counties of the third and fourth classification except as provided 34 in paragraph (c) of this subdivision, one hundred eighty-seven dollars;
- 35 (b) For counties of the second classification, two hundred seventy-one 36 dollars;
- 37 (c) For counties of the first classification, counties which pursuant to section 56.363 elect to make the position of prosecuting attorney a full-time position after August 28, 2001, or whose county commission has elected a full-time retirement benefit pursuant to subsection 3 of section 56.363, and the City of St. Louis, six hundred forty-six dollars.
- 42 (2) Beginning August 28, 2015, the county contribution set forth in 43 paragraphs (a) to (c) of subdivision (1) of this subsection shall be adjusted in 44 accordance with the following schedule based upon the prosecuting attorneys and 45 circuit attorneys' retirement system's annual actuarial valuation report. If the

system's funding ratio is: 46

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- 47 (a) One hundred twenty percent or more, no monthly sum shall be 48 transmitted:
- 49 (b) More than one hundred ten percent but less than one hundred twenty percent, the monthly sum transmitted shall be reduced fifty percent; 50
- 51 (c) At least ninety percent and up to and including one hundred ten 52 percent, the monthly sum transmitted shall remain the same;
- 53 (d) At least eighty percent and less than ninety percent, the monthly sum transmitted shall be increased fifty percent; and 54
- 55 (e) Less than eighty percent, the monthly sum transmitted shall be 56 increased one hundred percent.
- 6. Beginning August 28, 2003, the county treasurer shall at least monthly 58 transmit the sums specified in subsection 5 of this section to the Missouri office of prosecution services for deposit to the credit of the Missouri prosecuting 59 60 attorneys and circuit attorneys' retirement system fund. Moneys in the Missouri prosecuting attorneys and circuit attorneys' retirement system fund shall be used 61 62 only for the purposes provided in sections 56.800 to 56.840, and for no other 63 purpose.
- 7. Beginning August 28, 2003, the following surcharge for prosecuting 64 attorneys and circuit attorneys shall be collected and paid as follows: 65
 - (1) There shall be assessed and collected a surcharge of four dollars in all criminal cases filed in the courts of this state including violation of any county ordinance, any violation of criminal or traffic laws of this state, including infractions, and against any person who has pled guilty for any violation and paid a fine through a fine collection center, but no such surcharge shall be assessed when the costs are waived or are to be paid by the state, county, or municipality or when a criminal proceeding or the defendant has been dismissed by the court. For purposes of this section, the term "county ordinance" shall include any ordinance of the City of St. Louis;
 - (2) The clerk responsible for collecting court costs in criminal cases shall collect and disburse such amounts as provided by sections 488.010 to 488.026. Such funds shall be payable to the prosecuting attorneys and circuit attorneys' retirement fund. Moneys credited to the prosecuting attorneys and circuit attorneys' retirement fund shall be used only for the purposes provided for in sections 56.800 to 56.840 and for no other purpose.
- 81 8. The board may accept gifts, donations, grants and bequests from

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82 private or public sources to the Missouri prosecuting attorneys and circuit 83 attorneys' retirement system fund.

- 9. No state moneys shall be used to fund section 56.700 and sections 56.800 to 56.840 unless provided for by law.
- 86 10. Beginning January first following the effective date of this act, all members, who upon vesting and retiring are eligible to receive 87 a normal annuity equal to fifty percent of the final average 88 compensation and, as a condition of participation, shall contribute two 89 percent of their gross salary to the fund. Beginning on January 1, 2020, 90 each such member shall contribute four percent of their gross salary to 91 the fund. Each county treasurer shall deduct the appropriate amount from the gross salary of the prosecuting attorney or circuit attorney 93 and, at least monthly, shall transmit the sum to the prosecuting 94 attorney and circuit attorney retirement system for deposit in the 95 96 prosecuting attorneys and circuit attorneys' retirement fund.
- 97 11. Upon separation from the system, a nonvested member shall 98 receive a lump sum payment equal to the total contribution of the 99 member without interest or other increases in value.
- 100 12. Upon retirement and in the sole discretion of the board on the advice of the actuary, a member shall receive a lump sum payment equal to the total contribution of the member without interest or other increases in value, but such lump sum shall not exceed twenty-five percent of the final average compensation of the member. This amount shall be in addition to any retirement benefits to which the member is entitled.
- 13. Upon the death of a nonvested member or the death of a vested member prior to retirement, the lump sum payment in subsection 11 or 12 of this section shall be made to the designated beneficiary of the member or, if no beneficiary has been designated, to the member's estate.
 - 56.814. 1. Any [member] person who became a member prior to
 2 January 1, 2019, who has attained the age of sixty-two years and who has
 3 twelve years or more of creditable service as prosecuting attorney or circuit
 4 attorney may retire with a normal annuity as determined in subsection 3 of
 5 section 56.840.
 - 2. Any person who becomes a member on or after January 1, 2019, who has attained the age of sixty-five and who has twelve years

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8 or more of creditable service as a prosecuting attorney or circuit 9 attorney may retire with a normal annuity.

56.833. 1. Upon termination of employment, any [member with twelve or more years of creditable service] person who became a member prior to January 1, 2019, shall be entitled to a deferred normal annuity, payable at age fifty-five with twelve or more years of creditable service as determined in subsection 3 of section 56.840. Upon termination of employment, any person who became a member on or after January 1, 2019, shall be entitled to a deferred normal annuity, payable at age sixty with twelve or more years of creditable service as determined in subsection 3 of section 56.840. Any member with less than twelve years of creditable service shall forfeit all rights in the fund, including the member's accrued creditable service as of the date of the member's termination of employment.

- 2. A former member who has forfeited creditable service may have the creditable service restored by again becoming an employee [and] within ten years of the date of the termination of employment, completing four years of continuous membership service, and contributing an amount to the fund equal to any lump sum payment received under subsections 11 and 12 of section 56.807. Notwithstanding any other provision of section 104.800 to the contrary, a former member shall not be entitled to transfer creditable service into this retirement system unless the member previously vested in this system.
- 3. Absences for sickness or injury of less than twelve months shall be counted as membership service.

56.840. 1. Annuity payments to retired employees under the provisions of sections 56.800 to 56.840 shall be available beginning January first next succeeding the expiration of two calendar years from the effective date of the establishment of the system to eligible retired employees, and employees with at least twelve years of creditable service shall have vested rights and upon reaching the required age shall be entitled to retirement benefits.

- 2. All members serving as a prosecuting attorney or circuit 8 attorney in a county of the first classification, a county with a charter 9 form of government, or a city not within a county shall receive one year 10 of creditable service for each year served.
- 3. Notwithstanding any provision of law to the contrary, members serving as a prosecuting attorney in counties that elected to

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make the position of prosecuting attorney a full-time position shall receive one year of creditable vesting service for each year served as a part-time or full-time prosecuting attorney. Such members shall receive one year of creditable benefit service for each year served as a full-time prosecuting attorney and six-tenths of a year of creditable 17 benefit service for each year served as a part-time prosecuting 18 attorney. Upon retirement, any member who has less than twelve years 19 20 of creditable benefit service shall receive a reduced full-time benefit in 21a sum equal to the portion that the member's creditable benefit years 22 bear to twelve vesting years.

- 4. Members restoring creditable service under subsection 2 of section 56.833 shall receive one year of creditable service for each restored year served as a full-time prosecuting attorney and six-tenths of a year of creditable service for each restored year served as a part-time prosecuting attorney. Unless otherwise permitted by law, no member shall receive credit for any partial year of employment.
- 29 5. Notwithstanding any provision of law to the contrary, any member who vested in the system as a part-time prosecuting attorney 30 and who ceased being a member for more than six months before 31 returning as a full-time prosecuting attorney shall be entitled only to 32 retirement benefits as a part-time prosecuting attorney. Any creditable 33 34 service earned by such an employee upon returning to the system as a 35 full-time prosecuting attorney shall begin a new vesting period subject 36 to the provision of the system in effect at the time of the member's 37 return. No member shall receive benefits while employed as a 38 prosecuting attorney or circuit attorney.