SENATE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 832

AN ACT

To repeal sections 407.020, 407.025, and 537.762, RSMo, and to enact in lieu thereof seven new sections relating to civil actions, with an existing penalty provision.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 407.020, 407.025, and 537.762, RSMo,
- 2 are repealed and seven new sections enacted in lieu thereof, to
- 3 be known as sections 407.012, 407.020, 407.025, 407.027, 537.761,
- 4 537.762, and 537.763, to read as follows:
- 5 407.012. 1. In a civil action brought under section
- 6 407.025, absent a state statute to the contrary, the courts shall
- 7 <u>be guided by the policies of the Federal Trade Commission and</u>
- 8 interpretations given by the Federal Trade Commission and the
- 9 <u>federal courts to Section 5(a)(1) of the Federal Trade Commission</u>
- 10 Act, 15 U.S.C. Section 45(a)(1), as amended.
- 11 2. Section 407.025 shall not apply to actions or
- transactions otherwise permitted, approved, or regulated by the
- 13 Federal Trade Commission or any other regulatory agency acting
- 14 under statutory authority of this state or the United States.
- 15 407.020. 1. The act, use or employment by any person of
- any deception, fraud, false pretense, false promise,

- misrepresentation, unfair practice or the concealment, 1 2 suppression, or omission of any material fact in connection with the sale or advertisement of any merchandise in trade or commerce 3 or the solicitation of any funds for any charitable purpose, as 5 defined in section 407.453, in or from the state of Missouri, is 6 declared to be an unlawful practice. The use by any person, in connection with the sale or advertisement of any merchandise in 7 8 trade or commerce or the solicitation of any funds for any 9 charitable purpose, as defined in section 407.453, in or from the 10 state of Missouri of the fact that the attorney general has approved any filing required by this chapter as the approval, 11 12 sanction or endorsement of any activity, project or action of 13 such person, is declared to be an unlawful practice. Any act, 14 use or employment declared unlawful by this subsection violates 15 this subsection whether committed before, during or after the 16 sale, advertisement or solicitation.
- 17 2. Nothing contained in this section shall apply to:

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- (1) The owner or publisher of any newspaper, magazine, publication or printed matter wherein such advertisement appears, or the owner or operator of a radio or television station which disseminates such advertisement when the owner, publisher or operator has no knowledge of the intent, design or purpose of the advertiser; [or]
- (2) Any institution, company, or entity that is subject to chartering, licensing, or regulation by the director of the department of insurance, financial institutions and professional registration under chapter 354 or chapters 374 to 385, the director of the division of credit unions under chapter 370, or

- director of the division of finance under chapters 361 to 369, or
- 2 chapter 371, unless such directors specifically authorize the
- 3 attorney general to implement the powers of this chapter or such
- 4 powers are provided to either the attorney general or a private
- 5 citizen by statute; or
- 6 (3) Any advertisement, merchandise, or transaction in which
- 7 the merchandise consists of a new residence in a transaction in
- 8 which the buyer is offered in the sale contract an express
- 9 warranty by the builder or through a third party warranty company
- 10 paid for by the builder and the sale contract contains
- 11 <u>substantially the following disclaimer in all capital letters</u>
- 12 with characters of at least ten point type:
- THIS CONTRACT, MERCHANDISE, AND PROPERTY CONVEYED UNDER THIS
- 14 CONTRACT AND THE TRANSACTION BETWEEN THE SELLER AND BUYER IS
- EXCLUDED FROM COVERAGE UNDER THE MERCHANDISING PRACTICES ACT,
- 16 SECTIONS 407.010 TO 407.130.
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- 18 As used in this subdivision, the term "residence" shall mean a
- 19 single-family house, duplex, triplex, quadruplex, or a unit in a
- 20 multiunit residential structure in which title to each individual
- 21 <u>unit is transferred to the owner under a condominium or</u>
- 22 cooperative system, and shall include common areas and common
- elements as defined in subdivision (4) of section 448.1-103.
- 3. Any person who willfully and knowingly engages in any
- act, use, employment or practice declared to be unlawful by this
- 26 section with the intent to defraud shall be quilty of a class E
- 27 felony.

4. It shall be the duty of each prosecuting attorney and

- circuit attorney in their respective jurisdictions to commence
 any criminal actions under this section, and the attorney general
 shall have concurrent original jurisdiction to commence such
 criminal actions throughout the state where such violations have
- 4 criminal actions throughout the state where such violations have occurred.
- 6 5. It shall be an unlawful practice for any long-term care facility, as defined in section 192.2300, except a facility which 7 8 is a residential care facility or an assisted living facility, as 9 defined in section 198.006, which makes, either orally or in 10 writing, representation to residents, prospective residents, their families or representatives regarding the quality of care 11 12 provided, or systems or methods utilized for assurance or 13 maintenance of standards of care to refuse to provide copies of 14 documents which reflect the facility's evaluation of the quality 15 of care, except that the facility may remove information that 16 would allow identification of any resident. If the facility is 17 requested to provide any copies, a reasonable amount, as established by departmental rule, may be charged. 18
 - 6. Any long-term care facility, as defined in section 192.2300, which commits an unlawful practice under this section shall be liable for damages in a civil action of up to one thousand dollars for each violation, and attorney's fees and costs incurred by a prevailing plaintiff, as allowed by the circuit court.

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407.025. 1. Any person who purchases or leases merchandise primarily for personal, family or household purposes and thereby suffers an ascertainable loss of money or property, real or personal, as a result of the use or employment by another person

of a method, act or practice declared unlawful by section 1 2 407.020, may bring a private civil action in either the circuit court of the county in which the seller or lessor resides or in 3 4 which the transaction complained of took place, to recover actual 5 A person seeking to recover damages shall demonstrate damages. 6 that he or she acted reasonably in light of all the 7 circumstances, prove that the method, act, or practice declared 8 unlawful by section 407.020 cause him or her to enter into the 9 transaction that resulted in his or her damages, and establish 10 individual damages with sufficiently definitive and objective evidence to allow the loss to be calculated with a reasonable 11 12 degree of certainty. The damages shall be measured by the 13 person's out-of-pocket loss. The court may, in its discretion, 14 award punitive damages [and]. The court may, in its discretion, 15 award to the prevailing party attorney's fees, based on the amount of time reasonably expended, and may provide such 16 17 equitable relief as it deems necessary or proper to protect the prevailing party from the methods, acts, or practices declared 18 unlawful by section 407.020. No claim may be brought under this 19 20 section to recover damages for personal injury or death. A cause 21 of action under this section accrues on the date of the purchase 22 or lease described in the first sentence of this section.

2. Persons entitled to bring an action pursuant to subsection 1 of this section may, if the unlawful method, act or practice has caused similar injury to numerous other persons, institute an action as representative or representatives of a class against one or more defendants as representatives of a class, and the petition shall allege such facts as will show that

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- these persons or the named defendants specifically named and 1 2 served with process have been fairly chosen and adequately and fairly represent the whole class, to recover damages as provided 3 for in subsection 1 of this section. The plaintiff shall be 4 5 required to prove such allegations, unless all of the members of 6 the class have entered their appearance, and it shall not be 7 sufficient to prove such facts by the admission or admissions of 8 the defendants who have entered their appearance. In any action 9 brought pursuant to this section, the court may in its discretion 10 [order, in addition to damages, injunction or other equitable 11 relief and] enjoin the methods, acts, or practices declared unlawful by section 407.020. The court may also determine a 12 13 proposed award of reasonable attorney's fees for the counsel to 14 the class. Attorney's fees, if awarded, shall bear a reasonable 15 relationship to the amount of the judgment.
 - 3. An action may be maintained as a class action in a manner consistent with Rule 23 of the Federal Rules of Civil Procedure and Missouri rule of civil procedure 52.08 to the extent such state rule is not inconsistent with the federal rule if:

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- 21 (1) The class is so numerous that joinder of all members is 22 impracticable;
 - (2) There are questions of law or fact common to the class;
 - (3) The claims or defenses of the representative parties are typical of the claims or defenses of the class; and
- 26 (4) The representative parties will fairly and adequately 27 protect the interests of the class; and, in addition
 - (5) The prosecution of separate action by or against

- 1 individual members of the class would create a risk of:
- 2 (a) Inconsistent or varying adjudications with respect to
- 3 individual members of the class which would establish
- 4 incompatible standards of conduct for the party opposing the
- 5 class; or
- 6 (b) Adjudications with respect to individual members of the
- 7 class which would as a practical matter be dispositive of the
- 8 interests of the other members not parties to the adjudications
- 9 or substantially impair or impede their ability to protect their
- 10 interests; or
- 11 (6) The party opposing the class has acted or refused to
- 12 act on grounds generally applicable to the class, thereby making
- appropriate final injunctive relief or corresponding declaratory
- relief with respect to the class as a whole; or
- 15 (7) The court finds that the questions of law or fact
- 16 common to the members of the class predominate over any questions
- affecting only individual members, and that a class action is
- 18 superior to other available methods for the fair and efficient
- 19 adjudication of the controversy. The matters pertinent to the
- 20 findings include:
- 21 (a) The interest of members of the class in individually
- 22 controlling the prosecution or defense of separate actions;
- 23 (b) The extent and nature of any litigation concerning the
- 24 controversy already commenced by or against members of the class;
- 25 (c) The desirability or undesirability of concentrating the
- 26 litigation of the claims in the particular forum;
- 27 (d) The difficulties likely to be encountered in the
- 28 management of a class action.

- (1) As soon as practicable after the commencement of an action brought as a class action, the court shall determine by order whether it is to be so maintained. An order pursuant to this subdivision may be conditional, and may be altered or amended before the decision on the merits. An order permitting a class action shall specify how the class claims and any issues affecting only individual members, raised by the claims or defenses asserted in the pleadings, will be tried in a manageable, time efficient manner.
 - (2) In any class action maintained pursuant to subdivision (7) of subsection 3 of this section, the court shall direct to the members of the class the best notice practicable under the circumstances, including individual notice to all members who can be identified through reasonable effort. The notice shall advise each member that:

- (a) The court will exclude such member from the class if such member so requests by a specified date;
- (b) The judgment, whether favorable or not, will include all members who do not request exclusion; and
- (c) Any member who does request exclusion may, if such member desires, enter an appearance through such member's counsel.
- (3) The judgment in an action maintained as a class action pursuant to subdivision (5) of subsection 3 of this section or subdivision (6) of subsection 3 of this section, whether or not favorable to the class, shall include and describe those whom the court finds to be members of the class. The judgment in an action maintained as a class action pursuant to subdivision (7)

of subsection 3 of this section, whether or not favorable to the class, shall include and specify or describe those to whom the notice provided in subdivision (2) of this subsection was directed, and who have requested exclusion, and whom the court

finds to be members of the class.

- (4) When appropriate, in a case that otherwise meets the class action requirements of subsection 3 of this section, an action may be brought or maintained as a class action with respect to particular issues, or a class may be divided into subclasses and each subclass treated as a class, and the provisions of this section shall then be construed and applied accordingly.
- 5. In the conduct of actions to which this section applies, the court may make appropriate orders:
 - (1) Determining the course of proceedings or prescribing measures to prevent undue repetition or complication in the presentation of evidence or argument;
 - (2) Requiring, for the protection of the members of the class or otherwise for the fair conduct of the action, that notice be given in such manner as the court may direct to some or all of the members of any step in the action, or of the proposed extent of the judgment, or of the opportunity of members to signify whether they consider the representation fair and adequate, to intervene and present claims or defenses, or otherwise to come into the action;
- (3) Imposing conditions on the representative parties or on intervenors;
 - (4) Requiring that the pleadings be amended to eliminate

- therefrom allegations as to representation of absent persons, and that the action proceed accordingly;
- 3 (5) Dealing with similar procedural matters.

- 6. A class action shall not be dismissed or compromised without the approval of the court, and notice of the proposed dismissal or compromise shall be given to all members of the class in such manner as the court directs.
 - 7. Upon commencement of any action brought pursuant to subsection 1 of this section, the plaintiff or plaintiffs shall inform the clerk of the court in which such action is brought, on forms to be provided by such clerk, that the action is brought pursuant to this section. The clerk of the court shall forthwith inform the attorney general of the commencement of such action, together with a copy of the complaint or other initial pleading, and, upon entry of any judgment or decree in the action, the clerk shall mail a copy of such judgment or decree to the attorney general.
 - 8. Any permanent injunction, judgment or order of the court made pursuant to section 407.100 shall be prima facie evidence in an action brought pursuant to this section that the respondent used or employed a method, act or practice declared unlawful by section 407.020.
 - 9. In order to recover damages in a class action that has been certified under this section, each class member shall be required to prove that his or her damages were proximately caused by the method, act, or practice declared unlawful by section 407.020, and that the method, act, or practice caused the class member to enter into the transaction that resulted in his or her

- damages. The court shall not infer that damages proven to have been suffered by one or more class members were suffered by all
- 3 class members.
- 4 10. In a class action that has been certified under this
- 5 section, prior to an entry of a judgment against a defendant, the
- 6 <u>court shall require each member of the class claiming to be</u>
- 7 entitled to monetary relief to submit a statement in a form
- 8 prescribed by the court requesting a specific dollar amount and
- 9 providing information regarding the nature of his or her loss,
- 10 injury, claim, or damages. No award of damages under this
- 11 <u>section shall be made without objective proof that the person or</u>
- 12 persons seeking damages suffered actual damages. No judgment
- shall be entered until the trier of fact has determined the
- amount of money, if any, owed to each member based upon his or
- her individual proof. The amount of judgment shall not exceed
- 16 the sum of money owed to each class member. The judgment shall
- identify each member of the class and his or her individual
- 18 monetary award.
- 19 <u>407.027</u>. The provisions of sections 407.012, 407.020, and
- 407.025 as enacted by this act shall only apply to causes of
- 21 <u>action that accrue on or after the effective date of this act.</u>
- 537.761. 1. In a products liability action in which a
- 23 plaintiff alleges a design defect, the burden is on the plaintiff
- 24 to prove by a preponderance of the evidence that:
- 25 <u>(1) There was a safer alternative design; and</u>
- 26 (2) The defect was a proximate and producing cause of the
- 27 personal injury, property damage, or death for which the
- 28 <u>plaintiff seeks recovery.</u>

- (1) Would have prevented or significantly reduced the risk

 of the plaintiff's personal injury, property damage, or death

 without substantially impairing the product's utility; and

- (2) Was economically and technologically feasible at the time the product left the control of the manufacturer or seller by the application of existing or reasonably achievable scientific knowledge.
- 537.762. 1. A defendant whose liability is based solely on his status as a seller in the stream of commerce may be dismissed from a products liability claim as provided in this section.
 - 2. This section shall apply to any products liability claim in which another defendant, including the manufacturer, is properly before the court and from whom total recovery may be had for plaintiff's claim.
 - 3. A defendant may move for dismissal under this section within the time for filing an answer or other responsive pleading unless permitted by the court at a later time for good cause shown. The motion shall be accompanied by an affidavit which shall be made under oath and shall state that the defendant is aware of no facts or circumstances upon which a verdict might be reached against him, other than his status as a seller in the stream of commerce.
 - 4. The parties shall have sixty days in which to conduct discovery on the issues raised in the motion and affidavit. The court for good cause shown, may extend the time for discovery,

and may enter a protective order pursuant to the rules of civil procedure regarding the scope of discovery on other issues.

- 5. Any party may move for a hearing on a motion to dismiss under this section. If the requirements of subsections 2 and 3 of this section are met, and no party comes forward at such a hearing with evidence of facts which would render the defendant seeking dismissal under this section liable on some basis other than his status as a seller in the stream of commerce, the court shall dismiss without prejudice the claim as to that defendant.
- 6. [No order of dismissal under this section shall operate to divest a court of venue or jurisdiction otherwise proper at the time the action was commenced. A defendant dismissed pursuant to this section shall be considered to remain a party to such action only for such purposes.
- 7.1 An order of dismissal under this section shall be interlocutory until final disposition of plaintiff's claim by settlement or judgment and may be set aside for good cause shown at anytime prior to such disposition.
- 537.763. The provisions of sections 537.761 and 537.762 as enacted by this act shall only apply to causes of action that accrue on or after the effective date of this act.
- Section B. If any provision of sections 407.012, 407.020, 407.025, 407.027, 537.761, 537.762, and 537.763 or the application thereof to anyone or to any circumstance is held invalid, the remainder of those sections and the application of such provisions to others or other circumstances shall not be affected thereby.