

FIRST REGULAR SESSION  
SENATE COMMITTEE SUBSTITUTE FOR  
HOUSE COMMITTEE SUBSTITUTE FOR  
**HOUSE BILL NO. 661**  
**99TH GENERAL ASSEMBLY**

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Reported from the Committee on Commerce, Consumer Protection, Energy and the Environment, April 13, 2017, with  
recommendation that the Senate Committee Substitute do pass.

1439S.06C

ADRIANE D. CROUSE, Secretary.

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**AN ACT**

To repeal section 393.1012, RSMo, and to enact in lieu thereof thirteen new sections  
relating to energy.

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*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Section 393.1012, RSMo, is repealed and thirteen new sections  
2 enacted in lieu thereof, to be known as sections 393.1012, 393.1700, 393.1705,  
3 393.1710, 393.1715, 393.1720, 393.1725, 393.1730, 393.1735, 393.1740, 393.1745,  
4 393.1750, and 620.3150, to read as follows:

393.1012. 1. Notwithstanding any provisions of chapter 386 and this  
2 chapter to the contrary, beginning August 28, 2003, a gas corporation providing  
3 gas service may file a petition and proposed rate schedules with the commission  
4 to establish or change ISRS rate schedules that will allow for the adjustment of  
5 the gas corporation's rates and charges to provide for the recovery of costs for  
6 eligible infrastructure system replacements. The commission may not approve  
7 an ISRS to the extent it would produce total annualized ISRS revenues below the  
8 lesser of one million dollars or one-half of one percent of the gas corporation's  
9 base revenue level approved by the commission in the gas corporation's most  
10 recent general rate proceeding. The commission may not approve an ISRS to the  
11 extent it would produce total annualized ISRS revenues exceeding ten percent of  
12 the gas corporation's base revenue level approved by the commission in the gas  
13 corporation's most recent general rate proceeding. An ISRS and any future  
14 changes thereto shall be calculated and implemented in accordance with the  
15 provisions of sections 393.1009 to 393.1015. ISRS revenues shall be subject to a  
16 refund based upon a finding and order of the commission to the extent provided  
17 in subsections 5 and 8 of section 393.1009.

18           2. The commission shall not approve an ISRS for any gas corporation that  
19 has not had a general rate proceeding decided or dismissed by issuance of a  
20 commission order within the past three years, unless the gas corporation has filed  
21 for or is the subject of a new general rate proceeding. **This subsection shall**  
22 **not apply to a participating gas corporation whose rates are set under**  
23 **sections 393.1700 to 393.1750.**

24           3. In no event shall a gas corporation collect an ISRS for a period  
25 exceeding three years unless the gas corporation has filed for or is the subject of  
26 a new general rate proceeding; provided that the ISRS may be collected until the  
27 effective date of new rate schedules established as a result of the new general  
28 rate proceeding, or until the subject general rate proceeding is otherwise decided  
29 or dismissed by issuance of a commission order without new rates being  
30 established. **This subsection shall not apply to a participating gas**  
31 **corporation whose rates are set under sections 393.1700 to 393.1750.**

32           4. In order for a gas corporation to file a petition with the  
33 commission to establish or change an ISRS, such corporation shall, by  
34 **July 1, 2018, develop and file with the commission a pre-qualification**  
35 **process for contractors seeking to participate in competitive bidding**  
36 **to install ISRS-eligible gas utility plant projects. Under the pre-**  
37 **qualification process, the gas corporation may specify certain**  
38 **eligibility requirements typically accepted by the industry, including**  
39 **but not limited to, experience, performance criteria, safety policies, and**  
40 **insurance or indemnification met by any contractor seeking to**  
41 **participate in competitive bidding to install ISRS-eligible gas utility**  
42 **plant projects. Contractors that meet the pre-qualification criteria set**  
43 **by the gas corporation shall be eligible to participate in the**  
44 **competitive bidding process for installing ISRS-eligible gas utility plant**  
45 **projects, with the winning bid awarded to the contractor making the**  
46 **overall lowest and best bid, as defined in subsection 2 of section**  
47 **34.010. The gas corporation shall file, by January 1, 2019, a verified**  
48 **statement with the commission confirming that it has in place a pre-**  
49 **qualification process for the competitive bidding of ISRS-eligible gas**  
50 **utility plant projects, and that such process conforms with the**  
51 **requirements of this section. The commission shall have the authority**  
52 **to verify the statement to ensure compliance with this section. After**  
53 **January 1, 2019, the gas corporation shall submit with each petition**  
54 **filing to establish or change an ISRS a verified statement confirming**

55 that it is using a competitive bidding process for no less than ten  
56 percent of the combined external installation expenditures made by the  
57 gas corporation's operating units in Missouri for installing ISRS-  
58 eligible gas utility plant projects, and that such process conforms with  
59 the requirements set forth in this section. The commission shall have  
60 the authority to verify the statement to ensure compliance with this  
61 section. Nothing in this section shall be construed as requiring any gas  
62 corporation to use a pre-qualified contractor or competitive bidding  
63 process in the case of an emergency project, or to terminate any  
64 existing contract with a contractor prior to its expiration; provided  
65 however, that the use of any preexisting contract for the installation of  
66 ISRS-eligible gas utility plant projects shall not qualify as fulfilling the  
67 ten percent requirement set forth in this section beyond December 31,  
68 2019. For contractors not qualifying through the competitive bid  
69 process, the gas corporation, upon request from the contractor, shall  
70 provide information from the process in which the contractor can be  
71 informed as to how to be better positioned to qualify for such bid  
72 opportunities in the future.

73       5. By December 31, 2020, and annually thereafter, the commission  
74 shall submit a report to the general assembly on the effects of  
75 subsection 4 of this section, including gas corporation compliance,  
76 potential legislative action regarding subsection 4 of this section, the  
77 costs of installing ISRS-eligible gas utility plant projects prior to the  
78 implementation of subsection 4 of this section compared to after the  
79 implementation of subsection 4 of this section, and any other  
80 information regarding the processes established under subsection 4 of  
81 this section that the commission deems necessary.

82       6. Nothing in this section shall be construed as diminishing in  
83 any way the current authority and rights of the commission, on its own  
84 motion, the office of the public counsel, the mayor or the president or  
85 chairman of the board of aldermen or a majority of the council,  
86 commission, or other legislative body of any city, town, village, or  
87 county located in the service territory of the gas corporation, or not  
88 less than twenty-five consumers or purchasers, or prospective  
89 consumers or purchasers, of gas from the gas corporation to file a  
90 complaint under section 386.390 alleging that the rates or charges of  
91 the gas corporation are unreasonable or unlawful, provided that the

92 reasonableness and lawfulness of the rates of a participating gas  
93 corporation, as defined in section 393.1710, shall be governed  
94 exclusively by the processes and procedures set forth in sections  
95 393.1700 to 393.1750.

393.1700. Sections 393.1700 to 393.1750 shall be known and cited  
2 as the "Rate Case Modernization Act".

393.1705. It shall be the policy of this state to apply sections  
2 393.1700 to 393.1750 to gas corporations that voluntarily choose to be  
3 subject to such sections. The provisions of sections 393.1700 to 393.1750  
4 builds upon and extends traditional ratemaking elements and  
5 procedures to modernize the rate case process for gas corporations in  
6 a manner that will advance the interests of both utilities and their  
7 customers, while contributing to economic growth within the  
8 state. Sections 393.1700 to 393.1750 seek to accomplish the following  
9 goals with a balanced set of modifications that:

10 (1) Better align the interests of gas corporations and their  
11 customers by providing meaningful, performance-based accountabilities  
12 and incentives to encourage utilities to more aggressively pursue cost  
13 efficiencies, improve service quality, and continue to invest in the  
14 modernization of their critical infrastructure;

15 (2) Enable growth and business development under terms that  
16 will help create jobs and produce benefits for the state while  
17 contributing to cost recovery and lower rates for all other customers;

18 (3) Increase customer protections through caps on rate increases,  
19 annual true-ups that include an earnings test, retention of commission  
20 jurisdiction, the use of traditional ratemaking elements, the  
21 requirement for greater transparency and frequency of reporting that  
22 will foster better interaction and collaboration between stakeholders  
23 in the regulatory process; and

24 (4) Provide customers with greater rate stability by avoiding or  
25 mitigating large bill impacts associated with large periodic rate cases  
26 and highly variable weather, and by creating conditions that will better  
27 enable the utility to provide lower customer charges and more  
28 aggressive energy efficiency programs, which will enable customers to  
29 achieve meaningful savings on natural gas costs without detrimentally  
30 affecting the gas corporation.

393.1710. 1. The provisions of section 386.020 defining words,

2 phrases, and terms shall apply to and determine the meaning of all  
3 such words, phrases, or terms as used in sections 393.1700 to 393.1750.

4       2. As used in sections 393.1700 to 393.1750, the following terms  
5 shall mean:

6       (1) "Annual rate cap", a limitation on the amount of any increase  
7 to the revenue requirement reflected in rates resulting from the  
8 application of the earnings test to an annual amount of no more than  
9 three and one-half percent of a participating gas corporation's Missouri  
10 gross jurisdictional revenues, and no more than an annual average of  
11 three percent over any four-year period of annual true-ups, with excess  
12 amounts deferred and booked to a regulatory asset account for  
13 recovery in a later period. Such limitation is inclusive of any ISRS,  
14 reset in the annual true-up;

15       (2) "Annual true-up", an annual filing made by a participating gas  
16 corporation to reflect in rates various updated financial and  
17 operational results, and utilizing the ratemaking and review process  
18 described in sections 393.1700 to 393.1750;

19       (3) "Cost management accountability" or "CMA", an adjustment  
20 mechanism used in the annual true-up to better hold a participating  
21 gas corporation accountable for and incentivize effective management  
22 of its costs, by comparing the updated O&M expense to a performance  
23 benchmark approved in the periodic rate proceeding based on the  
24 normalized and annualized O&M expense in the then concluding year,  
25 updated for increases in the Consumers Price Index-For All Urban  
26 Consumers (CPI-U). The CMA shall be subject to a grow and share  
27 provision to recognize that significant growth in the gas corporation or  
28 its parent corporation benefits customers and the state;

29       (4) "Cost stabilization reserve", a mechanism designed to  
30 moderate the impacts of significant extraordinary or force majeure  
31 expenses on the revenue requirement recovered through the annual  
32 true-up by permitting such costs to be deferred and booked to a  
33 regulatory asset account and amortized in rates over a period of three  
34 to five years, unless a longer period is otherwise determined by the  
35 commission to be appropriate;

36       (5) "Earnings test", a mechanism that calculates the achieved  
37 earnings level during the updated test year period to determine if a  
38 rate change should be made as part of the annual true-up, based on any

39 over- or under-earnings beyond a basis point range above or below the  
40 updated return on equity, subject to the annual rate cap;

41 (6) "Foundational elements", the ratemaking determinations and  
42 methods approved or modified by the commission listed under  
43 subsection 2 of section 393.1730, as updated or adjusted consistent with  
44 the processes and mechanisms set forth in sections 393.1700 to 393.1750;

45 (7) "Grow and share", a provision of the CMA mechanism  
46 recognizing significant growth in the gas corporation or its parent  
47 corporation. If such growth occurs and the number of utility customers  
48 acquired by the participating gas corporation is greater than ten  
49 percent of the participating gas corporation's then current number of  
50 customers, then the performance benchmark of the CMA shall not be  
51 reset until the second periodic rate review proceeding conducted after  
52 such event, or a period of five years, whichever is greater. At such  
53 time, the benchmark used for the annual true-up shall be reset based  
54 on the updated O&M expense in the then preceding year;

55 (8) "Initiating general rate proceeding", the initial general rate  
56 proceeding required under section 393.1715 to commence the annual  
57 true-up and implement the other provisions of sections 393.1700 to  
58 393.1750;

59 (9) "ISRS", an infrastructure system replacement surcharge  
60 authorized under sections 393.1009 to 393.1015;

61 (10) "Participating gas corporation", a gas corporation that elects  
62 to file an initiating general rate proceeding to update rates using  
63 annual true-up and periodic rate review proceedings under sections  
64 393.1700 to 393.1750;

65 (11) "Performance measurement indicators", service and  
66 operational metrics approved by the commission in the participating  
67 gas corporation's initiating general rate proceeding or periodic rate  
68 review proceeding and utilized in the corporation's subsequent annual  
69 true-up to hold a participating gas corporation accountable for  
70 managing satisfactory levels of performance in key areas, including but  
71 not limited to safety, reliability, customer satisfaction, service, and  
72 operations;

73 (12) "Periodic rate review proceeding", the process described in  
74 section 393.1730 to review and, if necessary and appropriate, revise  
75 foundational elements used to establish rates in the annual true-up;

76           (13) "Revenue requirement", the amount of revenues to be in  
77 effect for the next annual period, as calculated in the annual true-up,  
78 including any adjustments resulting from application of the earnings  
79 test, subject to the annual rate cap, and any adjustment resulting from  
80 the application of the CMA, plus any adjustment resulting from the  
81 operation of the revenue stabilization mechanism;

82           (14) "Revenue stabilization mechanism", a mechanism that  
83 adjusts rates as part of the annual true-up to prevent an over- or under-  
84 recovery of authorized distribution revenues due to changes in usage  
85 by the participating gas corporation's residential customers and those  
86 non-residential customers with annual usage equivalent to, or less than,  
87 twenty thousand decatherms;

88           (15) "Updated cost of capital", a calculation used to set rates in  
89 the annual true-up for the following annual period. "Updated cost of  
90 capital" shall be the product of the updated rate base and the ending  
91 pre-tax weighted average cost of capital of the participating gas  
92 corporation, based on the updated return on equity and the updated  
93 interest rate;

94           (16) "Updated distribution revenues", the distribution-related  
95 revenues, annualized for changes in customer levels. Such revenues  
96 shall reflect amounts billed by the participating gas corporation during  
97 the updated test year, as adjusted to reflect the annualized revenues of  
98 the participating gas corporation's then effective ISRS, and accruals  
99 booked resulting from the application of the revenue stabilization  
100 mechanism, but excluding revenues accounted for through the  
101 participating gas corporation's purchased gas adjustment and actual  
102 cost adjustment;

103           (17) "Updated ineligible expenses", the updated test year  
104 operations and maintenance expenses of the same kind and character  
105 as those commonly disallowed by the commission in the participating  
106 gas corporation's initiating general rate proceeding or periodic rate  
107 review proceeding. Such ineligible expenses shall be excluded from the  
108 rates established in any annual true-up unless or until a reviewing  
109 court or the commission subsequently determines that such costs were  
110 properly includable in rates;

111           (18) "Updated interest rate", the weighted average interest rate  
112 for the participating gas corporation's long term debt and preferred

113 stock outstanding as of the end of the updated test year which is used  
114 to determine the updated cost of capital for purposes of setting rates  
115 in the annual true-up;

116 (19) "Updated operations and maintenance expense" or "updated  
117 O&M expense", the normalized and annualized distribution operations  
118 and maintenance expense incurred by the participating gas corporation  
119 during the updated test year, which shall be calculated by reflecting  
120 the normalized and annualized net dollar amount in FERC Accounts  
121 700 through 950 "Operation Expenses", less any updated ineligible  
122 expenses in such accounts. Such updated O&M expense shall be used  
123 for determining the participating gas corporation's performance under  
124 the cost management accountability mechanism and making any  
125 resulting rate adjustment as part of the corporation's annual true-up;

126 (20) "Updated other expenses", the normalized and annualized  
127 depreciation and amortization expense, as well as all federal, state, and  
128 local taxes, other than gross-receipts, sales, and other similar pass-  
129 through taxes;

130 (21) "Updated rate base", the ending updated test year balances  
131 for the participating gas corporation's investments in net utility  
132 property, plant and equipment, including reset ISRS investment  
133 amounts, adjusted for related accumulated deferred income taxes, plus  
134 cash working capital and working capital, as adjusted consistent with  
135 the methodology established for the participating gas corporation in its  
136 initiating general rate proceeding or periodic rate review proceeding,  
137 plus the ending balance of any cost stabilization reserve amount. The  
138 updated rate base shall exclude investments being recovered through  
139 the participating gas corporation's purchased gas adjustment and  
140 actual cost adjustment;

141 (22) "Updated return on equity", the return on equity authorized  
142 for the participating gas corporation in its initiating general rate  
143 proceeding or periodic rate review proceeding, adjusted each year in  
144 the annual true-up for results of the performance measurement  
145 indicators and capital market changes, reflected in long-term United  
146 States Treasury Bond yield rates;

147 (23) "Updated test year", the historic annual period between the  
148 effective dates of each annual true-up, which is used as the beginning  
149 and ending point for establishing the revenue requirement in the



150 annual true-up process.

393.1715. 1. A gas corporation may elect to become a  
2 participating gas corporation by filing with the commission an  
3 initiating general rate proceeding in which it will provide notice of its  
4 election to participate in the update process established under sections  
5 393.1700 to 393.1750. Such initiating general rate proceeding shall be  
6 conducted in accordance with the procedures and requirements  
7 established by the commission for general rate proceedings. The  
8 commission shall, with the assistance of the parties to the proceeding,  
9 prepare and approve a supplement to the detailed reconciliation  
10 required to be filed under subsection 4 of section 386.420, which shall  
11 include any additional information required for the participating gas  
12 corporation's periodic rate review proceeding, set forth the  
13 foundational elements used in calculating rates for the annual true-up.

14 2. If the gas corporation has had new rates become effective in  
15 the past two years as a result of a general rate proceeding, then the  
16 commission shall, upon the filing of a notice by the gas corporation  
17 requesting such action, conduct a proceeding that shall serve as the gas  
18 corporation's initiating general rate proceeding. Such a proceeding  
19 shall only consider and determine the foundational elements of the  
20 periodic rate review proceeding that were not otherwise identified by  
21 agreement or by a commission order in the general rate proceeding,  
22 provided that the commission, in its sole discretion, may consider  
23 changes to the return on equity previously established. Such  
24 proceeding shall be conducted and concluded within five months and  
25 shall not result in any change in rates.

393.1720. 1. As part of the initiating general rate proceeding, the  
2 commission shall approve a revenue stabilization mechanism for a  
3 participating gas corporation to address the over- or under-recovery of  
4 revenue due to weather and conservation-related changes in usage by  
5 residential customers and non-residential customers with annual usage  
6 equivalent to, or less than, twenty thousand decatherms. The  
7 adjustment shall utilize a deferral account, with interest applied at the  
8 participating gas corporation's short term cost of debt, to track and  
9 book as a regulatory liability or asset, as applicable, any excessive or  
10 deficient revenue due to a change in the assumed commodity use per  
11 customer established in the periodic rate review proceeding. Such

12 deferral account shall amortize the difference on an earnings-neutral  
13 basis and be excluded from the earnings test. No adjustment shall be  
14 made for a variance in the determinants based on number of customers.

15       2. Rates shall be adjusted by the amount necessary to return to,  
16 or recover from, customers over the subsequent twelve-month period  
17 the difference between the per customer revenues actually billed by the  
18 participating gas corporation during the most recent updated test year  
19 for the customers identified in subsection 1 of this section, and the per  
20 customer revenues authorized in the participating gas corporation's  
21 initiating general rate proceeding or periodic rate review proceeding  
22 for such customers. The billing determinants used to set rates for such  
23 customers in the initiating general rate proceeding or periodic rate  
24 review proceeding shall be compared to the billing determinants  
25 realized during the updated test year for those same customers to  
26 determine the amount of the necessary adjustment. Revenue variations  
27 accounted and adjusted for in the participating gas corporation's  
28 purchased gas adjustment, actual cost adjustment, and ISRS shall not  
29 be considered.

393.1725. 1. At least forty-five days prior to the end of each  
2 updated test year, the participating gas corporation shall file tariffs,  
3 rate schedules, and minimum filing requirements, including full and  
4 complete schedules and supporting documentation, to be used to  
5 establish and allocate the revenue requirement to be reflected in rates  
6 in the corporation's annual true-up. Any rate changes resulting from  
7 such filing shall be placed into effect on an interim basis on the date  
8 following the end of the current updated test year, subject to refund.

9       2. The participating gas corporation's annual true-up filing shall  
10 be based upon the most recent three quarters of information on the  
11 participating gas corporation's books and a pro forma forecast for the  
12 remaining quarter. Such forecast shall be of sufficient line item detail  
13 to permit adequate review by commission staff, and updated actual  
14 results shall be filed at least thirty days before the commission staff's  
15 recommendation is due. Any supporting information that is  
16 proprietary or confidential may be submitted on a confidential basis  
17 under the commission's rules governing such matters. The  
18 participating gas corporation shall also submit with the filing  
19 supporting accounting schedules showing how the revenue requirement

20 was calculated in accordance with the requirements of this section and  
21 the foundational elements approved in the initiating general rate  
22 proceeding or the most recently concluded periodic rate review  
23 proceeding. Minimum filing requirements shall include:

24 (1) A full and complete set of financial reports for the  
25 participating gas corporation's regulated Missouri utility operations for  
26 the updated test year as such financial reports are finalized based on  
27 actual results, including the income statement, balance sheet, and cash  
28 flow statement with line-item detail matching the level of the FERC  
29 Form 2 or the annual distribution utility report provided to the  
30 commission. The financials should be adjusted to reflect the  
31 application of the foundational elements approved in the initiating  
32 general rate proceeding or the most recently concluded periodic rate  
33 review proceeding;

34 (2) Updated regulatory assets and liabilities and cost  
35 stabilization reserve amounts, along with full and complete schedules  
36 of ending balance of each regulatory asset or liability, whether rate  
37 base treatment is afforded, and the annual amortization amount to  
38 include in rates;

39 (3) Updated rate base;

40 (4) A full and complete accounting and description of updated  
41 ineligible operating expenses that match the category or type of  
42 ineligible operating expenses defined in the initiating general rate  
43 proceeding or the most recently concluded periodic rate review  
44 proceeding;

45 (5) A full and complete set of cost of service schedules normally  
46 provided in a general rate proceeding along with any detailed  
47 schedules used to annualize, normalize, or otherwise adjust each  
48 updated distribution revenue, updated O&M expense, updated other  
49 expense, and updated cost of capital item for ratemaking purposes;

50 (6) A full and complete schedule for the earnings test performed  
51 using the schedules and amounts prepared under this subdivision. If  
52 the return achieved in the updated test year exceeds or falls below a  
53 range of fifty basis points of the updated return on equity, such test  
54 shall determine the increase or decrease to the revenue requirement  
55 necessary to bring the return back to the updated return on equity,  
56 subject to the annual rate cap. The updated return on equity shall first

57 apply adjustments based on the results of the performance  
58 measurement indicators and capital market changes as follows:

59 (a) Performance measurement indicator adjustments shall  
60 compare performance achieved during the updated test year for each  
61 metric to the benchmark range of expected performance approved in  
62 the most recent periodic rate review proceeding. For each instance in  
63 which the participating gas corporation's performance exceeds the  
64 benchmark range of performance for the metric, five one-hundredths  
65 of one percent shall be added to the updated return on equity used for  
66 the earnings test in the current annual true-up. For each instance in  
67 which the participating gas corporation's performance falls below the  
68 benchmark range of performance, five one-hundredths of one percent  
69 shall be subtracted from the updated return on equity used for the  
70 earnings test in the current annual true-up. No change in the updated  
71 return on equity shall be made for a performance level that falls within  
72 the benchmark performance range. To the extent the participating gas  
73 corporation's performance in relation to a specific metric was  
74 adversely affected during the updated test year by significant changes  
75 in its operational systems or processes done to enhance the quality of  
76 utility service, or by extraordinary events beyond the participating gas  
77 corporation's control, then no adjustment for that metric shall be made  
78 to the updated return on equity;

79 (b) The updated return on equity used for the earnings test in  
80 the current annual true-up shall be adjusted for capital market changes  
81 by comparing the starting benchmark capital market rate determined  
82 in the initiating general rate proceeding or periodic rate review  
83 proceeding to any increase or decrease in the twelve-month average of  
84 the thirty-year United States Treasury Bond yield during the applicable  
85 updated test year, and the difference shall be applied to adjust the  
86 updated return on equity;

87 (7) A full and complete calculation of the CMA, comparing  
88 achieved updated O&M expense during the updated test year to the  
89 performance benchmark O&M expense level determined at the  
90 initiating general rate proceeding or the most recently completed  
91 periodic rate review proceeding. An update to that benchmark shall be  
92 applied using an inflation factor equal to the CPI-U factor for the  
93 updated test year, or one percent, whichever is greater. To the extent

94 the updated O&M expense exceeds or falls below the updated  
95 performance benchmark by more than one percent, then half of that  
96 difference shall be credited or charged to customers. Such CMA credits  
97 or charges shall be excluded from the earnings test, as inclusion of such  
98 would offset the impact of the mechanism. If the grow and share  
99 provision is in effect, this benchmark shall not be reset until the second  
100 periodic rate review proceeding conducted after the grow and share  
101 provision became effective, or a period of at least five years, whichever  
102 is greater, and after such time the benchmark used for the annual true-  
103 up shall be reset based on the updated O&M expense in the then  
104 preceding year.

105       3. The tariffs and rate schedules filed shall reflect the  
106 foundational elements approved in the initiating general rate  
107 proceeding or the most recently concluded periodic rate review  
108 proceeding, including billing determinants and class cost of  
109 service. These shall be used to implement the revenue requirement  
110 resulting from application of the earnings test, as well as the CMA  
111 credit or charge, in accordance with the method approved by the  
112 commission for allocating any increase or decrease between and within  
113 each customer class.

114       4. Within four months of the filing of the annual true-up, the  
115 commission staff shall submit its recommendation verifying that the  
116 revenue requirement was calculated and implemented in conformity  
117 with this section and based on prudently incurred costs or identifying  
118 with specificity any ways in which the update filing was not in  
119 conformity with the requirements of this section.

120       5. If the parties to the annual true-up are unable to jointly  
121 recommend a revenue requirement to the commission within twenty  
122 days of the filing of commission staff's report, the commission shall  
123 establish a procedural schedule so that any contested issues may be  
124 adjudicated by the commission with a report and order resolving such  
125 differences issued within five months after the filing of the commission  
126 staff's report. The commission shall, in such report and order, make  
127 permanent the interim rates filed by the participating gas corporation  
128 to the extent such rates have been calculated in compliance with the  
129 requirements of sections 393.1700 to 393.1750. Any adjustments made  
130 by the commission to the revenue requirement shall be reflected in the

131 next annual true-up filing made by the participating gas corporation,  
132 subject to judicial review.

133       6. The revenue requirement to be in effect for the next annual  
134 period shall include a rebasing of all ISRS implemented and in effect  
135 during the updated test period. Any participating gas corporation shall  
136 be permitted to make filings under sections 393.1009 to 393.1015, and  
137 shall submit a schedule reflecting its estimated capital expenditures for  
138 ISRS-eligible projects for the following annual period. Such schedule  
139 shall not be binding on the participating gas corporation or be  
140 construed as establishing any standard of prudence. The annual rate  
141 cap, timing, periodic rate review proceeding requirements, and  
142 rebasing ISRS charges set forth in this subsection shall be substituted  
143 for any similar rate caps, ISRS rebasing, or general rate proceeding  
144 requirements under sections 393.1009 to 393.1015.

145       7. Any annual rate adjustment resulting from the application of  
146 the earnings test shall not, when combined with any ISRS charges reset  
147 in the annual true-up during the same annual period, exceed an annual  
148 increase to the revenue requirement amount equal to three and one-  
149 half percent of the prior year's Missouri gross jurisdictional revenues  
150 in any one year, nor more than an annual average of three percent over  
151 any four-year period of annual true-ups. In addition to the rate  
152 adjustment, the participating gas corporation shall be permitted to  
153 collect any applicable gross receipts tax, sales tax, or other similar  
154 pass-through taxes, and such taxes shall not be counted against the  
155 annual rate cap. Any costs not recovered as a result of the annual rate  
156 cap limitation on rate adjustments shall be deferred, at a carrying cost  
157 each month equal to the participating gas corporation's net of tax, long-  
158 term cost of capital, for recovery in a subsequent year's annual true-up  
159 or periodic rate review proceeding.

393.1730. 1. Following the conclusion of the third rate year  
2 effectuating an annual true-up, and at conclusion of each third rate  
3 year effectuating an annual true-up thereafter, the participating gas  
4 corporation and no other party shall file a periodic rate review  
5 proceeding. Upon receiving the participating gas corporation's filing,  
6 the commission shall review the participating gas corporation's  
7 positions and documentation, and allow interested stakeholders to  
8 present their own positions and evidence on the matters addressed in

9 the filing within sixty days of the filing date. The participating gas  
10 corporation shall be allowed to respond to such positions and evidence  
11 within ninety days of the filing date. If any issues remain to be  
12 resolved between the parties, the commission shall schedule a hearing  
13 to commence within one hundred twenty days of the filing date, and  
14 issue an order presenting its determinations and findings on each item  
15 within five months of the filing date of the periodic rate review  
16 proceeding. Such determinations shall be used to set rates in  
17 subsequent annual true-ups, subject to the right of the participating gas  
18 corporation and other parties to seek judicial review of the  
19 determinations in accordance with applicable law. The existence of a  
20 judicial review proceeding shall not preclude a participating gas  
21 corporation from filing, or the commission from processing, any  
22 subsequent initiating general rate proceeding, annual true-up, or  
23 periodic rate review proceeding.

24 2. The periodic rate review filing shall be made at least six  
25 months prior to the participating gas corporation's next annual true-up  
26 filing, and shall include proposed positions and supporting  
27 documentation on each of the following items:

28 (1) A full and complete description of the calculation methods to  
29 be used to determine the cash working capital requirement, which shall  
30 specify the revenue and expense lag for each revenue and expense item  
31 to be considered in establishing such revenue requirement component  
32 in the annual true-up;

33 (2) A full and complete description of the calculation methods to  
34 be used to determine working capital items, including regulatory assets  
35 or liabilities receiving rate base treatment, as well as customer  
36 deposits, contributions in aid of construction, other investments  
37 required for business purposes, such as materials and supplies,  
38 inventories, and prepaid items;

39 (3) A full and complete description of each regulatory asset or  
40 liability to be included in rates, including the ending balance of each  
41 regulatory asset or liability, whether rate base treatment is afforded in  
42 working capital, and the annual amortization amount to be included in  
43 rates in the annual true-up;

44 (4) A full and complete description of each item in the cost  
45 stabilization reserve. Such description shall include the ending

46 balance of each regulatory asset or liability, whether rate base  
47 treatment is afforded, and the annual amortization amount to include  
48 in rates in the annual true-up;

49 (5) A full and complete description of the weighted capital  
50 structure to be included in rates in the annual true-up, which shall  
51 include the weighting used for each component consistent with the  
52 actual capitalization of the participating gas corporation, provided that  
53 the participating gas corporation's equity component is no less than  
54 forty percent and no more than sixty percent of its total capital  
55 structure and is within ten percentage points of the equity component  
56 of its parent corporation's capital structure, if any;

57 (6) A specification of the return on equity to be used to calculate  
58 rates, which shall include the starting benchmark capital market rate  
59 to use for the annual true-up. This benchmark rate shall be the most  
60 recent twelve-month average of the thirty-year United States Treasury  
61 Bond yield as published by the Board of Governors of the Federal  
62 Reserve System in its weekly H.15 Statistical Release or any successor  
63 publication or, if such yields are no longer published, the yields of the  
64 United States Treasury Bonds then having the longest duration  
65 published by the Board of Governors in its weekly H.15 Statistical  
66 Release or successor publication;

67 (7) A full and complete description of the performance  
68 measurement indicators to be used to measure the participating gas  
69 corporation's performance, and depending on actual results achieved,  
70 potentially adjust the participating gas corporation's updated return  
71 on equity in the annual true-up. No fewer than four and no more than  
72 six metrics shall be established and approved by the commission to be  
73 included in rates in the annual true-up. A benchmark range of  
74 acceptable performance shall be established based on the participating  
75 gas corporation's historical experience in the area measured over the  
76 most recent five years, or shorter period if consistent information is  
77 not available, and such range shall be reasonably achievable. Each  
78 metric shall be assigned a value of five one-hundredths of one percent,  
79 and performance levels above or below the benchmark range shall be  
80 used to increase or decrease, respectively, the subsequent updated  
81 return on equity;

82 (8) The defined performance benchmark cost level for O&M



83 expense that shall be used for the CMA mechanism for the subsequent  
84 annual true-ups to compare against the updated O&M expense. Such  
85 benchmark shall be set based on the updated O&M expense in the then  
86 concluding updated test year, subject to the grow and share provision  
87 of the CMA. If the grow and share provision is in effect, the  
88 performance benchmark of the CMA shall not be reset until the second  
89 periodic rate review proceeding conducted after the grow and share  
90 provision became effective, or a period of five years, whichever is  
91 greater;

92 (9) A full and complete description, including the FERC  
93 account(s), of the categories and types of ineligible operating expenses  
94 to be excluded from rates in the annual true-up;

95 (10) A full and complete description of the methodologies to be  
96 used to allocate joint and common costs included in rates between the  
97 participating gas corporation and its affiliates to the extent the  
98 methodologies differ from those in the commission-approved cost  
99 allocation manual;

100 (11) A full and complete identification of the billing determinants  
101 to be used to establish rates, for use in the annual true-up and revenue  
102 stabilization mechanism processes;

103 (12) A full and complete identification of the class cost of service  
104 method to be used to allocate costs between and within each customer  
105 class, including the rate design to be used for each class, together with  
106 a specification of the method to be used to allocate any increase or  
107 decrease in revenue requirement for the annual true-up;

108 (13) A full and complete identification of the depreciation rates  
109 to be used to establish rates included in the annual true-up; and

110 (14) A full and complete set of templates to be used for the  
111 surveillance reports that will be submitted on a quarterly basis to  
112 report current operating expenses, rate base, revenues, and  
113 performance metrics used in the annual true-up. Subject to normal  
114 commission discovery procedures, the participating gas corporation  
115 shall, as requested by the commission staff, provide supporting  
116 information for the financial, operational, and accounting results  
117 reflected in the surveillance reports.

393.1735. 1. Within six months of the effective date of sections  
2 393.1700 to 393.1750, any participating gas corporation may file, and the

3 commission shall approve, tariffs authorizing programs designed to  
4 retain or attract businesses, jobs, and investment within the state of  
5 Missouri. Such tariffs shall include provisions that permit the  
6 participating gas corporation to provide discounted rates and charges  
7 for utility service as necessary to retain or attract such customer or  
8 customers, provided that the discounted rates or charges or other tariff  
9 provisions are sufficient to:

10 (1) Recover the depreciation, property tax, and carrying cost of  
11 any incremental investment made by the participating gas corporation  
12 to retain or attract such customer or customers;

13 (2) Recover the incremental variable costs incurred to serve such  
14 customer or customers;

15 (3) Make some positive contribution to the participating gas  
16 corporation's fixed costs of serving other customers; and

17 (4) Permit the participating gas corporation to provide long-term  
18 financing for the up-front cost of extending gas service to customers or  
19 residential or commercial developments with such costs to be recovered  
20 through a surcharge of no more than ten years on the rates paid by  
21 those customers benefitting from the extension of gas service.

22 2. The rates approved by the commission during the annual true-  
23 up shall reflect the actual annualized revenues being received under  
24 the discounted rate or long-term financing arrangement.

393.1740. A participating gas corporation may voluntarily  
2 terminate its participation in the update process at the conclusion of  
3 any updated test year. Upon termination, whether such termination  
4 occurs by operation of law, by voluntary action of a participating gas  
5 corporation, or for any other reason, the then current rates established  
6 under this section shall remain in effect until such time as new rates  
7 are set under section 393.150, subject to any adjustment that may be  
8 made to such rates based on the commission staff's audit of the last  
9 updated test year.

393.1745. On or after December 31, 2025, the commission shall  
2 prepare and file with the general assembly a report on the impact of  
3 sections 393.1700 to 393.1750 on participating gas corporations and  
4 their customers. Participating gas corporations shall cooperate in good  
5 faith to provide the data necessary for the preparation of the report  
6 required by this section.

393.1750. The commission shall have the authority to promulgate  
2 rules and regulations to implement the provisions of sections 393.1700  
3 to 393.1745, but only to the extent such rules are consistent with and do  
4 not delay the implementation of sections 393.1700 to 393.1745. Any rule  
5 or portion of a rule, as that term is defined in section 536.010 that is  
6 created under the authority delegated in this section shall become  
7 effective only if it complies with and is subject to all of the provisions  
8 of chapter 536, and, if applicable, section 536.028. This section and  
9 chapter 536 are nonseverable and if any of the powers vested with the  
10 general assembly pursuant to chapter 536, to review, to delay the  
11 effective date, or to disapprove and annul a rule are subsequently held  
12 unconstitutional, then the grant of rulemaking authority and any rule  
13 proposed or adopted after August 28, 2017, shall be invalid and void.

620.3150. 1. The comprehensive state energy plan developed by  
2 the division of energy shall be reviewed by the division by January 1,  
3 2019, and biennially thereafter, and updated if necessary, in accordance  
4 with the provisions of this section.

5 2. The state's comprehensive state energy plan shall be reviewed  
6 to ensure that it:

7 (1) Is consistent with Article I, Section 2 of the Missouri  
8 Constitution;

9 (2) Encourages private investment in energy solutions that will  
10 help customers better manage their energy bills and help reduce fuel  
11 costs while ensuring fairness;

12 (3) Develops free market strategies to attract private capital  
13 investment;

14 (4) Identifies and values transportation alternatives;

15 (5) Creates an uncumbersome regulatory environment that  
16 allows the state's energy utilities to chart a vibrant changing future by  
17 operating with greater efficiency and reliability at a low cost to  
18 customers;

19 (6) Supports public and private efforts to foster a supply of  
20 energy to consumers that is abundant, reliable, and cost efficient; and

21 (7) Monitors areas of potential growth or development, including  
22 forecasts of five and ten years for energy demand and supply,  
23 infrastructure demands, and identification of additional costs, risks,  
24 benefits, uncertainties, and market potential of energy supply resource

25 alternatives.

26           **3. The division of energy, either directly or through contracting**  
27 **with a Missouri-based nonprofit whose staff and organization have the**  
28 **capacity and capability to adequately meet the aforementioned goals,**  
29 **shall use a diverse stakeholder system through both online engagement**  
30 **and several in-person meetings throughout the state to conduct the**  
31 **review.**

32           **4. A report shall be issued by the division of energy, along with**  
33 **the review required under this section, that shall suggest policy**  
34 **changes for the state that:**

35           **(1) Provide improved reliability of the energy systems within the**  
36 **state;**

37           **(2) Insulate customers from volatility in market prices;**

38           **(3) Reduce the overall cost of energy in the state;**

39           **(4) Reasonably addresses public health and environmental**  
40 **impacts; and**

41           **(5) Identify and analyze emerging trends in supply, price,**  
42 **demand, and technology, as well as energy policies and programs, and**  
43 **their impact on achieving the state's comprehensive state energy plan.**

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