FIRST REGULAR SESSION

SENATE BILL NO. 418

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR HEGEMAN.

Read 1st time February 14, 2017, and ordered printed.

1769S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 99.848, 190.103, 190.131, 190.142, 190.165, and 190.339, RSMo, and to enact in lieu thereof seven new sections relating to emergency medical services.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 99.848, 190.103, 190.131, 190.142, 190.165, and

- 2 190.339, RSMo, are repealed and seven new sections enacted in lieu thereof, to
- 3 be known as sections 99.848, 190.103, 190.131, 190.142, 190.147, 190.165, and
- 4 190.339, to read as follows:
 - 99.848. 1. Notwithstanding subsection 1 of section 99.847, any district or
- 2 911 center providing emergency or dispatch services pursuant to chapter 190
- 3 or 321 shall be entitled to reimbursement from the special allocation fund in the
- 4 amount of at least fifty percent nor more than one hundred percent of the
- 5 district's tax increment.
- 6 2. An ambulance district board, as defined in chapter 190, a fire
- 7 protection district board, as defined in chapter 321, or an emergency
- 8 telephone service 911 board, as defined in chapter 190, shall set the
- 9 reimbursement rate prior to the time the assessment is paid into the
- 10 special allocation fund. If the redevelopment plan, area, or project is
- 11 amended by ordinance, or by other means, the board reserves the right
- 12 $\,$ to recalculate the base year and the refund amount provided under this
- 13 section.
- 3. This section shall not apply to tax increment financing projects or
- 15 districts approved prior to August 28, 2004.
 - 190.103. 1. One physician with expertise in emergency medical services

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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from each of the EMS regions shall be elected by that region's EMS medical directors to serve as a regional EMS medical director. The regional EMS medical directors shall constitute the state EMS medical director's advisory committee and shall advise the department and their region's ambulance services on matters relating to medical control and medical direction in accordance with sections 190.001 to 190.245 and rules adopted by the department pursuant to sections 190.001 to 190.245. The regional EMS medical director shall serve a term of four years. The southwest, northwest, and Kansas City regional EMS medical 9 directors shall be elected to an initial two-year term. The central, east central, 10 11 and southeast regional EMS medical directors shall be elected to an initial four-year term. All subsequent terms following the initial terms shall be four 13 years.

- 2. A medical director is required for all ambulance services and emergency medical response agencies that provide: advanced life support services; basic life support services utilizing medications or providing assistance with patients' medications; or basic life support services performing invasive procedures including invasive airway procedures. The medical director shall provide medical direction to these services and agencies in these instances.
- 3. The medical director, in cooperation with the ambulance service or emergency medical response agency administrator, shall have the responsibility and the authority to ensure that the personnel working under their supervision are able to provide care meeting established standards of care with consideration for state and national standards as well as local area needs and resources. The medical director, in cooperation with the ambulance service or emergency medical response agency administrator, shall establish and develop triage, treatment and transport protocols, which may include authorization for standing orders.
- 4. All ambulance services and emergency medical response agencies that are required to have a medical director shall establish an agreement between the service or agency and their medical director. The agreement will include the roles, responsibilities and authority of the medical director beyond what is granted in accordance with sections 190.001 to 190.245 and rules adopted by the department pursuant to sections 190.001 to 190.245. The agreement shall also include grievance procedures regarding the emergency medical response agency or ambulance service, personnel and the medical director.
- 5. Regional EMS medical directors elected as provided under subsection 1 of this section shall be considered public officials for

purposes of sovereign immunity, official immunity, and the Missouri public duty doctrine defenses.

- 6. The state EMS medical director's advisory committee shall be considered a peer review committee under section 537.035 and regional EMS medical directors shall be eligible to participate in the Missouri Patient Safety Organization as provided under the Patient Safety and Quality Improvement Act of 2005, 42 U.S.C. Section 299, et seq., as amended.
- 7. Regional EMS medical directors may act to provide online telecommunication medical direction to EMT-Bs, EMT-Is, EMT-Ps, and community paramedics and provide offline medical direction per standardized treatment, triage, and transport protocols when EMS personnel, including EMT-Bs, EMT-Is, or EMT-Ps community paramedics, are providing care to special needs patients or at the request of a local EMS agency or medical director.
 - 8. When developing treatment protocols for special needs patients, regional EMS medical directors may promulgate such protocols on a regional basis across multiple political subdivisions' jurisdictional boundaries and such protocols may be used by multiple agencies including, but not limited to, ambulance services, emergency response agencies, and public health departments.
 - 9. Multiple EMS agencies including, but not limited to, ambulance services, emergency response agencies, and public health departments shall take necessary steps to follow the regional EMS protocols established as provided under subsection 8 of this section in cases of mass casualty or state-declared disaster incidents.
- 10. When regional EMS medical directors develop and implement treatment protocols for patients or provide online medical direction for such patients, such activity shall not be construed as having usurped local medical direction authority in any manner.
- 11. Notwithstanding any other provision of law, when regional EMS medical directors are providing either online telecommunication medical direction to EMT-Bs, EMT-Is, EMT-Ps, and community paramedics, or offline medical direction per standardized EMS treatment, triage, and transport protocols for patients, those medical directions or treatment protocols may include the administration of the patient's own prescription medications.

190.131. 1. The department shall accredit or certify training entities for 2 first responders, emergency medical dispatchers, emergency medical technicians-basic, emergency medical technicians-intermediate, and emergency 4 medical technicians-paramedic, for a period of five years, if the applicant meets 5 the requirements established pursuant to sections 190.001 to 190.245.

- 2. Such rules promulgated by the department shall set forth the minimum requirements for entrance criteria, training program curricula, instructors, facilities, equipment, medical oversight, record keeping, and reporting. The training program curricula shall include curriculum on the risks associated with autism, and other intellectual and developmental disabilities, and shall provide instruction on the appropriate recognition and response techniques concerning such disabilities.
- 3. Application for training entity accreditation or certification shall be made upon such forms as prescribed by the department in rules adopted pursuant to sections 190.001 to 190.245. The application form shall contain such information as the department deems reasonably necessary to make a determination as to whether the training entity meets all requirements of sections 190.001 to 190.245 and rules promulgated pursuant to sections 190.001 to 190.245.
- 4. Upon receipt of such application for training entity accreditation or certification, the department shall determine whether the training entity, its instructors, facilities, equipment, curricula and medical oversight meet the requirements of sections 190.001 to 190.245 and rules promulgated pursuant to sections 190.001 to 190.245.
- 5. Upon finding these requirements satisfied, the department shall issue a training entity accreditation or certification in accordance with rules promulgated by the department pursuant to sections 190.001 to 190.245.
- 6. Subsequent to the issuance of a training entity accreditation or certification, the department shall cause a periodic review of the training entity to assure continued compliance with the requirements of sections 190.001 to 190.245 and all rules promulgated pursuant to sections 190.001 to 190.245.
- 7. No person or entity shall hold itself out or provide training required by this section without accreditation or certification by the department.

190.142. 1. The department shall, within a reasonable time after receipt of an application, cause such investigation as it deems necessary to be made of the applicant for an emergency medical technician's license. The director may

4 authorize investigations into criminal records in other states for any applicant.

- 2. The department shall issue a license to all levels of emergency medical technicians, for a period of five years, if the applicant meets the requirements established pursuant to sections 190.001 to 190.245 and the rules adopted by the department pursuant to sections 190.001 to 190.245. The department may promulgate rules relating to the requirements for an emergency medical
- 10 technician including but not limited to:
- 11 (1) Age requirements;

- 12 (2) Education and training requirements based on respective national 13 curricula of the United States Department of Transportation and any modification 14 to such curricula specified by the department through rules adopted pursuant to 15 sections 190.001 to 190.245;
- 16 (3) Initial licensure testing requirements. Initial EMT-Plicensure testing 17 shall be through the national registry of EMTs or examinations developed and 18 administered by the department of health and senior services;
 - (4) Continuing education and relicensure requirements; and
- 20 (5) Ability to speak, read and write the English language.
- 3. Application for all levels of emergency medical technician license shall be made upon such forms as prescribed by the department in rules adopted pursuant to sections 190.001 to 190.245. The application form shall contain such information as the department deems necessary to make a determination as to whether the emergency medical technician meets all the requirements of sections 190.001 to 190.245 and rules promulgated pursuant to sections 190.001 to 190.245.
- 4. All levels of emergency medical technicians may perform only that patient care which is:
- 30 (1) Consistent with the training, education and experience of the 31 particular emergency medical technician; and
- 32 (2) Ordered by a physician or set forth in protocols approved by the 33 medical director.
- 5. No person shall hold themselves out as an emergency medical technician or provide the services of an emergency medical technician unless such person is licensed by the department.
- 6. Prior to licensure by the department, each emergency medical technician shall be required to satisfactorily complete, as determined by the department, training on the risks associated with autism and

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40 other intellectual and developmental disabilities and the appropriate recognition and response techniques concerning 42disabilities. Every emergency medical technician licensed by the department prior to August 28, 2017, shall satisfactorily complete the training described in this subsection by August 28, 2020. 44

7. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to 49 50 review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be invalid and void.

190.147. 1. Emergency medical technician paramedics (EMT-Ps) who have:

- 3 (1) Completed at least forty hours of the standard crisis intervention training course as endorsed and developed by the National Alliance on Mental Illness or a course of training that the ground or air ambulance service's medical director has determined to be academically equivalent thereto;
- 8 (2) Been authorized by their ground or air ambulance service's administration and medical director under subsection 3 of section 9 10 190.103; and
- (3) Whose ground or air ambulance service has developed and adopted standardized triage, treatment, and transport protocols under subsection 3 of section 190.103, which address the challenge of treating and transporting behavioral health patients who present a likelihood of serious harm to themselves or others as the term "likelihood of 16 serious harm" is defined under section 632.005 or who are significantly incapacitated by alcohol or drugs; 17
- may make a good faith determination that such patients shall be placed 19 into a temporary hold for the sole purposes of transport to the nearest 20 appropriate facility.
- 21 2. EMT-Ps who have made a good faith decision for a temporary hold of a patient as authorized by this section shall no longer have to 22rely on the common law doctrine of implied consent and therefore shall 23not be civilly liable for a good faith determination made in accordance

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with this section and shall not have waived any sovereign immunity defense, official immunity defense, or Missouri public duty doctrine defense if employed at the time of the good faith determination by a governmental employer.

- 3. Any ground or air ambulance service that adopts the authority and protocols provided for by this section shall have a memorandum of understanding with applicable local law enforcement agencies in order to achieve a collaborative and coordinated response to patients displaying symptoms of either a likelihood of serious harm to themselves or others or significant incapacitation by alcohol or drugs, which require a crisis intervention response.
- 190.165. 1. The department may refuse to issue or deny renewal of any certificate, permit or license required pursuant to sections 190.100 to 190.245 for failure to comply with the provisions of sections 190.100 to 190.245 or any lawful regulations promulgated by the department to implement its provisions as described in subsection 2 of this section. The department shall notify the applicant in writing of the reasons for the refusal and shall advise the applicant of his or her right to file a complaint with the administrative hearing commission as provided by chapter 621.
- 2. The department may cause a complaint to be filed with the administrative hearing commission as provided by chapter 621 against any holder of any certificate, permit or license required by sections 190.100 to 190.245 or any person who has failed to renew or has surrendered his or her certificate, permit or license for failure to comply with the provisions of sections 190.100 to 190.245 or any lawful regulations promulgated by the department to implement such sections. Those regulations shall be limited to the following:
- 16 (1) Use or unlawful possession of any controlled substance, as defined in 17 chapter 195, or alcoholic beverage to an extent that such use impairs a person's 18 ability to perform the work of any activity licensed or regulated by sections 19 190.100 to 190.245;
- 20 (2) Being finally adjudicated and found guilty, or having entered a plea 21 of guilty or nolo contendere, in a criminal prosecution under the laws of any state 22 or of the United States, for any offense reasonably related to the qualifications, 23 functions or duties of any activity licensed or regulated pursuant to sections 24 190.100 to 190.245, for any offense an essential element of which is fraud, 25 dishonesty or an act of violence, or for any offense involving moral turpitude,

26 whether or not sentence is imposed;

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- 27 (3) Use of fraud, deception, misrepresentation or bribery in securing any 28 certificate, permit or license issued pursuant to sections 190.100 to 190.245 or in 29 obtaining permission to take any examination given or required pursuant to 30 sections 190.100 to 190.245;
- 31 (4) Obtaining or attempting to obtain any fee, charge, tuition or other 32 compensation by fraud, deception or misrepresentation;
- 33 (5) Incompetency, misconduct, gross negligence, fraud, misrepresentation 34 or dishonesty in the performance of the functions or duties of any activity licensed 35 or regulated by sections 190.100 to 190.245;
 - (6) Violation of, or assisting or enabling any person to violate, any provision of sections 190.100 to 190.245, or of any lawful rule or regulation adopted by the department pursuant to sections 190.100 to 190.245;
- 39 (7) Impersonation of any person holding a certificate, permit or license or 40 allowing any person to use his or her certificate, permit, license or diploma from 41 any school;
- 42 (8) Disciplinary action against the holder of a license or other right to 43 practice any activity regulated by sections 190.100 to 190.245 granted by another 44 state, territory, federal agency or country upon grounds for which revocation or 45 suspension is authorized in this state;
- 46 (9) For an individual being finally adjudged insane or incompetent by a 47 court of competent jurisdiction;
- 48 (10) Assisting or enabling any person to practice or offer to practice any 49 activity licensed or regulated by sections 190.100 to 190.245 who is not licensed 50 and currently eligible to practice pursuant to sections 190.100 to 190.245;
- 51 (11) Issuance of a certificate, permit or license based upon a material 52 mistake of fact;
- 53 (12) Violation of any professional trust, confidence, or legally protected 54 privacy rights of a patient by means of an unauthorized or unlawful disclosure;
- 55 (13) Use of any advertisement or solicitation which is false, misleading or 56 deceptive to the general public or persons to whom the advertisement or 57 solicitation is primarily directed;
- 58 (14) Violation of the drug laws or rules and regulations of this state, any 59 other state or the federal government;
- 60 (15) Refusal of any applicant or licensee to respond to reasonable 61 department of health and senior services' requests for necessary information to

- 62 process an application or to determine license status or license eligibility;
- 63 (16) Any conduct or practice which is or might be harmful or dangerous 64 to the mental or physical health or safety of a patient or the public;
- 65 (17) Repeated acts of negligence or recklessness in the performance of the 66 functions or duties of any activity licensed or regulated by sections 190.100 to 67 190.245.
- 3. If the department conducts investigations, the department, prior to interviewing a licensee who is the subject of the investigation, shall explain to the licensee that he or she has the right to:
 - (1) Consult legal counsel or have legal counsel present;
- 72 (2) Have anyone present whom he or she deems to be necessary or 73 desirable[, except for any holder of any certificate, permit, or license required by 74 sections 190.100 to 190.245]; and
- 75 (3) Refuse to answer any question or refuse to provide or sign any written refuse to provide or sign any written statement.
- 77 The assertion of any right listed in this subsection shall not be deemed by the 78 department to be a failure to cooperate with any department investigation.
- 79 4. After the filing of such complaint, the proceedings shall be conducted in accordance with the provisions of chapter 621. Upon a finding by the 80 administrative hearing commission that the grounds, provided in subsection 2 of 81 82 this section, for disciplinary action are met, the department may, singly or in 83 combination, censure or place the person named in the complaint on probation on such terms and conditions as the department deems appropriate for a period not 84 to exceed five years, or may suspend, for a period not to exceed three years, or 85 86 revoke the license, certificate or permit. Notwithstanding any provision of law to the contrary, the department shall be authorized to impose a suspension or 87 revocation as a disciplinary action only if it first files the requisite complaint with 88 administrative hearing commission. The administrative hearing 89 commission shall hear all relevant evidence on remediation activities 90 91 of the licensee and shall make a recommendation to the department of health and senior services as to licensure disposition based on such 92 evidence. 93
- 5. An individual whose license has been revoked shall wait one year from the date of revocation to apply for relicensure. Relicensure shall be at the discretion of the department after compliance with all the requirements of sections 190.100 to 190.245 relative to the licensing of an applicant for the first

98 time. Any individual whose license has been revoked twice within a ten-year 99 period shall not be eligible for relicensure.

- 6. The department may notify the proper licensing authority of any other state in which the person whose license was suspended or revoked was also licensed of the suspension or revocation.
- 7. Any person, organization, association or corporation who reports or provides information to the department pursuant to the provisions of sections 190.100 to 190.245 and who does so in good faith shall not be subject to an action for civil damages as a result thereof.
- 107 8. The department of health and senior services may suspend any certificate, permit or license required pursuant to sections 190.100 to 190.245 108 109 simultaneously with the filing of the complaint with the administrative hearing 110 commission as set forth in subsection 2 of this section, if the department finds that there is an imminent threat to the public health. The notice of suspension 111 112 shall include the basis of the suspension and notice of the right to appeal such suspension. The licensee may appeal the decision to suspend the license, 113 114 certificate or permit to the department. The appeal shall be filed within ten days from the date of the filing of the complaint. A hearing shall be conducted by the 115 116 department within ten days from the date the appeal is filed. The suspension 117 shall continue in effect until the conclusion of the proceedings, including review 118 thereof, unless sooner withdrawn by the department, dissolved by a court of competent jurisdiction or stayed by the administrative hearing commission. 119
 - 190.339. 1. The powers and duties of the emergency services board shall 2 include, but not be limited to:
 - (1) Planning a 911 system and dispatching system;

- 4 (2) Coordinating and supervising the implementation, upgrading or 5 maintenance of the system, including the establishment of equipment 6 specifications and coding systems;
- 7 (3) Receiving money from any county sales tax authorized to be levied 8 pursuant to section 190.335 and authorizing disbursements from such moneys 9 collected;
- 10 (4) Hiring any staff necessary for the implementation, upgrade or 11 operation of the system.
- 2. Except for emergency services 911 boards in existence prior to August 25, 2010, and operating under the authority of subsection 11 of section 190.335, the board shall be a body corporate and a political subdivision of the state and

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15 shall be known as the "_____ Emergency Services Board".

- 3. The administrative control and management of the moneys from any county sales tax authorized to be levied pursuant to section 190.335 and the administrative control and management of the central dispatching of emergency services shall rest solely with the board, and the board shall employ all necessary personnel, affix their compensation and provide suitable quarters and equipment for the operation of the central dispatching of emergency services from the funds available for this purpose.
- 4. The board may contract to provide services relating in whole or in part to central dispatching of emergency services and for such purpose may expend the tax funds or other funds.
- 26 5. The board shall elect a vice chairman, treasurer, secretary and such 27 other officers as it deems necessary. Before taking office, the treasurer shall furnish a surety bond in an amount to be determined and in a form to be 28 29 approved by the board for the faithful performance of the treasurer's duties and faithful accounting of all moneys that may come into the treasurer's hands. The 30 31 treasurer shall enter into the surety bond with a surety company authorized to 32 do business in Missouri, and the cost of such bond shall be paid by the board of 33 directors.
- 6. The board may accept any gift of property or money for the use and 34 35 benefit of the central dispatching of emergency services, and the board is 36 authorized to sell or exchange any such property which it believes would be to the 37 benefit of the service so long as the proceeds are used exclusively for central 38 dispatching of emergency services. The board shall have exclusive control of all 39 gifts, property or money it may accept; of all interest of other proceeds which may accrue from the investment of such gifts or money or from the sale of such 40 property; of all tax revenues collected by the county on behalf of the central 41 dispatching of emergency services; and of all other funds granted, appropriated 42 or loaned to it by the federal government, the state or its political subdivisions 43 so long as such resources are used solely to benefit the central dispatching of 44 emergency services. 45
- 7. Any board member may, following notice and an opportunity to be heard, be removed from any office by a majority vote of the other members of the board for any of the following reasons:
 - (1) Failure to attend five consecutive meetings, without good cause;
 - (2) Conduct prejudicial to the good order and efficient operation of the

51 central dispatching of emergency services; or

(3) Neglect of duty.

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- 8. The chairperson of the board shall preside at such removal hearing, unless the chairperson is the person sought to be removed, in which case the hearing shall be presided over by another member elected by a majority vote of the other board members. All interested parties may present testimony and arguments at such hearing, and the witnesses shall be sworn in by oath or affirmation before testifying. Any interested party may, at his or her own expense, record the proceedings.
- 9. Vacancies on the board occasioned by removals, resignations or otherwise shall be filled by the remaining members of the board. The appointee or appointees shall act until the next election at which a director or directors are elected to serve the remainder of the unexpired term.
- 64 10. Individual board members shall not be eligible for employment by the 65 board within twelve months of termination of service as a member of the board.
- 11. No person shall be employed by the board who is related within the fourth degree by blood or by marriage to any member of the board.
- 12. The board shall possess all of the powers delineated in section 190.327, including those necessary, incidental, or appropriate to carry out any express power.

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