FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 6

99TH GENERAL ASSEMBLY

Reported from the Committee on Economic Development, February 2, 2017, with recommendation that the Senate Committee Substitute do pass.

ADRIANE D. CROUSE, Secretary.

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AN ACT

To repeal section 253.550, RSMo, and to enact in lieu thereof three new sections relating to historic buildings, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 253.550, RSMo, is repealed and three new sections enacted in lieu thereof, to be known as sections 253.550, 620.3200, and 620.3210,

3 to read as follows:

department of natural resources.

253.550. 1. Any taxpayer incurring costs and expenses for the rehabilitation of eligible property, which is a certified historic structure or structure in a certified historic district, may, subject to the provisions of this section and section 253.559, receive a credit against the taxes imposed pursuant to chapters 143 and 148, except for sections 143.191 to 143.265, on such taxpayer in an amount equal to twenty-five percent of the total costs and expenses of rehabilitation incurred after January 1, 1998, which shall include, but not be limited to, qualified rehabilitation expenditures as defined under section 47(c)(2)(A) of the Internal Revenue Code of 1986, as amended, and the related regulations thereunder, provided the rehabilitation costs associated with 10 rehabilitation and the expenses exceed fifty percent of the total basis in the 11 property and the rehabilitation meets standards consistent with the standards 12 of the Secretary of the United States Department of the Interior for rehabilitation 13 as determined by the state historic preservation officer of the Missouri 14

2. During the period beginning on January 1, 2010, but ending on or after June 30, 2010, the department of economic development shall not approve applications for tax credits under the provisions of subsections 3 and 8 of section 253.559 which, in the aggregate, exceed seventy million dollars, increased by any

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amount of tax credits for which approval shall be rescinded under the provisions 20 of section 253.559. For each fiscal year beginning on or after July 1, 2010, but 22 ending before December 31, 2017, the department of economic development shall not approve applications for tax credits under the provisions of subsections 2324 3 and 8 of section 253.559 which, in the aggregate, exceed one hundred forty million dollars, increased by any amount of tax credits for which approval shall 25be rescinded under the provisions of section 253.559. For each fiscal year 26 beginning on or after July 1, 2017, the department of economic 27 development shall not approve applications for tax credits under the 28 provisions of subsections 3 and 8 of section 253.559 which, in the 29 aggregate, exceed eighty million dollars, increased by any amount of 30 31 tax credits for which approval shall be rescinded under the provisions 32 of section 253.559. The limitations provided under this subsection shall not 33 apply to applications approved under the provisions of subsection 3 of section 253.559 for projects to receive less than two hundred seventy-five thousand 34 dollars in tax credits. 35

- 3. For all applications for tax credits approved on or after January 1, 2010, no more than two hundred fifty thousand dollars in tax credits may be issued for eligible costs and expenses incurred in the rehabilitation of an eligible property which is a nonincome producing single-family, owner-occupied residential property and is either a certified historic structure or a structure in a certified historic district.
- 4. The limitations on tax credit authorization provided under the provisions of subsections 2 and 3 of this section shall not apply to:
- 44 (1) Any application submitted by a taxpayer, which has received approval 45 from the department prior to January 1, 2010; or
- 46 (2) Any taxpayer applying for tax credits, provided under this section, 47 which, on or before January 1, 2010, has filed an application with the department 48 evidencing that such taxpayer:
- 49 (a) Has incurred costs and expenses for an eligible property which exceed 50 the lesser of five percent of the total project costs or one million dollars and 51 received an approved Part I from the Secretary of the United States Department 52 of Interior; or
- 53 (b) Has received certification, by the state historic preservation officer, 54 that the rehabilitation plan meets the standards consistent with the standards 55 of the Secretary of the United States Department of the Interior, and the

rehabilitation costs and expenses associated with such rehabilitation shall exceed fifty percent of the total basis in the property.

620.3200. The department of economic development may, in addition to the fees provided under section 620.1900, charge a fee to the recipient of any tax credits issued by the department under the provisions of chapter 253 in an amount not to exceed one percent of the amount of tax credits issued. The fee shall be payable to the Missouri development finance board for the benefit of the capitol complex fund established pursuant to section 620.3210 and shall be paid by the recipient upon the issuance of the tax credits. The department of economic development shall issue invoices for fees payable under this section.

620.3210. 1. This section shall be known and may be cited as the Capitol Complex Tax Credit Act".

- 3 2. As used in this section, the following terms shall mean:
- 4 (1) "Board", the Missouri development finance board, a body 5 corporate and politic created under sections 100.250 to 100.297 and 6 100.700 to 100.850;
- 7 (2) "Capitol complex", the following buildings located in Jefferson 8 City, Missouri:
 - (a) State capitol building, 201 West Capitol Avenue;
- 10 (b) Supreme court building, 207 West High Street;
- 11 (c) Old Federal Courthouse, 131 West High Street;
- 12 (d) Highway building, 105 Capitol Avenue;

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- 13 (e) Governor's mansion, 100 Madison Street;
- 14 (3) "Certificate", a tax credit certificate issued under this section;
- 15 (4) "Department", the Missouri department of economic 16 development;
- 17 (5) "Eligible artifact", any items of personal property specifically
 18 for display in a building in the capitol complex or former fixtures
 19 which were previously owned by the state and used within the capitol
 20 complex, but which had been removed. The board of public buildings
 21 shall, in their sole discretion, make all determinations as to which
 22 items are eligible artifacts and may employ such experts as may be
 23 useful to them in making such a determination;
- 24 (6) "Eligible artifact donation", a donation of an eligible artifact 25 to the board of public buildings. The value of such donation shall be

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26 set by the board of public buildings who may employ such experts as may be useful to them in making such a determination. The board of 2728 public buildings shall, in their sole discretion, determine if an artifact 29 is to be accepted;

- (7) "Eligible monetary donation", donations received from a qualified donor to the capitol complex fund, created in this section, or to an organization exempt from taxation under 501(c)(3) of the Internal Revenue Service Code of 1986, as amended, whose mission and purpose is to restore, renovate, improve, and maintain one or more buildings in 35 the capitol complex, that are to be used solely for projects to restore, renovate, improve, and maintain buildings and their furnishings in the capitol complex and the administration thereof. Eligible donations may include:
- 39 (a) Cash, including checks, money orders, credit card payments, or similar cash equivalents valued at the face value of the 40 currency. Currency of other nations shall be valued based on the exchange rate on the date of the gift. The date of the donation shall be the date that cash or check is received by the applicant or the date 43 posted to the donor's account in the case of credit or debit cards; 44
 - (b) Stocks from a publicly traded company;
 - (c) Bonds which are publicly traded;
- (8) "Eligible recipient", the capitol complex fund, created in this 48 section, or an organization exempt from taxation under 501(c)(3) of the Internal Revenue Service Code of 1986, as amended, whose mission and purpose is to restore, renovate, improve, and maintain one or more buildings in the capitol complex;
 - (9) "Qualified donor", any of the following individuals or entities who make an eligible monetary donation or eligible artifact donation to the capitol complex fund or other eligible recipient:
- (a) A person, firm, partner in a firm, corporation, or a shareholder in an S corporation doing business in the state of Missouri 56 and subject to the state income tax imposed in chapter 143;
- 58 (b) A corporation subject to the annual corporation franchise tax 59 imposed in chapter 147;
- 60 (c) An insurance company paying an annual tax on its gross 61 premium receipts in this state;
- 62 (d) Any other financial institution paying taxes to the state of

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- 63 Missouri or any political subdivision of this state under chapter 148;
- 64 (e) An individual subject to the state income tax imposed in 65 chapter 143;
 - (f) Any charitable organization, including any foundation or notfor-profit corporation, which is exempt from federal income tax and whose Missouri unrelated business taxable income, if any, would be subject to the state income tax imposed under chapter 143.
- 70 3. There is hereby created a fund to be known as the "Capitol 71Complex Fund", separate and distinct from all other board funds, which is hereby authorized to receive any eligible monetary donation as provided in this section and revenues derived from fees imposed 73pursuant to section 620.3200. The capitol complex fund shall be 74segregated into two accounts: a rehabilitation and renovation account 75and a maintenance account. Ninety percent of the revenues received 76 from eligible donations pursuant to the provisions of this section and fees collected pursuant to section 620.3000 shall be deposited in the rehabilitation and renovation account and seven and one-half percent 79 of such revenues shall be deposited in the maintenance account. The 80 assets of these accounts, together with any interest which may accrue 81 thereon, shall be used by the board solely for the purposes of 82 restoration and maintenance of the building of the capitol complex as 83 defined in this section, and for no other purpose. The remaining two 85 and one-half percent of the revenues deposited into the fund may be 86 used for the purposes of soliciting donations to the fund, advertising 87 and promoting the fund, and administrative costs of administering the 88 fund. Any amounts not used for those purposes shall be deposited back into the rehabilitation and renovation account and the maintenance 89 account divided in the manner set forth in this section. The board may, 90 as an administrative cost, use the funds to hire fund raising 91 professionals and such other experts or advisors as may be necessary 92 to carry out the board's duties under this section. The choice of 93 projects for which the money is to be used, as well as the determination 94 of the methods of carrying out the project and the procurement of 95 96 goods and services thereon shall be made by the commissioner of administration. No monies shall be released from the fund for any 97 expense without the approval of the commissioner of administration, 98 who may delegate that authority as deemed appropriate. All contracts 99

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100 for rehabilitation, renovation, or maintenance work shall be the responsibility of the commissioner of administration. A memorandum of understanding may be executed between the commissioner of administration and the board determining the processes for obligation, reservation, and payment of eligible costs from the fund. The commission of administration shall not obligate costs in excess of the fund balance. The board shall not be responsible for any costs obligated in excess of available funds and shall be held harmless in any contracts related to rehabilitation, renovation, and maintenance of capitol complex buildings. No other board funds shall be used to pay obligations made by the commissioner of administration related to activities under this section.

- 4. For all taxable years beginning on or after January 1, 2017, any qualified donor shall be allowed a credit against the taxes otherwise due under chapters 143 and 148, except for sections 143.191 to 143.265, in an amount of fifty percent of the eligible monetary donation. The amount of the tax credit claimed may exceed the amount of the donor's state income tax liability in the tax year for which the credit is claimed. Any amount of credit that exceeds the qualified donor's state income tax liability may be refundable or may be carried forward to any of the taxpayer's four subsequent taxable years.
- 5. For all taxable years beginning on or after January 1, 2017, any qualified donor shall be allowed a credit against the taxes otherwise due under chapters 143 and 148, except for sections 143.191 to 143.265, in an amount of thirty percent of the eligible artifact donation. The amount of the tax credit claimed may not exceed the amount of the qualified donor's state income tax liability in the tax year for which the credit is claimed. Any amount of credit that exceeds the qualified donor's state income tax liability shall not be refundable but may be carried forward to any other taxpayer's four subsequent taxable years.
- 6. To claim a credit for an eligible monetary donation as set forth in subsection 4 of this section, a qualified donor shall make an eligible monetary donation to the board as custodian of the capitol complex fund or other eligible recipient. Upon receipt of such donation, the board or other eligible recipient shall issue to the qualified donor a statement evidencing receipt of such donation, including the value of

such donation, with a copy to the department. Upon receipt of the statement from the eligible recipient, the department shall issue a tax credit certificate equal to fifty percent of the amount of the donation, to the qualified donor, as indicated in the statement from the eligible recipient.

- 142 7. To claim a credit for an eligible artifact donation as set forth in subsection 5 of this section, a qualified donor shall donate an eligible 143 artifact to the board of public buildings. If the board of public 144 buildings determines that artifact is an eligible artifact and has 145 determined to accept the artifact, it shall issue a statement of donation 146 to the eligible donor specifying the value placed on the artifact by the 147board of public buildings, with a copy to the department. Upon 148 149 receiving a statement from the board of public buildings, the department shall issue a tax credit certificate equal to thirty percent 150 151 of the amount of the donation, to the qualified donor as indicated in the 152 statement from the board of public buildings.
- 8. The department shall not authorize more than ten million dollars in tax credits provided under this section in any calendar year. Donations shall be processed for tax credits on a first come, first serve basis. Donations received in excess of the tax credit cap shall be placed in line for tax credits issued the following year or shall be given the opportunity to complete their donation without the expectation of a tax credit, or shall request to have their donation returned.
- 9. Tax credits issued under the provisions of this section shall not be subject to the payment of any fee required under the provisions of section 620.1900.
- 163 10. Tax credits issued under this section may be assigned, 164 transferred, sold, or otherwise conveyed, and the new owner of the tax 165 credit shall have the same rights in the credit as the 166 taxpayer. Whenever a certificate is assigned, transferred, sold, or 167 otherwise conveyed, a notarized endorsement shall be filed with the 168 department specifying the name and address of the new owner of the 169 tax credit and the value of the credit.
- 170 11. The department may promulgate rules to implement the 171 provisions of this section. Any rule or portion of a rule, as that term is 172 defined in section 536.010 that is created under the authority delegated 173 in this section shall become effective only if it complies with and is

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subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2017, shall be invalid and void.

- 12. Pursuant to section 23.253 of the Missouri sunset act:
- 182 (1) The provisions of the new program authorized under this 183 section shall sunset automatically six years after August 28, 2017, 184 unless reauthorized by an act of the general assembly; and
- 185 (2) If such program is reauthorized, the program authorized 186 under this section shall sunset automatically twelve years after August 187 28, 2017; and
- 188 (3) This section shall terminate on September first of the 189 calendar year immediately following the calendar year in which the 190 program authorized under this section is sunset.

Section B. Because of the need to provide for the maintenance and upkeep of the capitol complex, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

