SENATE SUBSTITUTE

FOR

SENATE BILL NO. 305

AN ACT

To repeal sections 105.470, 130.021, and 130.034, RSMo, section 105.473 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and section 105.473 as enacted by house bill no. 1900, ninety-third general assembly, second regular session, and to enact in lieu thereof five new sections relating to ethics.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

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Section A.

Sections 105.470, 130.021, and 130.034, RSMo,

section 105.473 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and section 105.473 as enacted by house bill no. 1900, ninety-third general assembly, second regular session, are repealed and five new sections enacted in lieu thereof, to be known as sections 105.470, 105.473, 105.474, 130.021, and 130.034, to read as follows: 105.470. As used in section 105.473, unless the context requires otherwise, the following words and terms mean: (1)"Constituent expenditure", any item of value: That is given by a lobbyist, lobbyist principal, or (a) person acting on behalf of a lobbyist or lobbyist principal; That is given on behalf of an elected public official; (b) (c) That is for the exclusive benefit of an individual or group of individuals who are constituents of an elected public official, including any food or beverage; and

1 (d) That is received for an occasion at the capitol building;

- (2) "Elected local government official lobbyist", any natural person employed specifically for the purpose of attempting to influence any action by a local government official elected in a county, city, town, or village with an annual operating budget of over ten million dollars;
- [(2)] (3) "Executive lobbyist", any natural person who acts for the purpose of attempting to influence any action by the executive branch of government or by any elected or appointed official, employee, department, division, agency or board or commission thereof and in connection with such activity, meets the requirements of any one or more of the following:
- (a) Is acting in the ordinary course of employment on behalf of or for the benefit of such person's employer; or
- (b) Is engaged for pay or for any valuable consideration for the purpose of performing such activity; or
- (c) Is designated to act as a lobbyist by any person, business entity, governmental entity, religious organization, nonprofit corporation, association or other entity; or
- (d) Makes total expenditures of fifty dollars or more during the twelve-month period beginning January first and ending December thirty-first for the benefit of one or more public officials or one or more employees of the executive branch of state government in connection with such activity.

An "executive lobbyist" shall not include a member of the general assembly, an elected state official, or any other person solely

- due to such person's participation in any of the following activities:
- a. Appearing or inquiring in regard to a complaint,

 citation, summons, adversary proceeding, or contested case before

 a state board, commission, department, division or agency of the

 executive branch of government or any elected or appointed

 officer or employee thereof;
- b. Preparing, filing or inquiring, or responding to any
 audit, regarding any tax return, any public document, permit or
 contract, any application for any permit or license or
 certificate, or any document required or requested to be filed
 with the state or a political subdivision;
- 13 c. Selling of goods or services to be paid for by public 14 funds, provided that such person is attempting to influence only 15 the person authorized to authorize or enter into a contract to 16 purchase the goods or services being offered for sale;
- d. Participating in public hearings or public proceedings on rules, grants, or other matters;
- e. Responding to any request for information made by any public official or employee of the executive branch of government;

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- f. Preparing or publication of an editorial, a newsletter, newspaper, magazine, radio or television broadcast, or similar news medium, whether print or electronic;
 - g. Acting within the scope of employment by the general assembly, or acting within the scope of employment by the executive branch of government when acting with respect to the department, division, board, commission, agency or elected state

- officer by which such person is employed, or with respect to any
- 2 duty or authority imposed by law to perform any action in
- 3 conjunction with any other public official or state employee; or
- h. Testifying as a witness before a state board, commission or agency of the executive branch;
- [(3)] (4) (a) "Expenditure", any payment made [or]; any
- 7 charge, expense, cost, debt or bill incurred; any [gift,
- 8 honorarium or] item of value bestowed including any food or
- 9 beverage; any price, charge or fee which is waived, forgiven,
- 10 reduced or indefinitely delayed; any loan or debt which is
- 11 cancelled, reduced or otherwise forgiven; the transfer of any
- 12 item with a reasonably discernible cost or fair market value from
- one person to another or provision of any service or granting of
- 14 any opportunity for which a charge is customarily made, without
- charge or for a reduced charge; [except that] provided that such
- 16 expenditure meets the following conditions:
- 17 a. The expenditure is made by a lobbyist, lobbyist
- 18 principal, or a person acting on behalf of a lobbyist or lobbyist
- 19 principal;
- 20 b. The expenditure is made on behalf of a public official
- 21 or such public official's staff, spouse, or dependent children;
- 22 and
- c. The lobbyist, lobbyist principal, or person acting on
- 24 behalf of a lobbyist or lobbyist principal is present for the
- consumption or enjoyment of the expenditure by the recipient,
- 26 except that if the expenditure is for food or beverages that are
- 27 provided to an elected public official so that he or she may
- 28 provide hospitality in the capitol building, the person making

1 the expenditure shall not be required to be present for such
2 consumption or enjoyment;

- 3 (b) The term "expenditure" shall not include the following:
- [(a)] <u>a.</u> Any item, service or thing of value transferred to any person within the third degree of consanguinity <u>or affinity</u> of the transferor which is unrelated to any activity of the transferor as a lobbyist;
 - [(b)] b. Informational material such as books, reports, pamphlets, calendars or periodicals informing a public official regarding such person's official duties, or souvenirs or mementos valued at less than ten dollars;
 - [(c)] <u>c.</u> Contributions to the public official's campaign committee or candidate committee which are reported pursuant to the provisions of chapter 130;
 - [(d)] d. Any loan made or other credit accommodations granted or other payments made by any person or entity which extends credit or makes loan accommodations or such payments in the regular ordinary scope and course of business, provided that such are extended, made or granted in the ordinary course of such person's or entity's business to persons who are not public officials;
 - [(e)] e. Any item, service or thing of de minimis value offered to the general public, whether or not the recipient is a public official or a staff member, employee, spouse or dependent child of a public official, and only if the grant of the item, service or thing of de minimis value is not motivated in any way by the recipient's status as a public official or staff member, employee, spouse or dependent child of a public official;

[(f)] f. The transfer of any item, provision of any service, or granting of any opportunity with a reasonably discernible cost or fair market value when such item, service, or opportunity is necessary for a public official or employee to perform his or her duty in his or her official capacity, including but not limited to entrance fees to any sporting event, museum, or other venue when the official or employee is participating in a ceremony, public presentation or official meeting therein;

- [(g)] g. Any payment, [gift,] compensation, fee,

 [expenditure] or anything of value which is bestowed upon or

 given to any public official or a staff member, employee, spouse

 or dependent child of a public official when it is compensation

 for employment or given as an employment benefit and when such

 employment is in addition to their employment as a public

 official;
- h. Flowers or plants sent as an expression of condolence or congratulations within a reasonable period of time of the occasion being observed;
- i. Any plaque or award that signifies the honorary recognition of a service or other notable accomplishment, provided such plaque or award does not exceed fifty dollars;
- (5) "Gift", any of the following which do not otherwise

 meet the definition of "expenditure" or "constituent

 expenditure": any payment made; any charge, expense, cost, debt

 or bill incurred; any item of value bestowed including any food

 or beverage; any price, charge or fee which is waived, forgiven,

 reduced or indefinitely delayed; any loan or debt which is

item with a reasonably discernible cost or fair market value from one person to another or provision of any service or granting of any opportunity for which a charge is customarily made, without

cancelled, reduced or otherwise forgiven; the transfer of any

- 5 <u>charge or for a reduced charge; and such gift is not made for the</u>
- 6 <u>immediate consumption or enjoyment by the recipient and the</u>
- 7 person making the gift is not present for the consumption or
- 8 <u>enjoyment of the gift;</u>

- [(4)] (6) "Judicial lobbyist", any natural person who acts for the purpose of attempting to influence any purchasing decision by the judicial branch of government or by any elected or appointed official or any employee thereof and in connection with such activity, meets the requirements of any one or more of the following:
 - (a) Is acting in the ordinary course of employment which primary purpose is to influence the judiciary in its purchasing decisions on a regular basis on behalf of or for the benefit of such person's employer, except that this shall not apply to any person who engages in lobbying on an occasional basis only and not as a regular pattern of conduct; or
 - (b) Is engaged for pay or for any valuable consideration for the purpose of performing such activity; or
 - (c) Is designated to act as a lobbyist by any person, business entity, governmental entity, religious organization, nonprofit corporation or association; or
- (d) Makes total expenditures of fifty dollars or more during the twelve-month period beginning January first and ending December thirty-first for the benefit of one or more public

- 1 officials or one or more employees of the judicial branch of
- 2 state government in connection with attempting to influence such
- 3 purchasing decisions by the judiciary.

- 5 A "judicial lobbyist" shall not include a member of the general
- 6 assembly, an elected state official, or any other person solely
- 7 due to such person's participation in any of the following
- 8 activities:
- 9 a. Appearing or inquiring in regard to a complaint,
- 10 citation, summons, adversary proceeding, or contested case before
- 11 a state court;
- 12 b. Participating in public hearings or public proceedings
- on rules, grants, or other matters;
- 14 c. Responding to any request for information made by any
- judge or employee of the judicial branch of government;
- 16 d. Preparing, distributing or publication of an editorial,
- 17 a newsletter, newspaper, magazine, radio or television broadcast,
- 18 or similar news medium, whether print or electronic; or
- e. Acting within the scope of employment by the general
- assembly, or acting within the scope of employment by the
- 21 executive branch of government when acting with respect to the
- 22 department, division, board, commission, agency or elected state
- officer by which such person is employed, or with respect to any
- 24 duty or authority imposed by law to perform any action in
- conjunction with any other public official or state employee;
- 26 [(5)] (7) "Legislative lobbyist", any natural person who
- acts for the purpose of attempting to influence the taking,
- passage, amendment, delay or defeat of any official action on any

- 1 bill, resolution, amendment, nomination, appointment, report or
- 2 any other action or any other matter pending or proposed in a
- 3 legislative committee in either house of the general assembly, or
- 4 in any matter which may be the subject of action by the general
- 5 assembly and in connection with such activity, meets the
- 6 requirements of any one or more of the following:
- 7 (a) Is acting in the ordinary course of employment, which
- 8 primary purpose is to influence legislation on a regular basis,
- on behalf of or for the benefit of such person's employer, except
- that this shall not apply to any person who engages in lobbying
- on an occasional basis only and not as a regular pattern of
- 12 conduct; or

- 13 (b) Is engaged for pay or for any valuable consideration
- for the purpose of performing such activity; or
- 15 (c) Is designated to act as a lobbyist by any person,
- 16 business entity, governmental entity, religious organization,
- 17 nonprofit corporation, association or other entity; or
- 18 (d) Makes total expenditures of fifty dollars or more
- during the twelve-month period beginning January first and ending
- 20 December thirty-first for the benefit of one or more public
- 21 officials or one or more employees of the legislative branch of
- 22 state government in connection with such activity.
- - 24 A "legislative lobbyist" shall include an attorney at law engaged
 - in activities on behalf of any person unless excluded by any of
 - the following exceptions. A "legislative lobbyist" shall not
 - 27 include any member of the general assembly, an elected state
 - 28 official, or any other person solely due to such person's

- 1 participation in any of the following activities:
- 2 a. Responding to any request for information made by any
- 3 public official or employee of the legislative branch of
- 4 government;
- 5 b. Preparing or publication of an editorial, a newsletter,
- 6 newspaper, magazine, radio or television broadcast, or similar
- 7 news medium, whether print or electronic;
- 8 c. Acting within the scope of employment of the legislative
- 9 branch of government when acting with respect to the general
- 10 assembly or any member thereof;
- d. Testifying as a witness before the general assembly or
- 12 any committee thereof;
- [(6)] (8) "Lobbyist", any natural person defined as an
- 14 executive lobbyist, judicial lobbyist, elected local government
- official lobbyist, or a legislative lobbyist;
- 16 [(7)] (9) "Lobbyist principal", any person, business
- 17 entity, governmental entity, religious organization, nonprofit
- 18 corporation or association who employs, contracts for pay or
- 19 otherwise compensates a lobbyist;
- [(8)] (10) "Public official", any member or member-elect of
- 21 the general assembly, judge or judicial officer, or any other
- 22 person holding an elective office of state government or any
- 23 agency head, department director or division director of state
- government or any member of any state board or commission and any
- designated decision-making public servant designated by persons
- described in this subdivision.
- 27 [105.473. 1. Each lobbyist shall, not later than
- January fifth of each year or five days after beginning
- any activities as a lobbyist, file standardized
- 30 registration forms, verified by a written declaration

that it is made under the penalties of perjury, along with a filing fee of ten dollars, with the commission. The forms shall include the lobbyist's name and business address, the name and address of all persons such lobbyist employs for lobbying purposes, the name and address of each lobbyist principal by whom such lobbyist is employed or in whose interest such lobbyist appears or works. The commission shall maintain files on all lobbyists' filings, which shall be open to the public. Each lobbyist shall file an updating statement under oath within one week of any addition, deletion, or change in the lobbyist's employment or representation. The filing fee shall be deposited to the general revenue fund of the state. The lobbyist principal or a lobbyist employing another person for lobbying purposes may notify the commission that a judicial, executive or legislative lobbyist is no longer authorized to lobby for the principal or the lobbyist and should be removed from the commission's files.

- 2. Each person shall, before giving testimony before any committee of the general assembly, give to the secretary of such committee such person's name and address and the identity of any lobbyist or organization, if any, on whose behalf such person appears. A person who is not a lobbyist as defined in section 105.470 shall not be required to give such person's address if the committee determines that the giving of such address would endanger the person's physical health.
- 3. (1) During any period of time in which a lobbyist continues to act as an executive lobbyist, judicial lobbyist, legislative lobbyist, or elected local government official lobbyist, the lobbyist shall file with the commission on standardized forms prescribed by the commission monthly reports which shall be due at the close of business on the tenth day of the following month;
- (2) Each report filed pursuant to this subsection shall include a statement, verified by a written declaration that it is made under the penalties of perjury, setting forth the following:
- (a) The total of all expenditures by the lobbyist or his or her lobbyist principals made on behalf of all public officials, their staffs and employees, and their spouses and dependent children, which expenditures shall be separated into at least the following categories by the executive branch, judicial branch and legislative branch of government: printing and publication expenses; media and other advertising expenses; travel; the time, venue, and nature of any

entertainment; honoraria; meals, food and beverages;
and gifts;

- (b) The total of all expenditures by the lobbyist or his or her lobbyist principals made on behalf of all elected local government officials, their staffs and employees, and their spouses and children. Such expenditures shall be separated into at least the following categories: printing and publication expenses; media and other advertising expenses; travel; the time, venue, and nature of any entertainment; honoraria; meals; food and beverages; and gifts;
- (c) An itemized listing of the name of the recipient and the nature and amount of each expenditure by the lobbyist or his or her lobbyist principal, including a service or anything of value, for all expenditures made during any reporting period, paid or provided to or for a public official or elected local government official, such official's staff, employees, spouse or dependent children;
- (d) The total of all expenditures made by a lobbyist or lobbyist principal for occasions and the identity of the group invited, the date, location, and description of the occasion and the amount of the expenditure for each occasion when any of the following are invited in writing:
- a. All members of the senate, which may or may not include senate staff and employees under the direct supervision of a state senator;
- b. All members of the house of representatives, which may or may not include house staff and employees under the direct supervision of a state representative;
- c. All members of a joint committee of the general assembly or a standing committee of either the house of representatives or senate, which may or may not include joint and standing committee staff;
- d. All members of a caucus of the majority party of the house of representatives, minority party of the house of representatives, majority party of the senate, or minority party of the senate;
- e. All statewide officials, which may or may not include the staff and employees under the direct supervision of the statewide official;
- (e) Any expenditure made on behalf of a public official, an elected local government official or such official's staff, employees, spouse or dependent children, if such expenditure is solicited by such official, the official's staff, employees, or spouse or dependent children, from the lobbyist or his or her lobbyist principals and the name of such person or persons, except any expenditures made to any not-for-profit corporation, charitable, fraternal or

civic organization or other association formed to provide for good in the order of benevolence and except for any expenditure reported under paragraph (d) of this subdivision;

- (f) A statement detailing any direct business relationship or association or partnership the lobbyist has with any public official or elected local government official. The reports required by this subdivision shall cover the time periods since the filing of the last report or since the lobbyist's employment or representation began, whichever is most recent.
- No expenditure reported pursuant to this section shall include any amount expended by a lobbyist or lobbyist principal on himself or herself. expenditures disclosed pursuant to this section shall be valued on the report at the actual amount of the payment made, or the charge, expense, cost, or obligation, debt or bill incurred by the lobbyist or the person the lobbyist represents. Whenever a lobbyist principal employs more than one lobbyist, expenditures of the lobbyist principal shall not be reported by each lobbyist, but shall be reported by one of such lobbyists. No expenditure shall be made on behalf of a state senator or state representative, or such public official's staff, employees, spouse, or dependent children for travel or lodging outside the state of Missouri unless such travel or lodging was approved prior to the date of the expenditure by the administration and accounts committee of the house or the administration committee of the senate.
- 5. Any lobbyist principal shall provide in a timely fashion whatever information is reasonably requested by the lobbyist principal's lobbyist for use in filing the reports required by this section.
- 6. All information required to be filed pursuant to the provisions of this section with the commission shall be kept available by the executive director of the commission at all times open to the public for inspection and copying for a reasonable fee for a period of five years from the date when such information was filed.
- 7. No person shall knowingly employ any person who is required to register as a registered lobbyist but is not registered pursuant to this section. Any person who knowingly violates this subsection shall be subject to a civil penalty in an amount of not more than ten thousand dollars for each violation. Such civil penalties shall be collected by action filed by the commission.
 - 8. Any lobbyist found to knowingly omit, conceal,

or falsify in any manner information required pursuant to this section shall be guilty of a class ${\tt A}$ misdemeanor.

- 9. The prosecuting attorney of Cole County shall be reimbursed only out of funds specifically appropriated by the general assembly for investigations and prosecutions for violations of this section.
- 10. Any public official or other person whose name appears in any lobbyist report filed pursuant to this section who contests the accuracy of the portion of the report applicable to such person may petition the commission for an audit of such report and shall state in writing in such petition the specific disagreement with the contents of such report. The commission shall investigate such allegations in the manner described in section 105.959. If the commission determines that the contents of such report are incorrect, incomplete or erroneous, it shall enter an order requiring filing of an amended or corrected report.
- 11. The commission shall provide a report listing the total spent by a lobbyist for the month and year to any member or member-elect of the general assembly, judge or judicial officer, or any other person holding an elective office of state government or any elected local government official on or before the twentieth day of each month. For the purpose of providing accurate information to the public, the commission shall not publish information in either written or electronic form for ten working days after providing the report pursuant to this subsection. The commission shall not release any portion of the lobbyist report if the accuracy of the report has been questioned pursuant to subsection 10 of this section unless it is conspicuously marked "Under Review".
- 12. Each lobbyist or lobbyist principal by whom the lobbyist was employed, or in whose behalf the lobbyist acted, shall provide a general description of the proposed legislation or action by the executive branch or judicial branch which the lobbyist or lobbyist principal supported or opposed. This information shall be supplied to the commission on March fifteenth and May thirtieth of each year.
- 13. The provisions of this section shall supersede any contradicting ordinances or charter provisions.]
- 105.473. 1. Each lobbyist shall, not later than January fifth of each year or five days after beginning any activities as

- a lobbyist, file standardized registration forms, verified by a 1 2 written declaration that it is made under the penalties of perjury, along with a filing fee of ten dollars, with the 3 4 commission. The forms shall include the lobbyist's name and 5 business address, the name and address of all persons such 6 lobbyist employs for lobbying purposes, the name and address of 7 each lobbyist principal by whom such lobbyist is employed or in 8 whose interest such lobbyist appears or works. The commission 9 shall maintain files on all lobbyists' filings, which shall be 10 open to the public. Each lobbyist shall file an updating statement under oath within one week of any addition, deletion, 11 12 or change in the lobbyist's employment or representation. The 13 filing fee shall be deposited to the general revenue fund of the 14 The lobbyist principal or a lobbyist employing another 15 person for lobbying purposes may notify the commission that a 16 judicial, executive or legislative lobbyist is no longer 17 authorized to lobby for the principal or the lobbyist and should 18 be removed from the commission's files.
 - 2. Each person shall, before giving testimony before any committee of the general assembly, give to the secretary of such committee such person's name and address and the identity of any lobbyist or organization, if any, on whose behalf such person appears. A person who is not a lobbyist as defined in section 105.470 shall not be required to give such person's address if the committee determines that the giving of such address would endanger the person's physical health.

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3. (1) During any period of time in which a lobbyist continues to act as an executive lobbyist, judicial lobbyist,

- legislative lobbyist, or elected local government official lobbyist, the lobbyist shall file with the commission on
- 3 standardized forms prescribed by the commission monthly reports
- 4 which shall be due at the close of business on the tenth day of
- 5 the following month[;].

- (2) Each report filed pursuant to this subsection shall include a statement, verified by a written declaration that it is made under the penalties of perjury, setting forth the following:
- (a) The total of all expenditures by the lobbyist or his or her lobbyist principals made on behalf of all public officials, their staffs and employees, and their spouses and dependent children, which expenditures shall be separated into at least the following categories by the executive branch, judicial branch and legislative branch of government: printing and publication expenses; media and other advertising expenses; travel; the time, venue, and nature of any entertainment; [honoraria;] and meals, food and beverages[; and gifts];
- (b) The total of all expenditures by the lobbyist or his or her lobbyist principals made on behalf of all elected local government officials, their staffs and employees, and their spouses and children. Such expenditures shall be separated into at least the following categories: printing and publication expenses; media and other advertising expenses; travel; the time, venue, and nature of any entertainment; [honoraria;] meals; and food and beverages[; and gifts];
- (c) The total of all constituent expenditures by the lobbyist or his or her lobbyist principals made on behalf of all elected public officials, which expenditures shall be separated

- 1 into at least the following categories by the executive branch,
- 2 judicial branch, and legislative branch of government: travel;
- 3 the time, venue, and nature of any entertainment; meals, food,
- 4 and beverages;
- 5 (d) An itemized listing of the name of the recipient and
- 6 the nature and amount of each expenditure by the lobbyist or his
- 7 or her lobbyist principal, including a service or anything of
- 8 value, for all expenditures made during any reporting period,
- 9 paid or provided to or for a public official or elected local
- 10 government official, such official's staff, employees, spouse or
- 11 dependent children;
- [(d)] (e) The total of all expenditures made by a lobbyist
- or lobbyist principal [for occasions] and the identity of the
- group invited, the date [and description of the occasion] and the
- amount of the expenditure [for each occasion] when any of the
- 16 following are invited by a notice in writing or by electronic
- means:
- a. All members of the senate, which may or may not include
- 19 staff and employees;
- 20 b. All members of the house of representatives, which may
- or may not include staff and employees; [or]
- c. All members of [a joint committee of] the general
- assembly [or a standing committee of either the house of
- 24 representatives or senate; or
- d. All members of a caucus of the majority party of the
- 26 house of representatives, minority party of the house of
- 27 representatives, majority party of the senate, or minority party
- of the senate] which may or may not include staff and employees;

1 <u>or</u>

- e. All statewide elected officials, which may or may not include staff and employees;
- [(e)] (f) Any expenditure made on behalf of a public official, an elected local government official or such official's staff, employees, spouse or dependent children, if such expenditure is solicited by such official, the official's staff, employees, or spouse or dependent children, from the lobbyist or his or her lobbyist principals and the name of such person or persons, except any expenditures made to any not-for-profit corporation, charitable, fraternal or civic organization or other association formed to provide for good in the order of benevolence:
 - [(f)] (q) A statement detailing any direct business relationship or association or partnership the lobbyist has with any public official or elected local government official. The reports required by this subdivision shall cover the time periods since the filing of the last report or since the lobbyist's employment or representation began, whichever is most recent.
 - 4. No expenditure reported pursuant to this section shall include any amount expended by a lobbyist or lobbyist principal on himself or herself. All expenditures disclosed pursuant to this section shall be valued on the report at the actual amount of the payment made, or the charge, expense, cost, or obligation, debt or bill incurred by the lobbyist or the person the lobbyist represents. Whenever a lobbyist principal employs more than one lobbyist, expenditures of the lobbyist principal shall not be reported by each lobbyist, but shall be reported by one of such

- 1 lobbyists. No expenditure shall be made on behalf of a state
- 2 senator or state representative, or such public official's staff,
- 3 employees, spouse, or dependent children for travel or lodging
- 4 outside the state of Missouri unless such travel or lodging was
- 5 approved prior to the date of the expenditure by the
- 6 administration and accounts committee of the house or the
- 7 administration committee of the senate.
- 8 5. Any lobbyist principal shall provide in a timely fashion
- 9 whatever information is reasonably requested by the lobbyist
- 10 principal's lobbyist for use in filing the reports required by
- 11 this section.
- 12 6. All information required to be filed pursuant to the
- provisions of this section with the commission shall be kept
- available by the executive director of the commission at all
- 15 times open to the public for inspection and copying for a
- 16 reasonable fee for a period of five years from the date when such
- information was filed.
- 7. No person shall knowingly employ any person who is
- 19 required to register as a registered lobbyist but is not
- 20 registered pursuant to this section. Any person who knowingly
- violates this subsection shall be subject to a civil penalty in
- 22 an amount of not more than ten thousand dollars for each
- violation. Such civil penalties shall be collected by action
- filed by the commission.
- 8. No lobbyist shall knowingly omit, conceal, or falsify in
- any manner information required pursuant to this section.
- 9. The prosecuting attorney of Cole County shall be
- reimbursed only out of funds specifically appropriated by the

- general assembly for investigations and prosecutions for violations of this section.
- 10. Any public official or other person whose name appears 3 4 in any lobbyist report filed pursuant to this section who 5 contests the accuracy of the portion of the report applicable to 6 such person may petition the commission for an audit of such 7 report and shall state in writing in such petition the specific 8 disagreement with the contents of such report. The commission 9 shall investigate such allegations in the manner described in 10 section 105.959. If the commission determines that the contents of such report are incorrect, incomplete or erroneous, it shall 11 12 enter an order requiring filing of an amended or corrected 13 report.
- 14 The commission shall provide a report listing the total 15 spent by a lobbyist for the month and year to any member or 16 member-elect of the general assembly, judge or judicial officer, 17 or any other person holding an elective office of state government or any elected local government official on or before 18 19 the twentieth day of each month. For the purpose of providing 20 accurate information to the public, the commission shall not 21 publish information in either written or electronic form for ten 22 working days after providing the report pursuant to this 23 subsection. The commission shall not release any portion of the 24 lobbyist report if the accuracy of the report has been questioned pursuant to subsection 10 of this section unless it is 25 26 conspicuously marked "Under Review".
- 12. Each lobbyist or lobbyist principal by whom the lobbyist was employed, or in whose behalf the lobbyist acted,

- shall provide a general description of the proposed legislation
- 2 or action by the executive branch or judicial branch which the
- 3 lobbyist or lobbyist principal supported or opposed. This
- 4 information shall be supplied to the commission on March
- 5 fifteenth and May thirtieth of each year.
- 6 13. The provisions of this section shall supersede any contradicting ordinances or charter provisions.
- 8 105.474. 1. (1) No public official or such public
- 9 official's staff, spouse, or dependant children, shall accept any
- 10 <u>expenditure or combination of expenditures from any lobbyist</u>,
- 11 <u>lobbyist principal</u>, or person acting on behalf of a lobbyist or
- 12 <u>lobbyist principal in excess of forty dollars on any one calendar</u>
- 13 <u>day.</u>
- 14 (2) The limitations set out in subdivision (1) of this
- subsection shall not apply to any expenditure which is properly
- reported as a group expenditure under paragraph (e) of
- subdivision (2) of subsection 3 of section 105.473.
- 18 (3) Any person who accepts any expenditure or combination
- of expenditures from any lobbyist, lobbyist principal, or person
- 20 acting on behalf of a lobbyist or lobbyist principal in excess of
- 21 forty dollars on any one calendar day shall be permitted to cure
- 22 such violation by reimbursing the lobbyist, lobbyist principal,
- or person acting on behalf of the lobbyist or lobbyist principal
- for the excess in expenditure made within thirty days of being
- 25 notified by the commission.
- 26 2. No public official or such public official's staff,
- 27 spouse, or dependant children, shall accept any gift from any
- 28 <u>lobbyist, lobbyist principal, or person acting on behalf of a</u>

lobbyist or lobbyist principal.

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- 130.021. 1. Every committee shall have a treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and reside in the district or county in which the committee sits. A committee may also have a deputy treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and reside in the district or county in which the committee sits, to serve in the capacity of committee treasurer in the event the committee treasurer is unable for any reason to perform the treasurer's duties.
- Every candidate for offices listed in subsection 1 of 2. section 130.016 who has not filed a statement of exemption pursuant to that subsection and every candidate for offices listed in subsection 6 of section 130.016 who is not excluded from filing a statement of organization and disclosure reports pursuant to subsection 6 of section 130.016 shall form a candidate committee and appoint a treasurer. Thereafter, all contributions on hand and all further contributions received by such candidate and any of the candidate's own funds to be used in support of the person's candidacy shall be deposited in a candidate committee depository account established pursuant to the provisions of subsection 4 of this section, and all expenditures shall be made through the candidate, treasurer or deputy treasurer of the person's candidate committee. Nothing in this chapter shall prevent a candidate from appointing himself or herself as a committee of one and serving as the person's own treasurer, maintaining the candidate's own records and filing all

- the reports and statements required to be filed by the treasurer of a candidate committee.
- 3. A candidate who has more than one candidate committee
 4 supporting the person's candidacy shall designate one of those
 5 candidate committees as the committee responsible for
 6 consolidating the aggregate contributions to all such committees
 7 under the candidate's control and direction as required by
 8 section 130.041.
- 9 Every committee shall have a single official fund 10 depository within this state which shall be a federally or state-chartered bank, a federally or state-chartered savings and 11 12 loan association, or a federally or state-chartered credit union 13 in which the committee shall open and thereafter maintain at 14 least one official depository account in its own name. An 15 "official depository account" shall be a checking account or some 16 type of negotiable draft or negotiable order of withdrawal 17 account, and the official fund depository shall, regarding an official depository account, be a type of financial institution 18 19 which provides a record of deposits, cancelled checks or other 20 cancelled instruments of withdrawal evidencing each transaction 21 by maintaining copies within this state of such instruments and 22 other transactions. All contributions which the committee 23 receives in money, checks and other negotiable instruments shall 24 be deposited in a committee's official depository account. 25 Contributions shall not be accepted and expenditures shall not be 26 made by a committee except by or through an official depository 27 account and the committee treasurer, deputy treasurer or 28 candidate. Contributions received by a committee shall not be

commingled with any funds of an agent of the committee, a candidate or any other person, except that contributions from a candidate of the candidate's own funds to the person's candidate committee shall be deposited to an official depository account of the person's candidate committee. No expenditure shall be made by a committee when the office of committee treasurer is vacant except that when the office of a candidate committee treasurer is vacant, the candidate shall be the treasurer until the candidate appoints a new treasurer.

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(2) A committee treasurer, deputy treasurer or candidate may withdraw funds from a committee's official depository account and deposit such funds in one or more savings accounts in the committee's name in any bank, savings and loan association or credit union within this state, and may also withdraw funds from an official depository account for investment in the committee's name in any mutual fund, certificate of deposit, bond, or security. Proceeds from interest or dividends from a savings account or other investment or proceeds from withdrawals from a savings account or from the sale of an investment shall not be expended or reinvested, except in the case of renewals of certificates of deposit, without first redepositing such proceeds in an official depository account. Investments, other than savings accounts, held outside the committee's official depository account at any time during a reporting period shall be disclosed by description, amount, any identifying numbers and the name and address of any institution or person in which or through which it is held in an attachment to disclosure reports the committee is required to file. Proceeds from an investment such

- as interest or dividends or proceeds from its sale, shall be
 reported by date and amount. In the case of the sale of an
 investment, the names and addresses of the persons involved in
 the transaction shall also be stated. Funds held in savings
 accounts and investments, including interest earned, shall be
 included in the report of money on hand as required by section
 130.041.
- 8 Notwithstanding any other provision of law to the 9 contrary, funds held in candidate committees, campaign 10 committees, debt service committees, and exploratory committees 11 shall be liquid such that these funds shall be readily available 12 for the specific and limited purposes allowed by law. These 13 funds may be invested only in mutual funds or in short-term 14 treasury instruments or short-term bank certificates with 15 durations of one year or less, or that allow the removal of funds 16 at any time without any additional financial penalty other than 17 the loss of interest income. Continuing committees, political party committees, and other committees such as out-of-state 18 19 committees not formed for the benefit of any single candidate or 20 ballot issue shall not be subject to the provisions of this 21 subdivision. This subdivision shall not be interpreted to 22 restrict the placement of funds in an interest-bearing checking 23 account.
 - 5. The treasurer or deputy treasurer acting on behalf of any person or organization or group of persons which is a committee by virtue of the definitions of committee in section 130.011 and any candidate who is not excluded from forming a committee in accordance with the provisions of section 130.016

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- shall file a statement of organization with the appropriate
- 2 officer within twenty days after the person or organization
- 3 becomes a committee but no later than the date for filing the
- 4 first report required pursuant to the provisions of section
- 5 130.046. The statement of organization shall contain the
- 6 following information:
- 7 (1) The name, mailing address and telephone number, if any,
- 8 of the committee filing the statement of organization. If the
- 9 committee is deemed to be affiliated with a connected
- organization as provided in subdivision (11) of section 130.011,
- 11 the name of the connected organization, or a legally registered
- 12 fictitious name which reasonably identifies the connected
- organization, shall appear in the name of the committee. If the
- 14 committee is a candidate committee, the name of the candidate
- shall be a part of the committee's name;
- 16 (2) The name, mailing address and telephone number of the
- 17 candidate;
- 18 (3) The name, mailing address and telephone number of the
- 19 committee treasurer, and the name, mailing address and telephone
- 20 number of its deputy treasurer if the committee has named a
- 21 deputy treasurer;
- 22 (4) The names, mailing addresses and titles of its
- 23 officers, if any;
- 24 (5) The name and mailing address of any connected
- organizations with which the committee is affiliated;
- 26 (6) The name and mailing address of its depository, and the
- 27 name and account number of each account the committee has in the
- depository. The account number of each account shall be redacted

- 1 prior to disclosing the statement to the public;
- 2 (7) Identification of the major nature of the committee
- 3 such as a candidate committee, campaign committee, continuing
- 4 committee, political party committee, incumbent committee, or any
- 5 other committee according to the definition of committee in
- 6 section 130.011;
- 7 (8) In the case of the candidate committee designated in
- 8 subsection 3 of this section, the full name and address of each
- 9 other candidate committee which is under the control and
- direction of the same candidate, together with the name, address
- and telephone number of the treasurer of each such other
- 12 committee;
- 13 (9) The name and office sought of each candidate supported
- or opposed by the committee;
- 15 (10) The ballot measure concerned, if any, and whether the
- 16 committee is in favor of or opposed to such measure.
- 17 6. A committee may omit the information required in
- 18 subdivisions (9) and (10) of subsection 5 of this section if, on
- 19 the date on which it is required to file a statement of
- 20 organization, the committee has not yet determined the particular
- 21 candidates or particular ballot measures it will support or
- 22 oppose.
- 7. A committee which has filed a statement of organization
- 24 and has not terminated shall not be required to file another
- 25 statement of organization, except that when there is a change in
- any of the information previously reported as required by
- 27 subdivisions (1) to (8) of subsection 5 of this section an
- amended statement of organization shall be filed within twenty

days after the change occurs, but no later than the date of the filing of the next report required to be filed by that committee by section 130.046.

- 8. Upon termination of a committee, a termination statement indicating dissolution shall be filed not later than ten days after the date of dissolution with the appropriate officer or officers with whom the committee's statement of organization was filed. The termination statement shall include: the distribution made of any remaining surplus funds and the disposition of any deficits; and the name, mailing address and telephone number of the individual responsible for preserving the committee's records and accounts as required in section 130.036.
 - 9. Any statement required by this section shall be signed and attested by the committee treasurer or deputy treasurer, and by the candidate in the case of a candidate committee.
 - 10. A committee domiciled outside this state shall be required to file a statement of organization and appoint a treasurer residing in this state and open an account in a depository within this state; provided that either of the following conditions prevails:
 - (1) The aggregate of all contributions received from persons domiciled in this state exceeds twenty percent in total dollar amount of all funds received by the committee in the preceding twelve months; or
 - (2) The aggregate of all contributions and expenditures made to support or oppose candidates and ballot measures in this state exceeds one thousand five hundred dollars in the current calendar year.

- 1 If a committee domiciled in this state receives a 11. 2 contribution of one thousand five hundred dollars or more from any committee domiciled outside of this state, the committee 3 4 domiciled in this state shall file a disclosure report with the 5 commission. The report shall disclose the full name, mailing 6 address, telephone numbers and domicile of the contributing 7 committee and the date and amount of the contribution. 8 report shall be filed within forty-eight hours of the receipt of 9 such contribution if the contribution is received after the last 10 reporting date before the election.
- 12. Each legislative and senatorial district committee 12 shall retain only one address in the district it sits for the 13 purpose of receiving contributions.
- 130.034. 1. Contributions as defined in section 130.011,
 15 received by any committee shall not be converted to any personal
 16 use.
- 2. Contributions may be used for any purpose allowed by law including, but not limited to:
 - (1) Any ordinary expenses incurred relating to a campaign;
 - (2) Any ordinary and necessary expenses incurred in connection with the duties of a holder of elective office;

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- (3) Any expenses associated with the duties of candidacy or of elective office pertaining to the entertaining of or providing social courtesies to constituents, professional associations, or other holders of elective office;
- (4) The return of any contribution to the person who made the contribution to the candidate or holder of elective office;
 - (5) To contribute to a political organization or candidate

- 1 committee as allowed by law;
- 2 (6) To establish a new committee as defined by this chapter;
- 4 (7) To make an unconditional gift which is fully vested to 5 any charitable, fraternal or civic organizations or other
- 6 associations formed to provide for some good in the order of
- 7 benevolence, if such candidate, former candidate or holder of
- 8 elective office or such person's immediate family gain no direct
- 9 financial benefit from the unconditional gift;
- 10 (8) Except when such candidate, former candidate or holder
 11 of elective office dies while the committee remains in existence,
 12 the committee may make an unconditional gift to a fund
 13 established for the benefit of the spouse and children of the
 14 candidate, former candidate or holder of elective office. The
- provisions of this subdivision shall expire October 1, 1997.

 3. Upon the death of the candidate, former candidate or
- holder of elective office who received such contributions, all
- 18 contributions shall be disposed of according to this section and
- 19 any funds remaining after final settlement of the candidate's
- decedent's estate, or if no estate is opened, then twelve months
- 21 after the candidate's death, will escheat to the state of
- 22 Missouri to be deposited in the general revenue fund.
- 4. No contributions, as defined in section 130.011,
- received by a candidate, former candidate or holder of elective
- office shall be used to make restitution payments ordered of such
- individual by a court of law or for the payment of any fine
- 27 resulting from conviction of a violation of any local, state or
- 28 federal law.

5. Committees described in subdivision (17) of section 130.011 shall make expenditures only for the purpose of determining whether an individual will be a candidate. Such expenditures include polling information, mailings, personal appearances, telephone expenses, office and travel expenses but may not include contributions to other candidate committees.

- 6. Any moneys in the exploratory committee fund may be transferred to the candidate committee upon declaration of candidacy for the position being explored. Such funds shall be included for the purposes of reporting and limitation. In the event that candidacy is not declared for the position being explored, the remaining exploratory committee funds shall be returned to the contributors on a pro rata basis. In no event shall the amount returned exceed the amount given by each contributor nor be less than ten dollars.
- Funds held in candidate committees, campaign committees, debt service committees, and exploratory committees shall be liquid such that these funds shall be readily available for the specific and limited purposes allowed by law. These funds may be invested only in mutual funds or in short-term treasury instruments or short-term bank certificates with durations of one year or less, or that allow the removal of funds at any time without any additional financial penalty other than the loss of interest income. Continuing committees, political party committees, and other committees such as out-of-state committees not formed for the benefit of any single candidate or ballot issue shall not be subject to the provisions of this subsection. This subsection shall not be interpreted to restrict the

1 placement of funds in an interest-bearing checking account.