CONFERENCE COMMITTEE SUBSTITUTE

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 111

AN ACT

To repeal sections 108.170, 115.306, 135.963, 347.048, 473.730, 473.743, 473.747, and 475.120, RSMo, and to enact in lieu thereof seven new sections relating to political subdivisions.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

Section A. Sections 108.170, 115.306, 135.963, 347.048, 1 2 473.730, 473.743, 473.747, and 475.120, RSMo, are repealed and seven new sections enacted in lieu thereof, to be known as 3 sections 108.170, 115.306, 135.963, 347.048, 473.730, 473.743, 5 and 475.120, to read as follows: 108.170. 1. Notwithstanding any other provisions of any 6 7 law or charter to the contrary, any issue of bonds, notes, or other evidences of indebtedness, including bonds, notes, or other 8 9 evidences of indebtedness payable solely from revenues derived from any revenue-producing facility, hereafter issued under any 10 11 law of this state by any county, city, town, village, school 12 district, educational institution, drainage district, levee 13 district, nursing home district, hospital district, library 14 district, road district, fire protection district, water supply 15 district, sewer district, housing authority, land clearance for redevelopment authority, special authority created under section 16

64.920, authority created pursuant to the provisions of chapter 1 2 238, or other municipality, political subdivision or district of this state shall be negotiable, may be issued in bearer form or 3 4 registered form with or without coupons to evidence interest 5 payable thereon, may be issued in any denomination, and may bear 6 interest at a rate not exceeding ten percent per annum, and may 7 be sold, at any sale, at the best price obtainable, not less than 8 ninety-five percent of the par value thereof, anything in any 9 proceedings heretofore had authorizing such bonds, notes, or 10 other evidence of indebtedness, or in any law of this state or charter provision to the contrary notwithstanding. Such issue of 11 12 bonds, notes, or other evidence of indebtedness may bear interest 13 at a rate not exceeding fourteen percent per annum if sold at 14 public sale after giving reasonable notice of such sale, at the 15 best price obtainable, not less than ninety-five percent of the 16 par value thereof; provided, that such bonds, notes, or other 17 evidence of indebtedness may be sold to any agency or corporate or other instrumentality of the state of Missouri or of the 18 19 federal government at private sale at a rate not exceeding 20 fourteen percent per annum. If a political subdivision has an 21 unenhanced bond rating of AA+ or higher, or comparable rating, on 22 its outstanding general obligation bonds or is proposing to issue 23 general obligation bonds with an unenhanced bond rating of AA+ or higher, or comparable rating, the new issue of general obligation 24 25 bonds shall be issued through a competitive process unless the 26 political subdivision employs the services of a municipal 27 advisor, in which case the political subdivision may use a 28 negotiated or competitive process, except that such requirements

shall not apply to any general obligation bonds:

- 2 (1) Sold, pursuant to written agreement, to the government
 3 of the United States of America or of the state of Missouri or to
 4 any bureau, department, body corporate, instrumentality, or
 5 agency of the United State of America or the state of Missouri;
 - (2) Where the principal amount of the bonds issued does not exceed twelve million five hundred thousand dollars; or
 - refinance a prior issue of general obligation indebtedness or which are issued contemporaneously with any such issue of refunding bonds; provided, the refunding bonds shall not exceed the principal of the outstanding indebtedness to be refunded and the accrued interest to the date of such refunding bonds.

A municipal advisor shall not be allowed to profit financially or otherwise, either directly or indirectly, from the underwriter of a negotiated bond issuance.

2. Notwithstanding the provisions of subsection 1 of this section to the contrary, the sale of bonds, notes, or other evidence of indebtedness issued by the state board of public buildings created under section 8.010, the state board of fund commissioners created under section 33.300, any port authority created under section 68.010, the bi-state metropolitan development district authorized under section 70.370, any special business district created under section 71.790, any county, as defined in section 108.465, exercising the powers granted by sections 108.450 to 108.470, the industrial development board created under section 100.265, any planned industrial expansion

- 1 authority created under section 100.320, the higher education
- loan authority created under section 173.360, the Missouri
- 3 housing development commission created under section 215.020, the
- 4 state environmental improvement and energy resources authority
- 5 created under section 260.010, the agricultural and small
- 6 business development authority created under section 348.020, any
- 7 industrial development corporation created under section 349.035,
- 8 or the health and educational facilities authority created under
- 9 section 360.020 shall, with respect to the sales price, manner of
- sale and interest rate, be governed by the specific sections
- 11 applicable to each of these entities.
- 3. Any person who is engaged as a municipal advisor by a
- political corporation or subdivision with respect to a particular
- issue of securities shall be independent of the underwriter of
- 15 that issue of securities. For the purposes of this section,
- "municipal advisor" shall be either:
- 17 <u>(1) A person registered as a municipal advisor under the</u>
- 18 rules of the United States Securities and Exchange Commission; or
- 19 (2) A person who is a chief financial officer of a school
- 20 district and either is a:

- 21 <u>(a) A certified public accountant; or</u>
- 22 (b) Has masters of business administration and is certified
- as an administrator of school finance and operations by the
- 24 Association of School Business Officials International.
- 26 For the purposes of this subsection, "independent" shall have the
- same meaning as defined by the rules of the United States
- 28 <u>Securities and Exchange Commission. In determining the</u>

individuals or entities that may serve as a municipal advisor,
nothing in this section shall be construed to be more restrictive
than the definition of a municipal advisor as established by the

United States Securities and Exchange Commission.

- 4. Notwithstanding other provisions of this section or other law, the sale of bonds, notes or other evidence of indebtedness issued by any housing authority created under section 99.040 may be sold at any sale, at the best price obtainable, not less than ninety-five percent of the par value thereof, and may bear interest at a rate not exceeding fourteen percent per annum. The sale shall be a public sale unless the issuing jurisdiction adopts a resolution setting forth clear justification why the sale should be a private sale except that private activity bonds may be sold either at public or private sale.
- [4.] 5. Notwithstanding other provisions of this section or law, industrial development revenue bonds may be sold at private sale and bear interest at a rate not exceeding fourteen percent per annum at the best price obtainable, not less than ninety-five percent of the par value thereof.
- [5.] 6. Notwithstanding other provisions in subsection 1 of this section to the contrary, revenue bonds issued for airport purposes by any constitutional charter city in this state which now has or may hereafter acquire a population of more than three hundred thousand but less than six hundred thousand inhabitants, according to the last federal decennial census, may bear interest at a rate not exceeding fourteen percent per annum if sold at public sale after giving reasonable notice, at the best price

obtainable, not less than ninety-five percent of the par value thereof.

- [6.] 7. For purposes of the interest rate limitations set forth in this section, the interest rate on bonds, notes or other evidence of indebtedness described in this section means the rate at which the present value of the debt service payments on an issue of bonds, notes or other evidence of indebtedness, discounted to the date of issuance, equals the original price at which such bonds, notes or other evidence of indebtedness are sold by the issuer. Interest on bonds, notes or other evidence of indebtedness may be paid periodically at such times as shall be determined by the governing body of the issuer and may be compounded in accordance with section 408.080.
 - [7.] 8. Notwithstanding any provision of law or charter to the contrary:
 - (1) Any entity referenced in subsection 1 or 2 of this section and any other political corporation of the state which entity or political corporation has an annual operating budget for the current year exceeding twenty-five million dollars may, in connection with managing the cost to such entity or political corporation of purchasing fuel, electricity, natural gas, and other commodities used in the ordinary course of its lawful operations, enter into agreements providing for fixing the cost of such commodity, including without limitation agreements commonly referred to as hedges, futures, and options; provided that as of the date of such agreement, such entity or political corporation shall have complied with subdivision (3) of this subsection; and further provided that no eligible school, as

defined in section 393.310, shall be authorized by this subsection to enter into such agreements in connection with the purchase of natural gas while the tariffs required under section 393.310 are in effect;

- (2) Any entity referenced in subsection 1 or 2 of this section and any other political corporation of the state may, in connection with its bonds, notes, or other obligations then outstanding or to be issued and bearing interest at a fixed or variable rate, enter into agreements providing for payments based on levels of or changes in interest rates, including without limitation certain derivative agreements commonly referred to as interest rate swaps, hedges, caps, floors, and collars, provided that:
- (a) As of the date of issuance of the bonds, notes, or other obligations to which such agreement relates, such entity or political corporation will have bonds, notes, or other obligations outstanding in an aggregate principal amount of at least fifty million dollars; and
- (b) As of the date of such agreement, such entity's or political corporation's bonds, notes, or other obligations then outstanding or to be issued have received a stand-alone credit rating in one of the two highest categories, without regard to any gradation within such categories, from at least one nationally recognized credit rating agency, or such entity or political corporation has an issuer or general credit rating, in one of the two highest categories, without regard to any gradation within such categories, from at least one nationally recognized credit rating agency; and

(c) As of the date of such agreement, such entity or political corporation shall have complied with subdivision (3) of this subsection;

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- Prior to entering into any agreements pursuant to (3) 5 subdivision (1) or (2) of this subsection, the governing body of 6 the entity or political corporations entering into such 7 agreements shall have adopted a written policy governing such 8 agreements. Such policy shall be prepared by integrating the 9 recommended practices published by the Government Finance 10 Officers Association or comparable nationally recognized professional organization and shall provide guidance with respect 11 12 to the permitted purposes, authorization process, mitigation of 13 risk factors, ongoing oversight responsibilities, market 14 disclosure, financial strategy, and any other factors in 15 connection with such agreements determined to be relevant by the 16 governing body of such entity or political corporation. 17 entity or political corporation may enter into such agreements at 18 such times and such agreements may contain such payment, 19 security, default, remedy, and other terms and conditions as 20 shall be consistent with the written policy adopted under this 21 subdivision and as may be approved by the governing body of such 22 entity or other obligated party, including any rating by any 23 nationally recognized rating agency and any other criteria as may be appropriate; 24
 - (4) Nothing in this subsection shall be applied or interpreted to authorize any such entity or political corporation to enter into any such agreement for investment purposes or to diminish or alter the special or general power any such entity or

political corporation may otherwise have under any other
provisions of law including the special or general power of any
interstate transportation authority.

- 9. The state treasurer shall make available to municipalities, political subdivisions, or districts listed under subsection 1 of this section relevant information regarding debt issuance and bidding processes, including best practices resources published by a national association of government finance officers on debt issuance, to aid such entities with the process of issuing debt and awarding bonds to the best bidder.
- 115.306. 1. No person shall qualify as a candidate for elective public office in the state of Missouri who has been found guilty of or pled guilty to a felony [or misdemeanor] under the federal laws of the United States of America or to a felony under the laws of this state or an offense committed in another state that would be considered a felony in this state.
- 2. (1) Any person who files as a candidate for election to a public office shall be disqualified from participation in the election for which the candidate has filed if such person is delinquent in the payment of any state income taxes, personal property taxes, municipal taxes, real property taxes on the place of residence, as stated on the declaration of candidacy, or if the person is a past or present corporate officer of any fee office that owes any taxes to the state.
- (2) Each potential candidate for election to a public office, except candidates for a county or city committee of a political party, shall file an affidavit with the department of revenue and include a copy of the affidavit with the declaration

of candidacy required under section 115.349. Such affidavit shall be in substantially the following form:

AFFIRMATION OF TAX PAYMENTS AND BONDING REQUIREMENTS:

I hereby declare under penalties of perjury that I am not currently aware of any delinquency in the filing or payment of any state income taxes, personal property taxes, municipal taxes, real property taxes on the place of residence, as stated on the declaration of candidacy, or that I am a past or present corporate officer of any fee office that owes any taxes to the state, other than those taxes which may be in dispute. I declare under penalties of perjury that I am not aware of any information that would prohibit me from fulfilling any bonding requirements for the office for which I am filling.

..... Candidate's Signature

19 Printed Name of Candidate

(3) Upon receipt of a complaint alleging a delinquency of the candidate in the filing or payment of any state income taxes, personal property taxes, municipal taxes, real property taxes on the place of residence, as stated on the declaration of candidacy, or if the person is a past or present corporate officer of any fee office that owes any taxes to the state, the department of revenue shall investigate such potential candidate to verify the claim contained in the complaint. If the department of revenue finds a positive affirmation to be false,

the department shall contact the secretary of state, or the election official who accepted such candidate's declaration of candidacy, and the potential candidate. The department shall notify the candidate of the outstanding tax owed and give the candidate thirty days to remit any such outstanding taxes owed which are not the subject of dispute between the department and the candidate. If the candidate fails to remit such amounts in full within thirty days, the candidate shall be disqualified from participating in the current election and barred from refiling for an entire election cycle even if the individual pays all of the outstanding taxes that were the subject of the complaint.

135.963. 1. Improvements made to real property as such term is defined in section 137.010 which are made in an enhanced enterprise zone subsequent to the date such zone or expansion thereto was designated may, upon approval of an authorizing resolution or ordinance by the governing authority having jurisdiction of the area in which the improvements are made, be exempt, in whole or in part, from assessment and payment of ad valorem taxes of one or more affected political subdivisions. Improvements made to real property, as such term is defined in section 137.010, which are locally assessed and in a renewable energy generation zone designated as an enhanced enterprise zone, subsequent to the date such enhanced enterprise zone or expansion thereto was designated, may, upon approval of an authorizing resolution or ordinance by the governing authority having jurisdiction of the area in which the improvements are made, be exempt, in whole or in part, from assessment and payment of ad valorem taxes of one or more affected political subdivisions.

addition to enhanced business enterprises, a speculative industrial or warehouse building constructed by a public entity or a private entity if the land is leased by a public entity may be subject to such exemption.

- 2. Such authorizing resolution shall specify the percent of the exemption to be granted, the duration of the exemption to be granted, and the political subdivisions to which such exemption is to apply and any other terms, conditions, or stipulations otherwise required. A copy of the resolution shall be provided to the director within thirty calendar days following adoption of the resolution by the governing authority.
- 3. No exemption shall be granted until the governing authority holds a public hearing for the purpose of obtaining the opinions and suggestions of residents of political subdivisions to be affected by the exemption from property taxes. The governing authority shall send, by certified mail, a notice of such hearing to each political subdivision in the area to be affected and shall publish notice of such hearing in a newspaper of general circulation in the area to be affected by the exemption at least twenty days prior to the hearing but not more than thirty days prior to the hearing. Such notice shall state the time, location, date, and purpose of the hearing.
- 4. Notwithstanding subsection 1 of this section, at least one-half of the ad valorem taxes otherwise imposed on subsequent improvements to real property located in an enhanced enterprise zone of enhanced business enterprises or speculative industrial or warehouse buildings as indicated in subsection 1 of this section shall become and remain exempt from assessment and

- payment of ad valorem taxes of any political subdivision of this state or municipality thereof, if said political subdivision or municipality levies ad valorem taxes, for a period of not less than ten years following the date such improvements were assessed, provided the improved properties are used for enhanced business enterprises. The exemption for speculative buildings is subject to the approval of the governing authority for a period not to exceed two years if the building is owned by a private entity and five years if the building is owned or ground leased by a public entity. This shall not preclude the building receiving an exemption for the remaining time period established by the governing authority if it was occupied by an enhanced business enterprise. The two- and five-year time periods indicated for speculative buildings shall not be an addition to the local abatement time period for such facility.
 - 5. No exemption shall be granted for a period more than twenty-five years [following the date on which the original enhanced enterprise zone was designated by the department], provided, however, that during the ten years prior to the expiration of an enhanced enterprise zone no exemption shall be granted for a period of more than ten years.

- 6. The provisions of subsection 1 of this section shall not apply to improvements made to real property begun prior to August 28, 2004.
 - 7. The abatement referred to in this section shall not relieve the assessor or other responsible official from ascertaining the amount of the equalized assessed value of all taxable property annually as required by section 99.855, 99.957,

- or 99.1042 and shall not have the effect of reducing the payments
- 2 in lieu of taxes referred to in subdivision (2) of subsection 1
- 3 of section 99.845, subdivision (2) of subsection 3 of section
- 4 99.957, or subdivision (2) of subsection 3 of section 99.1042
- 5 unless such reduction is set forth in the plan approved by the
- 6 governing body of the municipality pursuant to subdivision (1) of
- 7 subsection 1 of section 99.820, section 99.942, or section
- 8 99.1027.
- 9 347.048. $\underline{1}$. $\underline{(1)}$ Any limited liability company that owns
- and rents or leases real property, or owns unoccupied real
- 11 property, located within:
- 12 (a) Any home rule city with a population of more than four
- 13 hundred thousand inhabitants which is located in more than one
- 14 county[,]; or
- 15 (b) Any home rule city with more than one hundred sixteen
- thousand but fewer than one hundred fifty-five thousand
- 17 inhabitants;

- shall file with that city's clerk an affidavit listing the name
- 20 and street address of at least one natural person who has
- 21 management control and responsibility for the real property owned
- 22 and leased or rented by the limited liability company, or owned
- 23 by the limited liability company and unoccupied.
- 24 (2) Within thirty days following the cessation of
- 25 management control and responsibility of any natural person named
- in an affidavit described in this section, the limited liability
- 27 company shall file a successor affidavit listing the name and
- 28 street address of a natural person successor.

2. No limited liability company shall be charged a fee for filing an affidavit or successor affidavit required under this section.

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- 3. If a limited liability company required by this section to file an affidavit or a successor affidavit fails or refuses to file such completed affidavit with the appropriate clerk, any person who is adversely affected by the failure or refusal or the home rule city may petition the circuit court in the county where the property is located to direct the execution and filing of such document.
 - 473.730. 1. Every county in this state, except the City of St. Louis, shall elect a public administrator at the general election in the year 1880, and every four years thereafter, who shall be ex officio public quardian and conservator in and for the public administrator's county. A candidate for public administrator shall be at least twenty-one years of age and a resident of the state of Missouri and the county in which he or she is a candidate for at least one year prior to the date of the general election for such office. The candidate shall also be a registered voter and shall be current in the payment of all personal and business taxes. Each candidate for public administrator shall provide to the election authority a copy of a signed affidavit from a surety company, indicating that the candidate meets the bond requirements for the office of public administrator under this section. The secretary of state shall notify each election authority of the requirements of this section. The secretary of state will provide the necessary forms to assure compliance of the requirements of this section.

- 2. Before entering on the duties of the public 1 2 administrator's office, the public administrator shall take the oath required by the constitution, and enter into bond to the 3 4 state of Missouri in a sum not less than ten thousand dollars, 5 with [two] one or more securities, approved by the court and 6 conditioned that the public administrator will faithfully 7 discharge all the duties of the public administrator's office, 8 which bond shall be given and oath of office taken on or before 9 the first day of January following the public administrator's 10 election, and it shall be the duty of the judge of the court to 11 require the public administrator to make a statement annually, 12 under oath, of the amount of property in the public 13 administrator's hands or under the public administrator's control 14 as such administrator, for the purpose of ascertaining the amount 15 of bond necessary to secure such property; and such court may from time to time, as occasion shall require, demand additional 16 security of such administrator, and, in default of giving the 17 18 same within twenty days after such demand, may remove the 19 administrator and appoint another.
 - [2.] 3. The public administrator in all counties, in the performance of the duties required by chapters 473, 474, and 475, is a public officer. The duties specified by section 475.120 are discretionary. The county shall defend and indemnify the public administrator against any alleged breach of duty, provided that any such alleged breach of duty arose out of an act or omission occurring within the scope of duty or employment.

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[3.] <u>4.</u> After January 1, 2001, all salaried public administrators shall be considered county officials for purposes

- of section 50.333, subject to the minimum salary requirements set forth in section 473.742.
- [4.] 5. The public administrator for the city of St. Louis shall be appointed by a majority of the circuit judges and associate circuit judges of the twenty-second judicial circuit, en banc. Such public administrator shall meet the same qualifications and requirements specified in subsection 1 of this section for elected public administrators. The elected public administrator holding office on August 28, 2013, shall continue to hold such office for the remainder of his or her term.

- 473.743. Upon appointment by the probate court, it shall be the duty of the public administrator to take into his or her charge and custody the estates of all deceased persons, and the [person and] estates of all minors, and the estates or person and estate of all incapacitated persons in his or her county, in the following cases:
- (1) When a stranger dies intestate in the county without relations, or dies leaving a will, and the personal representative named is absent, or fails to qualify;
 - (2) When persons die intestate without any known heirs;
- (3) When persons unknown die or are found dead in the county;
 - (4) When money, property, papers or other estate are left in a situation exposed to loss or damage, and no other person administers on the same;
 - (5) When any estate of any person who dies intestate therein, or elsewhere, is left in the county liable to be injured, wasted or lost, when the intestate does not leave a

- 1 known husband, widow or heirs in this state;
- 2 (6) [The persons of all minors under the age of fourteen
- 3 years, whose parents are dead, and who have no legal guardian or
- 4 conservator;
- 5 (7)] The estates of all minors whose parents are dead, or,
- 6 if living, refuse or neglect to qualify as conservator, or,
- 7 having qualified have been removed, or are, from any cause,
- 8 incompetent to act as such conservator, and who have no one
- 9 authorized by law to take care of and manage their estate;
- [(8)] (7) The estates or person and estate of all disabled
- or incapacitated persons in his or her county who have no legal
- 12 guardian or conservator, and no one competent to take charge of
- 13 such estate, or to act as such guardian or conservator, can be
- found, or is known to the court having jurisdiction, who will
- 15 qualify;
- [(9)] (8) Where from any other good cause, the court shall
- order him to take possession of any estate to prevent its being
- injured, wasted, purloined or lost;
- [(10) When moneys are delivered to the public administrator
- 20 from the county coroner;
- 21 (11)] (9) The public administrator shall act as trustee
- 22 when appointed by the circuit court or the probate division of
- 23 the circuit court.
- 475.120. 1. The guardian of the person of a minor shall be
- 25 entitled to the custody and control of the ward and shall provide
- for the ward's education, support and maintenance.
- 2. A guardian or limited guardian of an incapacitated
- 28 person shall act in the best interest of the ward. A limited

- guardian of an incapacitated person shall have the powers and duties enumerated by the court in the adjudication order or any later modifying order.
 - 3. The general powers and duties of a guardian of an incapacitated person shall be to take charge of the person of the ward and to provide for the ward's care, treatment, habilitation, education, support and maintenance; and the powers and duties shall include, but not be limited to, the following:
- 9 (1) Assure that the ward resides in the best and least 10 restrictive setting reasonably available;

- (2) Assure that the ward receives medical care and other services that are needed;
- (3) Promote and protect the care, comfort, safety, health, and welfare of the ward;
 - (4) Provide required consents on behalf of the ward;
 - (5) To exercise all powers and discharge all duties necessary or proper to implement the provisions of this section.
 - 4. A guardian of an adult or minor ward is not obligated by virtue of such guardian's appointment to use the guardian's own financial resources for the support of the ward. If the ward's estate and available public benefits are inadequate for the proper care of the ward, the guardian or conservator may apply to the county commission pursuant to section 475.370.
 - 5. No guardian of the person shall have authority to seek admission of the guardian's ward to a mental health or intellectual disability facility for more than thirty days for any purpose without court order except as otherwise provided by law.

6. Only the director or chief administrative officer of a social service agency serving as guardian of an incapacitated person, or such person's designee, is legally authorized to act on behalf of the ward.

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- 7. A social service agency serving as guardian of an incapacitated person shall notify the court within fifteen days after any change in the identity of the professional individual who has primary responsibility for providing guardianship services to the incapacitated person.
- 8. Any social service agency serving as guardian may not provide other services to the ward.
- 12 9. In the absence of any written direction from the ward to 13 the contrary, a quardian may execute a preneed contract for the ward's funeral services, including cremation, or an irrevocable 14 15 life insurance policy to pay for the ward's funeral services, 16 including cremation, and authorize the payment of such services from the ward's resources. Nothing in this section shall 17 18 interfere with the rights of next-of-kin to direct the 19 disposition of the body of the ward upon death under section 20 194.119. If a preneed arrangement such as that authorized by 21 this subsection is in place and no next-of-kin exercises the 22 right of sepulcher within ten days of the death of the ward, the 23 quardian may sign consents for the disposition of the body, including cremation, without any liability therefor. A guardian 24 25 who exercises the authority granted in this subsection shall not 26 be personally financially responsible for the payment of 27 services.
 - [473.747. The public administrator shall be ex officio public conservator and shall have charge of all

1 2 3 4 5	estates of minors that may, by the order of the court, be placed in the public administrator's charge, and in such cases the public administrator shall be known and designated as public conservator.]	
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13	Dan Hegeman	Sandy Crawford