SECOND REGULAR SESSION

SENATE BILL NO. 1030

98TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SCHUPP.

Read 1st time February 4, 2016, and ordered printed.

ADRIANE D. CROUSE, Secretary.

6353S.01I

AN ACT

To repeal sections 208.215 and 287.266, RSMo, and to enact in lieu thereof two new sections relating to MO HealthNet compensation for medical expenses.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 208.215 and 287.266, RSMo, are repealed and two new

- 2 sections enacted in lieu thereof, to be known as sections 208.215 and 287.266, to
- 3 read as follows:

208.215. 1. MO HealthNet is **the** payer of last resort unless otherwise

- 2 specified by law. When any person, corporation, institution, public agency, or
- B private agency [is] shall be liable for medical expenses to a MO HealthNet
- 4 participant, either pursuant to contract or otherwise, to a participant receiving
- 5 public assistance on account of personal injury to or disability or disease or
- 6 benefits arising from a health insurance plan to which the participant may be
- 7 entitled, payments made by the department of social services or MO HealthNet
- 8 division shall be a debt due the state and recoverable by the MO HealthNet
- 9 division from the liable party or participant for all payments made on behalf of
- 10 the participant [and]. The debt due the state shall not exceed the payments
- 11 made from MO HealthNet benefits provided under sections 208.151 to 208.158
- 12 and section 208.162 and section 208.204 on behalf of the participant, minor, or
- 13 estate for payments on account of the injury, disease, or disability or benefits
- 14 arising from a health insurance program to which the participant may be
- 15 entitled. Any health benefit plan as defined in section 376.1350, third-party
- 16 administrator, administrative service organization, and pharmacy benefits
- 17 manager shall process and pay all properly submitted medical assistance
- 18 subrogation claims or MO HealthNet subrogation claims using standard electronic

19 transactions or paper claim forms:

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- 20 (1) For a period of three years from the date services were provided or 21 rendered; however, an entity:
- 22 (a) Shall not be required to reimburse for items or services which are not 23 covered under MO HealthNet;
- 24 (b) Shall not deny a claim submitted by the state solely on the basis of the 25 date of submission of the claim, the type or format of the claim form, failure to 26 present proper documentation of coverage at the point of sale, or failure to 27 provide prior authorization;
 - (c) Shall not be required to reimburse for items or services for which a claim was previously submitted to the health benefit plan, third-party administrator, administrative service organization, or pharmacy benefits manager by the health care provider or the participant and the claim was properly denied by the health benefit plan, third-party administrator, administrative service organization, or pharmacy benefits manager for procedural reasons, except for timely filing, type or format of the claim form, failure to present proper documentation of coverage at the point of sale, or failure to obtain prior authorization;
 - (d) Shall not be required to reimburse for items or services which are not covered under or were not covered under the plan offered by the entity against which a claim for subrogation has been filed; and
 - (e) Shall reimburse for items or services to the same extent that the entity would have been liable as if it had been properly billed at the point of sale, and the amount due is limited to what the entity would have paid as if it had been properly billed at the point of sale; and
 - (2) If any action by the state to enforce its rights with respect to such claim is commenced within six years of the state's submission of such claim.
- 2. The department of social services, MO HealthNet division, or its contractor may maintain an appropriate action to recover funds paid by the department of social services or MO HealthNet division or its contractor that are due under this section in the name of the state of Missouri against the person, corporation, institution, public agency, or private agency liable to the participant, minor, or estate.
- 3. Any participant, minor, guardian, conservator, personal representative, estate, including persons entitled under section 537.080 to bring an action for wrongful death who pursues legal rights against a person, corporation,

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institution, public agency, or private agency liable to that participant or minor for injuries, disease, or disability or benefits arising from a health insurance plan to which the participant may be entitled as outlined in subsection 1 of this section shall upon actual knowledge that the department of social services or MO HealthNet division has paid MO HealthNet benefits as defined by this chapter promptly notify the MO HealthNet division as to the pursuit of such legal rights.

4. Every applicant or participant by application for MO HealthNet benefits automatically assigns to the department of social services or MO HealthNet division his right to [the department of social services or MO HealthNet division of any funds recovered or expected to be recovered as compensation for medical expenses to the extent provided for in this section. All applicants and participants, including a person authorized by the probate code, shall cooperate with the department of social services, MO HealthNet division in identifying and providing information to assist the state in pursuing any third party who may be liable to pay for care and services available under the state's plan for MO HealthNet benefits as provided in sections 208.151 to 208.159 and sections 208.162 and 208.204. All applicants and participants shall cooperate with the agency in obtaining third-party resources due to the applicant, participant, or child for whom assistance is claimed. Failure to cooperate without good cause as determined by the department of social services, MO HealthNet division in accordance with federally prescribed standards shall render the applicant or participant ineligible for MO HealthNet benefits under sections 208.151 to 208.159 and sections 208.162 and 208.204. A participant who has notice or who has actual knowledge of the department's rights to third-party benefits who receives any third-party benefit or proceeds for a covered illness or injury is either required to pay the division within sixty days after receipt of settlement proceeds the full amount of the third-party benefits for medical expenses up to the total MO HealthNet benefits provided or to place the full amount of the third-party benefits in a trust account for the benefit of the division pending judicial or administrative determination of the division's right to third-party benefits.

5. Every person, corporation, or partnership who acts for or on behalf of a person who is or was eligible for MO HealthNet benefits under sections 208.151 to 208.159 and sections 208.162 and 208.204 for purposes of pursuing the applicant's or participant's claim which accrued as a result of a nonoccupational or nonwork-related incident or occurrence resulting in the payment of MO

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HealthNet benefits shall notify the MO HealthNet division upon agreeing to assist such person and further shall notify the MO HealthNet division of any institution of a proceeding, settlement, or the results of the pursuit of the claim and give thirty days' notice before any judgment, award, or settlement may be satisfied in any action or any claim by the applicant or participant to recover damages for such injuries, disease, or disability, or benefits arising from a health insurance program to which the participant may be entitled.

- 6. Every participant, minor. guardian, conservator, personal representative, estate, including persons entitled under section 537.080 to bring an action for wrongful death, or his attorney or legal representative shall promptly notify the MO HealthNet division of any recovery for medical expenses from a third party and shall immediately reimburse the department of social services, MO HealthNet division, or its contractor from that portion of the proceeds of any settlement, judgment, or other recovery in any action or claim initiated against any such third party that represents recovery for medical **expenses.** A judgment, award, or settlement in an action by a participant to recover damages for medical expenses, injuries, or other third-party benefits in which the division has an interest may not be satisfied without first giving the division notice and a reasonable opportunity to file and satisfy the claim or proceed with any action as otherwise permitted by law.
- 7. The department of social services, MO HealthNet division or its contractor shall have a right to recover the amount of payments made to a provider under this chapter because of an injury, disease, or disability, or benefits arising from a health insurance plan to which the participant may be entitled for which a third party is or may be liable **to pay for a participant's medical expenses** in contract, tort, or otherwise under law or equity. Upon request by the MO HealthNet division, all third-party payers shall provide the MO HealthNet division with information contained in a 270/271 Health Care Eligibility Benefits Inquiry and Response standard transaction mandated under the federal Health Insurance Portability and Accountability Act, except that third-party payers shall not include accident-only, specified disease, disability income, hospital indemnity, or other fixed indemnity insurance policies.
- 8. The department of social services or MO HealthNet division shall have a lien upon any moneys **for medical expenses paid to or** to be paid by any insurance company or similar business enterprise, person, corporation, institution, public agency, or private agency in settlement or satisfaction of a

judgment [on any], claim, or cause of action for injuries or disability or disease or benefits arising from a health insurance program to which the participant may be entitled which resulted in medical expenses for which the department or MO HealthNet division made payment. The lien shall only attach to compensation for medical expenses related to the participant's underlying claim against the liable or potentially liable third party. This lien shall also be applicable to any moneys which may come into the possession of any attorney who is handling the claim for injuries, or disability or disease or benefits arising from a health insurance plan to which the participant may be entitled which resulted in payments made by the department or MO HealthNet division. In each case, a lien notice shall be served by certified mail or registered mail, upon the party or parties against whom the applicant or participant has a claim, demand or cause of action. The lien shall claim the charge and describe the interest the department or MO HealthNet division has in the claim, demand or cause of action. The lien shall attach to any verdict or judgment entered and to any money or property which may be recovered as compensation for medical expenses on account of such claim, demand, cause of action or suit from and after the time of the service of the notice.

- 9. On petition filed by the department, or by the participant, or by the defendant, the court, on written notice of all interested parties, may adjudicate the rights of the parties and enforce the charge. The court may approve the settlement of any claim, demand, or cause of action either before or after a verdict, and nothing in this section shall be construed as requiring the actual trial or final adjudication of any claim, demand, or cause of action upon which the department has charge. The court may determine what portion of the recovery shall be paid to the department against the recovery. In making this determination the court shall conduct an evidentiary hearing and shall consider competent evidence pertaining to the following matters:
- (1) The amount of the charge sought to be enforced against the recovery when expressed as a percentage of the gross amount of the recovery; the amount of the charge sought to be enforced against the recovery when expressed as a percentage of the amount obtained by subtracting from the gross amount of the recovery the total attorney's fees and other costs incurred by the participant incident to the recovery; and whether the department should, as a matter of fairness and equity, bear its proportionate share of the fees and costs incurred to generate the recovery from which the charge is sought to be satisfied;

163 (2) The amount, if any, of the attorney's fees and other costs incurred by 164 the participant incident to the recovery and paid by the participant up to the time 165 of recovery, and the amount of such fees and costs remaining unpaid at the time 166 of recovery;

- (3) The total hospital, doctor and other medical expenses incurred for care and treatment of the injury to the date of recovery [therefor], the portion of such expenses theretofore paid by the participant, by insurance provided by the participant, and by the department, and the amount of such previously incurred expenses which remain unpaid at the time of recovery and by whom such incurred, unpaid expenses are to be paid;
- (4) Whether the recovery represents less than substantially full recompense for the injury and the hospital, doctor and other medical expenses incurred to the date of recovery for the care and treatment of the injury, so that reduction of the charge sought to be enforced against the recovery would not likely result in a double recovery or unjust enrichment to the participant;
- (5) The age of the participant and of persons dependent for support upon the participant, the nature and permanency of the participant's injuries as they affect not only the future employability and education of the participant but also the reasonably necessary and foreseeable future material, maintenance, medical rehabilitative and training needs of the participant, the cost of such reasonably necessary and foreseeable future needs, and the resources available to meet such needs and pay such costs;
- (6) The realistic ability of the participant to repay in whole or in part the charge sought to be enforced against the recovery when judged in light of the factors enumerated above.
- 10. The burden of producing evidence sufficient to support the exercise by the court of its discretion to reduce the amount of a proven charge sought to be enforced against the recovery shall rest with the party seeking such reduction. The computerized records of the MO HealthNet division, certified by the director or his or her designee, shall be prima facie evidence of proof of moneys expended and the amount of the debt due the state.
- 11. The court may reduce and apportion the department's or MO HealthNet division's lien proportionate to the recovery of the claimant. The court may consider the nature and extent of the injury, economic and noneconomic loss, settlement offers, comparative negligence as it applies to the case at hand, hospital costs, physician costs, and all other appropriate costs. The department

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or MO HealthNet division shall pay its pro rata share of the attorney's fees based on the department's or MO HealthNet division's lien as it compares to the total settlement agreed upon. This section shall not affect the priority of an attorney's lien under section 484.140. The charges of the department or MO HealthNet division or contractor described in this section, however, shall take priority over all other liens and charges existing under the laws of the state of Missouri with the exception of the attorney's lien under such statute.

- 12. Whenever the department of social services or MO HealthNet division has a statutory charge under this section against a recovery for [damages] medical expenses incurred by a participant because of its advancement of any assistance, such charge shall not be satisfied out of any recovery until the attorney's claim for fees is satisfied, regardless of whether an action based on participant's claim has been filed in court. Nothing herein shall prohibit the director from entering into a compromise agreement with any participant, after consideration of the factors in subsections 9 to 13 of this section.
- 214 13. This section shall be inapplicable to any claim, demand, or cause of 215 action arising under the workers' compensation act, chapter 287. From funds 216 recovered pursuant to this section the federal government shall be paid a portion thereof equal to the proportionate part originally provided by the federal 217 218 government to pay for MO HealthNet benefits to the participant or minor 219 involved. The department or MO HealthNet division shall enforce TEFRA liens, 220 42 U.S.C. Section 1396p, as authorized by federal law and regulation on 221 permanently institutionalized individuals. The department or MO HealthNet 222 division shall have the right to enforce TEFRA liens, 42 U.S.C. Section 1396p, as 223 authorized by federal law and regulation on all other institutionalized 224 individuals. For the purposes of this subsection, "permanently institutionalized 225 individuals" includes those people who the department or MO HealthNet division 226 determines cannot reasonably be expected to be discharged and return home, and 227 "property" includes the homestead and all other personal and real property in 228 which the participant has sole legal interest or a legal interest based upon 229 co-ownership of the property which is the result of a transfer of property for less 230 than the fair market value within thirty months prior to the participant's 231 entering the nursing facility. The following provisions shall apply to such liens:
 - (1) The lien shall be for the debt due the state for MO HealthNet benefits paid or to be paid on behalf of a participant. The amount of the lien shall be for the full amount due the state at the time the lien is enforced;

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235 (2) The MO HealthNet division shall file for record, with the recorder of 236 deeds of the county in which any real property of the participant is situated, a written notice of the lien. The notice of lien shall contain the name of the 237 238 participant and a description of the real estate. The recorder shall note the time 239 of receiving such notice, and shall record and index the notice of lien in the same manner as deeds of real estate are required to be recorded and indexed. The 240director or the director's designee may release or discharge all or part of the lien 241 242 and notice of the release shall also be filed with the recorder. The department 243 of social services, MO HealthNet division, shall provide payment to the recorder 244 of deeds the fees set for similar filings in connection with the filing of a lien and 245 any other necessary documents;

- (3) No such lien may be imposed against the property of any individual prior to the individual's death on account of MO HealthNet benefits paid except:
 - (a) In the case of the real property of an individual:
- a. Who is an inpatient in a nursing facility, intermediate care facility for the intellectually disabled, or other medical institution, if such individual is required, as a condition of receiving services in such institution, to spend for costs of medical care all but a minimal amount of his or her income required for personal needs; and
- b. With respect to whom the director of the MO HealthNet division or the director's designee determines, after notice and opportunity for hearing, that he cannot reasonably be expected to be discharged from the medical institution and to return home. The hearing, if requested, shall proceed under the provisions of chapter 536 before a hearing officer designated by the director of the MO HealthNet division; or
- 260 (b) Pursuant to the judgment of a court on account of benefits incorrectly 261 paid on behalf of such individual;
- 262 (4) No lien may be imposed under paragraph (b) of subdivision (3) of this 263 subsection on such individual's home if one or more of the following persons is 264 lawfully residing in such home:
- 265 (a) The spouse of such individual;
- 266 (b) Such individual's child who is under twenty-one years of age, or is 267 blind or permanently and totally disabled; or
- 268 (c) A sibling of such individual who has an equity interest in such home 269 and who was residing in such individual's home for a period of at least one year 270 immediately before the date of the individual's admission to the medical

271 institution;

- 272 (5) Any lien imposed with respect to an individual pursuant to 273 subparagraph b. of paragraph (a) of subdivision (3) of this subsection shall 274 dissolve upon that individual's discharge from the medical institution and return 275 home.
- 14. The debt due the state provided by this section is subordinate to the lien provided by section 484.130 or section 484.140, relating to an attorney's lien and to the participant's expenses of the claim against the third party.
- 15. Application for and acceptance of MO HealthNet benefits under this chapter shall constitute an assignment to the department of social services or MO HealthNet division of any rights to support for the purpose of medical care as determined by a court or administrative order and of any other rights to payment for medical care.
 - 16. All participants receiving benefits as defined in this chapter shall cooperate with the state by reporting to the family support division or the MO HealthNet division, within thirty days, any occurrences where an injury to their persons or to a member of a household who receives MO HealthNet benefits is sustained, on such form or forms as provided by the family support division or MO HealthNet division.
 - 17. If a person fails to comply with the provision of any judicial or administrative decree or temporary order requiring that person to maintain medical insurance on or be responsible for medical expenses for a dependent child, spouse, or ex-spouse, in addition to other remedies available, that person shall be liable to the state for the entire cost of the medical care provided pursuant to eligibility under any public assistance program on behalf of that dependent child, spouse, or ex-spouse during the period for which the required medical care was provided. Where a duty of support exists and no judicial or administrative decree or temporary order for support has been entered, the person owing the duty of support shall be liable to the state for the entire cost of the medical care provided on behalf of the dependent child or spouse to whom the duty of support is owed.
 - 18. The department director or the director's designee may compromise, settle, or waive any such claim in whole or in part in the interest of the MO HealthNet program. Notwithstanding any provision in this section to the contrary, the department of social services, MO HealthNet division is not required to seek reimbursement from a liable third party on claims for which the amount

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307 it reasonably expects to recover will be less than the cost of recovery or for which 308 recovery efforts will not be cost-effective. Cost-effectiveness is determined based 309 on the following:

- 310 (1) Actual and legal issues of liability as may exist between the participant and the liable party; 311
- 312 (2) Total funds available for settlement; and
- 313 (3) An estimate of the cost to the division of pursuing its claim.
 - 287.266. 1. As used in this section, the following terms mean:
 - 2 (1) "Provider", any individual, corporation, public or private entity that 3 has entered into an agreement with the state to provide any service set out in 4 section 208.152 and subsequent amendments;
 - 5 (2) "Person eligible for public assistance", any individual who is or was 6 eligible for medical assistance under the laws of this state.
- 7 2. Payments made to or on behalf of a person eligible for public assistance 8 as the result of any compensable injury, occupational disease, or disability as defined by this chapter shall be a debt due the state, and recovery of same shall 10 be a recognized action pursuant to this chapter.
- 3. The state shall have a lien upon any funds owed for medical 12 expenses by any employer that are or might be due under any insurance agreement or self-insurance authority in effect at the time the medical expense 13 14 or any portion thereof was paid by the department of social services or its designated division.
 - 4. The state shall have a right of subrogation to any funds **representing** medical expenses owed to or received by the employee or any person, corporation, public agency, or private agency acting on his behalf notwithstanding any other provisions of this chapter.
- 20 5. The department of social services or its designated division may maintain an appropriate action to recover funds due under this section pursuant 21 22 to the workers' compensation law or the second injury fund, which includes the 23 exercise of all appeal rights afforded by the laws of this state.
- 24 6. The department shall have a right to recover the full amount of its payments when payments are made to a provider under this chapter if the 25 26 payments were made on behalf of a person eligible for public assistance for an 27 injury, occupational disease, or disability which is compensable under this 28 chapter.
- 29 7. This debt due the state shall be subordinate only to the fee rights of the

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injured employee's attorney pursuant to this chapter, and the state shall not be required to pay any portion of the fees or costs incurred by the employee or the employer.

- 8. Application for and acceptance of public assistance made to or on behalf of the injured employee shall constitute an assignment of rights to the department of social services for reimbursement of funds expended by the department of social services in the treatment of a compensable injury.
- 9. The attorney shall notify the department of social services upon representation of each client who was eligible for public assistance as provided by sections 208.151 to 208.159 and section 208.162 prior to, during, or subsequent to the date of injury, that the attorney was retained to pursue the client's legal rights related to the compensable injury.
- 10. The administrative law judge, pursuant to authority granted under section 287.610, shall apportion the debt due the state between the injured worker and the injured worker's employer or their designated representatives when an agreement cannot be reached regarding the respective liability for money expended by the department of social services on behalf of the injured employee, but in no case shall the debt due the state be reduced.

