## SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

## SENATE BILL NO. 823

## 98TH GENERAL ASSEMBLY

Reported from the Committee on Ways and Means, February 4, 2016, with recommendation that the Senate Committee Substitute do pass.

4536S.03C

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal section 144.030, RSMo, and to enact in lieu thereof one new section relating to sales tax on internet access.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 144.030, RSMo, is repealed and one new section 2 enacted in lieu thereof, to be known as section 144.030, to read as follows:

144.030. 1. There is hereby specifically exempted from the provisions of

- 2 sections 144.010 to 144.525 and from the computation of the tax levied, assessed
- 3 or payable pursuant to sections 144.010 to 144.525 such retail sales as may be
- 4 made in commerce between this state and any other state of the United States,
- 5 or between this state and any foreign country, and any retail sale which the state
- 6 of Missouri is prohibited from taxing pursuant to the Constitution or laws of the
- 7 United States of America, and such retail sales of tangible personal property
- 8 which the general assembly of the state of Missouri is prohibited from taxing or
- 9 further taxing by the constitution of this state.
- 10 2. There are also specifically exempted from the provisions of the local
- 11 sales tax law as defined in section 32.085, section 238.235, and sections 144.010
- 12 to 144.525 and 144.600 to 144.761 and from the computation of the tax levied,
- 13 assessed or payable pursuant to the local sales tax law as defined in section
- $14\quad 32.085,\,section\,\,238.235,\,and\,\,sections\,\,144.010\,\,to\,\,144.525\,\,and\,\,144.600\,\,to\,\,144.745;$
- 15 (1) Motor fuel or special fuel subject to an excise tax of this state, unless
- 16 all or part of such excise tax is refunded pursuant to section 142.824; or upon the
- 17 sale at retail of fuel to be consumed in manufacturing or creating gas, power,
- 18 steam, electrical current or in furnishing water to be sold ultimately at retail; or
- 19 feed for livestock or poultry; or grain to be converted into foodstuffs which are to
- 20 be sold ultimately in processed form at retail; or seed, limestone or fertilizer

which is to be used for seeding, liming or fertilizing crops which when harvested will be sold at retail or will be fed to livestock or poultry to be sold ultimately in processed form at retail; economic poisons registered pursuant to the provisions of the Missouri pesticide registration law (sections 281.220 to 281.310) which are to be used in connection with the growth or production of crops, fruit trees or orchards applied before, during, or after planting, the crop of which when harvested will be sold at retail or will be converted into foodstuffs which are to be sold ultimately in processed form at retail;

- (2) Materials, manufactured goods, machinery and parts which when used in manufacturing, processing, compounding, mining, producing or fabricating become a component part or ingredient of the new personal property resulting from such manufacturing, processing, compounding, mining, producing or fabricating and which new personal property is intended to be sold ultimately for final use or consumption; and materials, including without limitation, gases and manufactured goods, including without limitation slagging materials and firebrick, which are ultimately consumed in the manufacturing process by blending, reacting or interacting with or by becoming, in whole or in part, component parts or ingredients of steel products intended to be sold ultimately for final use or consumption;
- (3) Materials, replacement parts and equipment purchased for use directly upon, and for the repair and maintenance or manufacture of, motor vehicles, watercraft, railroad rolling stock or aircraft engaged as common carriers of persons or property;
- (4) Motor vehicles registered in excess of fifty-four thousand pounds, and the trailers pulled by such motor vehicles, that are actually used in the normal course of business to haul property on the public highways of the state, and that are capable of hauling loads commensurate with the motor vehicle's registered weight; and the materials, replacement parts, and equipment purchased for use directly upon, and for the repair and maintenance or manufacture of such vehicles. For purposes of this subdivision, "motor vehicle" and "public highway" shall have the meaning as ascribed in section 390.020;
- (5) Replacement machinery, equipment, and parts and the materials and supplies solely required for the installation or construction of such replacement machinery, equipment, and parts, used directly in manufacturing, mining, fabricating or producing a product which is intended to be sold ultimately for final use or consumption; and machinery and equipment, and the materials and

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supplies required solely for the operation, installation or construction of such 58 machinery and equipment, purchased and used to establish new, or to replace or expand existing, material recovery processing plants in this state. For the 59 purposes of this subdivision, a "material recovery processing plant" means a 60 facility that has as its primary purpose the recovery of materials into a usable 61 62 product or a different form which is used in producing a new product and shall include a facility or equipment which are used exclusively for the collection of recovered materials for delivery to a material recovery processing plant but shall 64 not include motor vehicles used on highways. For purposes of this section, the 65 terms motor vehicle and highway shall have the same meaning pursuant to 66 67 section 301.010. Material recovery is not the reuse of materials within a 68 manufacturing process or the use of a product previously recovered. The material 69 recovery processing plant shall qualify under the provisions of this section 70 regardless of ownership of the material being recovered;

- (6) Machinery and equipment, and parts and the materials and supplies solely required for the installation or construction of such machinery and equipment, purchased and used to establish new or to expand existing manufacturing, mining or fabricating plants in the state if such machinery and equipment is used directly in manufacturing, mining or fabricating a product which is intended to be sold ultimately for final use or consumption;
- (7) Tangible personal property which is used exclusively in the manufacturing, processing, modification or assembling of products sold to the United States government or to any agency of the United States government;
- 80 (8) Animals or poultry used for breeding or feeding purposes, or captive 81 wildlife;
- 82 (9) Newsprint, ink, computers, photosensitive paper and film, toner, 83 printing plates and other machinery, equipment, replacement parts and supplies 84 used in producing newspapers published for dissemination of news to the general 85 public;
- 86 (10) The rentals of films, records or any type of sound or picture 87 transcriptions for public commercial display;
- 88 (11) Pumping machinery and equipment used to propel products delivered 89 by pipelines engaged as common carriers;
- 90 (12) Railroad rolling stock for use in transporting persons or property in 91 interstate commerce and motor vehicles licensed for a gross weight of twenty-four 92 thousand pounds or more or trailers used by common carriers, as defined in

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93 section 390.020, in the transportation of persons or property;

- (13) Electrical energy used in the actual primary manufacture, processing, compounding, mining or producing of a product, or electrical energy used in the actual secondary processing or fabricating of the product, or a material recovery processing plant as defined in subdivision (5) of this subsection, in facilities owned or leased by the taxpayer, if the total cost of electrical energy so used exceeds ten percent of the total cost of production, either primary or secondary, exclusive of the cost of electrical energy so used or if the raw materials used in such processing contain at least twenty-five percent recovered materials as defined in section 260.200. There shall be a rebuttable presumption that the raw materials used in the primary manufacture of automobiles contain at least twenty-five percent recovered materials. For purposes of this subdivision, "processing" means any mode of treatment, act or series of acts performed upon materials to transform and reduce them to a different state or thing, including treatment necessary to maintain or preserve such processing by the producer at the production facility;
- (14) Anodes which are used or consumed in manufacturing, processing, compounding, mining, producing or fabricating and which have a useful life of less than one year;
- (15) Machinery, equipment, appliances and devices purchased or leased and used solely for the purpose of preventing, abating or monitoring air pollution, and materials and supplies solely required for the installation, construction or reconstruction of such machinery, equipment, appliances and devices;
- (16) Machinery, equipment, appliances and devices purchased or leased and used solely for the purpose of preventing, abating or monitoring water pollution, and materials and supplies solely required for the installation, 118 construction or reconstruction of such machinery, equipment, appliances and devices;
  - (17) Tangible personal property purchased by a rural water district;
- (18) All amounts paid or charged for admission or participation or other fees paid by or other charges to individuals in or for any place of amusement, 123 124 entertainment or recreation, games or athletic events, including museums, fairs, 125 zoos and planetariums, owned or operated by a municipality or other political 126 subdivision where all the proceeds derived therefrom benefit the municipality or 127other political subdivision and do not inure to any private person, firm, or 128 corporation, provided, however, that a municipality or other political subdivision

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may enter into revenue-sharing agreements with private persons, firms, or corporations providing goods or services, including management services, in or for the place of amusement, entertainment or recreation, games or athletic events, and provided further that nothing in this subdivision shall exempt from tax any amounts retained by any private person, firm, or corporation under such revenue-sharing agreement;

- (19) All sales of insulin and prosthetic or orthopedic devices as defined on January 1, 1980, by the federal Medicare program pursuant to Title XVIII of the Social Security Act of 1965, including the items specified in Section 1862(a)(12) of that act, and also specifically including hearing aids and hearing aid supplies and all sales of drugs which may be legally dispensed by a licensed pharmacist only upon a lawful prescription of a practitioner licensed to administer those items, including samples and materials used to manufacture samples which may be dispensed by a practitioner authorized to dispense such samples and all sales or rental of medical oxygen, home respiratory equipment and accessories, hospital beds and accessories and ambulatory aids, all sales or rental of manual and powered wheelchairs, stairway lifts, Braille writers, electronic Braille equipment and, if purchased or rented by or on behalf of a person with one or more physical or mental disabilities to enable them to function more independently, all sales or rental of scooters, reading machines, electronic print enlargers and magnifiers, electronic alternative and augmentative communication devices, and items used solely to modify motor vehicles to permit the use of such motor vehicles by individuals with disabilities or sales of over-the-counter or nonprescription drugs to individuals with disabilities, and drugs required by the Food and Drug Administration to meet the over-the-counter drug product labeling requirements in 21 CFR 201.66, or its successor, as prescribed by a health care practitioner licensed to prescribe;
- (20) All sales made by or to religious and charitable organizations and institutions in their religious, charitable or educational functions and activities and all sales made by or to all elementary and secondary schools operated at public expense in their educational functions and activities;
- (21) All sales of aircraft to common carriers for storage or for use in interstate commerce and all sales made by or to not-for-profit civic, social, service or fraternal organizations, including fraternal organizations which have been declared tax-exempt organizations pursuant to Section 501(c)(8) or (10) of the 1986 Internal Revenue Code, as amended, in their civic or charitable functions

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and activities and all sales made to eleemosynary and penal institutions and industries of the state, and all sales made to any private not-for-profit institution of higher education not otherwise excluded pursuant to subdivision (20) of this subsection or any institution of higher education supported by public funds, and all sales made to a state relief agency in the exercise of relief functions and activities;

(22) All ticket sales made by benevolent, scientific and educational associations which are formed to foster, encourage, and promote progress and improvement in the science of agriculture and in the raising and breeding of animals, and by nonprofit summer theater organizations if such organizations are exempt from federal tax pursuant to the provisions of the Internal Revenue Code and all admission charges and entry fees to the Missouri state fair or any fair conducted by a county agricultural and mechanical society organized and operated pursuant to sections 262.290 to 262.530;

(23) All sales made to any private not-for-profit elementary or secondary school, all sales of feed additives, medications or vaccines administered to livestock or poultry in the production of food or fiber, all sales of pesticides used in the production of crops, livestock or poultry for food or fiber, all sales of bedding used in the production of livestock or poultry for food or fiber, all sales of propane or natural gas, electricity or diesel fuel used exclusively for drying agricultural crops, natural gas used in the primary manufacture or processing of fuel ethanol as defined in section 142.028, natural gas, propane, and electricity used by an eligible new generation cooperative or an eligible new generation processing entity as defined in section 348.432, and all sales of farm machinery and equipment, other than airplanes, motor vehicles and trailers, and any freight charges on any exempt item. As used in this subdivision, the term "feed additives" means tangible personal property which, when mixed with feed for livestock or poultry, is to be used in the feeding of livestock or poultry. As used in this subdivision, the term "pesticides" includes adjuvants such as crop oils, surfactants, wetting agents and other assorted pesticide carriers used to improve or enhance the effect of a pesticide and the foam used to mark the application of pesticides and herbicides for the production of crops, livestock or poultry. As used in this subdivision, the term "farm machinery and equipment" means new or used farm tractors and such other new or used farm machinery and equipment and repair or replacement parts thereon and any accessories for and upgrades to such farm machinery and equipment, rotary mowers used exclusively for

agricultural purposes, and supplies and lubricants used exclusively, solely, and directly for producing crops, raising and feeding livestock, fish, poultry, pheasants, chukar, quail, or for producing milk for ultimate sale at retail, including field drain tile, and one-half of each purchaser's purchase of diesel fuel therefor which is:

- (a) Used exclusively for agricultural purposes;
- 207 (b) Used on land owned or leased for the purpose of producing farm 208 products; and
  - (c) Used directly in producing farm products to be sold ultimately in processed form or otherwise at retail or in producing farm products to be fed to livestock or poultry to be sold ultimately in processed form at retail;
  - (24) Except as otherwise provided in section 144.032, all sales of metered water service, electricity, electrical current, natural, artificial or propane gas, wood, coal or home heating oil for domestic use and in any city not within a county, all sales of metered or unmetered water service for domestic use:
  - (a) "Domestic use" means that portion of metered water service, electricity, electrical current, natural, artificial or propane gas, wood, coal or home heating oil, and in any city not within a county, metered or unmetered water service, which an individual occupant of a residential premises uses for nonbusiness, noncommercial or nonindustrial purposes. Utility service through a single or master meter for residential apartments or condominiums, including service for common areas and facilities and vacant units, shall be deemed to be for domestic use. Each seller shall establish and maintain a system whereby individual purchases are determined as exempt or nonexempt;
- (b) Regulated utility sellers shall determine whether individual purchases are exempt or nonexempt based upon the seller's utility service rate classifications as contained in tariffs on file with and approved by the Missouri public service commission. Sales and purchases made pursuant to the rate classification "residential" and sales to and purchases made by or on behalf of the occupants of residential apartments or condominiums through a single or master meter, including service for common areas and facilities and vacant units, shall be considered as sales made for domestic use and such sales shall be exempt from sales tax. Sellers shall charge sales tax upon the entire amount of purchases classified as nondomestic use. The seller's utility service rate classification and the provision of service thereunder shall be conclusive as to whether or not the utility must charge sales tax;

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- 237 (c) Each person making domestic use purchases of services or property 238 and who uses any portion of the services or property so purchased for a nondomestic use shall, by the fifteenth day of the fourth month following the year 239 240 of purchase, and without assessment, notice or demand, file a return and pay sales tax on that portion of nondomestic purchases. Each person making 241 242 nondomestic purchases of services or property and who uses any portion of the 243 services or property so purchased for domestic use, and each person making 244 domestic purchases on behalf of occupants of residential apartments or 245condominiums through a single or master meter, including service for common 246 areas and facilities and vacant units, under a nonresidential utility service rate 247 classification may, between the first day of the first month and the fifteenth day 248of the fourth month following the year of purchase, apply for credit or refund to 249 the director of revenue and the director shall give credit or make refund for taxes 250 paid on the domestic use portion of the purchase. The person making such 251 purchases on behalf of occupants of residential apartments or condominiums shall have standing to apply to the director of revenue for such credit or refund; 252
  - (25) All sales of handicraft items made by the seller or the seller's spouse if the seller or the seller's spouse is at least sixty-five years of age, and if the total gross proceeds from such sales do not constitute a majority of the annual gross income of the seller;
  - (26) Excise taxes, collected on sales at retail, imposed by Sections 4041, 4061, 4071, 4081, 4091, 4161, 4181, 4251, 4261 and 4271 of Title 26, United States Code. The director of revenue shall promulgate rules pursuant to chapter 536 to eliminate all state and local sales taxes on such excise taxes;
    - (27) Sales of fuel consumed or used in the operation of ships, barges, or waterborne vessels which are used primarily in or for the transportation of property or cargo, or the conveyance of persons for hire, on navigable rivers bordering on or located in part in this state, if such fuel is delivered by the seller to the purchaser's barge, ship, or waterborne vessel while it is afloat upon such river;
  - (28) All sales made to an interstate compact agency created pursuant to sections 70.370 to 70.441 or sections 238.010 to 238.100 in the exercise of the functions and activities of such agency as provided pursuant to the compact;
- 270 (29) Computers, computer software and computer security systems 271 purchased for use by architectural or engineering firms headquartered in this 272 state. For the purposes of this subdivision, "headquartered in this state" means

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273 the office for the administrative management of at least four integrated facilities 274 operated by the taxpayer is located in the state of Missouri;

- (30) All livestock sales when either the seller is engaged in the growing, 276 producing or feeding of such livestock, or the seller is engaged in the business of buying and selling, bartering or leasing of such livestock;
- 278 (31) All sales of barges which are to be used primarily in the 279 transportation of property or cargo on interstate waterways;
  - (32) Electrical energy or gas, whether natural, artificial or propane, water, or other utilities which are ultimately consumed in connection with the manufacturing of cellular glass products or in any material recovery processing plant as defined in subdivision (5) of this subsection;
  - (33) Notwithstanding other provisions of law to the contrary, all sales of pesticides or herbicides used in the production of crops, aquaculture, livestock or poultry;
  - (34) Tangible personal property and utilities purchased for use or consumption directly or exclusively in the research and development of agricultural/biotechnology and plant genomics products and prescription pharmaceuticals consumed by humans or animals;
    - (35) All sales of grain bins for storage of grain for resale;
  - (36) All sales of feed which are developed for and used in the feeding of pets owned by a commercial breeder when such sales are made to a commercial breeder, as defined in section 273.325, and licensed pursuant to sections 273.325 to 273.357;
- 296 (37) All purchases by a contractor on behalf of an entity located in another 297 state, provided that the entity is authorized to issue a certificate of exemption for 298 purchases to a contractor under the provisions of that state's laws. For purposes 299 of this subdivision, the term "certificate of exemption" shall mean any document 300 evidencing that the entity is exempt from sales and use taxes on purchases 301 pursuant to the laws of the state in which the entity is located. Any contractor 302 making purchases on behalf of such entity shall maintain a copy of the entity's 303 exemption certificate as evidence of the exemption. If the exemption certificate 304 issued by the exempt entity to the contractor is later determined by the director 305 of revenue to be invalid for any reason and the contractor has accepted the 306 certificate in good faith, neither the contractor or the exempt entity shall be liable 307 for the payment of any taxes, interest and penalty due as the result of use of the 308 invalid exemption certificate. Materials shall be exempt from all state and local

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sales and use taxes when purchased by a contractor for the purpose of fabricating tangible personal property which is used in fulfilling a contract for the purpose of constructing, repairing or remodeling facilities for the following:

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- (a) An exempt entity located in this state, if the entity is one of those entities able to issue project exemption certificates in accordance with the provisions of section 144.062; or
- (b) An exempt entity located outside the state if the exempt entity is authorized to issue an exemption certificate to contractors in accordance with the provisions of that state's law and the applicable provisions of this section;
- (38) All sales or other transfers of tangible personal property to a lessor who leases the property under a lease of one year or longer executed or in effect at the time of the sale or other transfer to an interstate compact agency created pursuant to sections 70.370 to 70.441 or sections 238.010 to 238.100;
- (39) Sales of tickets to any collegiate athletic championship event that is held in a facility owned or operated by a governmental authority or commission, a quasi-governmental agency, a state university or college or by the state or any political subdivision thereof, including a municipality, and that is played on a neutral site and may reasonably be played at a site located outside the state of Missouri. For purposes of this subdivision, "neutral site" means any site that is not located on the campus of a conference member institution participating in the event;
- 330 (40) All purchases by a sports complex authority created under section 331 64.920, and all sales of utilities by such authority at the authority's cost that are 332 consumed in connection with the operation of a sports complex leased to a 333 professional sports team;
  - (41) All materials, replacement parts, and equipment purchased for use directly upon, and for the modification, replacement, repair, and maintenance of aircraft, aircraft power plants, and aircraft accessories;
- 337 (42) Sales of sporting clays, wobble, skeet, and trap targets to any 338 shooting range or similar places of business for use in the normal course of 339 business and money received by a shooting range or similar places of business 340 from patrons and held by a shooting range or similar place of business for 341 redistribution to patrons at the conclusion of a shooting event;
- 342 (43) All sales of motor fuel, as defined in section 142.800, used in any 343 watercraft, as defined in section 306.010;
- 344 (44) Any new or used aircraft sold or delivered in this state to a person

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who is not a resident of this state or a corporation that is not incorporated in this state, and such aircraft is not to be based in this state and shall not remain in this state more than ten business days subsequent to the last to occur of:

- 348 (a) The transfer of title to the aircraft to a person who is not a resident 349 of this state or a corporation that is not incorporated in this state; or
- 350 (b) The date of the return to service of the aircraft in accordance with 14 351 CFR 91.407 for any maintenance, preventive maintenance, rebuilding, alterations, 352 repairs, or installations that are completed contemporaneously with the transfer 353 of title to the aircraft to a person who is not a resident of this state or a 354 corporation that is not incorporated in this state;
  - (45) All internet access or the use of internet access regardless of whether the tax is imposed on a provider of internet access or a buyer of internet access. For purposes of this subdivision, the following terms shall mean:
  - (a) "Direct costs", costs incurred by a governmental authority solely because of an internet service provider's use of the public right-of-way. The term shall not include costs that the governmental authority would have incurred if the internet service provider did not make such use of the public right-of-way. Direct costs shall be determined in a manner consistent with generally accepted accounting principles;
  - (b) "Internet", computer and telecommunications facilities, including equipment and operating software, that comprises the interconnected worldwide network that employ the Transmission Control Protocol or Internet Protocol, or any predecessor or successor protocols to that protocol, to communicate information of all kinds by wire or radio;
- 372 (c) "Internet access", a service that enables users to connect to 373 the internet to access content, information, or other services without regard to whether the service is referred to as telecommunications, 374 375 communications, transmission, or similar services, and without regard 376 to whether a provider of the service is subject to regulation by the Federal Communications Commission as a common carrier under 47 377 378 U.S.C. Section 201, et seq. For purposes of this subdivision, "internet 379 access" also includes: the purchase, use, or sale of communications 380 services, including telecommunications services as defined in section 381 144.010, to the extent the communications services are purchased, used,

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382 or sold to provide the service described in this subdivision or to otherwise enable users to access content, information, or other services 383 384 offered over the internet; services that are incidental to the provision of a service described in this subdivision, when furnished to users as 385386 part of such service, including a home page, electronic mail, and 387 instant messaging, including voice-capable and video-capable electronic mail and instant messaging, video clips, and personal electronic storage 388 389 capacity; a home page electronic mail and instant messaging, including 390 voice-capable and video-capable electronic mail and instant messaging, video clips, and personal electronic storage capacity that are provided 391 392 independently or that are not packed with internet access. As used in this subdivision, "internet access" does not include voice, audio, and 393 394 video programming or other products and services, except services 395 described in this paragraph or this subdivision, that use internet 396 protocol or any successor protocol and for which there is a charge, 397 regardless of whether the charge is separately stated or aggregated 398 with the charge for services described in this paragraph or this 399 subdivision;

- (d) "Tax", any charge imposed by the state or a political subdivision of the state for the purpose of generating revenues for governmental purposes and that is not a fee imposed for a specific privilege, service, or benefit conferred, except as described as otherwise under this subdivision, or any obligation imposed on a seller to collect and to remit to the state or a political subdivision of the state any gross retail tax, sales tax, or use tax imposed on a buyer by such a governmental entity. The term "tax" shall not include any franchise fee or similar fee imposed or authorized under sections 67.1830 or 67.2689; sections 622 or 653 of the Communications Act of 1934, 47 U.S.C. Section 542 and 47 U.S.C. Section 573; or any other fee related to obligations of telecommunications carriers under the Communications Act of 1934, 47 U.S.C. Section 151 et seq., except to the extent that:
- a. The fee is not imposed for the purpose of recovering direct costs incurred by the franchising or other governmental authority from providing the specific privilege, service, or benefit conferred to the payer of the fee; or
- b. The fee is imposed for the use of a public right-of-way based on a percentage of the service revenue, and the fee exceeds the

419 incremental direct costs incurred by the governmental authority

420 associated with the provision of that right-of-way to the provider of

421 internet access service.

422 Nothing in this subdivision shall be interpreted as an exemption from

taxes due on goods or services that were subject to tax on January 1,

**2016**.

3. Any ruling, agreement, or contract, whether written or oral, express or implied, between a person and this state's executive branch, or any other state agency or department, stating, agreeing, or ruling that such person is not required to collect sales and use tax in this state despite the presence of a warehouse, distribution center, or fulfillment center in this state that is owned or operated by the person or an affiliated person shall be null and void unless it is specifically approved by a majority vote of each of the houses of the general assembly. For purposes of this subsection, an "affiliated person" means any person that is a member of the same controlled group of corporations as defined in Section 1563(a) of the Internal Revenue Code of 1986, as amended, as the vendor or any other entity that, notwithstanding its form of organization, bears the same controlled group of corporations as defined in Section 1563(a) of the Internal Revenue Code, as amended.



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