#### SENATE SUBSTITUTE

FOR

# SENATE COMMITTEE SUBSTITUTE

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### HOUSE BILL NO. 1561

# AN ACT

To repeal section 66.620, RSMo, and to enact in lieu thereof one new section relating to local sales taxes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

Section A. Section 66.620, RSMo, is repealed and one new
section enacted in lieu thereof, to be known as sections 66.620,
to read as follows:

66.620. 1. All county sales taxes collected by the 4 5 director of revenue under sections 66.600 to 66.630 on behalf of 6 any county, less one percent for cost of collection which shall 7 be deposited in the state's general revenue fund after payment of premiums for surety bonds as provided in section 32.087, shall be 8 9 deposited in a special trust fund, which is hereby created, to be known as the "County Sales Tax Trust Fund". The moneys in the 10 11 county sales tax trust fund shall not be deemed to be state funds 12 and shall not be commingled with any funds of the state. The 13 director of revenue shall keep accurate records of the amount of money in the trust fund which was collected in each county 14

imposing a county sales tax, and the records shall be open to the 1 2 inspection of officers of the county and the public. Not later than the tenth day of each month, the director of revenue shall 3 4 distribute all moneys deposited in the trust fund during the 5 preceding month to the county which levied the tax; such funds 6 shall be deposited with the [county] treasurer of the county and 7 all expenditures of funds arising from the county sales tax trust 8 fund shall be by an appropriation act to be enacted by the 9 legislative council of the county, and to the cities, towns and 10 villages located wholly or partly within the county which levied 11 the tax in the manner as set forth in sections 66.600 to 66.630.

12 2. In any county not adopting an additional sales tax and 13 alternate distribution system as provided in section 67.581, for 14 the purposes of distributing the county sales tax, the county 15 shall be divided into two groups, "Group A" and "Group B". Group A shall consist of all cities, towns and villages which are 16 17 located wholly or partly within the county which levied the tax 18 and which had a city sales tax in effect under the provisions of 19 sections 94.500 to 94.550 on the day prior to the adoption of the 20 county sales tax ordinance, except that beginning January 1, 21 1980, group A shall consist of all cities, towns and villages 22 which are located wholly or partly within the county which levied 23 the tax and which had a city sales tax approved by the voters of 24 such city under the provisions of sections 94.500 to 94.550 on 25 the day prior to the effective date of the county sales tax. For the purposes of determining the location of consummation of sales 26 27 for distribution of funds to cities, towns and villages in group 28 A, the boundaries of any such city, town or village shall be the

boundary of that city, town or village as it existed on March 19, 1 2 1984. Group B shall consist of all cities, towns and villages which are located wholly or partly within the county which levied 3 4 the tax and which did not have a city sales tax in effect under 5 the provisions of sections 94.500 to 94.550 on the day prior to 6 the adoption of the county sales tax ordinance, and shall also 7 include all unincorporated areas of the county which levied the tax; except that, beginning January 1, 1980, group B shall 8 9 consist of all cities, towns and villages which are located 10 wholly or partly within the county which levied the tax and which did not have a city sales tax approved by the voters of such city 11 12 under the provisions of sections 94.500 to 94.550 on the day 13 prior to the effective date of the county sales tax and shall 14 also include all unincorporated areas of the county which levied 15 the tax.

16 Until January 1, 1994, the director of revenue shall 3. 17 distribute to the cities, towns and villages in group A the taxes based on the location in which the sales were deemed consummated 18 19 under section 66.630 and subsection 12 of section 32.087. Except 20 for distribution governed by section 66.630, after deducting the 21 distribution to the cities, towns and villages in group A, the 22 director of revenue shall distribute the remaining funds in the 23 county sales tax trust fund to the cities, towns and villages and 24 the county in group B as follows: To the county which levied the 25 tax, a percentage of the distributable revenue equal to the 26 percentage ratio that the population of the unincorporated areas 27 of the county bears to the total population of group B; and to 28 each city, town or village in group B located wholly within the

taxing county, a percentage of the distributable revenue equal to 1 2 the percentage ratio that the population of such city, town or 3 village bears to the total population of group B; and to each 4 city, town or village located partly within the taxing county, a 5 percentage of the distributable revenue equal to the percentage 6 ratio that the population of that part of the city, town or 7 village located within the taxing county bears to the total 8 population of group B.

From [and after] January 1, 1994, until December 31, 9 4. 10 2016, the director of revenue shall distribute to the cities, 11 towns and villages in group A a portion of the taxes based on the 12 location in which the sales were deemed consummated under section 13 66.630 and subsection 12 of section 32.087 in accordance with the 14 formula described in this subsection and in subsection 6. After 15 deducting the distribution to the cities, towns and villages in group A, the director of revenue shall distribute funds in the 16 county sales tax trust fund to the cities, towns and villages and 17 18 the county in group B as follows: To the county which levied the 19 tax, ten percent multiplied by the percentage of the population 20 of unincorporated county which has been annexed or incorporated 21 since April 1, 1993, multiplied by the total of all sales tax 22 revenues countywide, and a percentage of the remaining 23 distributable revenue equal to the percentage ratio that the 24 population of unincorporated areas of the county bears to the 25 total population of group B; and to each city, town or village in group B located wholly within the taxing county, a percentage of 26 27 the remaining distributable revenue equal to the percentage ratio 28 that the population of such city, town or village bears to the

total population of group B; and to each city, town or village located partly within the taxing county, a percentage of the remaining distributable revenue equal to the percentage ratio that the population of that part of the city, town or village located within the taxing county bears to the total population of group B.

7 (1) From and after January 1, 2017, in each year in 5. 8 which the total revenues from the county sales tax collected 9 under sections 66.600 to 66.630 in the previous calendar year is 10 less than or equal to the amount of such revenues which were collected in the calendar year 2014, the director of revenue 11 shall distribute to the cities, towns, and villages in group A 12 13 and the cities, towns, and villages, and the county in group B, 14 the amounts required to be distributed under the formula 15 described in subsection 4 and in subsection 6 of this section. 16 From and after January 1, 2017, in each year in which the total 17 revenues from the county sales tax collected under sections 18 66.600 to 66.630 in the previous calendar year is greater than 19 the amount of such revenues which were collected in the calendar 20 year 2014, the director of revenue shall distribute to the 21 cities, towns, and villages in group A a portion of the taxes 22 based on the location in which the sales were deemed consummated 23 under section 66.630 and subsection 12 of section 32.087, in 24 accordance with the formula described in this subsection and in 25 subsection 6. After deducting the distribution to the cities, towns, and villages in group A, the director of revenue shall, 26 27 subject to the limitation described in subdivision (2) of this 28 subsection, distribute funds in the county sales tax trust fund

1	to the cities, towns, and villages, and the county in group B as
2	follows: to the county which levied the tax, ten percent
3	multiplied by the percentage of the population of unincorporated
4	county which has been annexed or incorporated since April 1,
5	1993, multiplied by the total of all sales tax revenues
6	countywide, and a percentage of the remaining distributable
7	revenue equal to the percentage ratio that the population of
8	unincorporated areas of the county bears to the total population
9	of group B as adjusted such that no city, town, or village in
10	group B shall receive a distribution that is less than fifty
11	percent of the amount of taxes generated within such city, town,
12	or village based on the location in which the sales were deemed
13	consummated under section 66.630 and subsection 12 of section
14	32.087; and to each city, town, or village in group B located
15	wholly within the taxing county, a percentage of the remaining
16	distributable revenue equal to the percentage ratio that the
17	population of such city, town, or village bears to the total
18	population of group B, as adjusted such that no city, town, or
19	village in group B shall receive a distribution that is less than
20	fifty percent of the amount of taxes generated within such city,
21	town, or village based on the location in which the sales were
22	deemed consummated under section 66.630 and subsection 12 of
23	section 32.087; and to each city, town, or village located partly
24	within the taxing county, a percentage of the remaining
25	distributable revenue equal to the percentage ratio that the
26	population of that part of the city, town, or village located
27	within the taxing county bears to the total population of group
28	B, as adjusted such that no city, town, or village in group B

shall receive a distribution that is less than fifty percent of 1 2 the amount of taxes generated within such city, town, or village 3 based on the location in which the sales were deemed consummated under section 66.630 and subsection 12 of section 32.087. 4 5 (2) For purposes of making any adjustment required by this 6 subsection, the director of revenue shall, prior to any 7 distribution to the county or to each city, town, or village in 8 group B located wholly or partly within the taxing county, 9 identify each city, town, or village in group B located wholly or 10 partly within the taxing county that would receive a distribution that is less than fifty percent of the amount of taxes generated 11 within such city, town, or village based on the location in which 12 13 the sales were deemed consummated under section 66.630 and 14 subsection 12 of section 32.087 if no adjustments were made and 15 calculate the difference between the amount that the distribution 16 to each such city, town, or village would have been without any 17 adjustment and the amount that equals fifty percent of the amount 18 of taxes generated within such city, town, or village based on 19 the location in which the sales were deemed consummated under 20 section 66.630 and subsection 12 of section 32.087. Thereafter, 21 the director of revenue shall determine the amount of any 22 adjustment under this subsection as follows: 23 (a) If the aggregate amount of the difference calculated in 24 accordance with this subsection is less than or equal to the 25 aggregate increase in the remaining distributable revenue for the 26 applicable period in the current calendar year over the remaining 27 distributable revenue for the corresponding period in the 28 calendar year 2014, the director of revenue shall deduct the

1	amount of such difference from the remaining distributable
2	revenue and distribute an allocable portion of the amount of such
3	difference to each city, town, or village that would otherwise
4	have received a distribution that is less than fifty percent of
5	the amount of taxes generated within such city, town, or village
6	based on the location in which the sales were deemed consummated
7	under section 66.630 and subsection 12 of section 32.087 if no
8	adjustment were made, such that each such city, town, or village
9	receives a distribution that is equal to fifty percent of the
10	amount of taxes generated within such city, town, or village
11	based on the location in which the sales were deemed consummated
12	under section 66.630 and subsection 12 of section 32.087;
13	(b) If, however, the aggregate amount of the difference
14	calculated in accordance with this subsection is greater that the
15	aggregate increase in the remaining distributable revenue for the
16	applicable period in the current calendar year over the remaining
17	distributable revenue for the corresponding period in the
18	calendar year 2014, the director of revenue shall deduct from the
19	remaining distributable revenue an amount equal to the difference
20	between the remaining distributable revenue for the applicable
21	period in the current calendar year and the remaining
22	distributable revenue for the corresponding period in the
23	calendar year 2014 and distribute an allocable portion of the
24	amount of such difference to each city, town, or village that
25	would otherwise have received a distribution that is less than
26	fifty percent of the amount of taxes generated within such city,
27	town, or village based on the location in which the sales were
28	deemed consummated under section 66.630 and subsection 12 of

section 32.087 if no adjustment were made, such that each such 1 2 city, town, or village receives a distribution that includes an adjustment that is proportionate to the amount of the adjustment 3 4 that would otherwise have been made if such adjustment were 5 calculated in accordance with paragraph (a) of this subsection; 6 (c) After determining the amount of the adjustment and 7 making the allocation in accordance with paragraph (a) or (b) of this subsection, as applicable, the director of revenue shall 8 9 thereafter distribute the remaining distributable revenue, as 10 adjusted, to the county and to each city, town, or village in group B located wholly or partly within the taxing county in the 11 manner provided in this subsection. 12 13 (3) For purposes of this subsection, if a city, town, or 14 village is partly in group A and partly in group B, the director 15 of revenue shall calculate fifty percent of the amount of taxes 16 generated within such city, town, or village based on the 17 location in which the sales were deemed consummated under section 18 66.630 and subsection 12 of section 32.087 by multiplying fifty 19 percent by the amount of all county sales taxes collected by the 20 director of revenue under sections 66.600 to 66.630, less one

21 percent for cost of collection, that are generated within such

22 <u>city, town, or village based on the location in which the sales</u>

23 were deemed consummated under section 66.630 and subsection 12 of

24 <u>section 32.087, regardless of whether such taxes are deemed</u>

25 <u>consummated in group A or group B.</u>

<u>6.</u> (1) For purposes of administering the distribution
formula of [subsection] <u>subsections</u> 4 <u>and 5</u> of this section, the
revenues arising each year from sales occurring within each group

A city, town or village shall be distributed as follows: Until 1 2 such revenues reach the adjusted county average, as hereinafter 3 defined, there shall be distributed to the city, town or village all of such revenues reduced by the percentage which is equal to 4 5 ten percent multiplied by the percentage of the population of 6 unincorporated county which has been annexed or incorporated 7 after April 1, 1993; and once revenues exceed the adjusted county 8 average, total revenues shall be shared in accordance with the 9 redistribution formula as defined in this subsection.

10 (2) For purposes of this subsection, the "adjusted county average" is the per capita countywide average of all sales tax 11 12 distributions during the prior calendar year reduced by the 13 percentage which is equal to ten percent multiplied by the 14 percentage of the population of unincorporated county which has 15 been annexed or incorporated after April 1, 1993; the 16 "redistribution formula" is as follows: During 1994, each group 17 A city, town and village shall receive that portion of the 18 revenues arising from sales occurring within the municipality 19 that remains after deducting therefrom an amount equal to the 20 cumulative sales tax revenues arising from sales within the 21 municipality multiplied by the percentage which is the sum of ten 22 percent multiplied by the percentage of the population of 23 unincorporated county which has been annexed or incorporated after April 1, 1993, and the percentage, if greater than zero, 24 25 equal to the product of 8.5 multiplied by the logarithm (to base 26 10) of the product of 0.035 multiplied by the total of cumulative 27 per capita sales taxes arising from sales within the municipality 28 less the adjusted county average. During 1995, each group A

city, town and village shall receive that portion of the revenues 1 2 arising from sales occurring within the municipality that remains 3 after deducting therefrom an amount equal to the cumulative sales 4 tax revenues arising from sales within the municipality 5 multiplied by the percentage which is the sum of ten percent 6 multiplied by the percentage of the population of unincorporated 7 county which has been annexed or incorporated after April 1, 8 1993, and the percentage, if greater than zero, equal to the 9 product of seventeen multiplied by the logarithm (to base 10) of 10 the product of 0.035 multiplied by the total of cumulative per capita sales taxes arising from sales within the municipality 11 12 less the adjusted county average. From January 1, 1996, until 13 January 1, 2000, each group A city, town and village shall 14 receive that portion of the revenues arising from sales occurring 15 within the municipality that remains after deducting therefrom an 16 amount equal to the cumulative sales tax revenues arising from 17 sales within the municipality multiplied by the percentage which 18 is the sum of ten percent multiplied by the percentage of the 19 population of unincorporated county which has been annexed or incorporated after April 1, 1993, and the percentage, if greater 20 21 than zero, equal to the product of 25.5 multiplied by the 22 logarithm (to base 10) of the product of 0.035 multiplied by the 23 total of cumulative per capita sales taxes arising from sales 24 within the municipality less the adjusted county average. From 25 and after January 1, 2000, the distribution formula covering the 26 period from January 1, 1996, until January 1, 2000, shall 27 continue to apply, except that the percentage computed for sales 28 arising within the municipalities shall be not less than 7.5

percent for municipalities within which sales tax revenues exceed the adjusted county average, nor less than 12.5 percent for municipalities within which sales tax revenues exceed the adjusted county average by at least twenty-five percent.

5 For purposes of applying the redistribution formula to (3) 6 a municipality which is partly within the county levying the tax, 7 the distribution shall be calculated alternately for the 8 municipality as a whole, except that the factor for annexed 9 portion of the county shall not be applied to the portion of the 10 municipality which is not within the county levying the tax, and for the portion of the municipality within the county levying the 11 12 Whichever calculation results in the larger distribution to tax. 13 the municipality shall be used.

14 (4) Notwithstanding any other provision of this section, 15 the fifty percent of additional sales taxes as described in 16 section 99.845 arising from economic activities within the area 17 of a redevelopment project established after July 12, 1990, pursuant to sections 99.800 to 99.865, while tax increment 18 19 financing remains in effect shall be deducted from all 20 calculations of countywide sales taxes, shall be distributed 21 directly to the municipality involved, and shall be disregarded 22 in calculating the amounts distributed or distributable to the 23 municipality. Further, any agreement, contract or covenant entered into prior to July 12, 1990, between a municipality and 24 25 any other political subdivision which provides for an 26 appropriation of incremental sales tax revenues to the special 27 allocation fund of a tax increment financing project while tax 28 increment financing remains in effect shall continue to be in

full force and effect and the sales taxes so appropriated shall 1 2 be deducted from all calculations of countywide sales taxes, shall be distributed directly to the municipality involved, and 3 4 shall be disregarded in calculating the amounts distributed or 5 distributable to the municipality. In addition, and 6 notwithstanding any other provision of this chapter to the 7 contrary, economic development funds shall be distributed in full 8 to the municipality in which the sales producing them were deemed 9 consummated. Additionally, economic development funds shall be 10 deducted from all calculations of countywide sales taxes and shall be disregarded in calculating the amounts distributed or 11 12 distributable to the municipality. As used in this subdivision, 13 the term "economic development funds" means the amount of sales 14 tax revenue generated in any fiscal year by projects authorized 15 pursuant to chapter 99 or chapter 100 in connection with which 16 such sales tax revenue was pledged as security for, or was 17 quaranteed by a developer to be sufficient to pay, outstanding 18 obligations under any agreement authorized by chapter 100, 19 entered into or adopted prior to September 1, 1993, between a 20 municipality and another public body. The cumulative amount of 21 economic development funds allowed under this provision shall not 22 exceed the total amount necessary to amortize the obligations 23 involved.

[6.] <u>7.</u> If the qualified voters of any city, town or village vote to change or alter its boundaries by annexing any unincorporated territory included in group B or if the qualified voters of one or more city, town or village in group A and the qualified voters of one or more city, town or village in group B

vote to consolidate, the area annexed or the area consolidated 1 2 which had been a part of group B shall remain a part of group B after annexation or consolidation. After the effective date of 3 the annexation or consolidation, the annexing or consolidated 4 5 city, town or village shall receive a percentage of the group B 6 distributable revenue equal to the percentage ratio that the 7 population of the annexed or consolidated area bears to the total 8 population of group B and such annexed area shall not be 9 classified as unincorporated area for determination of the 10 percentage allocable to the county. If the qualified voters of 11 any two or more cities, towns or villages in group A each vote to 12 consolidate such cities, towns or villages, then such 13 consolidated cities, towns or villages shall remain a part of 14 group A. For the purpose of sections 66.600 to 66.630, 15 population shall be as determined by the last federal decennial 16 census or the latest census that determines the total population 17 of the county and all political subdivisions therein. For the purpose of calculating the adjustment based on the percentage of 18 19 unincorporated county population which is annexed after April 1, 20 1993, the accumulated percentage immediately before each census 21 shall be used as the new percentage base after such census. 22 After any annexation, incorporation or other municipal boundary 23 change affecting the unincorporated area of the county, the chief 24 elected official of the county shall certify the new population 25 of the unincorporated area of the county and the percentage of 26 the population which has been annexed or incorporated since April 27 1, 1993, to the director of revenue. After the adoption of the 28 county sales tax ordinance, any city, town or village in group A

may by adoption of an ordinance by its governing body cease to be 1 2 a part of group A and become a part of group B. Within ten days after the adoption of the ordinance transferring the city, town 3 4 or village from one group to the other, the clerk of the 5 transferring city, town or village shall forward to the director 6 of revenue, by registered mail, a certified copy of the 7 ordinance. Distribution to such city as a part of its former 8 group shall cease and as a part of its new group shall begin on 9 the first day of January of the year following notification to 10 the director of revenue, provided such notification is received by the director of revenue on or before the first day of July of 11 12 the year in which the transferring ordinance is adopted. If such 13 notification is received by the director of revenue after the 14 first day of July of the year in which the transferring ordinance 15 is adopted, then distribution to such city as a part of its 16 former group shall cease and as a part of its new group shall 17 begin the first day of July of the year following such 18 notification to the director of revenue. Once a group A city, 19 town or village becomes a part of group B, such city may not 20 transfer back to group A.

21 [7.] 8. If any city, town or village shall hereafter change 22 or alter its boundaries, the city clerk of the municipality shall 23 forward to the director of revenue, by registered mail, a 24 certified copy of the ordinance adding or detaching territory from the municipality. The ordinance shall reflect the effective 25 date thereof, and shall be accompanied by a map of the 26 27 municipality clearly showing the territory added thereto or 28 detached therefrom. Upon receipt of the ordinance and map, the

tax imposed by sections 66.600 to 66.630 shall be redistributed 1 2 and allocated in accordance with the provisions of this section on the effective date of the change of the municipal boundary so 3 4 that the proper percentage of group B distributable revenue is 5 allocated to the municipality in proportion to any annexed 6 territory. If any area of the unincorporated county elects to 7 incorporate subsequent to the effective date of the county sales tax as set forth in sections 66.600 to 66.630, the newly 8 9 incorporated municipality shall remain a part of group B. The 10 city clerk of such newly incorporated municipality shall forward to the director of revenue, by registered mail, a certified copy 11 12 of the incorporation election returns and a map of the 13 municipality clearly showing the boundaries thereof. The 14 certified copy of the incorporation election returns shall 15 reflect the effective date of the incorporation. Upon receipt of 16 the incorporation election returns and map, the tax imposed by sections 66.600 to 66.630 shall be distributed and allocated in 17 accordance with the provisions of this section on the effective 18 19 date of the incorporation.

20 [8.] 9. The director of revenue may authorize the state 21 treasurer to make refunds from the amounts in the trust fund and 22 credited to any county for erroneous payments and overpayments 23 made, and may redeem dishonored checks and drafts deposited to the credit of such counties. If any county abolishes the tax, 24 the county shall notify the director of revenue of the action at 25 26 least ninety days prior to the effective date of the repeal and 27 the director of revenue may order retention in the trust fund, 28 for a period of one year, of two percent of the amount collected

1 after receipt of such notice to cover possible refunds or 2 overpayment of the tax and to redeem dishonored checks and drafts 3 deposited to the credit of such accounts. After one year has elapsed after the effective date of abolition of the tax in such 4 5 county, the director of revenue shall remit the balance in the 6 account to the county and close the account of that county. The 7 director of revenue shall notify each county of each instance of 8 any amount refunded or any check redeemed from receipts due the 9 county.

10 [9.] <u>10.</u> Except as modified in sections 66.600 to 66.630, 11 all provisions of sections 32.085 and 32.087 shall apply to the 12 tax imposed under sections 66.600 to 66.630.