## SENATE SUBSTITUTE

FOR

## SENATE BILL NO. 732

## AN ACT

To repeal sections 44.010 and 44.032, RSMo, and to enact in lieu thereof three new sections relating to emergency responses.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 44.010 and 44.032, RSMo, are repealed
- 2 and three new sections enacted in lieu thereof, to be known as
- 3 sections 44.010, 44.032, and 190.260, to read as follows:
- 4 44.010. As used in sections 44.010 to 44.130, the following
- 5 terms mean:
- 6 (1) "Agency", the state emergency management agency;
- 7 (2) "Bioterrorism", the intentional use of any
- 8 microorganism, virus, infectious substance, or biological product
- 9 that may be engineered as a result of biotechnology, or any
- 10 naturally occurring or bioengineered component of any such
- 11 microorganism, virus, infectious substance, or biological
- 12 product, to cause death, disease, or other biological malfunction
- in a human, an animal, a plant, or another living organism in
- order to influence the conduct of government or to intimidate or
- 15 coerce a civilian population;
- 16 (3) "Director", the director of the state emergency
- 17 management agency;
- 18 (4) "Disasters", disasters which may result from terrorism,

- including bioterrorism, or from fire, wind, flood, earthquake, or other natural or man-made causes;
- 3 (5) "Economic or geographic area", an area or areas within 4 the state, or partly in this state and adjacent states, 5 comprising political subdivisions grouped together for purposes 6 of administration, organization, control or disaster recovery and 7 rehabilitation in time of emergency;

- (6) "Emergency", any state of emergency declared by proclamation by the governor, or by resolution of the legislature pursuant to sections 44.010 to 44.130 upon the actual occurrence of a natural or man-made disaster of major proportions within this state when the safety and welfare of the inhabitants of this state are jeopardized;
- (7) "Emergency management", government at all levels performing emergency functions, other than functions for which military forces are primarily responsible;
- (8) "Emergency management functions", "emergency management activities" and "emergency management service", those functions required to prepare for and carry out actions to prevent, minimize and repair injury and damage due to disasters, to include emergency management of resources and administration of such economic controls as may be needed to provide for the welfare of the people, either on order of or at the request of the federal government, or in the event the federal government is incapable of administering such control;
  - (9) "Emergency resources planning and management", planning for, management and coordination of national, state and local resources;

1 (10) "Executive officer of any political subdivision", the 2 county commission or county supervisor or the mayor or other 3 manager of the executive affairs of any city, town, village or 4 fire protection district;

- (11) "Local organization for emergency management", any organization established under this law by any county or by any city, town, or village to perform local emergency management functions;
- (12) "Management", the activities of the emergency management director in the implementation of emergency operations plans during time of emergency;
  - (13) "Planning", activities of the state and local emergency management agency in the formulation of emergency management plans to be used in time of emergency;
- (14) "Political subdivision", any county or city, town or village, or any fire district created by law;
- 17 (15) "Urban search and rescue task force", any entity whose
  18 primary responsibility is to locate, remove, and provide medical
  19 care to persons in collapsed buildings.
  - 44.032. 1. The general assembly recognizes the necessity for anticipating and making advance provisions to care for the unusual and extraordinary burdens imposed on this state and its political subdivisions by disasters or emergencies. To meet such situations, it is the intention of the general assembly to confer emergency powers on the governor, acting through the director, and vesting the governor with adequate power and authority within the limitation of available funds in the Missouri disaster fund to meet any such emergency or disaster.

2. There is hereby established a fund to be known as the "Missouri Disaster Fund", to which the general assembly may appropriate funds and from which funds may be appropriated annually to the state emergency management agency. The funds appropriated shall be expended during a state emergency at the direction of the governor and upon the issuance of an emergency declaration which shall set forth the emergency and shall state that it requires the expenditure of public funds to furnish immediate aid and relief. The director of the state emergency management agency shall administer the fund.

- 3. Expenditures may be made upon direction of the governor for emergency management, as defined in section 44.010, or to implement the state disaster plans. Expenditures may also be made to meet the matching requirements of state and federal agencies for any applicable assistance programs.
- 4. Assistance may be provided from the Missouri disaster fund to political subdivisions of this state which have suffered from a disaster to such an extent as to impose a severe financial burden exceeding the ordinary reserve capacity of the subdivision affected. Applications for aid under this section shall be made to the state emergency management agency on such forms as may be prescribed and furnished by the agency, which forms shall require the furnishing of sufficient information to determine eligibility for aid and the extent of the financial burden incurred. The agency may call upon other agencies of the state in evaluating such applications. The director of the state emergency management agency shall review each application for aid under the provisions of this section and recommend its approval or

- disapproval, in whole or in part, to the governor. If approved,
- 2 the governor shall determine and certify to the director of the
- 3 state emergency management agency the amount of aid to be
- 4 furnished. The director of the state emergency management agency
- 5 shall thereupon issue his voucher to the commissioner of
- 6 administration, who shall issue his warrants therefor to the
- 7 applicant.
- 8 5. When a disaster or emergency has been proclaimed by the
- 9 governor or there is a national emergency, the director of the
- 10 state emergency management agency, upon order of the governor,
- shall have authority to expend funds for the following:
- 12 (1) The purposes of sections 44.010 to 44.130 and the
- responsibilities of the governor and the state emergency
- management agency as outlined in sections 44.010 to 44.130;
- 15 (2) Employing, for the duration of the response and
- 16 recovery to emergency, additional personnel and contracting or
- otherwise procuring necessary appliances, supplies, equipment,
- 18 and transport;
- 19 (3) Performing services for and furnishing materials and
- 20 supplies to state government agencies, counties, and
- 21 municipalities with respect to performance of any duties enjoined
- 22 by law upon such agencies, counties, and municipalities which
- they are unable to perform because of extreme natural or man-made
- 24 phenomena, and receiving reimbursement in whole or in part from
- such agencies, counties, and municipalities able to pay therefor
- 26 under such terms and conditions as may be agreed upon by the
- 27 director of the state emergency management agency and any such
- 28 agency, county, or municipality;

- 1 (4) Performing services for and furnishing materials to any
  2 individual in connection with alleviating hardship and distress
  3 growing out of extreme natural or man-made phenomena, and
  4 receiving reimbursement in whole or in part from such individual
  5 under such terms as may be agreed upon by the director of the
  6 state emergency management agency and such individual;
  - (5) Providing services to counties and municipalities with respect to quelling riots and civil disturbances;
    - (6) Repairing and restoring public infrastructure;
- 10 (7) Furnishing transportation for supplies to alleviate 11 suffering and distress;

- 12 (8) Furnishing medical services and supplies to prevent the spread of disease and epidemics;
  - (9) Quelling riots and civil disturbances;
  - (10) Training individuals or governmental agencies for the purpose of perfecting the performance of emergency assistance duties as defined in the state disaster plans;
  - (11) Procurement, storage, and transport of special emergency supplies or equipment determined by the director to be necessary to provide rapid response by state government to assist counties and municipalities in impending or actual emergencies;
  - (12) Clearing or removing from publicly or privately owned land or water, debris and wreckage which may threaten public health or safety; [and]
  - (13) Reimbursement to any urban search and rescue task

    force for any reasonable and necessary expenditures incurred in
    the course of responding to any declared emergency under this
    section; and

- 1 (14) Such other measures as are customarily necessary to 2 furnish adequate relief in cases of catastrophe or disaster.
- 6. The governor may receive such voluntary contributions as may be made from any source to aid in carrying out the purposes of this section and shall credit the same to the Missouri disaster fund.

- 7. All obligations and expenses incurred by the governor in the exercise of the powers and duties vested by the provisions of this section shall be paid by the state treasurer out of available funds in the Missouri disaster fund, and the commissioner of administration shall draw warrants upon the state treasurer for the payment of such sum, or so much thereof as may be required, upon receipt of proper vouchers provided by the director of the state emergency management agency.
  - 8. The provisions of this section shall be liberally construed in order to accomplish the purposes of sections 44.010 to 44.130 and to permit the governor to cope adequately with any emergency which may arise, and the powers vested in the governor by this section shall be construed as being in addition to all other powers presently vested in the governor and not in derogation of any existing powers.
  - 9. Such funds as may be made available by the government of the United States for the purpose of alleviating distress from disasters may be accepted by the state treasurer and shall be credited to the Missouri disaster fund, unless otherwise specifically provided in the act of Congress making such funds available.
    - 10. The foregoing provisions of this section

- 1 notwithstanding, any expenditure or proposed series of
- 2 expenditures which total in excess of one thousand dollars per
- 3 project shall be approved by the governor prior to the
- 4 expenditure.
- 5 <u>190.260.</u> 1. This section shall be known and may be cited
- as the "First Informer Broadcasters Act".
- 7 2. As used in this section, the following terms shall mean:
- 8 (1) "Broadcaster", a radio broadcasting station or
- 9 television broadcasting station licensed by the Federal
- 10 Communications Commission and subject to participation in the
- Emergency Alert System (EAS), which is primarily engaged in and
- deriving income from the business of facilitating speech via
- over-the-air-communications, both as pure speech and commercial
- speech;
- 15 (2) "First informer broadcaster", a person who has been
- 16 certified as a first informer broadcaster under this section.
- 3. The department of public safety, in cooperation with any
- 18 statewide organization or any member of a statewide organization
- that represents broadcasters, shall establish a program for
- training and certifying broadcast engineers and technical
- 21 personnel as first informer broadcasters. Upon completion of the
- 22 program, broadcasters shall receive statewide recognized
- credentials to certify that such broadcasters are first informer
- broadcasters. The program established under this section shall
- 25 provide training and education concerning:
- 26 (1) The restoration, repair, and resupply of any facilities
- 27 and equipment of a broadcaster in an area affected by an
- 28 emergency or disaster; and

1	(2) The personal safety of a first informer broadcaster in
2	an area affected by an emergency or disaster.
3	4. To the extent practicable and consistent with not
4	endangering public safety or inhibiting recovery efforts, state
5	and local governmental agencies shall allow first informer
6	broadcasters access to areas affected by an emergency or disaster
7	for the purposes of restoring, repairing, or resupplying any
8	facility or equipment critical to the ability of a broadcaster to
9	acquire, produce, and transmit essential emergency or disaster-
10	related public information programming including, without
11	limitation, repairing and maintaining transmitters and
12	generators, and transporting fuel for generators.
13	5. The statewide association involved in establishing a
14	program in accordance with this section shall pay the costs of
15	developing and implementing the training program.